TRANSCRIPT OF PROCEEDINGS HEARD BEFORE THE HONOURABLE HERMAN J. WILTON-SIEGEL held via Arbitration Place Virtual on Monday, September 12, 2022 at 9:32 a.m.

VOLUME 55

 Arbitration
 Place © 2022

 940-100
 Queen Street
 900-333
 Bay Street

 Ottawa, Ontario K1P
 Toronto, Ontario M5H
 2R2

 (613)
 564-2727
 (416)
 861-8720

### APPEARANCES:

Emily C. Lawrence Chloe Hendrie	For Red Hill Valley Parkway
Eli Lederman Delna Contractor	For City of Hamilton
Heather McIvor Colin Bourrier	For Province of Ontario
Chris Buck	For Dufferin Construction
Nivi Ramaswamy Fabiola Bassong	For Golder Associates Inc.

Page 10251

### INDEX

	PAGE
EDWARD SOLDO; AFFIRMED	10255
EXAMINATION BY MS. LAWRENCE	10255

Page 10252

### LIST OF EXHIBITS

NO.	DESCRIPTION	PAGE

149	February	2019	article,	RHV403.	10412
	-		•		

Page 10253

1 Arbitration Place Virtual 2 --- Upon resuming on Monday, September 12, 2022 3 at 9:32 a.m. 4 MS. LAWRENCE: Good morning, 5 Commissioner. 6 JUSTICE WILTON-SIEGEL: Good 7 morning. 8 MS. LAWRENCE: I would like to 9 open the hearing today by acknowledging that the City of Hamilton is situated on the traditional 10 territories of the Erie, Neutral, Huron-Wendat, 11 12 Haudenosaunee and Mississaugas. This land is covered by the Dish With One Spoon Wampum Belt 13 Covenant, which is an agreement between the 14 15 Haudenosaunee and Anishinaabek to share and care 16 for the resources around the Great Lakes. 17 We further acknowledge that 18 the land on which Hamilton sits is covered by the Between the Lakes Purchase, 1792, between the 19 20 Crown and the Mississaugas of the Credit First 21 Nation. 22 Many of the counsel appearing 23 in today's hearing are in Toronto, which is on the 24 traditional land of the Huron-Wendat, the Seneca 25 and most recently the Mississaugas of the Credit

Page 10254

1 River. Today this meeting place is still home to 2 many indigenous people from across Turtle Island, 3 and I'm grateful to have the opportunity to work on this land. 4 5 Commissioner, today we have our next witness, Edward Soldo, and Mr. Soldo has 6 7 not yet been sworn. AFFIRMED: EDWARD SOLDO 8 9 EXAMINATION BY MS. LAWRENCE: 10 Q. Good morning, Mr. Soldo. 11 A. Good morning. 12 I'm going to start with Q. 13 some questions about your background. What is 14 your current title with the City of Hamilton? 15 My current title is the Α. 16 chief road official. 17 Q. How long have you held that position? 18 19 A. I believe I've held that 20 position since June of last year. 21 And prior to that, were Q. you the acting director of engineering services? 22 23 Α. No. The acting director, 24 I was concurrently acting director as well as the 25 chief road official for a timeframe in late last

Page 10255

1 fall, early this year. 2 Q. Okay. And as the acting 3 director concurrently with the chief road official, before you took on the chief road 4 5 official, was your title director, transportation operations and maintenance? 6 7 Α. That's correct. 8 Q. And did you hold that 9 role between February of 2019 and June of 2021, 10 approximately? 11 That's correct. Α. 12 And you said that you Q. held the position of acting director of 13 engineering services from late last fall to early 14 15 this year, and does November 2021 to February 2022 16 sound about right in terms of the timeframe? 17 Α. It does approximately, 18 yes. 19 Prior to February 2019, I Ο. 20 understand that your role was director, roads and 21 traffic? 22 Yes. That was the Α. previous name of the position for director of 23 24 transportation, operations and maintenance. 25 Q. And you held that from

Page 10256

1 July 2018 to February 2019? 2 Α. July 31, yes. 3 Q. And that was your first 4 day at the City? 5 Α. That was. 6 Ο. Okay. So, just to 7 understand the two director roles that you had, first the roads and traffic and then second 8 9 transportation operations and maintenance, was 10 that simply a title change or did that change responsibilities as well? 11 That was a title change 12 Α. after the reorg of the division. There was some 13 minor movement of staff at that time. 14 15 O. Okav. Mr. Soldo, we're 16 going to be going through some documents that the 17 Registrar will screen share for us, and I'm going 18 to start that now. 19 Registrar, could you pull up 20 OD 9A, page 339, please. Actually, 338 and 339, 21 please. 22 So, Mr. Soldo, just because 23 we're starting out with screen sharing, can you 24 see both pages and then also our video screens? 25 I can. You're a bit Α.

Page 10257

1	small, but yes.
2	Q. But they're not
3	obstructed?
4	A. They're not.
5	Q. Okay. Great. So, this
6	is an e-mail, you'll see at page 338,
7	paragraph 798, where Mr. McKinnon, general manager
8	of public works, sent an e-mail around in January
9	of 2019 setting out an upcoming departmental
10	reorganization, and you'll see that at the bottom
11	of 338 and into 339, he notes and, Registrar,
12	perhaps you can bring this up, just the bullet
13	point. So, the division has a new name. Roads
14	and traffic is now transportation operations and
15	maintenance. This division will remain under your
16	leadership. And it has three sections: Roadway
17	maintenance, transportation operations and
18	business initiatives.
19	Is that the reorganization
20	that you were talking about?
21	A. That's correct.
22	Q. Registrar, if you can
23	take that down, please.
24	And in the following bullet
25	points, it indicates that Bob Paul would be the

Page 10258

1 manager of roadway maintenance -- thank you, 2 Registrar -- Martin White would be leading 3 transportation operations, and a new manager would be put in place for business initiatives. 4 5 So, just so that I understand, in terms of the difference between your role as 6 7 director of roads and traffic and this new role, 8 in terms of the transportation operations 9 division, was there any changes in terms of who 10 reported to you? 11 Α. Previously there was four 12 managers that had reported to myself, and through the reorganization we went down to three. Martin 13 14 and Bob Paul previously reported to me and they 15 did through the new reorganization as well. 16 Q. Okay. So, in terms of 17 traffic operations, formerly traffic operations 18 and engineering, there was no change in terms of 19 your subordinates? 20 A. No. Registrar, you can take 21 Q. 22 this down, the OD. 23 In this reorganization, was 24 there any change in whom you reported to? 25 Α. There was not.

Page 10259

September 12, 2022

1	Q. And who was that?	
2	A. Mr. McKinnon, the gen	neral
3	manager of public works.	
4	Q. Thank you. So, just	
5	going back to your start at the City, I thin	k you
6	said your start date was July 31, 2018?	
7	A. That's correct.	
8	Q. And prior to joining	the
9	City of Hamilton, what was your immediate	
10	predecessor position?	
11	A. I worked at the City	of
12	London as the director of roads and	
13	transportation.	
14	Q. How long did you hold	ł
15	that role?	
16	A. Testing my memory her	ce.
17	I believe about six years.	
18	Q. Okay. And before the	at,
19	did you hold other roles in the City of Londo	on or
20	were you elsewhere?	
21	A. I was elsewhere.	
22	Q. Where were you?	
23	A. Prior to that, I was	with
24	the City of St. Thomas.	
25	Q. And what was your rol	le at

Page 10260

1 the City of St. Thomas? 2 Α. The manager of 3 operations. 4 Q. And did you hold that 5 role for about three years? Α. That would be correct. 6 7 Ο. Turning to your 8 educational background, can you describe for me 9 what degrees or diplomas you hold? A. I have a Bachelor's of 10 engineering from McMaster, as well as a diploma of 11 public administration from Western. 12 13 When did you receive your Q. 14 Bachelor's in engineering? 15 Α. 1995. 16 Ο. And did you have a specific specialty within engineering? 17 18 Α. Civil engineering. 19 And within civil, did you Q. 20 have any particular specialty? 21 Α. No. It was more general. 22 Okay. Are you a member Q. 23 of the Association of Professional Engineers of 24 Ontario? 25 A. I am.

Page 10261

1	Q. How long have you had
2	that professional designation?
3	A. Testing my memory here.
4	I believe it's 1997 or 1998.
5	Q. Okay, so for some time?
6	A. Yes.
7	Q. Do you have any
8	particular education in traffic safety?
9	A. Traffic safety?
10	Q. Mm-hmm.
11	A. I've taken various
12	courses over the years related to traffic safety.
13	Q. And what about pavement
14	structure?
15	A. I do not.
16	Q. Would that have been part
17	of your general education within your Bachelor's
18	program?
19	A. I believe there was a
20	geotechnical course we would have taken.
21	Q. Do you understand, as a
22	professional engineer, the concept of friction?
23	A. I wouldn't say that I'm
24	an expert in friction, but I do understand the
25	concept.

Page 10262

September 12, 2022

1 Q. Okay. Turning your mind 2 back to 2018 and 2019, did you have knowledge at 3 that time about methods of testing friction? A. In 2018, 2019, I would 4 5 have very limited knowledge of testing friction, for friction. 6 7 Q. Okay. And what would 8 that limited knowledge include? 9 Very limited. Just Α. 10 understanding that, you know, some municipalities 11 or some other ministry might be undertaking 12 testing, but how it's undertaken, I wouldn't have 13 knowledge. 14 Q. So, going back to when 15 you started at the City in 2018, I understand that 16 you succeeded Betty Matthews-Malone in this role. 17 Is that right? 18 A. That's correct. 19 Q. And can you tell me about 20 the transition period between you and 21 Ms. Matthews-Malone? 22 Α. Ms. Matthews-Malone was 23 there, I believe, for, I want to say, a one or 24 two-week timeframe. She did take some vacation 25 when I was there. The first day I got there, you

Page 10263

1	know, we would have sat down and there was an
2	onboarding process that the City has for
3	directors, sitting down with the predecessor,
4	going through various processes, talking about
5	things such as, you know, the capital budget,
6	starting off with going through the org chart, who
7	reports to you, what do those individuals do,
8	providing me with a greater understanding of the
9	overall org structure and who does what.
10	We would have gone through
11	things like the policies that are required as a
12	director coming in to have an understanding from a
13	human resources perspective. Would have gone
14	through things like capital budget, the operating
15	budgets. We would have gone through the staff
16	report process for staff reports going to council.
17	And then we would have got
18	into more specific division, sort of, the specific
19	issues, going through the OBL list, quite a bit of
20	outstanding business list items, so she would have
21	provided me with status update of where things
22	are, what is still outstanding, when is it coming
23	up.
24	And then Betty had a sheet
25	that she had given me of major issues and that had

Page 10264

1 everything on there from, you know, personnel HR 2 issues to issues related to, you know, running 3 certain -- particular issues in terms of 4 operations of the division itself to anything else 5 that might be of importance that she wanted me to 6 know.

7 So, that's probably a, you 8 know, high level summary of that, but we spent, I 9 would say, you know, a day or two of pretty much 10 trying to do an information exchange at that time, and then, you know, getting into the work itself 11 12 for the first couple days and I sat in her old office, having access to all the things that she 13 14 had, and then she sat in the office next to me 15 and, if I had any questions, I could go ask her. 16 That was, kind of, a high level overview of the 17 onboarding at that time. 18 Thank you. So, at the Ο. beginning of that answer you said that there was 19 20 an onboarding process that the City has for 21 directors. Did you understand there was some 22 formalized onboarding process? 23 Well, it was pretty Α. 24 formal. They had a big binder of various tabs and

25 all sorts of things to go through.

Page 10265

Aribitration Place

(416) 861-8720

1	Q. Okay. In terms of the
2	actual information that Ms. Matthews-Malone
3	provided and the way she provided information, did
4	you understand that there was some consistency in
5	how she did that as part of a broader City
6	process, or alternatively was that just how she
7	was providing information to you?
8	A. I believe it was part of
9	a larger process from the City. It was pretty
10	formal in terms of steps.
11	Q. Okay. You mentioned in
12	your answer that she went through the OBL list,
13	the outstanding business list, and that she had a
14	sheet of things that she wanted you to know.
15	Did you and
16	Ms. Matthews-Malone discuss anything to do with
17	the Red Hill or the LINC during that transition
18	period?
19	A. In going through the OBL,
20	there's a number of OBL items that are Red Hill
21	related. Actually, there's quite a few items that
22	are Red Hill related, so she would have provided
23	me with an overview of the various initiatives.
24	Q. Okay. And apart from
25	those on the OBL list or the OBL, did she provide

Page 10266

Aribitration Place

(613) 564-2727

1 you with any other context or information having 2 to do with the Red Hill or the LINC? 3 Α. I was in her office and 4 she had created a nice little pile for me on my 5 back desk of various initiatives and reports. There was a multiple of file cabinets in her 6 7 office, but in that pile she had, kind of, put the 8 more pertinent and important things. 9 Okay. And did those Q. 10 pertinent and important things include anything to do with the Red Hill or the LINC? 11 12 Α. She had quite the file or files of Red Hill related. Given all the work 13 14 that had occurred in the past on that, she had 15 kept staff reports, copies of reports, those sort 16 of things. 17 Q. Okay. When you say copies of reports, you mean staff reports? 18 19 Α. Both. Consultant reports, staff reports. 20 21 Okay. And in that early Ο. transition period, did you review those staff 22 23 reports? 24 I started making my way Α. 25 through the various piles, you know. And I can't

Page 10267

September 12, 2022

1	recall exactly what I went through, but I tried
2	to, you know, make my way and get an understanding
3	of what were in those piles.
4	Q. Okay. Did
5	Ms. Matthews-Malone convey to you that there was a
6	strategy to try to deal with the number of items
7	on the OBL that had to do with the LINC and the
8	Red Hill?
9	A. We did talk about the
10	various OBL items and who was doing what, mostly
11	being delivered through the traffic operations
12	group or traffic operations, sorry. In terms of a
13	strategy, a lot of those items were similar in
14	nature and being put together, but it was very,
15	like, a high level overview.
16	Q. Okay. Did you understand
17	that there had already been a decision made to put
18	those items together and provide them in a more
19	comprehensive way back to the public works
20	committee?
21	A. I'm not clear on what
22	items you would be referring to.
23	Q. Well, you had said there
24	was a number of items on the OBL list that dealt
25	with the LINC and the Red Hill, and then you said

Page 10268

Aribitration Place

(613) 564-2727

1 a lot of them were similar in nature and being put 2 together. And perhaps I misunderstand what you 3 meant by put together, so my question was: Did you understand that a decision had been made to 4 5 group similar items related to the Red Hill and the LINC and put them to the public works 6 7 committee as a larger report involving many OBL 8 items?

9 So, maybe I can provide Α. 10 some clarity. When I say group them together, I 11 was referring to things like the Vision Zero 12 safety action plan. That's it's own separate initiative. There's the, you know, collision 13 14 report. Those two kind of go hand in hand. And 15 then there's things like speed limit review that 16 was being undertaken at the time, as well as, I 17 believe, a report on Bill 65. Those two kind of 18 go hand in hand. That's what I was referring to. Those were separate reports, but you try to bring 19 20 them forward at that similar sort of timeframe. 21 Okay. So, the piles that Ο. Ms. Matthews-Malone had for you, I think you said 22 23 they included staff reports and consultant 24 reports. Is that right?

25 A. Yes.

Page 10269

1 Q. Did they include one or 2 more reports from the consultant CIMA? 3 Α. I believe so. Q. I think your evidence 4 5 just a few moments ago was that you made your way through them, but you're not sure exactly when you 6 7 were able to get through them. Is that right? 8 A. I would have, in the first two weeks, first week, I would have made may 9 10 way through the piles just to have an 11 understanding what's there. 12 Okay. And did the staff Ο. 13 report summarize or report summarize the 14 underlying consultant reports? Did you actually 15 read the underlying consultant reports as well? 16 Α. I can't recall what depth of review I had undertaken at that time. 17 18 Ο. Okay. Did Ms. Matthews-Malone provide you with information 19 20 about the speed limit study that you were just 21 talking about and Vision Zero? Did that come from 22 her or from staff that were underneath you? 23 A. Both. Later on in my 24 onboarding or my first couple weeks, I also met 25 with the manager and various staff members and

Page 10270

1 went through the OBLs with them. 2 Q. Okay. As part of the 3 first couple of weeks of your onboarding, did you review any past media or newspaper articles about 4 5 the Red Hill or the LINC? A. I wasn't living in 6 7 Hamilton at the time and obviously living in 8 London previously, you know, I really didn't have 9 access to that media, so I can't recall if I 10 specifically went and did any searching. But at 11 the time it would have been only what was being 12 discussed, you know, as of when I started, sort 13 of. 14 Q. Okay. Did you receive 15 any updates on any litigation that those 16 underneath you were assisting in? 17 Α. In what timeframe are you 18 referring to? 19 Q. In the first couple of 20 weeks of your tenure. 21 I believe I was aware of Α. the litigation because that was one of the items 22 23 on, you know, Betty's list of things, but I can't 24 recall if it was related to Red Hill, to be 25 honest.

Page 10271

1 Q. Okay. Do you recall ever 2 receiving a list of all of the litigation that 3 your team members were assisting with, either as document collectors or deponents or affiants? 4 5 Α. I do not recall getting a list of all the items, no. 6 7 Ο. Okay. You asked for some 8 clarity about the timeframe for my question about 9 updates on litigation. At some point after those first few weeks, did you come to get an update 10 11 about litigation that traffic operations staff 12 were involved in? 13 Α. I would say during the 14 meetings that I may have -- that I had with Martin 15 and others, they may have conveyed to me the 16 various litigation they were involved with, but I 17 don't have a specific recollection. 18 Okay. You said you met Ο. with all of the managers. So, for traffic 19 operations, at that time traffic operations and 20 21 engineering, that was Mr. White. Is that right? 22 Martin White, that's Α. 23 correct. 24 And David Ferguson was Ο. 25 the traffic -- the superintendant of traffic

Page 10272

safety, I believe was his title, and certainly he 1 2 had leadership for traffic safety after the reorg. 3 Did you meet directly with Mr. Ferguson? Yes, I did. 4 Α. 5 Ο. With Mr. White or 6 separately? 7 A. I can't recall. 8 Q. Okay. In your initial 9 discussions with Mr. White, did he update you on the status of projects related to the Red Hill? 10 11 Α. He would have provided me 12 an update on the status on all the projects they 13 were working on. 14 Q. Okay. Registrar, could 15 you pull up OD 9A, please, page 44 and 45. 16 So, again, Mr. Soldo, I'm just 17 seeing you squint a little bit. How is the font on this? A little small? 18 19 A. Challenging. 20 Okay. Registrar, could Ο. 21 you bring out paragraph 110, please. 22 So, this is before you even started, July 20, about conversations that 23 24 happened even before that and the e-mail exchanges 25 are in relation to updating a memo that involved

Page 10273

September 12, 2022

1	CIMA studies and other City initiatives in respect
2	of the Red Hill and the LINC and, over time,
3	Mr. White asked for these updates and here is one
4	example:
5	"Please update the list
6	of completed items and
7	include a section on
8	upcoming completed
9	reports we owe to public
10	works, as we owe a few."
11	And he says:
12	"Please have the update
13	completed for August 24
14	or sooner."
15	So, if you can close that
16	down, Registrar, and if you can now bring up 111,
17	please.
18	And then this is also from
19	July 20. Mr. White wrote to Mr. Ferguson,
20	flipping that earlier e-mail, and said:
21	"Meeting with Dan on
22	September 4. We should
23	bring Edward up to speed
24	on this one. Let's keep
25	the due date to me at

Page 10274

August 24. Okay?" 1 2 You can close that down. Do 3 you recall Mr. White updating you in just the first two or three weeks of your tenure about the 4 5 projects that the Red Hill had to do and the intention to provide an update to public works? 6 7 Α. Sorry, which timeframe 8 are you referring to? 9 Just in the first two or Q. three weeks of your tenure. I'm trying to keep it 10 11 early, so if you can cast your mind back to those 12 early days at the City. Do you recall Mr. White updating you about the projects related to the Red 13 14 Hill and, from that e-mail we just looked at, the 15 intention to provide an update to public works? 16 Α. I don't recall that 17 specific conversation. I know that when I first 18 started, I believe I met with Mr. White in, I want to say, the first week or so but then he was on 19 vacation for a couple weeks there, so I don't have 20 a recollection of a specific -- that specific 21 topic. We would have probably had a general 22 23 overview and I don't recall specifics though. 24 Okay. Did you have a 0. 25 general understanding with, let's say, within the

Page 10275

1 first month of your time at the City that 2 Mr. White intended to update public works about 3 ongoing Red Hill related projects? A. I can't recall. 4 5 Q. Okay. Registrar, can you 6 go to page 48, please. And, Registrar, can you 7 just pull this out. You can pull out the entirety 8 of paragraph 119 just to make it a little bigger. 9 So, in August of 2018, 10 Mr. White and another traffic operations staff 11 member, Mr. Purins, prepared a staff report for 12 the public works committee for a meeting to be held in September about the 2017 annual traffic 13 14 safety status report, which included a number of 15 statistics about the City as a whole and collision 16 rates and also some very specific collision data for the LINC and the Red Hill. 17 18 Were you aware in August of 19 2018 that this report was going to be made public 20 and placed before public works? 21 Going through the OBLs Α. with Betty and, at that time, with Martin, we 22 23 would have discussed the annual collision report. 24 Q. Did Mr. White tell you 25 that this was an initiative that had been dormant

Page 10276

1 for some time and the 2017 report was going to be 2 a restart of collision reports? 3 Α. I don't recall at the 4 time. 5 Q. Okay. Registrar, can you go to the following page, 49, please. 6 7 And you'll see at 8 paragraph 121 Martin White had forwarded you an 9 attachment with a draft public works staff report 10 and a copy of the collision report and he notes that this report and a Bill 65 report will be sent 11 12 to you this week. Pardon me, I think I misspoke. He forwarded you an attachment that had the 13 14 collision report and referenced finalizing the 15 staff report. 16 Do you recall reviewing the 17 draft annual collision safety report when 18 Mr. White forwarded it to you? 19 Α. I do. 20 Ο. Did you sit down with any 21 staff member involved in its creation to discuss 22 its contents? 23 Α. I recall sitting down 24 with, I believe, Dave Ferguson -- I'm not exactly 25 sure about the timeframe here -- to provide me

Page 10277

with an overview, but at the same time get my 1 2 feedback. It was a very draft report. It had 3 many improvements that needed to be made. 4 Q. When you say the draft 5 report, you mean the actual annual collision report rather than the staff report? 6 7 Α. Yes. The annual 8 collision report was in PowerPoint. The final 9 version, if you see, is not in PowerPoint. It's 10 actually made into a report. So, my recollection 11 was there was many things that needed to be addressed within the report when I reviewed it. 12 Okay. And in terms of 13 Q. 14 just sort of formatting or also in terms of 15 content? 16 Α. Both. In terms of 17 formatting, content, layout, different metrics, errors in terms of numbers. 18 19 Q. Okay. Registrar, can you pull up page 50 along with 49, please. Thank you. 20 21 Mr. Soldo, I'm happy to go into the actual document, but the OD does excerpt 22 23 some of the slides from that draft report. And, 24 in particular, the sections that are excerpted 25 here are those that relate to the LINC and the Red

Page 10278

1 Hill. 2 Do you recall having 3 discussions with Mr. White or Mr. Ferguson about collisions on the LINC and the Red Hill, as 4 5 identified in the annual collision report? We would have gone 6 Α. 7 through and done an overview of the report itself, so that would have included this. 8 9 Okay. Did they convey to Q. you anything about the history of assessing 10 collisions on the Red Hill? 11 12 Α. I don't have a lot of specific recollections, but I would assume, you 13 14 know, in terms of putting this in context, that 15 they would have identified, you know, the other 16 collision analysis that had been undertaken at the 17 time or previously. 18 For example, the two CIMA Ο. 19 studies that had been done, did they raise those 20 with you? I don't have a specific 21 Α. 22 recollection. That would be a natural assumption. 23 Okay. I raise this. Q. 24 This is, I think, around August 15. You've only 25 been at the City for a couple of weeks, so I think

Page 10279

1 this is likely your first in-depth review in any 2 way on issues with the Red Hill and the LINC. Is 3 that your recollection as well, that this would have been the first time you really engaged with 4 5 issues around the Red Hill and the LINC? You know, I may have -- I 6 Α. 7 may previously, going through the pile that Betty 8 gave me, have looked at some of the things, but 9 this is my first review of the annual collision 10 report. 11 Okay. Did you have any Ο. 12 concerns when reading this report about the proportion of wet weather collisions on the Red 13 14 Hill? 15 It would be something Α. 16 that I would have noted in terms of the 17 proportions. 18 When you say you would Q. have noted it, you noted it to what end? 19 20 Well, the graphic that Α. 21 you have put up is, if you can blow it up a bit, a collision by road surface. So, within the context 22 23 of the area of the report, that's one of many 24 characteristics that would have been looked at. 25 Q. Did you have any

Page 10280

1 discussions with Mr. White or Mr. Ferguson about 2 the proportion of wet weather collisions on the 3 Red Hill?

4 Α. They would have 5 highlighted that. You know, although it is one characteristic, you know, in terms of the 6 7 collisions, so what this report really is is, you 8 know, a presentation of the various characteristics, you know. And maybe it might be 9 10 better if we actually open up the overall report 11 so I can provide some context to that. 12 Sure. Is there something Ο. specific that would help in terms of context? I 13 14 can provide it to you. It is HAM1402. And if you 15 want to go to image 45, that's just where we were. 16 Α. Right. So, when I'm 17 looking at this and you asked the question related 18 to the proportion of wet weather collisions, so, again, this is one characteristic. You know, we 19 20 would have had a discussion about, you know, there 21 is the high proportion, but we also would have had 22 a discussion about the other characteristics that 23 are identified in the report itself, because this 24 is just one and when you're looking at this, you 25 know, to a layperson it's very easy to jump to

Page 10281

Aribitration Place

(613) 564-2727

September 12, 2022

1 conclusions in terms of what this means, but you 2 really have to look at this characteristic in the 3 overall scheme of all the data that you have. Q. Okay. Registrar, could 4 5 you go to the next slide. So, is this the kind of data 6 7 that you're talking about, the kinds of collision 8 issues? 9 Yeah. And maybe if I can Α. 10 kind of provide you with a perspective of how I 11 would be looking at this data --12 Q. Please do. 13 Α. -- generally overall. 14 So, maybe if I could ask you to start at the very 15 beginning of this overall report to put it in the 16 context of how I would have considered this report 17 when I reviewed it in the overall context, so if you can maybe start at the beginning of the report 18 19 and we'll come back to the Red Hill section. 20 Ο. Sure. 21 So, there's a slide a Α. couple slides down, I don't know what number it 22 23 is, which provides overall numbers for the City 24 itself. 25 Q. That's right. I think it

Page 10282

1	starts on 4. I don't know if this is the one you
2	were thinking of. It may be 5.
3	A. It might be the next one.
4	Keep going. Past the traffic initiatives. It's
5	when they actually identify some of the numbers.
6	There. So, I'll start here in terms of trying to
7	give you an understanding of what I'm looking at
8	when I'm looking at this report itself.
9	First and foremost, you know,
10	the City has adopted a Vision Zero approach to
11	roadway safety and the real goal of Vision Zero is
12	to reduce the number of fatal and severe
13	fatalities that occur on the roadway. And if you
14	look at that graph on the bottom not the graph,
15	apologies, it's the chart. I'm looking at number
16	of total collisions in the City and then I'm
17	looking at the number of injury collisions. And
18	when I look at that, I'm looking at assessing how
19	is not only what is the, you know, level of
20	safety in the City in terms of collisions, but
21	also are we moving in the right direction in terms
22	of dealing with enhancing safety of the City.
23	So, the total number of
24	collisions there goes up, which is to be expected
25	given the fact that volumes go up and population

Page 10283

1 goes up. But when I'm looking at the, I guess, I 2 want to say, the effect of this on the program 3 that the City is undertaking, I'm looking at primarily the injury collisions and the fatal 4 5 collisions and that chart, sort of, shows that they're going down, at least in 2017, because 6 7 that's really the goal of Vision Zero. We 8 understand that there's going to be collisions, 9 but if you do have collision, you want to ensure that we have less severe collisions. 10 11 So, we can go back now to the 12 Red Hill because that was the question, about how 13 I was assessing the Red Hill. You can go back 14 to --15 Image 45. Thank you. Ο. 16 Α. Or the beginning of that 17 slide. It's really you need to look at this in 18 the overall context of all the characteristics that you have there. I believe it's -- if you can 19 20 scroll back. 21 42. Ο. 22 Α. At the very beginning of that section. So, this is a statistical --23 24 Sorry, I think it's 41. Q. 25 Α. 41. So, this provides

Page 10284

1	you the raw numbers in terms of the number of
2	collisions and it provides you the numbers that
3	you might have, that you have, sorry, for injury
4	and fatal collisions. So, I'm looking at these
5	numbers in terms of, you know, how effective is
6	the work that we've been doing in the past, what
7	is the relative safety of the two facilities.
8	And it should be pointed out
9	that these two facilities are quite different.
10	You have different volumes, you have different
11	geometrics. One is straight, one is a
12	curvilinear. Red Hill is actually quite curvy.
13	It has curves in it. It has a significant grade
14	coming off the escarpment. So, they're not an
15	apples-to-apples comparison because of the fact
16	they have different geometrics and on the Red Hill
17	you have a different microclimate as you go from
18	the mountain down to the lake.
19	So, the point I'm trying to
20	make is there's many different characteristics
21	that you have to look at, but you also have to
22	recognize that these two facilities are not the
23	same, that they will operate and function at a

25 summary of the total number of collisions and

different level. So, these graphs are a good

Page 10285

Aribitration Place

24

September 12, 2022

1	particularly for me when I'm looking at it, going
2	back to our Vision Zero principles, I'm looking at
3	the injury and fatal collisions because those are
4	the indicator of are things getting better or are
5	things getting worse. And my takeaway from here
6	is both are getting better from an injury and
7	fatal perspective in terms of numbers.
8	If you want to flip to the
9	next slide
10	Q. I'm going to stop you
11	there, recognizing that you do have more to say,
12	but I do want to ask you a question before we move
13	forward.
14	What you've just said is that
15	you're looking at the injuries and fatal
16	collisions and your takeaway is that these are
17	getting better. Did you have discussions with
18	Mr. White or Mr. Ferguson in which they
19	communicated that to you or is that based on just
20	your review of the report?
21	A. I'm just giving you my
22	perspective of when I first read the report.
23	Q. Okay. And so, you'll see
24	here on this page the total collisions on the LINC
25	have increased by 18 percent. As you say, as

Page 10286

Aribitration Place

volumes increase, total collisions may increase. 1 2 But the number of police-reported collisions 3 decreased by 16 percent and collisions resulting in injuries decreased 28 percent. 4 5 Then if you go down to the equivalent information in respect of the Red Hill, 6 7 police reported collisions had increased by 8 29 percent and injury collisions have increased by 9 17 percent, with overall total collisions at 10 51 percent. So, just so I understand your 11 evidence, your takeaway was that in respect of the 12 Red Hill, that things were looking good, that trends were going in the right direction? 13 14 A. If I can maybe provide 15 some context to that. Again, I'll take you back 16 to the identified that these two are not 17 apples-to-apples comparisons, that they are different facilities. One is straight and flat. 18 One has curves, grade, different microclimate, 19 different volumes, all of that. So, again, you 20 21 can't do a straight comparison between the two. 22 It's not applicable given the various 23 characteristics. 24 What I was referring to in 25 getting better is the last couple of years on Red

Page 10287

1	Hill. You have property damage at 80, 58 and 59,
2	so that's going down. And the injury collisions,
3	too. So, it is not a five-year trend. I was just
4	kind of commenting specifically on the last three
5	years. But over the five years, if you were to do
6	that comparison, you're correct that I was
7	referring to the last three years themselves.
8	Q. Thank you. Did
9	Mr. Ferguson or Mr. White convey to you the work
10	that traffic operations and engineering had done
11	coming out of the 2013 CIMA report and the 2015
12	CIMA report that were intended to be safety
13	countermeasures?
14	A. I was aware of the
14 15	
	A. I was aware of the
15	A. I was aware of the various safety countermeasures, that, you know,
15 16	A. I was aware of the various safety countermeasures, that, you know, there were safety measures being implemented.
15 16 17	<ul><li>A. I was aware of the</li><li>various safety countermeasures, that, you know,</li><li>there were safety measures being implemented.</li><li>Those safety countermeasures do take time to show</li></ul>
15 16 17 18	<ul><li>A. I was aware of the</li><li>various safety countermeasures, that, you know,</li><li>there were safety measures being implemented.</li><li>Those safety countermeasures do take time to show</li><li>up in terms of the overall statistics, you know.</li></ul>
15 16 17 18 19	<ul><li>A. I was aware of the</li><li>various safety countermeasures, that, you know,</li><li>there were safety measures being implemented.</li><li>Those safety countermeasures do take time to show</li><li>up in terms of the overall statistics, you know.</li><li>So, depending on what it is, it's not you know,</li></ul>
15 16 17 18 19 20	<ul> <li>A. I was aware of the</li> <li>various safety countermeasures, that, you know,</li> <li>there were safety measures being implemented.</li> <li>Those safety countermeasures do take time to show</li> <li>up in terms of the overall statistics, you know.</li> <li>So, depending on what it is, it's not you know,</li> <li>it will show up in the future date.</li> </ul>
15 16 17 18 19 20 21	<ul> <li>A. I was aware of the</li> <li>various safety countermeasures, that, you know,</li> <li>there were safety measures being implemented.</li> <li>Those safety countermeasures do take time to show</li> <li>up in terms of the overall statistics, you know.</li> <li>So, depending on what it is, it's not you know,</li> <li>it will show up in the future date.</li> <li>So, then if we can get back to</li> </ul>
15 16 17 18 19 20 21 22	A. I was aware of the various safety countermeasures, that, you know, there were safety measures being implemented. Those safety countermeasures do take time to show up in terms of the overall statistics, you know. So, depending on what it is, it's not you know, it will show up in the future date. So, then if we can get back to my initial answer to you, if you can flip through

Page 10288

Aribitration Place

1 said earlier, you don't necessarily want to do an 2 apples-to-apples comparison between the LINC, 3 because they are different characteristics, but, 4 you know, one of the things I'm looking at is the 5 severity of those collisions, because that's the standard that we're looking at, you know, in terms 6 7 of is the system getting better or is it getting 8 worse.

9 And, you know, I don't want to 10 do the direct comparison here, but when I look at 11 that slide there, the number of fatal and 12 non-fatal injury collisions is about 42 percent on the LINC -- sorry, on the Red Hill over the course 13 of those five years. And then when I look at the 14 15 LINC, you have about 60 percent being fatal and 9 16 injury. So, that is actually a metric that sort 17 of jumped out to me, is that the LINC could be 18 technically said to be performing, you know, at a lower safety level because the amount of severe 19 collisions that we're experiencing there is higher 20 21 on the LINC than it is on the Red Hill. You can 22 take away from here that the Red Hill is actually 23 safer than the LINC.

24 So, again, this is just 25 another data point, another characteristic, but

Page 10289

1 it's an important one for me because that is our 2 goal, is to be reducing the overall number of 3 severe and fatal collisions, because that is really our goal through Vision Zero. 4 5 And if you can go to the next slide --6 7 I think I've lost track Ο. 8 of what my question was. 9 It was to -- well, I Α. 10 believe the question was, you know, what did I 11 take away from that slide. And my initial 12 response to you was you can't just look at one characteristic. You have to look at all of them. 13 14 And I won't go through all of them. I won't give 15 you my analysis on all the them, but I just do 16 want to flip down to a few more. 17 If you go down to the next one, so this is the one I believe you referred to, 18 the 65 and 14 percent. You know, so there is, you 19 20 know, these vary in terms of the number of wet 21 weather collisions and this is related to road 22 surface. 23 If you go down to the next 24 slide, this is actually a really important slide 25 as well because this goes to driver action and

Page 10290

this speaks to, you know, one of the leading causes of collisions on the facilities themselves. And when you look at these numbers here, you know, I'll start with driving properly. More people are driving properly on the LINC than they are on the Red Hill, so that's really important. What is the driver action?

8 The other characteristics we spoke about was surface condition, you know, 9 10 there's day lighting conditions in here, there's 11 all of those, but these are directly related to the driver and what is the driver doing end of the 12 day as they're taking their vehicle down there. 13 14 So, driving properly is not at the same level on 15 the RHVP as it is on the LINC.

16 The prevailing theme at the 17 time of the previous report, staff reports, and 18 the analysis that was undertaken, it really speaks a lot to the one in the middle there, which is 19 20 speeding too fast. And when you look at that 21 metric there, there's significantly higher amount of people that are speeding on the Red Hill than 22 there is on the LINC. I don't have the numbers, 23 24 but if I was to guess there, you know, it's at 25 least three times more people speeding, the driver

Page 10291

1 action that causes collisions, on the Red Hill 2 than there is on the LINC. 3 Ο. I'm going to stop you 4 there. I have some questions on that point. 5 Did Mr. White or Mr. Ferguson convey to you any impression about whether 6 7 speeding was an issue on the Red Hill, the Red 8 Hill in particular? 9 Yeah. I would say that Α. 10 was the prevailing theme at the time, that a major 11 focus for them in the past -- and when you look at 12 the OBL items, there's a lot of items that are 13 related to speeding, looking at the speed limit, 14 looking at the automated enforcement, looking at, 15 you know, enhancing enforcement from the police. 16 So, when I was looking at the OBL, that was 17 something that jumped out to me, like, there's a 18 lot of items here that are related to speed. That's, kind of, the prevailing theme at the time, 19 is that there's a lot of speeding issues that are 20 21 causing accidents on the Red Hill. 22 So, you know, if we kept going on to the various slides here --23 24 Thank you. Mr. Soldo, I Ο. 25 appreciate you trying to give your evidence and I

Page 10292

1 certainly want you to have the opportunity to do 2 so. I would like to move on to another topic. 3 If I could just maybe Α. 4 wrap up for a second --5 O. Sure. A. -- with just a few other 6 7 points. If you can flip through the slides here, 8 keep going, I won't get into the 2017 numbers, 9 but, you know, you see the same patterns there. 10 If you keep going, flip through the slides, keep going, keep going, sorry, if you can go back to 11 12 that last slide. And, you know, I spoke to you 13 14 about driver actions in the past and, you know, so 15 I want to kind of look at a different 16 characteristic here. And this is a really 17 important characteristic as well. When you see 18 the amount of young drivers, and I always say inexperienced drivers that are involved in 19 20 collisions on the Red Hill, that is considerably 21 higher. It's almost, doing math here, you know, 5 percent there. And, you know, younger drivers, 22 23 I mean, tend to drive faster as well, so it's more 24 about inexperienced drivers, so that's a very 25 interesting metric. That's something that jumps

Page 10293

1 out to me given the vast disparity that is there. 2 And if you just quickly scroll 3 through sort of the rest and I will wrap up, I 4 promise. These numbers here speak to 2017 numbers 5 and they're pretty much in parallel with the other ones previously over the five years. And, again, 6 7 you have higher amounts of fatal and non-injury 8 collisions in 2017, so, you know, that's 9 consistent over five years, but it's also consistent with 2017. 10 11 If you can scroll to the next 12 slide. Keep going. If you can keep going. Yeah, keep going. I won't get into all of these here. 13 14 If you can go down to network screening, and I'll 15 keep that as my last slide to, kind of, provide 16 you context of what I'm looking at here when I'm 17 review this report. So, all of those are various 18 characteristics. Really important to look at driver actions, you know, as well and the type of 19 20 drivers that are getting involved in accidents. 21 And I had referred to earlier that you really shouldn't do directly an apples-to-apples 22 23 comparison because those facilities are different, 24 given the curvilinear nature of the Red Hill, the 25 grades, the volumes are different and everything

Page 10294

Aribitration Place

1 else. Those are all things that -- you can't look 2 at one characteristic. You have to look at them 3 all holistically to consider, you know, the state 4 of road safety on that roadway.

5 But I wanted to bring you to this because this is also really important in 6 7 terms of the network screening, because while we 8 have been talking about those two facilities in 9 comparison to themselves, you have to look at those facilities in comparison to all of the roads 10 11 in the City of Hamilton. And these slides are 12 actually really important because through the network screening process it really brings out 13 14 which facilities are overrepresented in terms of 15 collisions throughout the City as a whole. So, 16 that's how they've been broken down. The process 17 identifies them. And the purpose of doing this 18 really is so that you can prioritize your countermeasures in the future. 19 20 If you can go to the next 21 slide, this speaks to the network screening 22 process. I won't go through that in detail. It's 23 really about identifying overrepresentation of 24 collisions throughout the City. 25 And if we can keep going from

Page 10295

Aribitration Place

1 there, this listing, the next few slides, and I 2 won't go through them all, kind of provides you 3 where does the LINC and Red Hill reside in terms of areas of concern throughout the City in 4 5 comparison to all the other roads in the City itself. And granted there is some ramps that are 6 7 on here, but the majority of the mainline, I would 8 say to you, is not and there's other roadways that 9 are higher.

10 So, the whole purpose of me 11 walking you through this presentation is giving 12 you a better understanding of what I'm looking at, and basically I wanted to, you know, convey that 13 14 you can't look at one characteristic. You can't 15 look at, you know, wet versus dry and, you know, 16 make a determination based upon that graph. That 17 would be jumping to conclusions. That's not how 18 roadway safety is assessed and undertaken. You 19 have to look at all of those characteristics 20 holistically and also take into consideration the 21 various characteristics of the roadway that you're doing. And then don't forget to compare it to all 22 23 the roads in the City. Thank you. 24 Thank you, Mr. Soldo. On 0.

25 this page, I note that the first, fourth and fifth

Page 10296

Aribitration Place

(416) 861-8720

all are related to on or off-ramps related to the 1 2 Red Hill. Did you have discussions with Mr. White 3 or Mr. Ferguson about the collision history on the ramps on or off the Red Hill in particular as you 4 5 were reviewing and discussing this draft report? Yeah. I don't recall 6 Α. 7 having specific discussions about those ramps, but 8 we would have talked about, you know, the top 15. 9 The entire purpose of undertaking this annual collision report is that we can identify locations 10 where we're going to prioritize, you know, 11 12 reviewing, assessing and potentially putting in 13 countermeasures. 14 So, network screening, the way 15 that we utilize this network screening, is then 16 once this is approved, that we would do further 17 assessment on, say, the top 10 or top 15 18 locations. So, going through that and knowing 19 that that's the concept and what we're going to be 20 actually doing once this thing is finalized, we 21 would have gone through the various locations and 22 had probably a general discussion, but I don't 23 recall any specifics related to, say, Mud Street 24 ramp. 25 Q. Okay. And in your review

Page 10297

1 of the CIMA consultant reports, do you recall 2 taking note of the particular countermeasures --3 pardon me. Taking note of the collision history 4 as it related to the ramps in particular? 5 So, when you say to the Α. CIMA reports, which CIMA report are you referring 6 7 to? 8 Ο. The 2013 or 2015 reports 9 that I think you identified were in that stack 10 that Ms. Matthews-Malone left you. 11 Α. Yeah. If we're referring to what my understanding was of those reports, in 12 the first couple weeks I can't say that I probably 13 14 would have reviewed them at a very, very high 15 level. I can't even say that for certain that, 16 you know, that I've gone and done in-depth review, 17 so I don't think I can draw any conclusion or I 18 don't recall drawing any conclusions at that time. 19 Q. Okay. And you don't 20 recall getting any updates from Mr. White or 21 Mr. Ferguson about the collision history or attempts to rectify it of any of the ramps, as 22 23 you're discussing this? 24 I'm trying to stick to Α. 25 that timeframe. Again, I can't really say that,

Page 10298

you know, when we would have had that discussion. 1 2 I don't believe it would have been right off the 3 bat. 4 Q. Okay. Do you recall 5 having that discussion about sort of the collision history of the ramps over time at some later date 6 with Mr. White or Mr. Ferguson? 7 8 Α. There would be, you know, later on, and again I can't pinpoint that 9 timeframe for you, that we would have gotten more 10 depth about those reports, but I can't give you a 11 12 timeframe of what that was. 13 Okay. What was the Q. 14 context of those discussions where you went into 15 more depth? 16 Α. We would have gone into 17 more depth about what was in those reports. 18 Ο. When? In what context were you having this discussion about more depth? 19 20 Sorry, I'm not Α. 21 understanding your question. 22 You said we would have Ο. 23 gone into more depth about what was in those 24 reports. Can you give me something to nail down 25 the timeframe in which you were having those more

Page 10299

September 12, 2022

1 in-depth discussions? 2 Okay. I'm jumping ahead Α. 3 in your package, I'm sure. 4 Ο. Yes. 5 But I do get an updated Α. memo from Mr. White in, I believe, August sometime 6 7 as well, and that includes a staff report that 8 summarized the previous work that was done and, 9 you know, some appendices in the back that related to the various countermeasures. 10 Okay. So, that first 11 Ο. 12 memo, which we will go to, is August 21, and then there's a revision on August 30. Is it in and 13 14 around that timeframe that you have more in-depth 15 discussions about the CIMA reports from 2013 and 16 2015? 17 Α. The purpose of the 18 August 30 meeting is -- so, if I can put some dots in line here. You know, we have this discussion 19 at the annual collision report, I'm reviewing the 20 21 collision report, I have some questions, and then, 22 you know, I ask for an updated memo. In that 23 timeframe, we start talking a little bit more 24 about what had transpired or what work the City 25 had undertaken in the past.

Page 10300

Aribitration Place

September 12, 2022

1 Q. Okay. And we will get 2 there of course. On August 30, you did meet with some staff and certainly at least one of the 3 4 chronologies suggests that that was to discuss wet 5 weather collisions. So, just taking a step back 6 7 from it, as you're reviewing this document, would 8 you agree with me that you did have some concerns 9 or at least some questions about the proportion of wet weather conditions on the Red Hill? 10 11 Α. I would say that that 12 statistic, you know, it was something that was of interest to myself, similar to the one about the 13 14 LINC having a higher proportion of serious 15 collisions. 16 Ο. Why was it of interest to 17 you? 18 Α. Just because of the proportions. It is one characteristic and you 19 20 have to consider that within the overall context, 21 but given the fact that you had that one having a larger proportion, so there's a number of items I 22 pulled from this. Right? Having walked you 23 24 through my thought process there, you know, I pick 25 up on the speeding, I pick up on the improper

Page 10301

1 driving, you know, I pick up on the fact that we 2 have a lot more young drivers on Red Hill being 3 involved, I pick up -- it's obvious. You can't 4 jump to conclusions, but you have to, you know, 5 look at those statistics. So, when I looked at all the 6 7 report, it was in totality, but then when I looked 8 at the Red Hill, there was some metrics that had 9 higher proportions than others, so that kind of, 10 you know, begged the question for me. Like, okay, 11 I need a better understanding of this. 12 Okay. Just before we Q. 13 move forward in time, as you're discussing this 14 annual report with Mr. White or Mr. Ferguson, was 15 there any discussion at all about traffic 16 operations, that group's, attempt to obtain 17 friction testing results from engineering 18 services? 19 Α. There is a -- is that 20 appendix that is attached to, I believe it's the 21 one report, and it refers to friction testing, so, 22 you know, I would have gone through that appendix 23 and identified, you know, that there was friction 24 testing completed, as it said. 25 Q. Okay. Would that have

Page 10302

1 been noteworthy to you at you're going through 2 these documents? 3 No more noteworthy than, Α. I would say, any other documents. I was looking 4 5 at seeing what was completed, what wasn't completed. Seeing it, actually, it really 6 7 doesn't, sort of, stick out to me. 8 Ο. Fair enough. My question was more about the discussions, if any, with 9 10 Mr. White and Mr. Ferguson about friction testing 11 in this early period of time as you're talking 12 about the annual collision report. 13 Α. Yeah. I don't recall any 14 specific discussions. 15 Q. Okay. Did they make 16 specific note that CIMA had requested friction testing in both the 2013 and 2015 report? 17 18 I believe that was one of Α. the recommendations. Right? So, I would have --19 20 they would have made note of it, but, you know, it 21 was just my -- in looking back, it's natural to 22 assume if that was one of the recommendations, they would have identified that. 23 24 Q. Okay. My question was 25 probably maybe not clear. When I said did they

Page 10303

1 make specific, I mean Mr. Ferguson or Mr. White. 2 Did they raise that specifically with you in this 3 discussion around the annual collision report? 4 Α. Yeah. Again, I don't 5 have a specific recollection, but I'm going to 6 assume that going through all the recommendations, 7 they would have talked about it. 8 Q. Okay. Did they raise with you any attempts to try to obtain results of 9 10 that friction test that was listed as complete? 11 Α. I don't have any specific 12 recollection of that. Okay. And when you say 13 Q. 14 you don't have a specific recollection, do you 15 have a general recollection about that around this 16 period of time? 17 Α. Well, the question you posed to me, you know, if you go back to the 18 question you posed, did they speak to me about it, 19 20 I don't recall. 21 Okay. I'm trying to take Ο. you through just in timeframes. I know it was 22 23 some time ago. At any point before you had a copy 24 of the Tradewind report, did Mr. White or 25 Mr. Ferguson raise with you that they had

Page 10304

September 12, 2022

attempted to obtain friction test results that 1 2 were listed as complete in those staff reports? I can't recall specific 3 Α. 4 conversations to that. 5 Q. Okay. And is that to say that you're confident that you didn't have those 6 7 conversations or you just --8 A. No. 9 Q. -- can't remember either 10 way? 11 Α. No. It's four years ago. 12 I'm having a hard time remembering four years ago. 13 Q. Okay. So, let's go, 14 then, to the reports that you were referencing 15 just a moment ago. Registrar, can you close this 16 down and go back into OD 9A and go back to 17 page 53, please. 18 So, you'll see at the top of the page, paragraph 126 -- Registrar, can you call 19 that out, please -- Mr. Ferguson prepared a 20 21 memorandum and it was updated from early memorandums he had done before your tenure, before 22 23 you started at the City, and the purpose was to 24 provide an update on action items that were 25 identified in his previous memorandum from March

Page 10305

of 2018 and it had some additional information. 1 2 Registrar, could you close 3 down this call out, please, and if you can go into the memo itself, just because it might be easier 4 5 to work with. It's HAM1388. And if you can pull out the second page as well, please. 6 Thank you. So, Mr. Soldo, just so that 7 8 your evidence is clear, did you request this 9 update as a result of your review of the annual 10 collision report? 11 Α. I believe so. 12 Okay. And did you ask Q. 13 specifically for a list of projects that were 14 ongoing in respect of the Red Hill? 15 A. I don't recall exactly 16 what I would have asked. It would be a -- I would 17 have asked for a status update, so... 18 Q. Okay. And was the 19 request for this memo directly related to your 20 pulling out all of those factors around the Red 21 Hill collision history from the 2013 annual report, the ones that we just went through? 22 23 Α. I wouldn't say it was 24 directly related. You know, going back to what I 25 had said earlier, the number of OBL items, having

Page 10306

1 gone through those discussions with staff, with 2 Betty, you know, there's a large body of work 3 that's been undertaken in the past related to the Red Hill and LINC, you know, multiple reports that 4 5 had been done in the past and, you know, I asked for a summary just so that I'd get a better 6 7 understanding of the latest status of these items. 8 Ο. Okay. By 2018, there is 9 certainly a number of OBL items and a number of work and significant funds that have been devoted 10 to the LINC and the Red Hill. Did you have the 11 12 impression that there had not been as much 13 progress as one would expect on reducing 14 collisions on the Red Hill? 15 Sorry, could you repeat Α. 16 that? 17 Q. Sure. Did you have the 18 impression in August that there had not been as 19 much progress as one would expect in reducing 20 collisions on the Red Hill, given all the work 21 that had been done over the last five years? 22 I'm not sure what my Α. impression was. I don't believe I had that 23 24 impression. But going back to what I had talked 25 about earlier and when we looked at those numbers

Page 10307

Aribitration Place

1 in the report itself, yes, they went up over the 2 five years, but they were going down in the last number of years. And, you know, the correlation 3 that I would make or I would start thinking about 4 5 is, okay, you start doing the work in 2013, 2015. Now we're in 2017. How effective have those 6 measures been? So, when you look at this entire 7 8 list here and there's probably other work that's 9 been done already, you know, are some of these 10 countermeasures working? 11 When I'm looking at those 12 numbers that we previously had gone through, I'll refer you back to that stat where, you know, there 13 was a reduction in terms of severe and fatal 14 15 collisions, but these sort of measures take time 16 to actually show up in the collision statistics. 17 So, it's not like you'll do it and something will 18 show up overnight, so it does take -- driver awareness and enforcement, those sort of things 19 20 are behavioural changes and they take time to do. 21 There's the education components that the City was doing. Again, that takes time. And then some of 22 23 these are the more direct countermeasures that 24 actually were being undertaken by the City. 25

Okay. As you are Q.

Page 10308

reviewing this document, you also have some list 1 2 of the countermeasures that were completed coming 3 out of the 2015 CIMA report, the referenced appendix that I think you referenced earlier. Had 4 5 you already looked at the work that's not on this memo but that had been completed? 6 7 Α. This package came with a 8 number of attachments. It came with a previous 9 memo that spoke to the issue, so that was the original memo. There's this memo here. It also 10 had public works report 18008, which was very 11 comprehensive in terms of detailing what's been 12 done, as well as that -- actually, that chart 13 14 actually was an appendix, I believe, to the public 15 works report. So, I would have reviewed that 16 entire package in its totality. 17 Q. Okay. And package also included some correspondence between --18 19 That's correct. Α. 20 Ο. -- the City and the 21 provincial government about possibly widening the 22 LINC or the Red Hill. Do you recall that? 23 A. Yes. When I read the 24 public works report, it spoke to issues related to 25 congestion and particularly that it's two pinch

Page 10309

Aribitration Place

1	points on either end and some of the highways
2	coming into that area.
3	Q. Okay. Under Additional
4	Information on the second page, Registrar, can you
5	pull out Additional Information and the bullet
6	point underneath it, Mr. Ferguson notes that:
7	"Traffic engineering is
8	beginning to receive
9	notices of impending
10	legal action as a result
11	of collisions on either
12	the LINC or the Red Hill.
13	It should be noted that
14	some of the claims are as
15	a result of poor design
16	and poor pavement
17	conditions. These items
18	will require response or
19	attending by engineering
20	staff at legal
21	discoveries."
22	Did you ask Mr. Ferguson for
23	any further information about the impending legal
24	actions that he was referencing here?
25	A. I did have a discussion

Page 10310

1 with Mr. Ferguson and maybe, again, if I could try 2 to provide some context related to this issue 3 here. 4 Q. Sure. Can you just 5 answer the question that I asked, though, before we move on, just so that I don't lose it? It was: 6 7 Did you ask Mr. Ferguson for any additional 8 information about the impending legal actions that 9 he is referencing here? We would have had a 10 Α. discussion. I don't recall if I asked for a list 11 12 or not. 13 Q. Okay. Go ahead. I think 14 you wanted to provide some context. 15 Α. No. Go ahead with your 16 questions. 17 Q. I just wanted to make sure we didn't lose that question, but you did say 18 you could try to provide some context to the --19 20 Α. Sure. I can provide some 21 context. You know, when I was reviewing this package, it's quite a bit of body of work that is 22 there and, you know, this sort of statement kind 23 24 of stuck out to me in terms of the poor design and 25 poor pavement conditions. And it stuck out

Page 10311

1 because this additional information really was 2 inconsistent with what the other measures are. It 3 was kind of an opinion, so that, kind of, prompted me to seek some clarification from Mr. Ferguson 4 5 later. Q. Okay. But as part of 6 7 that clarification, you're not sure if you asked 8 for further information about the actual legal claims that he's referencing? 9 10 A. I don't recall if I asked 11 him for an actual copy or anything like that. 12 Ο. Okay. For the number of them or what the issues were particularly relating 13 14 to a result of poor design or poor pavement, did 15 you dig into the details of these claims, is my 16 question? 17 I would have had a Α. 18 discussion with Mr. Ferguson, but he would have provided me with an overview. 19 20 Okay. When did that Ο. happen? You're going to meet with him on 21 22 August 30. Was it sometime between August 21 and August 30 or was it at the August 30 meeting? 23 24 A. I believe it was at the 25 August 30 meeting.

Page 10312

1 Q. Okay. Thank you. 2 Registrar, you can close this down and if you can 3 go back to OD 9A and paragraph 54, please. So, you'll see at 4 5 paragraph 129 there's a meeting arranged between Mr. McKinnon and Mr. McGuire and yourself, 6 7 arranged for August 31, 2018, the overview 8 document says, to discuss the August 21 memo. 9 Registrar, can you go into the 10 underlying document, please. It's HAM1383. 11 So, you'll see this is a 12 calendar appointment. It's from August 3, 2018, so just a few days after you start, and the 13 14 attachments are an RHVP-LINC update memo and the 15 date is from 10:30 to 1:30 and the subject is 16 meeting and go out for lunch. 17 Do you remember having discussions with Mr. McKinnon in advance of him 18 sending this calendar appointment about what this 19 20 was going to be -- what this discussion was going 21 to be about? 22 And when was that sent? Α. 23 It's --24 August 3, so --Ο. 25 Α. -- August 3.

Page 10313

1 Q. -- probably your first 2 week. 3 Yeah. If you go back to Α. 4 the earlier, I believe the earlier e-mails, there 5 are some e-mails in there, so it speaks to providing Dan with an update in August. So, I'm 6 7 assuming this update is for him to get an update 8 on RHVP. 9 Okay. But this one Q. specifically is for you and Mr. McGuire and 10 Mr. McKinnon. That e-mail that we looked at 11 12 before, which I think you're referencing now, is Mr. White saying he wanted to update Mr. McKinnon. 13 14 So, are you just trying to connect some dots given 15 what we've gone through today or do you actually 16 have a recollection that that's what the purpose 17 of this meeting was for? 18 I believe this was for Α. 19 them to provide that update. 20 Q. Okay. But Mr. White is 21 not included on this. It's Mr. McGuire, who is engineering services, and you. 22 23 Α. So, I believe there's --24 well, I believe that Mr. White and Mr. Ferguson 25 were also at this meeting.

Page 10314

1 Ο. Okay. That was one of my 2 questions. So, it looks like there's this 3 meeting, 10:30 to 1:30, and it says meeting and go out for lunch with Mr. McGuire and with you and 4 5 Mr. McKinnon, so three very senior people within public works. 6 7 If you just want to close that 8 down, Registrar and if you can go into HAM55560, 9 image 5. You're going to have to -- yes, thank you. And if you could call out the first half of 10 this page, please. Just until there is perfect. 11 12 So, Mr. Soldo, this is a chronology that was put together in 2019. Before 13 we get into it, do you remember being involved in 14 15 the development of chronologies? 16 Α. Yes. 17 Q. And that was with 18 Ms. Graham. Is that right? 19 Α. Yes, that's correct. 20 Ο. And Mr. McGuire as well? 21 That's correct. Α. 22 Q. And I think Ms. Cameron, Diana Cameron, had some administrative role in 23 24 putting together this spreadsheet. Is that also 25 your recollection?

Page 10315

1	A. Initially it was
2	primarily put together by Ms. Graham. I believe
3	that Ms. Cameron did some edits after the fact.
4	Q. Okay. Do you recall in
5	2019 sitting in a boardroom with a big, sort of,
6	flip chart and trying to sort out the timeline?
7	A. No, I don't recall that.
8	Q. You don't remember that?
9	Okay. Do you remember having discussions with
10	Ms. Graham directly about the timeline, trying to
11	sort out dates?
12	A. That's correct.
13	Q. Okay. So, this is in
14	this period. It's a little out of order, you'll
15	see. August 1, this is line 58,
16	Ms. Matthews-Malone retires. August 15, Martin
17	White e-mails you with a draft of the 2017 annual
18	collision report. It shows wet weather issues on
19	the Red Hill. Soldo requests meeting of key
20	players, held on August 30. Then if you go up to
21	line 55, August 30, key players meet with Dave
22	Ferguson, yourself, Mr. McGuire, Mr. McKinnon,
23	discussing wet weather issues on the Red Hill.
24	So, just stopping there, did
25	you request a meeting with, I'm just going to use

Page 10316

1 the words in here, key players? 2 Yeah. Those are not my Α. 3 words. They're Ms. Graham's words. 4 Q. Fair enough. But you did 5 request a meeting with David Ferguson, Mr. McGuire and Mr. McKinnon about wet weather issues on the 6 7 Red Hill? 8 Α. I requested a meeting 9 about all things RHVP, as the memo there 10 indicates. And I would say to you that when she wrote these notes, you know, she probably put 11 12 additional commentary as it relates to the issue of friction, because if she was looking at that 13 14 through that lens. 15 Q. Right. So, these are 16 created throughout 2019, but a different period of time in terms of the focus of what Ms. Graham 17 18 might be thinking about. Is that fair to say? 19 Sorry, I don't understand Α. 20 your question. 21 Ο. That she may have been 22 focused on issues of friction or wet weather in 23 2019 in a way that may not have been how you 24 recall it in 2018? 25 A. Wet weather issues, you

Page 10317

September 12, 2022

1 know, is very specific. That meeting was more 2 about all the various items that we were looking 3 at. 4 Q. Okay. Did Mr. White also 5 attend this meeting? 6 A. I'm having a hard time 7 recalling if he did or not. I would assume that 8 if Mr. Ferguson was there that Mr. White would be 9 there. 10 Q. But you just can't recall 11 either way? 12 Α. No. 13 Q. Okay. So, Registrar you 14 can close this call out and you can go --15 actually, you can leave this up for the moment. 16 So, it looks like 17 Mr. McKinnon, on August 3, sets a meeting for you 18 and Mr. McGuire to go out with him for lunch and 19 have a meeting about the Red Hill. And then 20 independently on August 15, you request a meeting 21 with key players, including Mr. McKinnon and 22 Mr. McGuire. Have I got that right? 23 Α. Looking at what you 24 presented there, I'm drawing the connection that 25 Mr. McKinnon is asking for an update based on

Page 10318

Aribitration Place

1	those previous e-mails, because he sends it out on
2	August 3, which is very early in my tenure here,
3	so that I'm assuming that is, you know, a
4	previously, sort of, requested type of a meeting,
5	update meeting, at that point in time. And, you
6	know, I'm requesting an update, summary report.
7	Is that do I ask for that meeting myself or is
8	that to get prepared for the meeting with Dan?
9	You know, I'm going to have a hard time
10	remembering exactly what that genesis was, but
11	looking back at it now and looking at all these
12	e-mails, I could have been asking for the summary
13	report to also get prepared for that meeting. So,
14	I can't remember exactly.
15	Q. Do you recall having a
16	meeting just with Mr. McKinnon and Mr. McGuire
17	about Red Hill issues?
18	A. On the 30th?
19	Q. On the 30th.
20	A. I don't recall.
21	Q. Okay. You said you
22	didn't recall if Mr. White was at the meeting, but
23	do you have a general recollection of a meeting
24	with Mr. McGuire, Mr. McKinnon and Mr. Ferguson?
25	A. I do have a general

Page 10319

1 recollection of that meeting, yes. Q. Okay. Can you say either 2 3 way whether the meeting that Mr. McKinnon had 4 proposed got merged with the meeting so that 5 Mr. Ferguson would also attend? Α. I don't recall that. 6 7 Okay. Do you recall Ο. 8 going out for lunch with Mr. McKinnon and 9 Mr. Ferguson early in your tenure? Really, it was 10 just an introduction. 11 I don't recall going out. Α. 12 I mean, we would go out for lunch, you know, myself and Dan or myself and Dan and Gord, but I 13 14 don't recall Mr. Ferguson coming with us. 15 Q. No. I just meant 16 Mr. Ferguson and Mr. McGuire. 17 Α. Sorry? Could you repeat the question, maybe? 18 19 My question was: Do you Q. 20 recall going out with Mr. McKinnon -- pardon me. 21 I misspoke earlier. Apologies. I've confused you. Do you recall going out for lunch with 22 23 Mr. McKinnon and Mr. McGuire early in your tenure? 24 Α. I recall going out to 25 lunch with Mr. McKinnon a number of times early in

Page 10320

1 my tenure, so I can't really -- I don't have a 2 specific recollection of when, but I went out a 3 number of times with Dan and then one or two times, I believe, with Gord, so... 4 5 Q. Okay. But what about them together, is my question? 6 7 I don't have a specific Α. 8 recollection. 9 Okay. Commissioner, it Q. 10 is a few minutes past 11:00 and we're starting to 11 take our morning break a little earlier than we 12 used to, so I would suggest that this would be an 13 appropriate time for the morning break. 14 JUSTICE WILTON-SIEGEL: Okay. 15 It's almost five past, so let's return at 11:20. 16 --- Recess taken at 11:03 a.m. --- Upon resuming at 11:20 a.m. 17 18 MS. LAWRENCE: Thank you. Commissioner, may I proceed? 19 20 JUSTICE WILTON-SIEGEL: Yes, 21 please proceed. 22 BY MS. LAWRENCE: 23 Q. Thank you. Mr. Soldo, we 24 were just about to move to the August 30 meeting 25 and before the break you said you couldn't recall

Page 10321

1 if Mr. White attended. Is that right? 2 Α. Yeah. I believe he was 3 there, but I don't have a specific recollection. If Dave was at the meeting, normally Martin would 4 5 be there as his manager as well. Q. Okay. And what about 6 7 Mr. McGuire? Was he there? 8 A. He was. 9 Q. Okay. Apart from the 10 August 21 memo that we were just looking at, did 11 you ask for any other background information on 12 wet weather collisions before this meeting? I believe the entire 13 Α. intent of that memo was for them to provide me 14 15 with an overview of all issues there on the RHVP. 16 I didn't specifically ask related to wet weather collisions. 17 18 Okay. Coming out of this Q. meeting, did you ask for any other background 19 20 information about wet weather collisions? 21 I don't recall, but if Α. you recall my earlier testimony, I had access to a 22 lot of the other information already, so at that 23 24 point I don't recall if I asked for anything 25 additional.

Page 10322

1 Q. Okay. Did you ask for 2 Mr. Ferguson or Mr. White to summarize the past 3 CIMA projects that related to the list of current 4 projects? 5 Α. That was included in the 6 memo already. 7 Q. Just to be more specific, 8 CIMA had done these two reports and I think you 9 said that you weren't sure if you reviewed them by 10 this point. Did you ask Mr. White or Mr. Ferguson 11 to summarize those reports that CIMA had done 12 previously at this meeting? 13 I'll refer you back to Α. 14 the package that's associated with the memo. It 15 includes public works 18008, which is actually 16 quite the extensive summary of the previous work. 17 Ο. So, you didn't ask them to provide any additional context at the meeting? 18 19 There was quite a bit of Α. context there already, all the summaries. 20 21 Did you have any Ο. questions arising out of your review of 18008? 22 23 I did. Α. 24 Q. What were those 25 questions?

Page 10323

1 Α. If you want to bring that 2 up, I can, kind of, go through it with you. 3 Q. Sorry, bring up the --4 A. The report. 5 -- report? You can't Ο. remember the questions that you had? 6 7 Α. I would like to use that 8 as a point of reference, if you can bring that up. 9 Sir, we went through Q. 10 quite a lengthy presentation by you on the annual collision report. We don't have a lot of time for 11 12 your evidence, so if you can remember what your questions were, perhaps you can just say them in a 13 14 general way. If not, we can go into the report, 15 but I'm not seeing the benefit of doing that. 16 Α. Yeah. I would prefer to 17 go through the report so I can just point out a 18 few sections to answer your question. 19 Why don't you provide me Ο. 20 with a summary before we do that? 21 My summary is going to be Α. incomplete because I would like to refer to the 22 23 report. 24 JUSTICE WILTON-SIEGEL: I'm 25 going to intervene for a second, Mr. Soldo. We're

Page 10324

1	just asking what you or commission counsel is
2	asking what you remember. Okay? And I think it's
3	a fair question to ask what you remember.
4	THE WITNESS: Sure.
5	JUSTICE WILTON-SIEGEL: You
6	may or may not remember anything, but the question
7	is intended to be at a, sort of, general or
8	conceptual level, so I would ask that you consider
9	a response in that context.
10	THE WITNESS: Thank you for
11	the clarification, Your Honour. In terms of that
12	report, having reviewed it ahead of time, it's a
13	comprehensive review of various actually, could
14	you repeat your question before I start?
15	BY MS. LAWRENCE:
16	Q. Sure. My question was:
17	Did you have any questions for your staff arising
18	out of your review of that staff report, 18008?
19	A. In the meeting itself, we
20	would have gone over the various status of the
21	initiatives that had been previously undertaken.
22	And in that report it identifies a number of
23	different OBL items, a number of different
24	objectives.
25	There was actually still

Page 10325

1 outstanding. There was some of those items that I 2 was trying to ascertain in terms of, okay, when 3 are we coming back to council on some of those? 4 And, you know, the entire theme of that report, 5 there's a very large section in there related to speeding, the aggressive driving, that's occurring 6 7 on the LINC and I was asking questions related to, 8 you know, what's the status of the speed limit 9 report? What's the status of potentially some of the other outstanding business list items? 10 11 So, while the table that's 12 attached to it provides some of those what I would 13 call hard infrastructure improvements, you know, 14 some of them are also related to speeding, like 15 feedback signs and all that, I was actually more 16 interested in terms of the timelines that they had 17 to get back on some of those speed related 18 initiatives. 19 Thank you. So, it sounds Ο. 20 like you had questions about timing. Apart from 21 questions about the timing of the status of projects, did you have any other substantive 22 23 questions about the Red Hill arising from your 24 review of that report? 25 Α. I would have asked

Page 10326

Aribitration Place

(613) 564-2727

1	questions I had questions about what is the
2	status about kind of each of those implementation
3	issues. That's really the purpose of that
4	meeting, was to provide an update on the
5	implementation status of the various initiative
6	said, and you see that clearly outlined in the
7	memo. It's a little bit more defined in the staff
8	report.
9	Q. Okay. So, we went
10	through and I think you had a fairly clear
11	recollection that there was an appendix to that
12	report that had a number of items that had been
13	completed and items that were to be completed.
14	Registrar, can you go to
15	HAM1385, please.
16	This is that chart that you
17	were thinking of?
18	A. That's correct.
19	Q. And you already
20	referenced this earlier in your evidence. The
21	conduct pavement friction testing, which is five
22	lines up from the bottom, is listed as complete.
23	Registrar, would you mind just
24	calling out just the chart from the very top, just
25	so that it's slightly a bit bigger.

Page 10327

```
Aribitration Place
```

(613) 564-2727

September 12, 2022

1 How is that, Mr. Soldo? Is 2 that a bit better? 3 A. I appreciate that. Thank 4 you. 5 Q. No problem. Any time you need that, just let us know. You'll see it's five 6 7 lines up, conduct pavement friction testing, medium, completed. Do you see that? 8 9 A. That's correct. 10 Q. Did you have any 11 discussion with the attendees at this meeting 12 about pavement friction testing? 13 A. I don't recall having that discussion. We would have most likely have 14 15 focused on things that are outstanding. Right? 16 That's the purpose of the meeting, is to talk about status, and we would have focused on things 17 18 that are still outstanding. And some of those are actually quite lengthy, so we would have had quite 19 20 a long discussion on them. 21 Q. And did you go through 22 each of the ones that were not yet complete? 23 Α. That would be the 24 intention. That was, kind of, the purpose of the 25 meeting.

Page 10328

1 Q. Okay. And I think you 2 said that you recalled that Mr. McGuire is there. 3 Is that right? That's correct. 4 Α. 5 O. What was his role at this 6 meeting, given that he's coming from engineering 7 services? 8 Α. Good question. Just 9 think about the overall context of this meeting. 10 Mr. McGuire is pretty new, I'm new, in our both 11 positions. I can't recall when Mr. McGuire 12 started. So, it's really to provide sort of an update to, you know, both of us. It's being used 13 14 as a method to update us both on the various 15 initiatives of the RHVP. 16 Q. Okay. Was it also to 17 ensure that it was very clear as between your 18 different groups who was responsible for the outstanding items? 19 20 There is, you know, Α. different roles and responsibilities in terms of 21 who is going to be delivering what. Traffic 22 23 operations or, sorry, the traffic group at that 24 time, you know, some of this work is underneath 25 their purview and then it's more operations

Page 10329

1 related. And then some of this work is underneath 2 the purview of the engineering department. 3 Q. So, then helpful to have 4 a discussion with engineering to make sure that 5 you guys are all in agreement about the steps that need to be taken and who is going to take them. 6 7 Is that fair? 8 Α. Make sure that clear roles and responsibilities, who is delivering it, 9 10 yeah. There's a couple of 11 Ο. 12 references here to resurfacing, either works to be completed during resurfacing, like installing 13 cat's eyes and shield rock cuts. That's the 14 15 reference to resurfacing in both of them here. 16 Did you have discussions with 17 Mr. McGuire and others at this meeting about the 18 upcoming resurfacing? 19 A. I believe we did. It 20 would be a natural assumption given that some of 21 these are part of that resurfacing. At that timeframe, you know, end of August, the capital 22 project for resurfacing is already well underway 23 24 and, you know, the engineering department is 25 putting together what the scope of work would be,

Page 10330

so this is a good meeting to discuss what scope of
 work would be coming from the traffic operations
 group.

Q. So, at this point, you're almost on your month -- you've been there for a month. This is August 30. By this point, you were aware that there was scheduled resurfacing on the Red Hill?

9 Well, if I recall back to Α. my earlier testimony regarding the overview of the 10 11 capital budget that Betty would have done, that 12 would have most likely highlighted that given it's a significant cost and there was a role for 13 traffic operations to play. So, you know, I can't 14 15 tell you for certain, but I'm pretty sure at this 16 point I'm aware there's a resurfacing underway for 17 the following year.

18 Okay. The last of the Ο. initiatives on here, the second to last is median 19 20 barrier system and then the last is install 21 end-to-end illumination. For the median barrier system, did you have any discussions with the 22 attendees asset meeting about the timeline to 23 24 consider whether to install a median barrier? 25 Α. I believe as part of

Page 10331

Aribitration Place

(613) 564-2727

(416) 861-8720

September 12, 2022

18008, the report I was referring to earlier, 1 2 that's a council recommendation that is being done 3 in the longer term with any future widening. I believe that was the context. 4 5 Ο. That's right. And you'll see under status that's what it says? 6 7 Α. Yeah. 8 Q. And Mr. Ferguson provided you with that correspondence between the mayor and 9 the Ministry of Transport about potential 10 widening. Was there any discussion about that at 11 12 this meeting on August 30? 13 I apologize, I don't Α. 14 recall any specific discussion. 15 Q. Okay. And what about 16 end-to-end illumination? Under status, it says: 17 "Reviewed and reported by 18 engineering services. 19 Not recommended." 20 Did you receive any summary of 21 issues or not even issues, anything in respect of 22 the end-to-end illumination and how it ended up on this list? 23 24 A. Sorry, could you repeat 25 that for me?

Page 10332

1 Ο. Sure. During the 2 August 30 meeting, did you receive any summary or 3 context for how that action item ended up on this 4 list? 5 Α. The --The potential to install 6 Ο. 7 end-to-end illumination. 8 Α. Right. So, this list, to 9 my understanding, comes from the previous report. 10 Ο. Yes. 11 Α. Right? Which was -- I'm 12 trying to remember what the genesis of that. That would have been one of the CIMA reports to 13 14 consider lighting and illumination? 15 That's right, and my Ο. 16 question is: At this meeting, was there any 17 discussion about that genesis or any background 18 around issues on lighting the Red Hill? 19 You know, I recall a Α. 20 conversation about lighting and what that means in 21 terms of, you know, you need to undertake it as part of an overall EA, you have to think about, 22 you know, if you put lighting down the middle or 23 24 potentially over the median, you have to change 25 the stormwater system and all that. You know, I

Page 10333

September 12, 2022

have this recollection of having that kind of 1 2 discussion. I can't say for certain it was in 3 this meeting. Q. Okay. And that 4 5 recollection that you have about that kind of discussion, was it with Mr. McGuire, Mr. Ferguson, 6 7 Mr. White, Mr. McKinnon or somebody else? 8 A. I would say it was with a 9 broader group. 10 Q. Okay. A broader group --11 A. It may have been at this 12 meeting, you know. 13 Q. Okay. Was there any discussion about the value for money audit on 14 15 roads that the office of the auditor had 16 commenced? 17 A. I was unaware of that at 18 the time. 19 Q. Was there any discussion 20 about reaching out to CIMA to complete any further 21 assessment, safety audit, anything like that? 22 A. At this meeting? 23 Q. Yeah. 24 A. I would say this preceded 25 those initial discussions to have CIMA undertake

Page 10334

1 work. 2 Q. Okay. Registrar, can you 3 bring up HAM55560, image 4, please. Four lines from the bottom, 4 5 August 21, 2018, the notation is: "Draft memo for 6 7 August 30, key players 8 meeting, is distributed 9 by David Ferguson." Just stopping there, that's 10 11 the August 21 memo we were looking at, I believe: 12 "Edward does not like 13 some of the language and asked that it be 14 15 revised." 16 Do you recall asking for certain language within the August 21 memo to be 17 18 revised? 19 Α. I recall -- maybe if you 20 can put that memo back online. I recall when I 21 reviewed the initial package that I reviewed that, 22 I reviewed the memos behind it, I reviewed 18008. And, you know, I reviewed it and, as I indicated 23 24 earlier, that was a bit of a surprise for me in 25 terms of that wording. All the discussions to

Page 10335

1 date have been about, you know, speeding on the 2 LINC as being the prevailing, sort of, cause of 3 that. So, I was kind of confused with the wording there. I didn't understand was that 4 5 Mr. Ferguson's opinion? Was that wording that he had taken from some of the potential claims that 6 7 had come in in that timeframe? So, I thought, you 8 know, it was pretty strong language and I was kind 9 of confused because everything that I've read to 10 this point really focused on the fact that 11 speeding and careless driving and all that was, 12 kind of, the primary driver behind that. So, I needed some clarification from Mr. Ferguson. 13 14 Ο. Thank you. So, 15 Registrar, if you could go to 9A, page 53, 16 paragraph 126, please, and if you could call out 126. 17 18 So, Mr. Soldo, I think this is 19 the language that you were referencing that you 20 were confused about. Is that right? 21 Yeah. It speaks to that Α. 22 some of the claims are -- that: 23 "It should be noted some 24 of the claims are a 25 result of poor design and

Page 10336

1 pavement conditions." 2 When I read that, I'm like, is 3 that wording from a claim? Is that Mr. Ferguson's opinion? He wrote that memo, the one provided 4 5 that this is in, but in the same context, when you bring up 18008 -- and maybe if you can do that to 6 7 just give some context to what I was thinking when 8 I was reading that. I'll just go to specific 9 paragraphs there. 10 Q. Are they the paragraphs 11 referencing speed and speed being a contributing 12 factor? 13 Yeah. There's a section Α. that's pretty clear. Maybe just bring it up and 14 15 I'll just refer to the one paragraph. 16 Ο. Registrar, it is HAM1387. 17 Α. Right. So, again, I won't go through the detail in this report --18 19 And we're not going to go Q. 20 through it in any detail. 21 Thank you. If you just Α. go to the section at the back after the collision 22 23 numbers. 24 I think it might be Ο. 25 image 6. Is that what you were thinking?

Page 10337

1	A. Yeah, that one there.
2	So, I just say, you know, when I'm reviewing this
3	body of work, I have this one statement in here
4	which is confusing. I don't know where it's
5	coming from because and you review this entire
6	report. The main focus of this report, it doesn't
7	speak to poor design or it doesn't speak to poor
8	pavement condition. It speaks to all the other
9	issues that are driving factors on the Red Hill,
10	so that was a very confusing statement. And, you
11	know, the one that kind of sticks out to me when I
12	read that, Dave wrote both this report and Dave
13	wrote that memo. There's this line in the other
14	one, but when I read this one, it says:
15	"Both safety reports
16	identified that
17	collisions occurring as a
18	result of speeding,
19	aggressive driving,
20	following too close,
21	driving too fast for
22	weather conditions."
23	Okay? Recent enforcement, so
24	I won't go through all of that, but it talks about
25	90 percent of the violations. So, 90 percent of

Page 10338

September 12, 2022

1 the violations are related to speeding and you got 2 some quotes there from the police chief. So, the 3 prevailing theme of all the work that's been done, all the body of work that was done by CIMA is 4 5 that's the primary driver behind the collisions. And then you can take that 6 7 down and if you go back to that memo, that line 8 kind of sticks out as a bit of an oddity. I'm 9 like, why is this in here? I'm not exactly sure is this Mr. Ferguson's opinion or someone else's 10 11 opinion, or is this coming from the allegations 12 through various claims? So, that's why I asked him to -- that's why we had the discussion about 13 14 that. And then, you know, asked him to clarify 15 that, because it wasn't correct. It was incorrect 16 based on all the body of work that's been 17 completed as well. 18 Why don't we go back into Ο. OD 9A, page 67, please. 19 20 So, Mr. Soldo, as I understand what you just said, you were left with the 21 22 impression, having read report 18008, that was 23 speeding was the primary contributor for 24 collisions on the Red Hill. Is that a fair 25 summary?

Page 10339

September 12, 2022

1 A. I would say all those 2 driver actions all contribute to, but that was one 3 of the prevailing themes. Nowhere in that report 4 does it speak to poor design. 5 Q. Okay. Registrar, actually, can you bring up page 53 of this 6 7 document and 67. Thank you. 8 So, 153 is the original. So, 9 you said that you were confused. Were you confused about whether there was legal actions 10 11 that alleged poor design and poor pavement 12 conditions? 13 No. I wasn't confused Α. 14 that there are allegations of it, but when you 15 read this, the way that's worded, it doesn't tie 16 that sentence to the allegations. It says: 17 "I began to receive 18 notices of impending 19 legal actions as a result 20 of collisions on the LINC 21 and the RHVP." 22 So, your confusion was Q. that that sentence didn't make clear that the 23 24 allegations were poor design and poor pavement 25 conditions?

Page 10340

1 Α. That's correct. If the 2 allegations were poor design and poor pavement, that's what the allegations state. The way I read 3 that, it was a bit confusing from that 4 5 perspective. And that's when I had that discussion with Dave and, you know, with the 6 7 group. I mean, director of engineering is in that 8 meeting. You know, if it's poor design issues, he 9 would have, you know, said something. So, I asked him to clarify it because it's incorrect the way 10 11 that was actually written. 12 Q. Okay. So, it would be more correct to say it should be noted that some 13 14 of the claims include allegations of causation as 15 a result of poor design and poor pavement 16 conditions. That would be more accurate? 17 A. If you're referring to the allegations, yeah. 18 19 Okay. Was this an Q. 20 internal memo? It looked to me like it was, but 21 I'm just trying to understand. 22 Α. I assume so. 23 Ο. Okay. Did you intend for 24 this memo to be distributed to anybody besides 25 those people who were at the August 30 meeting?

Page 10341

1	A. That wasn't my intention,
2	no.
3	Q. Okay. So, why did you
4	want the language to be changed in an internal
5	memo?
6	A. It's poor form and it's
7	actually very confusing, so it might lead to an
8	impression that, you know, they actually are when
9	you see that. So, you don't leave something
10	that's incorrect in a memo. It's actually the
11	thing about this as the first memo I get from my
12	staff and I'm having issues with it, so I want to
13	make sure that they understand that, you know,
14	when they're writing something, they have to make
15	sure that it's correct and it doesn't, you know,
16	put forward misinformation.
17	Q. Okay. So, you want
18	precision of language from your staff?
19	A. Yes. I'm very picky in
20	the wording.
21	Q. Okay. And you would
22	agree with me it would be more precise to say, and
23	I think you've already said this, that that phrase
24	would be accurate if it actually referenced that
25	these were the allegations rather than some

Page 10342

interpretation where one could conclude that that 1 2 was Mr. Ferguson's opinion that there was 3 actually -- the collisions were a result of poor 4 design and poor pavement. Is that what your 5 concern was in terms of precision? I'm sorry, that was not a very good question. Why don't I 6 7 try that again? 8 A. Yeah. 9 Q. It was not good. Let me 10 try that again and be a bit clearer. 11 You said you want precision, 12 and would you agree with me that it would be more precise to say some of the claims include 13 14 allegations of poor design and poor pavement 15 conditions? 16 Α. If you wanted to clarify 17 it in that direction or you have to ask yourself 18 why -- you have to ask yourself a second question. Why is this section even in here at all? 19 20 Q. Did you ask Mr. Ferguson 21 that? 22 I did, because it sort of Α. 23 sticks out. All the items are a summary of 24 everything else, so why is that section in there 25 at all? So, you know, we had the discussion. I

Page 10343

1 asked him to provide further clarity in there. 2 Q. Why did he include this? 3 When you asked him why is that reference there, 4 what did he say? 5 A. Just putting in more 6 information because he felt it was, you know, a 7 greater summary. 8 Ο. Mm-hmm. And wouldn't you 9 agree that given that there is no reference to 10 poor design or poor pavement conditions anywhere 11 in the 18008 report, that this actually did 12 provide you with some additional context? 13 I'm not sure I would Α. 14 agree with that. 15 O. You didn't think this was 16 relevant information for you to have? The relevant information 17 Α. is to understand that there is claims. If you're 18 going to put forward, you know, the specifics for 19 this one claim, you know, probably other claims 20 that are allegations on all sorts of other things. 21 Unless you can put forth an exhaustive list, why 22 put this forward? 23 24 Q. So, you didn't think this 25 was relevant information for you to have?

Page 10344

September 12, 2022

1 Well, I already have that Α. 2 information based on that, but I don't believe we 3 need to be listing off every single allegation related to any claim that we have here. 4 5 Q. Okay. Was this information that's in the August 31 note about 6 7 poor design and poor pavement conditions, did you 8 discuss that with Mr. McGuire at the meeting on 9 August 30? 10 A. Mr. McGuire would have 11 been in the room and when we were discussing that 12 he would have provided his opinion. 13 Q. And what was his opinion? A. I don't believe 14 15 Mr. Ferguson would agree that -- sorry, now you 16 got me confused. 17 Q. I'm sorry, I've done it 18 twice. I'm sorry about that. I've confused you. 19 Α. I don't believe 20 Mr. McGuire would agree that the roadway was 21 designed improperly. 22 Okay. So, when you said Q. he provided his opinion, that was in respect of 23 24 whether that phrase should be in this document or 25 not?

Page 10345

1 A. I don't have a complete 2 recollection of every word everyone said at that 3 meeting. So, you know, we had a discussion. Dave was asked to clarify it and he undertook that. 4 5 Ο. Okay. My question respecting Mr. McGuire was whether there was any 6 7 discussion about the fact that the City had 8 received claims that included allegations of poor 9 design or poor pavement conditions. Was there any discussion about those allegations? 10 11 A. I don't recall a 12 discussion about that. 13 Q. Okay. When you say you don't recall a discussion about that, are you 14 15 confident there was no discussion about that or 16 you just can't recall either way? 17 No. I'm not confident Α. either way. 18 19 Q. Okay. And I'll ask just 20 for comprehensiveness. Do you recall any 21 discussions about Mr. McGuire undertaking to go get more information about these allegations? 22 23 Α. I remember spending a lot 24 of time on this and this wording here, but quite 25 frankly this was a non-contentious issue and we

Page 10346

didn't spend that much time on it, so I don't 1 2 really have a really vivid recollection because 3 there wasn't really much, you know, debate about this at all. 4 5 Q. Fair enough. I'm actually not asking and I should be more clear. 6 7 I'm not asking about the change in the language 8 between the memo and the next version of this 9 memo. I mean more generally the issue of 10 allegations of poor design or poor pavement 11 conditions, was that a topic of discussion at this 12 meeting? 13 It would have been Α. 14 brought up in the context of this, but I don't 15 recall an extensive conversation about it. 16 Ο. Okay. Thank you. 17 Registrar, can you go to page 62 and 63 of this 18 document, please. I'm sorry, 61 and 62 I think is what I wanted. Thank you. 19 20 Mr. Soldo, the reason I'm 21 asking these questions is because that very 22 evening after that meeting, Mr. McGuire e-mailed Mr. Malone under the subject line "Forward: 23 24 Friction numbers on the Red Hill Valley Parkway," 25 and he forwarded an e-mail from Dr. Uzarowski at

Page 10347

Aribitration Place

(613) 564-2727

September 12, 2022

Golders that was sent to Mr. Moore in 2014 that 1 2 included two MTO spreadsheets with friction data 3 from 2007 and a paper on early age low friction 4 problems. 5 So, just to provide that context, was there any discussion in the August 30 6 7 meeting that might have triggered Mr. McGuire to 8 go look for friction numbers? Recognizing you 9 can't speak to what Mr. McGuire did or didn't do, 10 I'm just really trying to understand if there was 11 anything in that August 30 meeting that may be 12 related to friction? I don't think I can 13 Α. 14 provide you an answer of what triggered 15 Mr. McGuire to do this area of research or 16 whatever he was doing here. 17 Q. And nothing from the 18 August 30 meeting, to your recollection, touched 19 on friction? 20 Well, the item that we Α. 21 just talked about speaks to, you know, poor design 22 and poor pavement conditions. Maybe that is what 23 prompted. 24 But you certainly didn't Ο. 25 have any discussions with Mr. McGuire about

Page 10348

Aribitration Place

(613) 564-2727

September 12, 2022

1 friction at that meeting? 2 A. No, I don't recall any 3 discussion like that. 4 Q. Okay. So, Mr. McGuire 5 sends this document to Mr. Malone at 7:11 p.m. and this includes a chart that summarizes the MTO 6 7 friction testing in 2007, and then underneath has four rows of average FN numbers from the 2013 8 friction numbers that were measured on the RHVP in 9 both directions by Tradewind Scientific. 10 Did you have any discussion 11 12 with Mr. McGuire on the evening of August 30 about this e-mail that he forwarded to Mr. Malone? 13 A. I did not. 14 15 Q. Registrar, can you bring 16 up 62 and 63 now, please. 17 The inquiry has a copy of a different e-mail from Dr. Uzarowski. This one is 18 dated December 17, 2015 and it's an e-mail to 19 20 Mr. Moore attaching the Tradewind report, and the 21 inquiry has that document in native format. Above 22 the content, there is a banner that says: 23 "You forwarded this 24 message on August 30 at 25 7:13 p.m."

Page 10349

1 Registrar, could you enlarge 2 and call out the screenshot at the top of 63. 3 Thank you. Mr. Soldo, can you see sort of 4 in between the attached document and Dr. Uzarowski 5 and Mr. Moore's names there's a little I and then 6 7 the reference to the forward there? 8 A. Yes, I can. Thank you. 9 And this is the totality Q. of the e-mail. Did you send this e-mail -- did 10 11 you forward this e-mail to anyone on the evening 12 of August 30? 13 I did not. I did not Α. 14 have access to ProjectWise until December of last 15 year when a user profile was set up. I did check that actually last week and I don't have the 16 17 software on my computer, so no way for me to 18 physically do that, so I did not send this e-mail. 19 Ο. Did you receive this 20 e-mail from anyone on the evening on August 30? 21 A. I did not. 22 Did you have any Ο. 23 discussions in the following days, that is the two 24 or three days after August 30, about a report on 25 friction values on the Red Hill?

Page 10350

1 A. I did not. 2 Registrar, you can close Q. 3 this down. Can you go to page 67, please. Sort of, back -- we were just 4 5 looking at this. This is, in 156, the change that Mr. Ferguson made in the next version of the memo 6 7 following the August 30 meeting. Did you direct 8 Mr. McGuire to delete the reference to poor design 9 and poor pavement conditions? 10 A. I did not direct 11 Mr. McGuire. I asked Mr. Ferguson during that 12 meeting to provide clarity on this section. Let me try that again. 13 Q. 14 Did you direct Mr. Ferguson to delete the 15 reference to poor design and poor pavement 16 conditions? I did not direct him. We 17 Α. 18 had a conversation and I asked him to provide clarity to the wording. 19 20 So, is it your evidence Ο. that it was Mr. Ferguson who decided to delete the 21 22 reference to poor design and poor pavement 23 conditions? 24 That was the topic of our Α. 25 conversation at the meeting.

Page 10351

1 Q. Well, clarity is 2 different than deletion. That's really my 3 question. Was it Mr. Ferguson who decided to remove that phrase or was it you? 4 A. I can't recall. We had a 5 discussion, came to mutual understanding that that 6 7 doesn't need to be there. 8 Q. Okay. So, regardless of 9 who decided or if it was mutual, you received a revised copy and you were content with the 10 language, the revised language. Is that right? 11 A. It provided clarity. 12 13 Okay. Skipping down to Q. the next paragraph, 157, Mr. McGuire responded to 14 15 the e-mail where Mr. Ferguson re-sent the revised 16 version and he said: 17 "Do you have the 2015 18 CIMA report on the RHVP available? I would like 19 20 to review it if 21 possible." 22 Registrar, can you go to the 23 next page, please. 24 And Mr. Ferguson said: 25 "Yes. I'm going to work

Page 10352

1 with my staff next week 2 to set up a common file folder that everyone can 3 4 access." 5 So, just turning a moment to access, and you were just, I think, speaking to 6 7 that, you didn't have access to ProjectWise in 8 August of 2018? 9 A. No, I did not. 10 Q. And to your knowledge, Mr. Ferguson also did not have access? 11 12 Α. ProjectWise is a system that's used primarily by engineering. There may 13 14 be some others that have user profiles set up in 15 case they need to be providing input into, like, 16 capital budget process. I couldn't tell you more than that about ProjectWise. 17 18 Ο. Okay. And, prior to this e-mail from Mr. Ferguson, was it your 19 20 understanding that there was no common file folder 21 that everyone could access that included Red Hill 22 or LINC related materials? 23 A. The way that the 24 directory systems were set up, they're set up by 25 division. Everything is underneath public works

Page 10353

1 and then you have by division. The problem is you 2 have accessed control even on to the normal 3 server, so sending files back and forth, there is 4 not one place that everyone has file access to. 5 So, that was kind of the goal here, was to create that. 6 7 Okay. Was that on Ο. Mr. Ferguson's initiative, that he was going to 8 9 set up a common file folder, or was that at your direction? 10 11 Α. I think that was one of 12 the outcomes coming out of our meeting in terms of 13 sharing of information and everything else, having 14 a common folder where people can provide 15 information back and forth. 16 Q. Okay. But leading up to 17 the outcome of that discussion, had you heard from 18 your staff in project engineering and operations that there was any -- that they had any concern 19 20 about the level of information they were able to 21 obtain from engineering services? 22 Sorry, could you repeat Α. 23 that for me? 24 Sure. Prior to the Ο. 25 outcome that led to the setting up of this common

Page 10354

1 filed folder, had you heard from your staff in 2 traffic engineering and operations that they had 3 any concern about the level of information they were able to obtain from engineering services? 4 5 Α. I don't recall having a discussion on that. But just thinking about the 6 7 way the structure is set up, ProjectWise is very 8 specific to engineering and set up that way so 9 they can manage files going in and out. So, when you say sharing, I just want to be clear on what 10 you're actually asking here. It's not possible to 11 12 go from one directory to another and say my staff going into ProjectWise unless you have the profile 13 set up or the other way around. So, that's the 14 15 mechanism of actually sharing information. Is 16 that what you're referring to? 17 Q. No. My question wasn't 18 about sharing. My question was whether your staff had conveyed to you any concern about the level of 19 20 information they were able to obtain from 21 engineering services? 22 Okay. So, I appreciate Α. 23 that clarification. I don't recall anything like 24 that. 25 Q. I'm sorry, you were a

Page 10355

1 little quiet there. 2 A. Sorry. I appreciate the 3 clarification. I don't recall having that 4 conversation. 5 Ο. Okay. Did your staff give you any information about the level of 6 7 cooperation or collaboration between traffic and 8 engineering services? 9 There's a number of Α. mechanisms in terms of collaboration and, you 10 11 know, working together between the two divisions. 12 Maybe just really short context. You know, engineering is responsible for delivering all the 13 capital projects and traffic operations and, well, 14 15 I guess my entire division provides input into 16 that. So, there's the capital -- CPMS, I always 17 forget the acronym, apologies, capital project 18 management system, there's a way of sharing 19 information through there about scope and there's 20 a number of already, I would call, mechanisms in 21 terms of staff meetings to talk about various 22 projects. Hopefully that's what you were intending in terms of the conversation. 23 24 Thank you. Did your Ο. 25 staff express any -- that they had had in the past

Page 10356

any frustration about the level of collaboration 1 2 with engineering services? 3 Α. Nothing that's beyond 4 typical. 5 Q. What do you mean beyond typical? 6 7 Just getting projects out Α. 8 the door. Each one has their own sort of mandate, 9 you know, so there are some services that engineering provides. Roads and traffic, I always 10 forget which named division at this point, so 11 12 roads and traffic, you know, they provide the services from engineering at that point. So, 13 engineering services collaboration, each one has 14 15 their role and their mandate. You know, sometimes 16 I would say that one division might be the other division's items as a second priority. 17 18 Ο. That is engineering 19 services being the division that would put other 20 division's --21 A. I'll be fair. It's 22 actually both. 23 Q. Okay. Did Mr. Paul or 24 Mr. White, two of the managers underneath you, 25 express to you the need for enhanced collaboration

Page 10357

1 with engineering services? 2 Α. What's the timeframe 3 we're talking about here? So --4 Q. Any time in 2018. 5 Α. Right. So, that's actually one of the hopeful outcomes of that reorg 6 that we had spoken about earlier, was to clarify 7 8 roles and responsibilities, make sure that 9 engineering work is being undertaken by 10 engineering, operations and maintenance work was 11 being undertaken by roads and traffic, and that's 12 what ultimately results in some of the staff moving around, just so that we have clearly 13 defined roles and responsibilities and that will 14 15 help with the overall collaboration. 16 Q. Okay. My question was: 17 Did Mr. Paul or Mr. White express to you the need 18 for enhanced collaboration with engineering services at any point in 2018? 19 20 Mr. Paul didn't have much Α. interactions with engineering services. Mr. White 21 22 would collaborate with them on capital projects as he actually primarily delivered the traffic 23 24 signals. So, again, nothing beyond what I would 25 say the normal, you know, just ensuring that each

Page 10358

other is providing the information required in a 1 2 timely manner for implementation of capital 3 projects. Q. Okay. So, from that 4 5 answer I'm taking it that Mr. White did express to you the enhanced need for collaboration. Is that 6 7 correct? 8 A. I wouldn't characterize it as a large problem. It's just sometimes, like 9 I said earlier, there might be some 10 miscommunications on particular scope of projects 11 12 and things like that. 13 Did Mr. White provide any Q. 14 examples of issues where there was a lack of 15 collaboration? 16 Α. Again, I'm going to push back on the word "collaboration." It's more about 17 18 project management, potentially getting projects 19 out the door. 20 Q. Would you like me to 21 repeat my question? 22 A. Sorry. I thought I 23 answered it. 24 Q. I said: Did Mr. White 25 provide you with any examples of issues where

Page 10359

1	there was a lack of collaboration?
2	A. Thank you for that.
3	Q. No problem.
4	A. Having put out
5	potentially some tenders related to traffic
6	signals, because there's civil works that are
7	involved and that civil works tends to be put out
8	by the engineering department, so traffic has to
9	wait for engineering to put out those civil works
10	and then traffic comes in and does the rest of the
11	work. So, timing and scheduling of resources
12	sometimes can be problematic.
13	Q. Okay. So, those were
14	examples that Mr. White gave you of times that
15	there was issues with cooperation, project
16	management, collaboration, I don't know which word
17	you would like to use, with engineering?
18	A. Yeah. They're fairly
19	minor. It's understood when you have multiple
20	workloads and projects, trying to get things out
21	the door. Their timelines for schedule may not
22	necessarily align 100 percent.
23	Q. From your start in July
24	of 2018 and thinking forward to, let's say, the
25	middle of 2019, did you feel that over time the

Page 10360

1 interaction and collaboration between your group 2 and engineering services improved? 3 Α. I would say from -- it's 4 one of the main sort of initiatives that, you 5 know, request that Dan had asked of myself and Gord, both being new. In particular, you know, 6 7 that was one of the rationales behind, as I said 8 earlier, about the reorg, making sure there's 9 clear roles and responsibilities. And we put in place a number of enhancement mechanisms. I don't 10 want to say new mechanisms. I want to say they're 11 12 enhancements to that collaboration. I'm sure you're going to get to it later on. There's the I 13 14 Tech committee, parkway management complete, just 15 having more regular dialogue on all things 16 transportation related. 17 Q. So, those are three 18 examples where there's been a movement over the course your time at the City to have more 19 20 interaction between the various divisions? 21 Well, yes, and I'll even Α. use the example of my position that I have right 22 now. Right? The entire role of the chief road 23 24 official is to provide strategic leadership, to 25 help coordinate not just between engineering and

Page 10361

Aribitration Place

(613) 564-2727

1 the TOM group now, but also any divisions that are 2 delivering transportation services, including those that are in planning and economic 3 4 development. So, as the chief road official, my 5 job is to really ensure that all of our projects, doesn't matter who is actually delivering them, 6 7 you know, meet council policies and procedures, 8 are in line with our transportation master plan, 9 complete street. So, this role is very much a coordinating leadership role to ensure that, you 10 know, we're meeting all our strategic objectives. 11 12 Thank you. I should have Q. asked you before about your current role and the 13 14 reporting structure. Do you continue to report to 15 Mr. McKinnon? 16 A. I report --17 Q. Pardon me, to the general 18 manager. 19 Α. I report to Mr. Khan, the 20 new general manager of public works. 21 Okay. And what is the Ο. 22 organizational chart as it relates to the other directors within the organization? In particular, 23 24 are you the person to whom other directors report? 25 Α. The structure from an

Page 10362

operational perspective, they directly still
report to the general manager and there's the
concept that there's a dashed line over to my area
as the chief road official, as the road authority,
because I'm quite involved with a lot of work that
they do.

Q. Okay. And on assets like the Red Hill, which involve both capital budget projects, like resurfacing, and maintenance and traffic safety, what is your role as chief road official in ensuring that the various groups are interacting and working and, sort of, growing in the same direction?

14 A. Sure. Going back to 15 where I left off there previously, this role has 16 been identified as the road authority, so that 17 carries a number of different responsibilities: 18 Signing off on permits, ensuring that, you know, 19 staff in both areas are following departmental and 20 corporate policies as they relate to the 21 transportation. They role is also identified as 22 the asset owner for all transportation-related 23 infrastructure.

24 So, in terms of my role, if 25 there's a major initiative that's being undertaken

Page 10363

Aribitration Place

(416) 861-8720

September 12, 2022

1 in, say, engineering, I use an example of, say, 2 environmental assessments or some major roadway 3 works, I serve as a project sponsor. Right? I 4 don't lead the projects, but I'm there as the 5 project sponsor and my role is to ensure that all the various departments, anyone who is involved in 6 7 that project, that they have the right resources, 8 that they have the right tools, and ensuring that 9 we're meeting the objectives of the specific 10 project. So, that's one example. 11 Okay. And when you say Ο. 12 that this role is the asset owner, is that for the LINC and the Red Hill or is that true for all of 13 14 the assets, the road assets, within the City? 15 Α. Any transportation assets 16 within the right-of-way. 17 Q. Thank you. Registrar, can you go to page 85 of OD 9A, please, and can 18 19 you bring up 86 as well. Thank you. And if you 20 can call out 214, 215 and 216. 21 Again, just to save our eyes, Mr. Soldo, we'll pull these out. Thank you. Can 22 23 you pull down the left box so we can see a little 24 better. Thank you. 25 So, on September 17,

Page 10364

Mr. McGuire sent a calendar invitation to 1 2 Ms. Jacob, Mr. White and you for a meeting to 3 review the scope of the 2019 Red Hill resurfacing. 4 Can you help me understand what your role was in 5 respect of the resurfacing as distinct from the others who are involved in that meeting? 6 7 Sure. So, I'm there as Α. 8 the director of transportation, roads and traffic 9 still, sorry. Mr. White is there as the manager of traffic operations. Ms. Jacob, the manager of 10 design within engineering. So, this is, I would 11 12 say, a higher level meeting to discuss the roles and responsibilities in terms of how we're going 13 14 to deliver that capital project. 15 Q. The inquiry has looked at 16 a number of documents, as you can imagine, and I'm 17 going to suggest to you that having two directors 18 and two managers to talk about the scope of resurfacing seems like it is a higher level than 19 20 the average and that it's not just manager to 21 manager or project manager. Was there a particular reason why you and Mr. McGuire were 22 23 involved in the discussion about scope? 24 I would say that this is Α. 25 not a normal typical project. It's not a minor

Page 10365

Aribitration Place

(613) 564-2727

1	roadway resurfacing. That's something obviously
2	that staff can relate to. Given the focus of all
3	the work that's occurred in the past, all the
4	council's attention on this project, I don't
5	consider this to be abnormal in terms of myself
6	and Mr. McGuire being involved.
7	Q. Okay. You'll see at 215
8	that there is some back and forth about the
9	outline for the scope of various phases for the
10	resurfacing, and the excerpt of this e-mail says:
11	"As requested, please
12	find the attached for all
13	four projects. I spoke
14	to Mike Becke and they
15	still don't have the
16	testing results that
17	would dictate what
18	asphalt method of
19	placement they would
20	select. The years remain
21	currently up to date for
22	construction."
23	And then they have the LINC
24	and the Red Hill with dates to complete
25	resurfacing. And then at the top:

Page 10366

September 12, 2022

1	"A lot of duplication for
2	all projects as they are
3	closely related, but see
4	below."
5	Mr. White forwards this e-mail
6	to you and says:
7	"I see that Gord has
8	called a meeting
9	respecting the scope of
10	works for the LINC and
11	RHVP repaving project.
12	Below is traffic's input
13	for the scope."
14	So that you have it in advance
15	of the meeting, he says. I paraphrase.
16	So, just stopping there and
17	going back to 215 for a moment, there's a
18	reference to not having testing results that would
19	dictate which asphalt method to use. At this
20	time, did you have any knowledge or information
21	about the City's assessment of using hot in-place
22	recycling for the Red Hill?
23	A. It's not something
24	those are the kind of discussions I wasn't
25	necessarily involved with. Mike Becke was a staff

Page 10367

1 member, kind of, in charge of determining what, 2 you know, pavement they're going to use. I 3 wouldn't have been speaking to him about this. Well, sure. I understand 4 Ο. 5 that. I mean just at the most general level, did you have an understanding that the City was 6 7 considering hot in-place recycling for potential 8 use on the Red Hill? 9 A. I would have had a 10 passing knowledge. 11 Q. Okay. And did you 12 understand at this point, that is when you're going to this meeting to discuss the 2019 13 resurfacing, did you understand that the City was 14 15 still considering whether or not to use hot 16 in-place recycling? 17 A. Sorry, could you repeat 18 that for me? 19 Ο. Sure. When you went to 20 the meeting with Mr. McGuire, did you understand 21 that the City was still in the process of 22 considering whether or not to use hot in-place 23 recycling? 24 A. I don't recall. I 25 probably wasn't paying much attention in terms of

Page 10368

```
Aribitration Place
```

September 12, 2022

1 what type of pavement they were going to be using 2 or what type of process they were going to be 3 using. 4 Ο. Okay. I presume you 5 would only be interested in that to the extent it might change the timeframes. Is that fair? 6 7 Α. I'm not sure I could say 8 that. I don't believe I would have an opinion one way or another. I'm assuming the project is 9 scheduled for 2019. We're going to this meeting 10 11 to provide input, as you had indicated there, from 12 Mr. White, you know, from a traffic perspective, 13 so --14 Q. Okay. Registrar, you can 15 close these call outs. Thank you. 16 And just from your last point 17 just then, you're going to this meeting to provide 18 input from a traffic perspective, and so as part of that, would you be interested in knowing, being 19 20 clear, about when the resurfacing was proceeding? 21 Α. At this point, my understanding is that it is proceeding in 2019. 22 23 They're moving towards resurfacing. 24 Q. Okay. Thank you. 25 Registrar, could you close this and bring up

Page 10369

Aribitration Place

(613) 564-2727

1	HAM55560, please, and if you can go to image 5,
2	please. Thank you. Can you call out columns A,
3	B, C, D, E. Thank you. Registrar, can you close
4	that and do the same but just call out the top
5	half of the document. Thank you. I just want to
6	make this as big as possible.
7	You'll see three lines up from
8	the bottom of the call out September 26, 2018.
9	The reference here is to:
10	"File containing the
11	Tradewind Scientific
12	report is opened by Gord
13	McGuire from the public
14	works document management
15	system."
16	A. Okay.
17	Q. Do you have any
18	information that you would like to provide to the
19	inquiry as to when Mr. McGuire first reviewed the
20	Tradewind report? Any information that is
21	different or confirmatory of this chronology?
22	A. So, I can speak to when I
23	got the report and
24	Q. We'll go there in a
25	moment.

Page 10370

1 Α. Okay. 2 My question was more did Ο. 3 you receive any information from Mr. McGuire or otherwise to suggest that September 26 is the 4 5 first time that he opened the Tradewind report? That's my understanding. 6 Α. 7 Q. Thank you. Registrar, 8 you can close this down. We'll have to come back 9 to it, but close it down for the moment. Thank 10 you. 11 Prior to September 26, had 12 Mr. McGuire discussed friction test results with you at all? 13 Can you clarify what 14 Α. 15 friction tests you're talking about? 16 Ο. I'm talking about any friction testing results, any reference to 17 18 friction values, to friction testing, to results? 19 A. I don't recall any 20 discussion. 21 Ο. Okay. When you say you don't recall any discussion, are you confident 22 23 that that discussion did not happen before 24 September 26? 25 Α. I'm pretty confident that

Page 10371

September 12, 2022

1 did not happen. 2 Q. Okay. Registrar, could you bring up OD 9, page 89, please. Could you 3 bring up 90 as well. 4 5 In the bottom paragraph in 89, 226, there's a reference to a OneNote. This is 6 7 Mr. McGuire's and a guest user's note. At least that's who modified it. And there's reference to 8 9 Gord McGuire agenda September 21 and the second point is RHVP friction testing. 10 11 Recognizing this is not your 12 notes, does that provide you with any insight as to whether you had any discussions with 13 Mr. McGuire in September, before September 26, 14 15 about friction testing? 16 A. I did not have conversations with him. 17 18 Q. Okay. Did you have conversations with anyone else at the City about 19 20 anything to do with friction before September 26, 21 2018? 22 That's kind of -- that is Α. 23 actually kind of a wide-ranging question there. 24 Q. It is, yeah. 25 A. Could you be more

Page 10372

1 specific? 2 Q. Sure. We can break it 3 down. Did you have any conversations with any of the staff in traffic engineering and operations 4 5 about anything to do about friction on the Red Hill before September 26, 2018? 6 7 So, I'm going to push Α. 8 back on that question because did I have a 9 conversation with someone related to, say, wet 10 weather collisions and did the topic of friction 11 come up? Maybe, so I'm not going to say that it's 12 an absolute no, but I don't recall having, you know, any substantial conversation. I don't 13 14 recall any conversation, but I'm not going to say 15 that -- you know, that may have come up in some 16 nature, but, you know, that's quite the blanket 17 statement you're putting there. 18 Well, I'm trying to Ο. narrow down the timeframe, given that it was some 19 20 time ago and you may have difficulty recollecting 21 it. I'll be more specific. 22 Did you have any discussions 23 with Mr. Ferguson or Mr. White in particular about 24 their attempts to obtain friction testing results 25 from engineering services at any point before

Page 10373

Aribitration Place

(613) 564-2727

1 September 26? 2 A. Again, just given that 3 timeframe, I don't recall. 4 Q. Okay. Did you have any 5 discussions with Mr. McGuire at any point before September 26 in relation to anything to do with 6 friction on the Red Hill? 7 8 A. I'm pretty confident I 9 did not. 10 Q. Thank you. Had you heard 11 any rumours within engineering services that there 12 was friction testing that had been done? 13 I'm trying to understand Α. 14 that question. I wouldn't necessarily hear 15 rumours from engineering services. 16 Ο. Sure. Maybe I'll put it this way. You have that appendix that we looked 17 18 at earlier that says friction testing completed, and my question is: Apart from that reference in 19 20 that appendix, did you hear anything from anybody 21 within the City that friction testing had been 22 done and that there was results? 23 A. I don't believe so. 24 Okay. Registrar, can you Ο. 25 go back into HAM55560, please, image 5, please.

Page 10374

1	Thank you. And if you can pull out, again,
2	columns A through E in the top half. Yes, that's
3	fine. Thank you. Actually, I want to be very
4	fair to Mr. Soldo. Can you close that down and do
5	all of the columns. Apologies. Thank you.
6	So, almost bottom from the
7	second second from the bottom:
8	"September 28, 2018,
9	Edward Soldo, Gord
10	McGuire, Susan Jacob,
11	Martin White, reviewing
12	the scope of the Red Hill
13	resurfacing decide to
14	hire CIMA for roadside
15	safety audit."
16	So, I think that that is a
17	reference to a calendar meeting, the calendar
18	meeting that we were just looking at. Do you
19	recall any other meetings with Mr. McGuire,
20	Ms. Jacob and Mr. White in which you were talking
21	about the scope of resurfacing?
22	A. In this timeframe? I
23	mean, talk about the scope? I don't recall having
24	another meeting.
25	Q. Okay. Do you recall that

Page 10375

September 12, 2022

1 at that meeting with Mr. McGuire, Ms. Jacob and 2 Mr. White, that it was at that meeting that there 3 was a decision to hire CIMA to do a roadside 4 safety audit? 5 Α. I'm going to give a longer answer. I'm just giving you a heads up. 6 7 Q. Let me just stop and 8 maybe I'll make my question more narrow. Was 9 there a discussion to hire CIMA to assess roadside issues? 10 11 Α. The purpose of hiring 12 CIMA was to ensure that we had the proper scope into the construction project as we're moving 13 14 forward. So, it was determined to hire them to 15 undertake a review, utilizing the updated roadside 16 safety manual, to ensure that all of the roadside, 17 guide rails and other things, are actually meeting 18 up the code, because the existing facility was actually undertaken through the 1993 MTO manual, 19 20 so there's been a change in some of the standards. 21 So, that was, kind of, the driving reason for it 22 and, if you want more background on why we came 23 there, I can provide that. 24 I will but not yet. My 0. 25 question was a timing question first. Was it at

Page 10376

Aribitration Place

(613) 564-2727

1 this meeting with Mr. Soldo, Mr. McGuire, 2 Ms. Jacob and Mr. White that the decision to hire 3 CIMA was made? 4 Α. Yes. I had some 5 pre-discussions with Dave Ferguson the day before in that kind of timeframe, but this was where we 6 7 finalized that we were going to hire CIMA. 8 Q. Okay. Can you close that 9 down, Registrar, and can you go to HAM11253. 10 So, just for clarity, we were 11 looking at it in the OD, but it only referenced 12 the day that the calendar invitation was sent out, 13 not the day that the meeting actually occurred. 14 So, this is sent on September 17 and you'll see 15 that it is a meeting for September 27, 2018 from 16 3:00 to 4:30 p.m. in Gord's office. 17 I don't know if you have a particular recollection of this meeting, but was 18 it in Gord's office? Does that accord with your 19 20 recollection? 21 Α. That would be a pretty tight space with all those people in there, so I 22 23 don't recall but that would be a pretty small room 24 for having that meeting. 25 Q. Okay. To your

Page 10377

1 recollection, the meeting in which the decision to 2 hire CIMA was taken, that was a meeting with the 3 four people who are listed here: You, Ms. Jacob, Mr. White and Mr. McGuire. Nobody else? 4 5 A. I can't recall who else was that the meeting. I thought it was maybe 6 7 bigger than that, but --8 Q. Okay. I'm trying to 9 narrow down when this decision to retain CIMA took 10 place, so is there anything else you can provide, 11 any context you can provide, about that meeting 12 that might assist? 13 A. In terms of context? 14 Q. Yeah, and content of the 15 meeting. 16 Α. Yeah. You know, I'm not 17 going to go back historically in terms of what 18 concerns I had related to the roadside safety devices unless you want to ask, but I had some 19 concerns in the past about what we were doing. I 20 21 had some discussions in terms of making upgrades 22 with various staff. I had a discussion with Dave Ferguson and I believe Martin White. You had 23 24 referred to an earlier e-mail about scope of work 25 coming from traffic operations into the scope of

Page 10378

Aribitration Place

(613) 564-2727

1 the overall resurfacing project. I felt that 2 scope of work was deficient and that they hadn't 3 properly assessed what needed to get done in terms of the roadside safety devices that were out 4 5 there. I won't go into why. You can. Go ahead. 6 Ο. 7 Α. It's when I first started 8 at the City, you know, I would drive along the Red 9 Hill and I noticed that we were missing delineators in some places. I noticed that some 10 of the guide rails weren't potentially -- weren't 11 12 up to the current standard. But what I noticed 13 most was that they were missing hazard markers at 14 the end, the guide rails. 15 And so, through that, that 16 started getting me thinking about, okay, who is 17 looking after potentially some of these devices 18 and are they all up to scope? Because standards change over time. I believe you have a whole 19 20 bunch of e-mails and work orders from Mr. Butrym 21 about, you know, putting some of those signage 22 back, but that kind of got me thinking about, 23 okay, what else are we missing? I know that the 24 CIMA reports had identified, you know, looking at 25 overall safety and identified some of those items,

Page 10379

Aribitration Place

(613) 564-2727

1 but they had never really specifically looked at 2 the roadside through the lens of the roadside 3 safety manual, so that was kind of the genesis. 4 Had some discussions with Martin and Mr. Ferguson 5 talking about how I didn't feel that scope was sufficient and they didn't really have the 6 7 resources to undertake that review through the 8 roadside safety manual, so we started talking 9 about who we can actually hire to do that. It 10 would be natural to go back to CIMA based upon the 11 work they had done, so that's where we ended up. 12 Okay. And you conveyed Q. that to Mr. McGuire and Ms. Jacob, both from 13 14 engineering services, at this meeting? 15 Α. Yeah. That would have 16 been discussed because we had to, kind of, justify 17 why we were hiring CIMA. The way that these 18 projects work, the caretaker is the engineering 19 department and others provide scope, but they also 20 have to provide funding and the bone of contention 21 was yes, you can change the scope, but that's going to change potentially timing and somebody 22 23 needs to come up with the money to actually 24 undertake the work. So, we had guite the 25 discussion about enhancing the scope and who is

Page 10380

1 going to pay for it. 2 Q. Okay. And were you aware 3 going into this meeting that there had been a fair bit of discussion about the scope of resurfacing 4 5 over actually like a number of years because this resurfacing had been pushed and pushed? Did you 6 7 have the background to the back and forth? I don't think I had an 8 Α. 9 understanding of the back and forth that occurred 10 in the past. 11 Ο. Okay. And so, when you 12 say we had quite a discussion, that's this discussion with Ms. Jacob and Mr. McGuire? 13 That's correct. 14 Α. 15 Ο. Okay. And just so I 16 understand it, was it primarily an issue of who is 17 going to fund this? 18 A. All issues come down to 19 money. 20 But it also comes down to Ο. 21 timing. Did you have the impression that there 22 was a relatively short timeframe to do this work 23 without affecting the timing of the resurfacing? 24 Α. The engineering 25 department had a pretty locked in timeframe that

Page 10381

September 12, 2022

1	they were trying to get out early in the new year
2	so that if we were undertaking any of this review
3	or study or if we were providing a new scope, it
4	had to be done in a fairly expedited manner.
5	Q. Okay. During this
6	meeting with that discussion, did Mr. McGuire or
7	Ms. Jacob advise you that they had found a copy of
8	the Tradewind report?
9	A. They did not.
10	Q. If not by name, just the
11	fact of the friction report?
12	A. They did not.
13	Q. Registrar, you can close
14	this down.
15	Was there any discussion at
16	this meeting about anything to do with the
17	pavement surface that was currently on the Red
18	Hill?
19	A. I would say there was
20	discussion on timing, you know, how it was going
21	to be implemented, and I would believe that there
22	was you know, I don't have a specific
23	recollection, but I think there was a discussion
24	about what kind of asphalt was going to be used
25	and those sort of things.

Page 10382

September 12, 2022

1 Q. Okay. And by then, did 2 you understand that the City had decided not to 3 use hot in-place recycling on the Red Hill? 4 Α. I would say I wasn't 5 necessarily just in tune into that conversation. Okay. Did Mr. McGuire 6 Ο. 7 ask to speak to you either before or after this 8 meeting to have a discussion without the managers 9 there? Not that I recall. 10 Α. 11 Ο. Okay. Registrar, can you 12 go to page 91 of OD 9A, please. Actually, 13 apologies. Can you keep up 91 but on the left-hand side if you can go to 79, same document. 14 15 So, 79 on one and 91 on the other. Perfect. 16 Thank you. So, on September 11, 17 Mr. McKinnon forwarded an e-mail from Councillor 18 Merulla that was a forward of a public complaint 19 20 and he sent that to you and to Mr. McGuire. Do 21 you remember receiving this public complaint? 22 I do. Sorry, I do. Α. 23 Ο. Thank you. Mr. McGuire 24 responded -- actually, sorry. Can you move 25 page 79 to page 80 so you can see the rest of it.

Page 10383

1	The last line is:
2	"I will also be
3	contacting the local
4	media "
5	I'm sorry, I didn't summarize
6	it. It was someone saying they had a very scary
7	situation on the Red Hill:
8	"I will be contacting the
9	local media as I believe
10	action needs to be taken
11	ASAP. Despite
12	'inconclusive asphalt
13	testing,' the reality is
14	staring us in the face
15	this road is unsafe."
16	Did you have any discussions
17	with Mr. McGuire about the content of a response
18	back to Councillor Merulla and to this member of
19	the public?
20	A. So, when you look at this
21	e-mail, is there a way you can put it on the one
22	screen because
23	Q. Yes, of course. Why
24	don't you bring up 80?
25	A. Can you pull the e-mail

Page 10384

September 12, 2022

1 right now? 2 Yes. That's what you Ο. 3 wanted to see, right, was seeing the e-mail? If there's an attachment 4 Α. 5 of the entire e-mail? Sure. We can go to the 6 Ο. 7 actual document if you would like. Thank you. It 8 is 11239. It's also over two pages. Registrar, 9 could you pull it out. Is that better to read? 10 Α. Not really, but let's go 11 with it. 12 Q. Okay. My question was: 13 Did you have any discussions with Mr. McGuire 14 about the content of a response back to Councillor 15 Merulla and this member of the public? 16 Α. So, when I look -- I 17 reviewed this. Right? So, I'm looking at this 18 e-mail from the roads and traffic, sort of, perspective. I'm reading it where, you know, 19 20 they're talking about sliding out of control. 21 Okay. That's, you know, information for myself, so I'm taking that in. It talks about the tow 22 23 truck driver. I do read where they are talking 24 about where it's slippery when it's wet. 25 Q. Notoriously slippery when

Page 10385

1	wet?
2	A. Yes. And, you know,
3	speaking to other experiences there through the
4	tow truck driver, so I'm reading that and taking
5	that in and the questions, you know, that are
6	being posed by the local residents.
7	And then I'm reading the
8	e-mail from Councillor Merulla and, you know, he
9	responds and then he says:
10	"By copy of this e-mail,
11	I will have our staff,
12	professional staff,
13	provide input on asphalt
14	quality."
15	So, when I'm looking at that
16	in terms of do I need to respond to this asphalt
17	quality, you know, condition assessments of that
18	asphalt falls into roles and responsibilities of
19	engineering, so, you know, I think I say later on,
20	you know, I'm leaving it with Gord to deal with.
21	Right? So, I'm looking for him to provide that
22	response. I did not have a discussion with Gord
23	about how he was going to respond.
24	Q. Okay. Thank you.
25	Registrar, you can close this and go back into 9A,

Page 10386

1 please, and if you can now go to page 91. 2 So, you're not copied on this 3 reply that is a couple of weeks later. Did Mr. McGuire discuss it with you before sending it? 4 5 I recognize you said you didn't talk about the content, but now that he's actually done a draft, 6 7 did he show you the draft before he sent it? 8 A. I don't recall seeing 9 this. 10 Q. Okay. And is that to say 11 that you're confident that you did not? 12 Α. It wasn't sent to me, so 13 I'm pretty sure it was not. 14 Q. We don't have an e-mail 15 to suggest. It would have been a hard copy. That 16 doesn't twig a memory for you? 17 A. No. 18 Q. Okay. Registrar, can you 19 go to HAM55560 again, please. Thank you. And if you could call out the bottom half of this 20 21 document, all columns. 22 So, again, this is that same 23 chronology that was prepared in 2019. You'll see 24 three rows down, sorry, four rows down, October 25 10:

Page 10387

1	"McGuire tells Soldo
2	(McGuire - who need to be
3	in inner circle) Sticky
4	note: Does Dave Ferguson
5	have notes?"
6	I think a sticky note said
7	that, but maybe you can interpret that better than
8	I can. Let me just go through the rest of the
9	chronology before I ask you some questions.
10	October 15, Gord McGuire and
11	Dan McKinnon made the decision to stop persuing
12	hot in-place recycling technology to resurface the
13	RHVP. Adjust capital budget request to ensure now
14	high quality asphalt can be used for 2019
15	resurfacing project. Also on October 15:
16	"Gord McGuire shares the
17	2013/2014 friction
18	testing, including
19	consultant's concerns and
20	recommendations, for
21	action with Edward Soldo.
22	2015, October 2018, CIMA
23	is hired by roads and
24	traffic to complete full
25	roadside safety audit of

# Page 10388

1	RHVP."
2	And also that same day, the
3	very last one:
4	"Mr. Moore wins an award
5	at the engineering week
6	luncheon."
7	Okay. So, starting with line
8	67, "McGuire tells Soldo," first, do you believe
9	the reference to October 10 to be accurate in
10	terms of when Mr. McGuire told you about the
11	Tradewind report?
12	A. So, this is the
13	timeframe, the general timeframe, that I get the
14	report, but I can't remember when he actually
15	sends me the report.
16	Q. Okay.
17	A. Right? So, we have it
18	there in this timeframe as the 15th. That doesn't
19	sound right being potentially in the 15th, just
20	given what's occurring, but it's in this timeframe
21	where I get the report.
22	Q. Do you
23	A. This is where I'm
24	confusing by the two entries in here. One says he
25	tells me. The other says he sends me the report.

Page 10389

1 To me, they're the same. 2 Q. Well, what is your 3 recollection of that? Did Mr. McGuire tell you about the report and then give you a copy of the 4 5 reports on different days? No. My recollection is I 6 Α. 7 got the report. 8 Ο. Okay. Why don't we go 9 through that. We'll leave aside the date that that happens for a moment. Walk me through how 10 11 you got a copy of the report. 12 Again, I'm not exactly Α. sure what day it is. It's somewhere in here. I 13 14 can't recall where it was coming from, but I come 15 back to my office late in the day and there's a 16 manila folder -- not a manila folder, sorry, an 17 envelope with a sticky tab on it and the report is 18 inside. 19 Q. Okay. What does the 20 sticky note say on the outside? 21 Α. I believe it says it's 22 from Gord. 23 Q. Okay. Had you had any 24 discussions with Mr. McGuire about the fact he was 25 going to drop something off in your office?

Page 10390

September 12, 2022

A. I do not. I don't recall 1 having a conversation about it. This kind of came 2 3 out of nowhere, it was on my desk. Q. Okay. You said it was in 4 5 a folder. Can you describe --6 A. Sorry, my apologies. 7 Envelope. 8 Q. Pardon me. You said 9 envelope. It was in an envelope. Was it approximately ten pages long or was it a larger 10 11 document? 12 A. It was the full Golder 13 report. 14 Q. Okay. So, that's over 100 pages, so it was in quite a large envelope. 15 16 Is that fair? 17 A. No. Eight and a half by 18 11. 19 Q. Okay. Did you contact 20 Mr. McGuire to discuss the report before you read 21 it? 22 A. No. It was late in the 23 day. 24 Q. Okay. And did you review 25 it on that day?

Page 10391

1 A. I spent some time 2 reviewing that report in the night. 3 Q. Okay. Was there anything 4 else besides the sticky note from Mr. McGuire to 5 provide you any context about this report? No. It was just the 6 Α. 7 sticky note. 8 Ο. So, it came completely out of the blue and you had no discussions that 9 10 would provide you with any background or context 11 before you received this? 12 A. I don't recall having a conversation about it before that. 13 Q. Okay. And I think your 14 15 evidence has been that you don't recall any 16 conversations with Mr. McGuire about friction testing before this point. Is that right? 17 18 I don't recall having any Α. specific -- I don't have any specific 19 20 recollections of that. 21 Q. Okay. Mr. McGuire was also preparing a narrative summary of information 22 relating to the Golder report and the Tradewind 23 24 report. Did he provide you with a copy of that 25 draft summary at the same time that he provided

Page 10392

September 12, 2022

1	the Tradewind and the Golder report?
2	A. The only thing I got was
3	the report.
4	Q. Okay. What did you do
5	when you received a copy of the report?
6	A. I went through the I
7	took the report out, I started reading through it,
8	you know, starting reading through the various
9	sections trying to understand first of all what
10	was the scope of that work, you know, looking at
11	the various conclusions and recommendations.
12	Again, there's both reports combined, so I
13	probably spent, I don't want to give you a
14	timeline, but I spent quite a bit of time that
15	night just working my way through the various
16	points, but I didn't do a page-by-page read. It
17	was more of a high level read and focusing on, you
18	know, scope and what the conclusions and
19	recommendations were.
20	Q. Okay. Did you make any
21	notes or any notes or memos to file or any notes
22	to yourself as you were going through?
23	A. No.
24	Q. Did you contact
25	Mr. McGuire that evening after you had done a read

Page 10393

1 through of the report? 2 Α. I don't think so. Q. Registrar, you can close 3 this document down. 4 5 When was the first time after 6 receipt of this report that you spoke to 7 Mr. McGuire about it, just in terms of days from 8 when you received it? I'm just trying to 9 understand what happens right after you get it. 10 Α. So, again, I'm not 11 exactly sure on the date that I received it. 12 That's okay. Did you Q. speak to him first thing the next morning? Did 13 14 you speak to him at some point that next day? Was 15 it within a few days? Was it weeks later? 16 Α. No. It would have been, 17 you know, within a few days. 18 Okay. Did you contact --Ο. pardon me. Did you have any discussions with 19 20 Mr. McKinnon that evening? 21 Α. I don't believe so. It 22 was pretty late in the night. 23 Q. Okay. What did you take 24 away from your high level read of the Golder 25 report and the Tradewind report? What were your

Page 10394

1 takeaways from that after you first read? 2 A. You know, in thinking 3 about what's in the scope of the Golder report, theirs was more focused on friction testing, 4 5 speaking to the existing cracks, you know, the issues related to the flooding, so, you know, when 6 7 I look at Golder's portion of it, their 8 conclusions, you know, are that there is a lower 9 friction level that's on the RHVP and then looking at what they're speaking to in terms of the 10 remediation that they're proposing. So, they're 11 12 talking about or they're indicating -- their recommendations are that there's some localized 13 shaving and paving, moving forward with route and 14 15 seal and then potentially microsurfacing to seal 16 it in. 17 So, my takeaway when I'm reading that is, okay, they're proposing to do 18 work that we currently have necessarily ready on 19 20 their way. We have the pavement rehabilitation 21 that's undergoing. You know, it's going to be going out to tender shortly. They were actually 22 recommending sections and we're doing the entire 23 24 thing. So, from that portion, I'm thinking this

25 aligns with work that we're doing. You know,

Page 10395

nothing that's in that report says that it's 1 2 immediate action. And, you know, when I'm looking 3 at this report, I'm looking at it more from also the safety perspective and, you know, it's 4 5 indicated that there's lower friction values, but there's nothing in terms of, you know, that 6 there's an immediate safety issue or anything like 7 8 that. 9 Going through the Tradewind report, it's an interesting read, you know. 10 Reading the front end there, it talks about the 11 12 testing methodology used out in UK and places like that. It indicates that there isn't any Canadian 13 equivalent standard to compare the friction values 14 15 to. You know, going through the report, some 16 interesting graphs are in there. Then I'm reading the back end of the conclusions there or the 17 18 recommendations and they're speaking to that, you know, there's lower friction values and, you know, 19 20 there should be some follow-up investigation, so 21 it falls within investigation level for further, you know, assessment of those friction values. 22 23 The report also talks about, 24 you know, considering potential remediation in the

25 future, so --

Page 10396

1	Q. Yes.
2	A. My main takeaway there
3	again is, okay, we need to investigate these
4	friction values. It doesn't speak to anything
5	that says there's an immediate safety concern. It
6	doesn't say that the road is unsafe and, you know,
7	so I'm trying to take this work and say, okay, it
8	needs to be further investigated. How does that
9	fit within the resurfacing? You know, we have
10	that planned resurfacing underway fairly shortly
11	and, you know, would that remedy, the values that
12	they're proposing.
13	So, that's kind of my first
14	initial blush. Nothing here is there's no red
15	flags in that report for me when I'm looking at
16	it. I'm not specifically looking at it from the
17	pave and engineering perspective. You know,
18	that's what Gord is looking at in terms of what he
19	is going to be what kind of pavement he is
20	going to put down, what he should be doing
21	potentially in terms of following up with more
22	investigation and doing friction testing. I'm
23	looking at it very much is there something in here
24	that is of immediate nature? Is there something
25	that says the road is unsafe? And what do we need

Page 10397

1 to do to, sort of, follow up? 2 Q. Did you know that the 3 Golder report and the Tradewind report were from late 2013 and early 2014? 4 5 A. Yes. I would have read that in the report. It was a draft report because 6 7 my version has this big stamp --8 Ο. Yes. 9 A. Draft sign on it, it's in 10 colour. And, you know, so I'm looking at it and 11 thinking, okay, we need to follow up with Golder. 12 Why is this report not finalized? We should be following up with them to get a final version. 13 14 Ο. Did you have concerns 15 that you needed to enquire into what work had been 16 done between 2014 and you sitting in the fall of 2018 to meet what Golder and Tradewind had 17 18 suggested; that is, do further testing and 19 potential follow up, potential remedial action? 20 Α. Yeah. So, those are some 21 of the questions that I start to think about and 22 have a discussion with -- you know, I need to talk 23 to Gord and see what has the engineering 24 department been doing with this in terms of 25 further investigation.

Page 10398

1	Q. Did you provide a copy of
2	the Golder report or the Tradewind report to your
3	staff members, Mr. Ferguson or Mr. White?
4	A. I did not.
5	Q. Why not?
6	A. The report is in draft.
7	You know, when you start thinking about it the
8	next few days where I'm having the discussions
9	with Mr. McGuire, they're following up. Now that,
10	you know, I know of the report, I learned that
11	they're following up with Golder to understand
12	what the report means, what next steps are
13	required. It's in draft, so it's a draft
14	consultant report. There's nothing inside that
15	report that I look at from a roadway safety
16	perspective that really involves us. It doesn't
17	speak to the roadway being unsafe, so I have a
18	discussion with those gentlemen somewhere along
19	the line. Again, I can't give you exactly sort of
20	the dates about that. But, you know, at this
21	point, we're in October. You know, early October,
22	we have a roadway assessment underway and, you
23	know, I'm thinking, okay, let's see what that work
24	comes out with, but nothing that comes out of this
25	report that kind of gives me any there's no red

Page 10399

1 flags and it doesn't give me a lot of concern 2 based on what I was seeing there. 3 Q. Thank you. Commissioner, I see it's five after 1:00. I suggest that we 4 5 take our lunch break. 6 JUSTICE WILTON-SIEGEL: Okay. 7 Well, then we'll adjourn until 2:20 this 8 afternoon. 9 --- Luncheon recess taken at 1:05 p.m. 10 --- Upon resuming at 2:21 p.m. 11 MS. LAWRENCE: 12 Mr. Commissioner, may I proceed? 13 JUSTICE WILTON-SIEGEL: Yes, 14 please proceed. 15 MS. LAWRENCE: Thank you. 16 BY MS. LAWRENCE: 17 Q. Mr. Soldo, before our lunch break we were talking about your review of 18 the Tradewind report and the Golder report. You 19 20 said earlier you don't have any expertise in friction. When you received the Golder report and 21 the Tradewind report, did you do any research 22 23 about friction methodologies? 24 A. I did. 25 Q. Did you do that research

Page 10400

September 12, 2022

1 that night when you said you stayed late at the 2 office reviewing the reports? 3 Α. I may have started that 4 night. 5 Q. Okay. And what were you researching in particular? 6 7 Α. I was trying to gain a 8 broader understanding of the subject. 9 And what aspects of the Q. 10 subject in particular? 11 Α. Testing methodology, the 12 evaluation methodology that was being used in that report. 13 14 Q. Okay. I think we touched 15 on this before our lunch break, but just so that 16 your evidence is clear, when did you next speak to 17 Mr. McGuire about the reports after he left them 18 for you? 19 A. Going back to -- I'm not 20 exactly sure what day it was, so I would say that 21 at the next opportunity that I had to speak with 22 him. 23 Q. Okay. And was that 24 within 24 hours? Within a week? Can you narrow 25 it down in terms of --

Page 10401

1 A. I would say the next day. 2 Q. Okay. What did 3 Mr. McGuire tell you, if anything, about how he 4 came to find the reports? 5 A. He indicated to me that he had found them on ProjectWise, that they had 6 7 been updated at a certain timeframe and I recall, 8 though I don't remember the date, my colleague 9 previously, they updated it on to ProjectWise and 10 that he had found it recently. Okay. Was this a 11 Ο. conversation that you had in person? 12 13 A. I believe so. 14 0. You said before the lunch 15 break that you had questions and you wanted to 16 talk to Gord about certain things. What questions 17 did you have of Mr. McGuire arising out of the 18 Tradewind report and the Golder report? 19 Α. The report was draft, so 20 I did enquire in terms of what steps they were 21 undertaking to have the report finalized. I did speak to him in terms of what further 22 23 investigations that they may have been 24 undertaking, how they were trying to address the 25 recommendations in that report.

Page 10402

September 12, 2022

1	Q. Okay. And what
2	information did he provide to you about those
3	enquiries that you were making?
4	A. I believe at the time he
5	indicated that he was reaching out to Golder,
6	trying to get a better understanding of the
7	report, what it meant and, sort of, next steps.
8	Q. Did you and Mr. McGuire
9	talk about the reports as they related to the
10	safety of the roadway?
11	A. I believe we would have
12	had a discussion in terms of what the friction
13	values meant and how that impacts potentially the
14	safety on the roadway.
15	Q. Okay. And you said
16	before the lunch break that you didn't see any red
17	flags. Did you convey that to him?
18	A. I did. It was my first
19	general impression.
20	Q. Okay. When you received
21	the report and had done that initial research and
22	spoken for the first time to Mr. McGuire, did you
23	consider providing the reports to CIMA as part of
24	their retainer in the roadside safety assessment?
25	A. Did I consider it? Yes.

Page 10403

1 And, you know, in terms of the report itself, it's 2 still a draft. It's not finalized. Gord is going 3 to be following up with his consultant to finalize 4 that. It is, as you indicated earlier, a bit of 5 an older report. I want to make sure that the recommendations are, you know, still valid or have 6 7 they changed, so they're going through that 8 process.

9 In terms of value to provide 10 to CIMA, that report doesn't indicate any, you 11 know, immediate safety concerns, doesn't say if 12 the road is safe, so at this point, you know, I'm trying to see what was going to come back from 13 14 Golder in terms of, you know, any potential 15 changes to the scope itself. They were 16 undertaking, CIMA was undertaking their own 17 independent review of the all the accident 18 collisions at this point, doing their analysis, so from looking at all those conditions as well. And 19 20 I'm going to go back to what I spoke about 21 earlier. You know, friction is one element. You 22 know, friction itself on its doesn't have a direct 23 link, causal link, to collisions. It's just one 24 element, so I was waiting to get some feedback 25 from Golders, but at the same time we had -- I

Page 10404

Aribitration Place

(613) 564-2727

1 was, you know, assured by the fact that we already 2 had CIMA under retainer undertaking their safety 3 assessment and they would be coming back to us with recommendations. 4 5 Q. You just said friction is one element and we spoke before the break where 6 7 you said your impression coming out of report 8 PW18008s was that collisions were primarily caused 9 by speed or driver behaviour. 10 Did the Tradewind report 11 friction values cause you to reassess whether that 12 impression was correct? Given that we did have 13 Α. 14 the wet weather collisions being at the higher 15 percentage and then, you know, we had these values 16 here, the friction values are lower. But, again, 17 it's just one element. You can't look at friction 18 values on their own. You have to look at all the other elements as well. 19 20 Q. So, is that a yes or a 21 no? Did the Tradewind report friction values 22 cause you to reassess whether that impression was 23 correct? 24 A. It did. I put that 25 linkage together that, you know, we need to

Page 10405

September 12, 2022

1	further review on how this is impacting
2	potentially longer term, you know, the collision
3	rates and everything else. But at that point as
4	well I know that we had CIMA undertaking that
5	work. We had put in place a number of measures
6	previously through the previous report from CIMA
7	related to speeding, related to slippery when wet,
8	so I considered, you know, at this point was there
9	any safety concern on the roadway and I didn't
10	believe there was.
11	Q. Did you understand that
12	Mr. McGuire would be retaining an expert to
13	provide an assessment of what these friction
14	values meant?
15	A. My understanding was they
16	were following up with Golder. I'm not sure if
17	not only I was under the impression they were
18	following up with Golder in terms of next steps.
19	Q. Okay. Did you consider
20	retaining a consultant to provide an opinion about
21	the potential correlation between the friction
22	values in the Tradewind report and the wet weather
23	collision rates that had been identified over
24	time?
25	A. I did not. We already

Page 10406

had CIMA under contract to do a safety assessment 1 2 and they were going to do that work independently. 3 Ο. We didn't talk all that 4 much this morning about the roadside safety 5 assessment. I'm correct that the roadside safety assessment doesn't deal with pavement surface. 6 7 Right? 8 Α. It deals with undertaking 9 an assessment of the collisions, trying to ascertain, you know, what are the root causes of 10 some of those collisions, but primarily the work 11 12 was actually focused on the roadside safety 13 assessment. 14 Q. Okay. So, CIMA was under 15 contract to do a roadside safety assessment that 16 did not include assessing the pavement surface. 17 Why didn't you consider retaining a consultant to 18 provide an opinion about the potential correlation 19 between the friction values in the Tradewind 20 report and the wet weather collisions that had 21 been found over time? 22 At that point, you know, Α. we had CIMA, I indicated earlier, already under 23 24 contract. There's nothing in that report that 25 came to us from Tradewind or from Golders that

Page 10407

1 identified an immediate need or any, you know, 2 immediate safety concerns, nothing that, sort of, 3 stuck out from something that we need to undertake right away. We knew that we had the resurfacing 4 5 scheduled, you know, in a couple of months, so at this point, you know, I felt we were operating 6 7 with a safe roadway and we were putting in steps 8 in terms of moving forward with the resurfacing of 9 that roadway. 10 Q. You said you felt "we 11 were operating with a safe roadway." What 12 assessment did you do to come to the conclusion that the RHVP was safe in the fall of 2018? 13 14 Α. Going back to the annual 15 collision report, it doesn't -- when you look at 16 those numbers in the annual collision report, it 17 doesn't identify that the Red Hill is operating at 18 unacceptable levels. It's operating pretty 19 comparable to, you know, in terms of -- going back 20 in my earlier discussions, when you look at those 21 metrics, there's nothing that stands out in there that it was operating at an unsafe level. Those 22 23 are consistent -- those were very recent numbers 24 we're looking at, too. We're looking at the last 25 five years.

Page 10408

Aribitration Place

(613) 564-2727

September 12, 2022

1 Q. Okay. Registrar, could 2 you bring up RHV403, please. We're going to have 3 to enlarge this the best we can. Registrar, could you start by enlarging the top quarter of this 4 5 document. Thank you. That's a little bit better. Mr. Soldo, how is that in 6 7 terms of font size? 8 Α. Mm-hmm. 9 Q. So, I'm just taking this first as the title. So, this is from February of 10 11 2019, so we're jumped a fair bit ahead in time, and the title of this is "Families of those killed 12 13 on slippery when wet parkway considering class-action lawsuit. A long-buried 14 15 friction-testing report - which mysteriously 16 emerged last fall - concluded poor results on the Red Hill warranted 'further examination of the 17 18 pavement surface, composition and wear 19 performance.'" Registrar, can you take that 20 21 down. 22 Do you remember reviewing this article when it came out in February 2019? 23 24 Α. I don't remember 25 reviewing this particular article, but if there

Page 10409

1 was something in the news, I would have most 2 likely read it. 3 This was just a few days Q. 4 after the Tradewind report was disclosed to 5 council and then made public. Were you paying close attention to the media around this at that 6 7 time? 8 A. I was paying attention to 9 the media, but I don't believe -- you know, I 10 can't say that I read every news article that was 11 out there. 12 Q. Okay. This one references you. I'm not going to go through the 13 14 first page in much detail, but it's a reference to 15 some of the background around resurfacing and the 16 public disclosure in February. Registrar, could you go to the 17 next page. That's a little bit better. Thank 18 19 you. 20 So, from the top there's a 21 reference to comments from Mr. Moore in 2017 about 22 a chart and that Mr. Moore refused to share that chart with the Spectator and said that no one 23 24 releases that type of information. Then the next 25 sentence:

Page 10410

1	"When McGuire found the
2	hidden report, he
3	notified McKinnon,
4	Zegarac and Edward Soldo,
5	director of
6	transportation operations
7	and maintenance, McKinnon
8	said. Soldo recommended
9	the City go back to
10	CIMA+, an engineering
11	company that studied the
12	RHVP in the past, to do a
13	road safety audit."
14	So, stopping there and not
15	paying as much attention to road safety audit
16	versus roadside safety assessment, but just
17	generally is the statement correct in terms of the
18	impression it leaves that it was only when you
19	found out about the Tradewind report that you
20	recommended that the City go back to CIMA?
21	A. No, it's not.
22	Q. In October of 2018, so
23	just sticking to that month, did you make any
24	recommendations that the City go back to CIMA
25	specifically to assess the Tradewind report?

Page 10411

1 A. Sorry, could you repeat 2 that for me? 3 Q. Sure. In October of 2018, did you make any recommendation that the 4 5 City should go back to CIMA specifically to assess the Tradewind report? 6 7 A. No, I did not. 8 Q. Registrar, can we make 9 this the next exhibit. I don't believe it is yet and I think it's Exhibit 150. 10 11 JUSTICE WILTON-SIEGEL: Okay. 12 THE REGISTRAR: Noted, counsel. Thank you. 13 EXHIBIT NO. 149 (Number 14 15 confirmed by Registrar 16 off-record): February 17 2019 article, RHV403. 18 MS. LAWRENCE: Thank you. You can take this down. 19 20 BY MS. LAWRENCE: 21 On November 8, 2018, the Q. 22 City received an FOI request specifically about friction testing results and recommendations. I 23 24 have a series of questions for you that are 25 specifically about the timeframe from when you

Page 10412

1 learned about the Tradewind report until 2 November 8. 3 During that period of time, did you meet with Mr. McKinnon to discuss the 4 5 Golder report or the Tradewind report? Once I had a copy of the 6 Α. report itself, Mr. McKinnon and Mr. McGuire and 7 myself, we did have discussions about it. 8 9 Q. Was that during one meeting or two meetings or more than that? 10 11 I would say multiple Α. 12 meetings. 13 Q. Okay. Multiple meetings in that timeframe, between October 10 or so and 14 15 November 8? 16 Α. After I found the --17 after I was given the report to that timeframe. 18 Okay. Can you describe Q. 19 the discussions over time with Mr. McKinnon, 20 Mr. McGuire, about how to approach are next steps 21 in relation to the Tradewind report and the Golder 22 report? 23 Α. I guess I would just 24 reiterate what I talked about earlier on where 25 Mr. McGuire was following up with his consultants

Page 10413

1 in terms of next steps and finalizing the report. 2 Okay. And did you Q. 3 receive any information back from Mr. McGuire 4 about his efforts in doing that? 5 Α. He would update us on status of what was going on every once in a while. 6 7 Q. Okay. And what were the 8 updates? 9 I believe he was just Α. trying to get a better understanding of next 10 11 steps, which, again, are taken. I believe 12 somewhere in there they would follow up with a separate study looking at or follow up with a 13 14 separate study with Golders in terms of looking at 15 characteristics of the aggregate as well. 16 Ο. We know that Mr. McGuire 17 and Dr. Uzarowski at Golder do eventually meet. 18 Do you have confidence that you were getting updates about that in that period of time before 19 the FOI request or is it a little fuzzy in terms 20 21 of the timing? 22 Α. If you're asking me to 23 nail down a timeline, you know, is it before 24 November 9, I don't have that in my timeline in 25 terms of trying to understand when that occurred.

Page 10414

1 It was after that I got involved. I can't tell 2 you for certain it was before November 9 or after. 3 That date doesn't mean anything to me in terms of those discussions and being able to determine 4 5 which date that actually is. Q. Okay. On that point, you 6 7 learned that there was an FOI request that sought 8 friction information. You learned about it soon 9 after it came in. Is that right? 10 Α. Is there a particular 11 e-mail you're referring to? 12 Q. I can go to it, yes. I 13 was just trying to understand whether -- you said 14 that date doesn't mean anything to me, and my 15 question really is: Once you learned that the 16 Tradewind report -- pardon me, that the FOI had 17 come in, was it your perception that the City's 18 approach to dealing with the Tradewind report and the Golder report changed in any way? 19 20 My perception of how we Α. 21 treated the report, is that what you're asking? 22 Mm-hmm. Q. 23 Α. I don't believe so. 24 Q. Okay. That's helpful to 25 understand the context. I have a few more

Page 10415

1 questions for this period of time, before 2 November 8, and then we'll get into the FOI. 3 In October of 2018, were you 4 and Mr. McGuire already planning to bring a joint 5 report to public works that dealt with lighting and the roadside safety assessment and the number 6 7 of OBL items that were all sort of grouped 8 together? Was there already a plan to do that? 9 What date did you refer Α. 10 to? In October of 2018. 11 Ο. 12 Α. I have a recollection that we had a meeting maybe sometime October 10, 13 14 sometime like that, where we were discussing 15 the -- I think there's an e-mail in there or some 16 agenda or minutes that speaks to, maybe 17 October 10, having a combined report. 18 There's various Ο. references over time to a joint report. Maybe I 19 20 can ask the question this way: When you started 21 at the City, did you understand that -- and receive that first update from Mr. White, did you 22 23 understand that there would be a joint report 24 going to public works at some point to attempt to 25 combine OBL items that related to the LINC and the

Page 10416

1 Red Hill? 2 I'm trying to understand Α. 3 the context of those discussions. I think I had spoke earlier how we're trying to combine certain 4 5 reports, say the Vision Zero action plan and the collision report going forward. What you're 6 7 referring to is a report, a combined report, which 8 has street lighting, but at the same time this 9 also speaks to some of the outcomes of the CIMA 10 report. 11 Q. Mm-hmm. 12 Α. So, those are really two different concepts. 13 14 Q. Okay. I think they are 15 two different concepts. When you said earlier 16 trying to combine Vision Zero and the annual 17 collision report, those are similar in kind. My 18 question was, and maybe I'll put it differently: 19 Before you received a copy of the Tradewind report 20 and the Golder report, was there already a plan in 21 place to have a report put to public works that 22 dealt with both issues that were in engineering services' scope, like lighting, and issues that 23 24 were in traffic, like an update on the work over 25 time arising out of the CIMA reports or the speed

Page 10417

1 limit study? Was that independently the plan that 2 you and Mr. McGuire had? 3 A. I don't recall when that decision was made. I have recollection there were 4 5 some minutes in October 10 potentially that talks about a combined report, but if you ask me where 6 7 in that timeframe that becomes how we're moving 8 forward, I can't right now. I'm kind of confusing 9 the dates and it's hard for me to pinpoint where that occurs. 10 11 Ο. I'll take you through a 12 number of dates over time. There certainly is a later reference. Perhaps I'll ask the question 13 14 this way: Was the decision to provide a joint 15 report intertwined with the release of the 16 Tradewind report to public works? Were those two 17 things related in your mind? 18 I can't say what the Α. 19 genesis of it was. I don't recall. 20 Ο. All right. In the 21 immediate period of time after you received the 22 Tradewind report, so again October of 2018 before 23 receipt of the FOI report, did you have any 24 discussions with Mr. McKinnon or Mr. McGuire about 25 whether the Tradewind report and Golder report

Page 10418

Aribitration Place

(613) 564-2727

September 12, 2022

1	would have to be disclosed to council?
2	A. I don't have a specific
3	recollection relating to that.
4	Q. Okay. Did receipt of the
5	FOI request from your perspective, did that
6	trigger discussions about disclosing the Tradewind
7	report and the Golder report to council?
8	A. I had very limited
9	involvement with the FOI, so using that as, I
10	would say, a timeline for me, it doesn't really
11	I can't really attribute anything to it.
12	Q. Okay. Let's move forward
13	in time and maybe we'll come back to that.
14	Registrar, can you go to 9A,
15	page 106, please, and bring up 107 at the same
16	time, please.
17	In early October, Mr. Ferguson
18	reached out to CIMA with details about a collision
19	heat map and they provided collision history,
20	collision patterns and recommendations. Were you
21	involved in these reach outs to TES about the
22	collision data that the City was collecting and
23	providing to them?
24	A. Do you have the original
25	e-mails?

Page 10419

1 Ο. Sure. Yes. I think that 2 might be useful. HAM47901. Thank you. 3 I think I misspoke at the beginning of my question when I mentioned CIMA. I 4 5 meant to say TES, which is where Pedram Izadpanah worked at the time. Do you remember a back and 6 7 forth? Do you remember being involved in 8 discussions or a decision to engage TES to perform 9 any analysis relating to safety on the Red Hill? 10 So, when I review this, Α. it looks like Dave, who is running the -- at this 11 12 point, we've already retained CIMA to undertake an analysis and our data is inside the TES software 13 itself, so Pedram, you know, is the vice president 14 15 of TES. They have more capabilities internally in 16 terms of utilizing their software. So, when I read through this e-mail chain, it looks like Dave 17 18 is utilizing TES to provide -- I'm not sure I would call that analysis or providing data so that 19 20 then he can provide to CIMA, so he's managing that 21 consultant assignment. 22 Thank you. And that's in Q. 23 respect of the RSA assignment to CIMA? 24 Yeah. Α. 25 Q. And that seems like

Page 10420

1 that's really, sort of, a project management 2 issue. Were you aware or involved at this level 3 of detail in the work that CIMA was doing? 4 A. No, I was not. 5 Thank you. Registrar, 0. you can close this down. Registrar, can you go to 6 7 HAM55560, please, image 5, please. Thank you. And we looked at this before 8 the break at the bottom half and a lot of things 9 10 are referenced as happening on October 15. One is that Mr. McGuire and Mr. McKinnon make the 11 12 decision to stop pursuing hot in-place. That's four lines up from the bottom. Do you recall if 13 they told you on that date of this decision? 14 15 A. I don't recall. They 16 wouldn't necessarily need to speak to me about it. 17 Q. When did you learn about the decision to not pursue hot in-place, if at 18 19 all? 20 Again, this is not Α. 21 something that I necessarily would have been 22 tracking. This is an internal process for engineering. I can't recall because I wasn't 23 24 involved in this discussion. 25 Q. Did you have any

Page 10421

Aribitration Place

(613) 564-2727

September 12, 2022

discussions with Mr. McGuire or Mr. McKinnon in 1 2 which they connected the decision to not use hot 3 in-place recycling of the pavement on the Red Hill to concerns about the quality of the pavement on 4 5 the Red Hill; that is, you don't want to recycle something if it's not high quality? 6 7 Α. Yeah. I wasn't involved 8 in those discussions. 9 That is, you don't recall Q. having any discussions like that with them? 10 11 Α. I wasn't involved in any 12 of those pavement decision discussions that they would have had in engineering. 13 I'm not interested in --14 Ο. 15 I wasn't asking you about whether you were 16 involved in the decision making on that. I was 17 asking what they conveyed to you. Did they convey 18 anything to you that left you with the 19 understanding that they didn't want to use the 20 existing pavement as part of a recycle program 21 because they were concerned about the quality of 22 the pavement? 23 Α. That doesn't really stand 24 out to me. I don't recall. 25 Q. Okay. Did they,

Page 10422

September 12, 2022

1 Mr. McKinnon or Mr. McGuire, convey to you that 2 the decision not to use hot in-place recycling on 3 the Red Hill was to avoid further delay in the resurfacing project? 4 5 A. Again, that's not something that stands out in my mind. They may 6 7 have mentioned it, but I don't recall. 8 Q. Okay. Registrar, you can 9 close this down and can you go back into OD 9, 10 please, and page 115 and 116, please. You'll see at the bottom of 11 12 115 at paragraph 288 that Mr. Field received a 13 copy of RHV lighting study on November 5 and this 14 is a study that CIMA was doing in respect of next 15 steps on lighting. Were you generally aware in 16 November of 2018 that CIMA was completing a study 17 on lighting on the Red Hill? 18 Α. I would be aware that they're doing it, but I had no involvement. 19 20 Ο. Would you have expected 21 to receive a draft of the lighting study for any 22 reason? 23 Α. Not necessarily. The 24 street lighting group was still in engineering at 25 that time.

Page 10423

1 Q. Mm-hmm. Did you receive a draft of the lighting study report in or around 2 3 when the City received it on November 5? 4 Α. Do you have any e-mails, 5 because I don't recall. 6 O. I do not, no. I don't 7 have any suggestion that you did. I just wanted 8 to know if -- there's other ways you can receive 9 things by e-mail. 10 A. Yeah. I would say that 11 that report, being very specific to street 12 lighting, if they were having any interaction with the roads and traffic group, it may have been at a 13 lower level, but I wasn't involved. 14 15 Q. Okay. The draft of the 16 lighting study includes a collision analysis and summary, because CIMA did a collision analysis for 17 18 that lighting study as well. Did anyone provide you with a summary of CIMA's findings in or around 19 20 November 5, 2018? 21 Α. Coming from the street 22 lighting? 23 Q. Yeah. 24 Α. No, I don't recall 25 getting that. They may have had discussions with

Page 10424

1 Dave, but not myself. 2 Q. Okay. Registrar, you can 3 go to the next page, please, 117. Sorry, 4 Registrar. To orient Mr. Soldo, can you also 5 bring up 116. You'll see at the bottom of 6 7 116, 290, that the beginnings of discussions about 8 a kickoff meeting for the roadside safety 9 assessment and there's a list of the agenda and then the minutes of that kickoff meeting. And 10 you're not listed as an attendee. Did you attend 11 12 the roadside safety assessment kickoff meeting? 13 A. No, I did not. 14 Q. Okay. And by the time of 15 the kickoff meeting, when CIMA's properly engaged 16 and is going to start working, did you convey to 17 Mr. Ferguson or Mr. White that the City had a 18 friction report? 19 A. Once I received that 20 report, I would have had a discussion with 21 Mr. Ferguson and Mr. White. Giving you a timeline 22 of when that discussion occurred, I don't recall. It would have been in a fairly short timeline. 23 24 Ο. Fairly short timeline 25 after you received the Tradewind report?

Page 10425

1 Α. After I received it, 2 yeah. I would have informed them we had it and, 3 you know, potentially talked about, you know, the 4 findings in the report. 5 Q. Okay. As you may know, Mr. Soldo, one of the primary questions that we 6 7 have to answer is who received a copy of the 8 Tradewind report and when, so I'm going to 9 continue to ask questions about your communications with Mr. Ferguson and Mr. White 10 11 over time to see if we can nail down when you 12 first told them about the Tradewind report, but if anything in my questions triggers you to think, 13 14 oh, that gives me some connection to the time that 15 I talked to Dave and Martin about this, just let 16 me know. Okay? 17 But just stopping here, on the 18 RSA kick off, did you think that it would be useful for Mr. Ferguson or Mr. White, who had lead 19 20 on the RSA project, to have knowledge of the 21 Tradewind report and the Golder report? 22 So, going back to my Α. 23 previous answer, you know, I had that discussion 24 with them. I'm not exactly sure on the timeline, 25 but informed them of it. I wouldn't link it to

Page 10426

1 the CIMA report. It was just information sharing. 2 Q. Okay. So, sitting here 3 today, do you recall that Mr. Ferguson and 4 Mr. White had knowledge of the Tradewind report 5 and its contents while they were working with CIMA on the roadside safety assessment? 6 7 Α. While they were working 8 on the roadside safety assessment? 9 Q. Yeah. 10 A. I would say they had 11 knowledge that the report exists, that there were, 12 you know, lower frictional values in there and that there was a -- that the values on the LINC 13 14 were lower than the Red Hill. I did not give them 15 the report --16 Q. Okay. 17 Α. -- because it was being 18 still finalized and all that, but they would have knowledge of, in general, the principles or the 19 20 findings that were part of that report. 21 Okay. Did you provide Q. them with a copy of the report, either the Golder 22 23 report or the Tradewind report, at any time? 24 I did not. Α. 25 Q. On page 117, Ms. Graham

Page 10427

1	e-mailed Mr. Ferguson and Mr. White about a
2	reporter from the Daily Commercial News who was
3	looking for collision stats and there's some back
4	and forth and she reaches out to Mr. McGuire as
5	well, you'll see in 293 and 294.
6	Did you leave it to
7	Mr. Ferguson and Mr. White to deal with media with
8	Ms. Graham's assistance in matters relating to the
9	Red Hill?
10	A. Normally, it doesn't
11	matter if it's RHVP or any other roadway, I
12	wouldn't necessarily be involved in collision
13	stats or providing them, so this is typical
14	practice.
15	Q. Was there anything after
16	you received a copy of the Tradewind report or the
17	Golder report that made you shift your practice in
18	terms of dealing with the media?
19	A. Not necessarily. It was
20	the practice that we had.
21	Q. Not necessarily or no?
22	A. I would say no.
23	Q. Okay. Registrar, can you
24	go to 124, please, and can you bring up 125 as
25	well, please.

Page 10428

1	So, these are some internal
2	e-mails that Mr. Malone drafts to his colleagues
3	about communications with Mr. McGuire.
4	And, Registrar, can you pull
5	out all of 310, please.
6	So, you'll see that Mr. Malone
7	summarizes for his colleagues a few different
8	things. One is the RHVP/LINC lighting report and
9	Gord, according to in these notes from Mr. Malone:
10	"Gord has concluded that
11	it makes no sense to
12	proceed with recommending
13	an EA for only lighting
14	because Hamilton is also
15	examining a number of
16	other major improvements
17	on the roads."
18	Were you aware at this time
19	that Mr. McGuire's view was that it would be
20	would make no sense to proceed with next steps on
21	moving forward with lighting, given the other
22	major improvements that were being considered?
23	A. Could you repeat that for
24	me?
25	Q. Sure. Did you understand

Page 10429

1 that engineering services had decided not to move 2 forward with next steps towards illuminating the 3 Red Hill because they were also examining a number 4 of other major improvements on the roads? 5 Α. Yes. Q. You did understand that 6 7 at a high level? 8 Α. At a high level, there's a number of projects that are coming together. 9 10 There's the outstanding OBL from council to look at widening of the Red Hill itself and the LINC. 11 12 There is the previous recommendation through 18008 which says the councillors considered meetings in 13 14 the future. There's this report which comes down 15 with street lighting. And when you start to put 16 all those together, you know, to do an EA for 17 street lighting would then also potentially impact 18 the median. You put a median and street lighting down the middle, you need to do storm sewers. 19 20 Well, if you're doing all that, you might as well 21 look at what is the future state of this facility, so even if you do implementation in interim 22 23 measure, if you have that infrastructure located 24 in the correct location.

25

And there's a complication

Page 10430

September 12, 2022

related to the LINC as well. If you're doing a 1 2 rehabilitation, you might as well look at what 3 does the future state look like when you're actually doing the widening. 4 5 Q. Okay. In respect of lighting, did you also understand at a general 6 7 level that the next step in the process would be an environmental assessment? 8 9 When you package all Α. those things together, that would require 10 environmental assessment. There's also 11 12 environmental assessment that you would have to do for lighting. So, instead of doing multiple 13 14 environmental assessments and given the 15 sensitivity related to stormwater management, you 16 would want to do all those together. 17 Q. Okay. At the bottom of this page, so this is from November 5: 18 "Gord and Edward will 19 20 complete the report." 21 Sorry, just looking above, 22 there's the third paragraph from the bottom: 23 "The direction we will be 24 taking is for a joint 25 report to council that

Page 10431

Aribitration Place

(613) 564-2727

1	will discuss the lighting
2	review, but will also be
3	coordinated with input
4	from Edward Soldo on
5	issues, including roadway
6	safety and talk about the
7	overall performance of
8	the roads."
9	And then jumping down to the
10	very last paragraph:
11	"Gord and I will complete
12	the report and the intent
13	is that they will
14	conclude the report with
15	their recommendation for
16	funding to undertake a
17	comprehensive review of
18	the Red Hill and the LINC
19	and complete a functional
20	evaluation for action
21	going forward."
22	Does that accord with your
23	recollection of discussions you had with
24	Mr. McGuire about next steps coming out of the
25	joint report, which would be for a functional

Page 10432

1 evaluation? I'm not sure what he's 2 Α. 3 referring to in terms of functional evaluation. There's a functional feasibility study that's 4 5 basically a preliminary design of all the those following the environmental assessment process, 6 7 and that's what we have underway right now. 8 Functional evaluation, I think they may have, I 9 don't know, looked at it from a different -that's a terminology I don't understand. 10 11 Okay. Just to connect Ο. 12 some dots and because you mentioned it, Registrar, can you leave up paragraph 310 in the way that it 13 is now but also bring up page 112. 14 15 So, Mr. Soldo, you said you 16 thought there was minutes from October 10 that dealt with co-writing a safety audit report. I 17 18 think this is what you were referring to. Is that 19 right? 20 Α. Yes, except the terminology or whoever wrote --21 22 Q. I understand. Not a 23 safety audit, but a roadside safety assessment? 24 Α. Yeah. 25 Q. All right. I think you

Page 10433

1	and I have stumbled on those phrases or at least
2	references the distinction between those phrases a
3	few different times, but I'm not sure I've
4	actually asked you to explain the difference
5	between the two of them for the purposes of the
6	inquiry, so maybe we should do that, just stopping
7	there on that point.
8	What's your concern with the
9	use of safety audit report here?
10	A. That wasn't what we were
11	actually undertaking. We were undertaking a
12	roadside safety assessment, which is very specific
13	and I won't have you bring up the terms of
14	reference. It speaks to the use of a roadway
15	safety manual to undertake an assessment of the
16	existing infrastructure to ensure that it's
17	actually meeting current standards.
18	Q. How would you contrast
19	that with what you mean with the phrase safety
20	audit?
21	A. A safety audit is, in my
22	mind, a real in-depth review of the safety
23	conditions of a particular part of a facility or
24	we may go into, you know, we actually get into a
25	collision analysis, collision reconstruction

Page 10434

Aribitration Place

(613) 564-2727

1 analysis. It's actually a lot more detailed. 2 That's not what we were doing. 3 Q. Okay. And just so that 4 I'm really clear, when we talk about a roadside 5 safety assessment, does that include an assessment of the curvilinear characteristics or the geometry 6 7 of the roadway? 8 Α. That was what was done as part of this one. So, there's two parts to what 9 we're doing. There's the roadside safety 10 11 assessment and as part of that you're not only 12 looking at what's there, but also what are the curvilinear issues that you might potentially 13 14 have, those sort of things. 15 Q. Okay. So, just when you 16 say that's what was done as part of this one, you 17 mean part of the roadside safety assessment. 18 Looking at curvilinear issues was part of, in your view, the scope of CIMA's mandate? 19 20 A. Yeah. Maybe we should 21 bring up the scope. 22 Sure. I know we've Q. 23 actually moved a little far afield. And, in fact, 24 because we have these documents up, let's put a 25 pin in that and come back to it in a moment.

Page 10435

Aribitration Place

(613) 564-2727

1	So, here, October 10, there is
2	minutes that reflect co-writing a report with
3	Mr. McGuire. And then by November 5, there is
4	Mr. McGuire has conveyed to Mr. Malone that there
5	is an intention to complete a report. And so,
6	that accords with your memory during this period
7	of time?
8	A. So, I recall that meeting
9	that you have on the left side of the screen.
10	That is actually a meeting, probably one of the
11	first meetings, of the department management group
12	and that sticks out in my mind because of
13	item number 3. That wouldn't be in there
14	otherwise, so
15	Q. Okay. By November, in
16	Mr. Malone's notes, he says this reference to this
17	functional evaluation, and I think you've said
18	that's not language you would use. What do you
19	recall about what the proposed recommendation from
20	you and Mr. McGuire jointly was going to be?
21	A. If you look at 18008(a),
22	that's my understanding. We were proposing a
23	feasibility study to be undertaken that looks at
24	all of those elements, including a review of the
25	long-term, sort of, widening.

Page 10436

September 12, 2022

1	Q.	Okay. Mr. Malone goes on
2	to say:	
3		"The recommendation will
4		recognize that they need
5		to do close monitoring of
6		changes being made so
7		that future actions are
8		adjusted to optimize the
9		original infrastructure.
10		The improvements that are
11		being completed and the
12		improvements already
13		planned."
14	Then	he says, and this is
15	Mr. Malone's language:	
16		"Bluntly, this is code
17		for seeing if the
18		collision issues on the
19		Red Hill are resolved
20		with a new pavement."
21	By No	ovember 5, was it your
22	understanding that the	feasibility assessment
23	would include assessing	collisions going forward
24	to determine if the new	pavement assisted with
25	reducing the collision a	rates?

Page 10437

1	A. That's not what was
2	identified as scope of work.
3	Q. Okay. I'm asking about
4	this period of time and, sort of, looking forward,
5	and I think I'm hearing your answer is to be no,
6	that wasn't part of what you understood the
7	feasibility assessment would include?
8	A. That is not what I
9	understood to be the scope of work.
10	Q. Okay. Did you concur
11	that given the planned restructuring coming up,
12	that at this point the feasibility study would be
13	looking to be a comprehensive review based on the
14	new pavement?
15	A. The feasibility study is
16	basically a preliminary design of the future
17	potential RHVP and LINC incorporating widening and
18	all those capital improvements. That is what the
19	feasibility study scope is.
20	Q. Okay. Maybe I'll take
21	the question differently. Do you agree with
22	Mr. Malone's characterization that by November 5,
23	2018, the plan was to see if collision issues on
24	the Red Hill would be resolved once the new
25	pavement was put down?

Page 10438

September 12, 2022

1 A. I don't know how he got 2 this understanding, but that is not my 3 understanding. 4 Okay. Registrar, you can Q. 5 close these two down, please. Can you go to 6 OD 9A, page 130, please. 7 We had started to discuss the 8 FOI. So, you were -- this is the FOI. This is 9 the particular information sheet that contains the request at 315. Did you actually see a copy of 10 11 the actual request or at least the phrasing in 12 this way? 13 Did I see it? I don't Α. recall what I would have seen related to that. I 14 15 don't necessarily deal with Freedom of Information 16 requests. Within the roads and traffic group, 17 they come in, we have a person who coordinates the 18 response in terms of gathering the data for a 19 Freedom of Information request. 20 Had you had to deal with Ο. 21 any Freedom of Information requests during your 22 tenure at the City? 23 A. Again, going back, we have a process within roads and traffic at the 24 25 time and now, which has an individual that's been

Page 10439

1 identified to take the lead on dealing with them 2 and pulling any data together. So, in terms of 3 your question, was I involved? Would I be aware? Most likely. Am I aware of all of them? Not 4 5 necessarily. That was my question, not 6 Q. 7 about whether you were going and checking in file 8 cabinets, but whether any FOIs came in from your 9 start in July to this period of time, November of 2018, or if this was the first FOI that your team 10 11 was going to have to deal with under your 12 leadership? 13 Yeah. I can't tell you Α. 14 if that's the first one or not. Again, I don't 15 have a lot of line of sight into FOIs within the 16 division. 17 Q. Okay. Did you have any discussions in November of 2018 with Mr. McGuire 18 specifically about whether the Tradewind report 19 20 would have to be disclosed pursuant to this FOI? 21 Pursuant to this FOI? Α. 22 Q. Yeah. 23 Α. I don't necessarily 24 recall this particular FOI. 25 Q. Okay. Did Mr. McGuire

Page 10440

1 convey any anxiety or concern about having to 2 release the Tradewind report in response to this 3 FOI to you? 4 Α. I'm just trying to think. 5 Unfortunately, I don't recall this specific one in this, sort of, timeframe, so I don't have a memory 6 7 or I can't recall anything related to it. 8 Ο. Okay. So, recognizing 9 that you might not have been directly involved in the FOI, this is the FOI that deals with friction 10 11 testing over the last five years and pavement 12 testing assessments and plans in the last two years. It's quite significant in terms of the 13 14 Tradewind report being responsive to it and you're 15 saying you don't really remember this FOI? 16 Α. I believe there was a number of FOIs asking for different information in 17 18 that timeframe, so to say, you know, this specific one, I don't recall this specific one. It doesn't 19 20 stand out to me. 21 Q. Okay. 22 Again, I just don't have Α. 23 a lot of involvement in FOIs within my division. 24 Fair enough. Ο. 25 Α. And this is asking for

Page 10441

1 reports, drafts, correspondence, all work that's 2 been undertaken by engineering, not work 3 undertaken by roads and traffic. 4 Q. So, in your view, did the 5 fact of an FOI to which the Tradewind report would need to be provided play into discussions that you 6 7 had with Mr. McKinnon and Mr. McGuire about how to 8 deal with the Tradewind report? 9 Sorry, could you run that Α. 10 by me again? Sure. Did the fact that 11 Ο. 12 the City had received an FOI to which the Tradewind report would need to be provided in 13 14 response, did that play into discussions that you 15 had with Mr. McKinnon or Mr. McGuire about how to 16 deal with the Tradewind report going forward? 17 A. I don't recall any conversations like that. 18 19 Q. So, you don't remember 20 having conversations about this or are you 21 confident that you didn't have conversations? 22 I don't remember being Α. involved in those conversations. 23 24 Q. Okay. 25 A. I don't recall the

Page 10442

September 12, 2022

conversation and I can't tell you if I was 1 involved in those conversations. I don't believe 2 3 I would be. 4 Q. Okay. Do you recall 5 having an impression that the timing of release of materials pursuant to FOI would impact in any way 6 7 how or when your team and Mr. McGuire's team would 8 proceed with disclosure of the Tradewind report? 9 Okay. So, let's break Α. 10 that down because there was multiple, sort of, 11 questions in there. 12 Q. Okay. 13 Α. The Tradewind report, the 14 Tradewind and the Golder reports, are under the 15 purview of the engineering department. They are 16 the clients, not my department. So, if it's 17 dealing with disclosing that through an FOI, any 18 kind of request, Gord would be dealing with that. 19 You were in meetings in Q. 20 which this was eventually brought to council in 21 February and it seems that, and we're going to go 22 through, many, many meetings in which the strategy of how to do that and the timing of how to do that 23 24 were addressed in a group. And my question for 25 you is: Was the timing of the FOI part of the

Page 10443

Aribitration Place

(613) 564-2727

1 content of those discussions, to your 2 recollection? 3 Between -- sorry, just so Α. I'm clear on the timeline, so November 15 moving 4 forward? 5 Q. Mm-hmm. 6 7 A. Sorry, repeat the 8 question for me? 9 Was the timing of the FOI Q. part of the content of the discussions about how 10 to deal with the Tradewind report going forward, 11 12 to your recollection? 13 A. You're asking for a specific and I can't -- in terms of moving -- when 14 15 you say moving forward with the Tradewind report, 16 are you talking about going to council? 17 Yeah. I'm talking about Q. 18 the many discussions that eventually lead to the report being disclosed to council. 19 20 So, are you saying --Α. 21 sorry, if I can just be clear on the question, 22 then, you're asking did the FOI impact the timing going to council? 23 24 Q. Or any of the discussions 25 about going to council.

Page 10444

1 Honestly, I don't know. Α. Okay. I'm going to take 2 Ο. 3 you through a number of meetings in which these discussions were raised and, of course, if you 4 5 have any recollection as we go through the individual meetings, just let me know. 6 7 Registrar, can you go to 8 page 133, please. 9 The office of the auditor 10 conducted a value for money audit of roads in which Mr. Sharma was a point person, along with 11 Mr. McGuire. The audit continued into November of 12 2018 and this is some of the back and forth about 13 14 the status. This is really just to give you a 15 timeframe that I'm talking about. 16 In November, were you involved 17 in any way in the value for money audit? 18 Α. I was not. 19 Q. Were you generally aware 20 of the fact that the auditor was completing a 21 value for money audit? 22 I was aware there was an Α. 23 audit underway, but I had no involvement. 24 We're losing you a little Ο. 25 at the end of your sentence. I don't know if

Page 10445

1 you're close enough to the microphone. Thank you. Commissioner, I'm moving on to 2 3 another topic and I see it's about time for our afternoon break. Would this be a good time to 4 5 take it? JUSTICE WILTON-SIEGEL: That 6 7 would be fine. It's just about 3:28. Is that 8 right? MS. LAWRENCE: Yes. 9 10 JUSTICE WILTON-SIEGEL: So, 11 we'll stand adjourned until a quarter to 4:00. 12 --- Recess taken at 3:28 p.m. --- Upon resuming at 3:46 p.m. 13 14 MS. LAWRENCE: Commissioner, 15 may I proceed? 16 JUSTICE WILTON-SIEGEL: Yes, 17 please proceed. 18 MS. LAWRENCE: Thank you. 19 BY MS. LAWRENCE: 20 Q. Registrar, could you call 21 up OD 9A, page 157, please, and could you call out 22 372 and 373. Thank you. 23 So, we're well into November 24 at this point, Mr. Soldo, and on November 20 25 Mr. Cooper e-mailed Mr. White with a copy to

Page 10446

1 Mr. Ferguson a draft report for the February 4, 2 2019 PWC meeting in respect particularly of the 3 speed limit reduction feasibility study outstanding business list item and it summarized 4 5 the CIMA speed limit study report that recommended the existing 90 kilometres an hour speed limit be 6 7 retained. On that same day, you sent Mr. Malone a calendar invitation for a call to discuss RHVP 8 9 reports, and the call was scheduled for November 30. 10 11 What was the purpose of the 12 call that you scheduled for November 30 with 13 Mr. Malone? 14 Α. It was to speak about the 15 speed limit report that was referred to in 372 16 there. 17 Q. Okay. It says "RHVP 18 reports." Plural. Which reports, apart from the speed limit study report, did you want to discuss 19 20 with Mr. Malone? I believe at this point 21 Α. as well we have the first draft, I want to say, if 22 23 you can confirm, of the CIMA roadside safety 24 assessment. 25 Q. That comes the following

Page 10447

1 week. 2 A. Is there an original 3 draft at this point? I can't remember. 4 Q. I know the first time 5 that you received a draft is November 28, but the purpose may still be that you wanted to discuss 6 7 both of them. Was that the intention, that you 8 were going to discuss both the roadside safety 9 assessment and the speed limit study report? 10 That's my recollection. Α. 11 Ο. Okay. Were there any other reports that you planned to raise with 12 13 Mr. Malone? 14 Α. I don't believe they had 15 anything else that they were working on for us at 16 that point. I can't remember. 17 Q. Okay. Had you had any 18 direct conversations with Mr. Malone through the preparation of the speed limit study or the 19 20 roadside safety assessment? 21 I don't believe I had any Α. 22 contacts with him about either one. 23 Q. Okay. Did you, 24 independent of these projects, know Mr. Malone? 25 Did you know Mr. Malone personally?

Page 10448

September 12, 2022

1 A. I've known Mr. Malone for 2 about 20 years. 3 Q. Okay. 4 A. He's worked on various 5 projects for me. Q. Okay. And so, just so 6 7 that the record or just so that your evidence is 8 clear, did you have any discussions with 9 Mr. Malone while you were an employee at the City before this scheduled call on November 30? 10 11 Α. That's a pretty broad 12 statement. I'm trying to think of what other involvement I would have had with him. I can't 13 remember in that entire time span if I had any 14 15 discussions with him. 16 Q. Okay. Did you have any discussions in advance of setting the appointment 17 on November 20 about whether to raise with 18 19 Mr. Malone the existence of the Tradewind report? 20 Α. To discuss the Tradewind 21 report with Mr. Malone? 22 Yeah. No discussions Q. with Mr. Malone in advance of that? 23 24 A. No, not that I'm aware 25 of.

Page 10449

1	Q. And what about
2	discussions internally with Mr. McKinnon and
3	Mr. McGuire or others at the City?
4	A. Sorry, I don't understand
5	your question. What are you referring to?
6	Q. Did you have any
7	discussions internally with anyone at the City
8	before you scheduled this call with Mr. Malone in
9	which you discussed whether or not to raise with
10	Mr. Malone the existence of the Tradewind report?
11	A. I don't recall.
12	Q. You don't think so? I'm
13	sorry, you're going quiet again.
14	A. I don't think so. I
15	don't recall.
16	Q. You don't recall either
17	way?
18	A. I don't recall.
19	Q. Okay. Registrar, can you
20	go to page 163 of OD 9A, please, and can you call
21	out 388.
22	On November 26, Mr. Paul
23	exchanged e-mails with roads and maintenance staff
24	regarding the occurrence of collisions on the Red
25	Hill on November 24. Do you recall on November 24

Page 10450

```
Aribitration Place
```

1 there had been an accident with a liquid asphalt 2 spill? 3 Α. I do. I was onsite 4 during the day and it was a very cold day. 5 Ο. You were onsite after the collision occurred? 6 7 That's correct. Α. 8 Q. Okay. Is that unusual, 9 for you to go onsite for collisions? 10 Α. Very unusual, but we have 11 our biggest roadway being closed and I felt it 12 needed some senior level guidance because there's a number of departments that were being involved 13 as part of that incident. So, as the operations, 14 15 you know, director, there's issues there related 16 to spills management, there's issues there related 17 to water and wastewater, there's issues there 18 related to traffic because traffic is going everywhere in the City because we had the 19 20 northbound lanes closed and I think one of the 21 southbound lanes closed, and also a roadway maintenance perspective, so it needed a senior 22 23 level person onsite to manage the issue. 24 Okay. There had Ο. 25 previously been accidents that closed the roadway

Page 10451

1 and quite significantly before your time. Was it 2 your view at this period of time, in November, 3 that if there was a significant accident on the Red Hill, you would want to be there or was there 4 5 something special about this accident? No. I think this is just 6 Α. 7 my nature and when I was working in London and we 8 had road closures and being the director 9 responsible for that area, you know, and the 10 emergency plan response, that's normal to have an 11 incident commander who is looking after everything 12 there. There's no fire or police there, so then 13 at that point the response to that incident really comes down to public works. And as the director 14 15 of operations or, you know, roads and traffic, you 16 know, you become the incident commander onsite. 17 Ο. Okay. And Mr. Paul 18 relays to his staff: 19 "Going forward, please 20 let Edward know when 21 there is an 2.2 accident/incident on any 23 escarpment crossings, 24 RHVP or LINC for any lane 25 or road closures, no

Page 10452

1 matter what the duration. 2 A policy/procedure will 3 be following shortly. We will discuss this as the 4 5 next superintendant's meeting." 6 7 What policy or procedure did 8 you convey to Mr. Paul that was going to be put in 9 place? What was the content of that policy and procedure as you envisioned it? 10 11 Α. Well, this was a great 12 example of multiple departments having to respond or multiple divisions as well having to respond to 13 14 an incident. And from an emergency management 15 perspective, there really wasn't a clear procedure 16 in terms of who is taking charge, who needs to be 17 notified and when, how do you actually or who is 18 responsible for notifying the spills management centre, so this was the coming together of a 19 20 number of things. 21 And then on the particulars of like escarpment crossings, having detours in 22 23 place, this was a major traffic burden on the City 24 in the downtown in that area, in the east end, and 25 we didn't necessarily have clear procedures on how

Page 10453

1 to detour people, where to ensure that they 2 weren't going on some of the local roads as well. 3 And I'll go back that up a little bit even more. Also about communications 4 5 and two aspects. A, that senior management is notified in a timely manner. I actually found out 6 7 about this unfortunately through the media, and 8 then I'm having a number of councillors call me 9 asking me what is going on and how we're addressing it, which is a bit unfortunate I can't 10 11 provide them that information in a timely manner, 12 and then making sure that we have procedures in place that communicate these kind of closures out 13 14 to local media to, you know, give the opportunity 15 to commuters to find alternate routes instead of 16 being stuck in traffic. So, this was the genesis 17 of what we have now. It's called the escarpment 18 closure policy, which basically addresses all those things I just talked about. 19 20 Thank you. Did you seek Ο. 21 approval from council to adopt the escarpment 22 closure policy? 23 Α. It's a standard operating 24 procedure. It's not a corporate policy. It's a 25 standard operating procedure underneath our

Page 10454

1 transportation quality management system. 2 Q. Okay. Did you have any 3 discussions with City legal counsel before giving this direction to Mr. Paul about this policy? 4 5 A. It's an operational matter. I didn't have any discussion with them at 6 7 all on this one. 8 Q. Okay. Unrelated to this input -- and, Registrar, you can take down the 9 10 call out -- did you have any discussions with internal legal at the City, the legal department, 11 about the Red Hill at all in November of 2018? 12 13 Α. In what aspect of the Red 14 Hill? 15 Q. Any aspect of the Red 16 Hill. 17 Α. Any aspect of the Red Hill. Well, coming out of this incident, we would 18 have had discussion with legal/risk management 19 20 about how we're dealing with the clean up costs, 21 those sort of things. That's one that, kind of, sticks in my mind because you put it up there up 22 the RHVP. That's -- I don't recall anything else. 23 24 Q. Okay. Were you aware as 25 to whether Mr. McGuire or Mr. McKinnon were

Page 10455

seeking legal advice in respect of any issue on 1 2 the Red Hill during this period of time, 3 November 2018? I wasn't, you know, 4 Α. 5 reviewing the documentation. I was unaware of those interactions. 6 7 Q. You're aware because 8 you've reviewed documentation now or you were 9 aware at the time? A. Based upon reviewing the 10 documentation now, I'm aware of it, but I was 11 unaware of it at the time. 12 13 Q. Thank you for the clarification. So, Mr. McKinnon and Mr. McGuire 14 15 did not update you that they had sought legal 16 advice on any aspect of the Red Hill in this time, in November of 2018? 17 18 So, are you referring to Α. specific e-mails back and forth with legal or are 19 20 you referring to --21 Q. No --22 A. -- people who may have 23 attended --24 Q. I'm referring -- sorry to 25 interrupt. I'm referring more generally to

Page 10456

1 whether Mr. McKinnon or Mr. McGuire advised you 2 that they were seeking legal advice from City lawyers about any aspect relating to the Red Hill 3 in November of 2018? 4 5 That's a very broad Α. 6 question. Is there a way you can narrow that down 7 in terms of what you're looking for? 8 O. Sure. I can start 9 narrow. Did Mr. McGuire or Mr. McKinnon advise 10 you that they were seeking legal advice in respect 11 of the FOI that we just looked at a few minutes 12 ago? 13 A. I was unaware related to 14 that. 15 Q. Okay. Did Mr. McKinnon 16 or Mr. McGuire advise you that they were seeking 17 legal advice in respect to how to respond to the 18 value for money audit that the office of the auditor was conducting? 19 20 I had no involvement in Α. the audit, so I was unaware of that. 21 22 Okay. Does that assist Q. 23 you in answering the broader question? Was there 24 any other issue involving the Red Hill that 25 Mr. McGuire and Mr. McKinnon advised you that they

Page 10457

1 were seeking legal advice? 2 Α. No. Q. Okay. Registrar, can you 3 go to the next page, 164, and also bring up 165, 4 5 please. At the bottom of 164 you'll 6 7 see Ms. Cameron, who is Mr. McGuire's assistant, 8 exchange e-mails with you and Mr. McGuire, copying 9 Ms. Eisbrenner, Mr. Field, Mr. White and 10 Ms. Wunderlich on November 27, and she says: 11 "I'm looking to make sure 12 that this OBL item will 13 be addressed." And then she references 14 15 lighting on RHVP in this report, question mark, 16 and then she has a reference to February 14, strategic roads safety program update: 17 "If so, I will move this 18 19 item to the February 4 20 report." 21 And then there's some back and 22 forth and Mr. White says: 23 "Lighting on the Red Hill 24 should be going forward 25 as a standalone report on

Page 10458

1	January 14 and roads and
2	traffic is also
3	submitting the Bill 65
4	report (photo radar) on
5	January 14, as well as
6	the RHVP and LINC reduced
7	speed limit report on
8	January 14 and the annual
9	collision report on
10	January 14. The
11	strategic roads safety
12	program, including
13	Vision Zero report, is
14	going on February 4."
15	And you chime in:
16	"That's not correct.
17	We're just going to do
18	one report that deals
19	with the speeding issues
20	on the LINC combined with
21	the lighting and the next
22	steps on the LINC and the
23	Red Hill. I will come
24	see you, Diane."
25	So, I'm trying to understand

Page 10459

September 12, 2022

1 in terms of the timing. It's clear that Mr. White 2 thinks that there are two separate dates of public works committee meetings in which information is 3 4 going to be provided, it looks like, in one or 5 more standalone reports, and you say that is not correct. So, we talked a little bit about a joint 6 7 report before. Why did Mr. White not know that 8 there was a plan to combine the reports? 9 So, could you maybe blow Α. that up? That's a little bit small. But when I'm 10 11 looking at this here --12 Q. We can blow it up. Let me do that first. Registrar, can you pull out 13 everything from the top of 165 to the next header. 14 15 Yes, right there. That's perfect. 16 That might be bit better for 17 you, Mr. Soldo. 18 Α. Thank you. So, my understanding was that we were doing a combined 19 20 report that takes the work that CIMA is doing, the 21 lighting that's going forward, the next steps on 22 the RHVP. That is what I considered one report. 23 Okay? 24 The report that's related 25 to -- sorry, what are some of the other ones here?

Page 10460

1	The ASE, sorry, Bill 65, that's a separate report.
2	The collision report and the strategic road
3	safety, those are separate reports. That was my
4	understanding. And at this point, you know,
5	looking at David's e-mail, those are still going
6	forward as separate reports. We've been working
7	on them in the background. You may recall the
8	first versions were back in August and we had
9	discussed earlier about how there was a number of
10	significant changes to be had in both the
11	collision report and the Vision Zero report
12	itself. So, those are proceeding. There have
13	been updates being updated along the process, and
14	at this point we're still aiming for January 14.
15	I will point out that this is
16	November 27 and if you backdate the council
17	submission policy, submission process, in terms of
18	when things need to go where, if you're meeting a
19	report that's going to go to public works on
20	January 14, it has to actually be submitted into
21	clerks by December 21. If you backdate that, one
22	week before that, it has to be into the general
23	manager of public works on the 14th. If you
24	backdate that, it has to be into myself by
25	December 7, which is about ten days from here. If

Page 10461

1	you backdate that another week, it actually has to
2	be all finalized, signed off, given to the
3	manager, which is Martin White, it also has to be
4	all circulated to whoever is on the submission
5	list. So, they're all different and depending on
6	the nature, so Bill 65 would have had to gone to
7	legal. Some of these other reports would have
8	other parties you would have to circulate to.
9	So, at this point,
10	November 27, I don't know what date that is of the
11	week, but this thing they're all cutting it
12	close. If there's any reports going January 14,
13	you're almost out of time.
14	Q. Okay. For the one report
15	that was to deal with the speeding issues on the
16	LINC combined with the lighting and the next steps
17	on the LINC/RHVP that you reference in your e-mail
18	back to Ms. Cameron, was it your understanding
19	that that was going to go forward on February 4 or
20	on January 14?
21	A. I don't change the date
22	of the items here, so when I'm let's break it
23	down. The speeding issues combined with lighting,
24	so when is lighting identified here?
25	Q. Lighting is identified

Page 10462

1	for the 14th and then the speed limit reduction
2	feasibility study is on February 14.
3	A. Yeah. So, I don't say
4	that it's incorrect from a date perspective, so I
5	believe at this point we're still aiming for the
6	14th, depending on obviously, you know, having all
7	that information done and having that report
8	completed.
9	Q. Okay. And, at this
10	point, in November, as you are still edging close
11	to the deadline when it would have to be ready for
12	February 4, who did you understand was going to be
13	the primary drafter of the first big draft of this
14	one report?
15	A. Who I understood it was
16	to be was Gord. He was going to take the first
17	crack. I remember having that discussion with
18	him. At the same time, I'm not sure, you know, at
19	this date what the status of that report was, but
20	I was trying to pull together the other
21	information that we may have needed.
22	Q. Okay. Registrar, you can
23	close the call out and if you can go to 171,
24	please. Thank you.
25	So, you'll see at the top of

Page 10463

September 12, 2022

1 this page on November 28th Mr. Ferguson forwarded 2 an e-mail that he had received from CIMA enclosing 3 a draft roadside -- the roadside safety assessment 4 to you. Mr. Ferguson had received that just a few 5 days before. Do you recall reviewing the roadside safety assessment draft when you received it? 6 7 I remember going through Α. 8 the report itself, and I believe on the 29th David 9 and I have a meeting to go over the reports. 10 Q. So, you did it quite quickly, your review? 11 12 Α. Well, I'm trying to get 13 this completed so that we can provide the input 14 into the scope of work, because we had given CIMA 15 a deadline for that. And then also ensuring that, 16 you know, we have our reports done as well. 17 Q. Okay. Registrar, can you pull out this draft that Mr. Ferguson sends to 18 Mr. Soldo. It's HAM35629. 19 20 So, I'm going to take you 21 through a few sections, but just as a general comment, did you find the content of this draft to 22 23 be what you were looking for? You said earlier 24 that there were some deficiencies in the scope. 25 Were you pleased with the content in this report?

Page 10464

Aribitration Place

(613) 564-2727

September 12, 2022

1	A. I don't recall my first
2	impressions of it. I would have quickly looked
3	through it. You know, Dave is managing the
4	project and I'm assuming he's taking it more in
5	detail. But my first impressions, I don't recall
6	my first impression.
7	Q. Okay. Registrar, can you
8	go to image 15, please.
9	The report contains a number
10	of different metrics of collision review,
11	including this one, collisions by road surface at
12	the top of the page.
13	Registrar, can you pull out
14	the paragraph out of the 545. Yes, exactly.
15	Thank you.
16	The proportion of wet surface
17	conditions, CIMA writes, is noticeably higher than
18	what was found in the 2015 review, 50 percent,
19	which, on that study, had already been found to be
20	significantly higher than the provincial and City
21	averages of 17.6 and 22 respectively. Do you
22	remember reading that when you were reviewing this
23	report?
24	A. I do, yeah.
25	Q. Did the increase in wet

Page 10465

1 weather collisions from the 2015 report surprise 2 you? 3 Α. Remember we had the 4 annual collision report already in early August, 5 so that number was already high in that annual collision report and this is -- what is the data 6 7 in here based on again? Is it the same timeline, 8 2017? I can't recall. Does it identify what it 9 is? 10 Q. I can go to it. Registrar, if you can go to image number -- page 11 12 number 6, image number 12. 13 So, you'll see the first line: 14 "Collision records were 15 provided to the City for 16 the five year period 17 between 2013 and 2017 and 18 then they removed some 19 collisions out of scope." 20 Right. So, that's Α. 21 utilizing the same timeframe as the annual 22 collision report. 23 Q. So, is that to say these 24 proportions did not surprise you when you received 25 them in November of 2018?

Page 10466

September 12, 2022

1 Α. Well, we had already seen 2 those proportions early on in the collision 3 report. Registrar, can you go to 4 Ο. 5 page 23. Pardon me, image 23. So, this is just a summary 6 7 which takes various pieces, but you'll see the 8 overall findings -- Registrar, can you pull those 9 out -- wet surface collisions were found to represent 64 percent of mainline collisions, 10 73 percent of ramp collisions and presented an 11 12 increase compared to the 2015 study. Lost control and speed too fast for conditions, apparent driver 13 14 actions, were reported in 33 percent of the 15 mainline collisions, 44 percent for wet surface, 16 56 for ramp collisions, 68 for wet surface 17 collisions, and CIMA's overall finding was that 18 these findings suggest that inadequate skid resistance, surface polishing, bleeding, 19 20 contamination and excessive speeds may be 21 contributing factors to collisions. 22 Given the friction values that 23 were set out in the Tradewind report, did you have any view about CIMA's findings that inadequate 24 25 skid resistance and excessive speeds may be

Page 10467

1 contributing factors to collisions? 2 So, I'll put this in Α. 3 context of the report and the other report that we 4 have. So, these numbers are not anything new. 5 While they may be comparing them to 2015, we have already seen these numbers through the annual 6 collision report itself. And in terms of the last 7 8 finding there, inadequate skid resistance, surface 9 polishing and bleeding, contamination and 10 excessive speeds, we're already well aware of the excessive speeding issue. That's been identified 11 12 through the other analysis that we have undertaken and the, kind of, highlight of the work that we've 13 been working on. So, this finding identifying 14 15 inadequate skid resistance, that is, you know, 16 newer, you know, in terms of the finding itself, 17 so I'm looking at that, okay, it's a little bit 18 new, it's a little different. 19 Q. Did you understand when 20 you were reviewing these overall findings whether 21 Mr. Malone had knowledge of the existence of the 22 friction values in the Tradewind report? 23 Α. When I was reviewing the 24 drafts, I did not, but when we have our call on 25 November 30, there we discussed the Tradewind

Page 10468

Aribitration Place

(613) 564-2727

1	report, we talk about the data. It doesn't
2	identify any concerns, and so at that point, you
3	know, I'm I don't necessarily know at that
4	point. He's very familiar with the data, the way
5	he speaks to the data, but looking, you know, and
6	seeing your records now, he already has the data
7	from the Tradewind report.
8	Q. I don't know what your
9	last comment is in reference to.
10	A. I believe when I first
11	started today, you showed me some e-mails on
12	August 30 someone forwarded friction data to
13	Mr. Malone.
14	Q. Right. So, that's what
15	you mean, is that chart and then the four rows of
16	friction data?
17	A. Yeah.
18	Q. Okay. You don't have any
19	evidence to suggest that Mr. Malone had a copy of
20	the actual Tradewind report when CIMA was
21	preparing this draft
22	A. No.
23	Q in November
24	A. I did not provide it to

Page 10469

September 12, 2022

1 Q. Okay. And you didn't 2 instruct any of your staff to provide it to him 3 either, did you? A. I did not. 4 5 Q. Now, at this time, and I know we've talked a few times about Mr. White and 6 7 Mr. Soldo --8 A. Mr. Ferguson. 9 I'm sorry. It's the end Q. 10 of the day. Mr. White and Mr. Ferguson and when 11 you provided them with information about the 12 existence of the Tradewind report. Not a copy, but information. 13 I'm trying to pin it to this 14 15 period of time when you have the draft of the 16 roadside safety assessment. I think you told me 17 you met with Mr. Ferguson to review it the 18 following day, so that would be November 29. Can you pin down whether at that point you had told 19 20 Mr. Ferguson and Mr. White about the fact that the 21 City had a report about friction values that 22 suggests that they were lower than an 23 investigatory level? 24 Definitely by this point Α. 25 in time we've had that discussion. This is about

Page 10470

1 six weeks after I was given the report, so, you 2 know, I appreciate you're trying to find that 3 timeline. It's definitely not this far into November. It's sometime between when I find it to 4 5 maybe, say, first week or so or even just, say, the beginning of November, somewhere there, but it 6 7 is not something that I was trying to not share. 8 Q. Okay. As a matter of 9 fairness to you, I think Mr. Ferguson and Mr. White, that their evidence was quite different 10 11 on that, that they didn't have knowledge. 12 I did not provide them Α. with the report, but we definitely had 13 discussions. 14 15 Q. Okay. Do you recall was 16 it one discussion or many discussions? 17 A. I don't recall. 18 Okay. And do you recall Ο. whether it was a discussion with both of them 19 20 together, Mr. Ferguson and Mr. White? 21 Α. No, I don't. 22 Ο. You don't remember 23 whether it was together or separate? 24 Α. No. 25 Q. Okay. And did you give

Page 10471

September 12, 2022

any direction about whether to share the 1 2 information about the existence of the Tradewind 3 report with CIMA? 4 We were just having Α. 5 discussions in the normal course of business, so I can't recall. 6 7 Q. Okay. Did you 8 specifically direct them not to share a copy of 9 the -- pardon me. To not to share their knowledge about the existence of the Tradewind report with 10 11 CIMA? 12 Α. No. 13 But you can't remember Q. 14 either way whether you directed them to share the 15 information --16 A. I wouldn't have told them 17 not to. 18 Q. Okay. The meeting that you had with Mr. Ferguson on November 29, in that, 19 20 did you discuss the findings set out in the draft 21 CIMA report? 22 I went over about the Α. speed limit and the draft CIMA report and there 23 24 was -- this is where I was starting to formulate 25 an opinion on the -- well, I've formulated an

Page 10472

1 opinion on the speed limit study report and how I 2 felt there was some inconsistencies between the work that was undertaken or the speed limit report 3 and the CIMA roadside safety assessment. 4 5 Ο. What were these inconsistencies? 6 7 In fairness to CIMA, the Α. 8 speed limit report was done further ahead of this 9 information and I believe, you know, we had a draft and they had come up with their 10 recommendations. In looking at the various speed 11 12 methodologies that they had undertaken, there was one that actually had identified lowering the 13 14 speed limit on the RHVP and particularly -- I 15 don't know if it would be a benefit if you brought 16 that report up. It related to the northwestern 17 technique. 18 Yes. Why don't you just Q. continue with what your general summary is? 19 20 Α. Thank you. So, I was 21 looking at that report previously because we've 22 had it, you know, for some time at this point and I was kind of uncomfortable with the fact that one 23 24 of the methodologies was actually recommending to 25 lower the speed limit, you know, putting it in the

Page 10473

Aribitration Place

(613) 564-2727

1 context of from my perspective we have all this 2 information that keeps talking about the fact that we have so much speeding, it's the cause of the 3 collisions on the -- you know, it's a major cause 4 5 of the collisions on the RHVP, and then this report identifies through one of the methodologies 6 7 that you should lower the speed limit. And, if 8 you read that component there about the 9 northwestern methodology, it identifies the speed 10 limit, the speeds that are currently out there. It also identifies that, you know, through this 11 12 methodology, if you have areas where you know you have higher collisions occurring, that's what's, 13 14 sort of, triggering the lowering of the speed 15 limit. 16 So, it was a very 17 comprehensive report, went through different 18 methodologies, but that one there, when I read it, I was like, why would you not recommend it? And 19 20 if you read through why they're not recommending 21 it, it's because, well, that section, well, that meets the target for using these methodologies. 22 The two beside it don't and they didn't want to 23 24 implement it. Their recommendation was you

25 wouldn't implement it because then you would have

Page 10474

1 different variable speed limits. Well, they have 2 broken the RHVP down into I think it was like 3 three chunks plus the LINC and, you know, what comes to mind is why would you not go to the speed 4 5 limit that's identified at the lowest level and just make all of it that speed limit? 6 7 So, I had formulated that 8 opinion just reading the speed limit report. And 9 then we get this report here that's related to the 10 geometrics. It goes through some geometrics and 11 all that. I don't know if you can bring up -it's not important, it's just a photo, so. 12 There's a section which goes through -- I'm not 13 14 sure if you can bring that up in the assessment. 15 It goes through what is the design speed based on 16 previous standards, whether it is on current 17 standards, and the curvilinear nature, which we 18 know is causing potentially more driver, you know, effort that it has to go through as you come down 19 20 the mountain and between Greenhill and I would say, you know, King or Queenston. It identifies 21 that one of the curves, while it met the geometric 22 23 standard when it was built, it no longer meets the 24 geometric standard in terms of curvature. It only 25 meets a design speed of 90.

Page 10475

September 12, 2022

1	So, I have the previous
2	report. I already have concerns that they haven't
3	gone and looked at reducing the speed limit
4	because, you know, it speaks to about increased
5	collisions. It speaks to, you know, the high
6	operating speeds that are there. Then I get this
7	second report here that, you know, it's kind of
8	new. It's like, hold on a second, now the design
9	speed is no longer 100; it's 90. And when you're
10	at 90 kilometres an hour as your design speed and
11	your posted speed is 90, while that is acceptable,
12	that is not the standard. You want to have some
13	separation between what is your posted and what is
14	your design speed. You want to have a design
15	speed to be higher so that gives a level of factor
16	or safety factor in terms of what the people
17	what your suggestion that people drive, not
18	necessarily what they're going to drive. But if
19	you lower the speed limit in that location, then
20	we would have that buffer.
21	So, between that report and
22	the philosophy I just explained to you through the
23	geometrics, I was pretty concerned that the report
24	didn't speak to the speed limit about being
25	dropped. Again, I don't know if they did not

Page 10476

Aribitration Place

(613) 564-2727

1 consider those geometrics in their speed limit 2 study. In fairness, it was submitted earlier and 3 I start drawing these conclusions pulling out of here. In my mind, all I was focused on, we need 4 5 to reduce the speeding here, we need to have better enforcement and if lowering the speed limit 6 7 to 80 will help, if we can reduce the overall, you 8 know, speed at which people are driving, that 9 would be a benefit or an enhancement to the safety of the RHVP. 10 11 Ο. Thank you. I think that 12 you referenced the design speed and the curve radii that are set out in this document? 13 14 Α. That's correct. 15 The RSA. Registrar, can Ο. 16 you close this call out down and go to image 10, 17 please. 18 So, this is the beginning of the design speed and curve radii discussion and I 19 20 think what you were referencing starts at least 21 the discussion in the second full paragraph about 22 the posted speed and then there are operating 23 speeds based upon a speed study and they say: 24 "Based on this, the curve 25 radii were reviewed for

Page 10477

1	compatibility with a
2	design speed of 110
3	kilometres an hour."
4	A. That's correct.
5	Q. And then at the bottom of
6	this page and on to the next page, there's a
7	reference Registrar, can you bring up the next
8	image as well to the curves and the particular
9	radii for curves and the compatible design speed
10	lower than 110 kilometres an hour, and they have
11	100 and 100 and then 90 at three different places,
12	and then they go into the ramps. Is that what you
13	were referencing in your answer just a moment ago?
14	A. I would have to look
15	through the report. I'm not sure if you don't
16	have it as a PDF that we can flip through?
17	Q. We can get it to you if
18	you would like to review it in advance of
19	Wednesday's testimony. Is that what you mean?
20	A. Can you go back or
21	forward a page or look at the conclusion?
22	Q. Yes. Sure. We only have
23	about two minutes left before we wrap up for the
24	day, so I'm happy to start with this when we come
25	back on Wednesday. I just wanted to ensure that I

Page 10478

1 understood that what you were discussing before is 2 really in relation to the design and curve radii 3 that are set out here? 4 Α. Yeah. Maybe I'll go back 5 and look at the entire document just to ensure for next time. 6 7 Thank you. So, my last Q. 8 question in the time that we have remaining: The 9 reference to the inadequate skid resistance and 10 excessive speed being contributing factors, the call out that we've just had up, did that play 11 into the consideration of whether to follow CIMA's 12 recommendation in the speed limit study? 13 14 Α. I've already had -- you 15 know, my thought process related to speed limit 16 study really was based upon the report that came in before. 17 18 Q. Okay. So, you had already formulated --19 20 This reinforced that Α. 21 decision. 22 Okay. And, in Q. 23 particular, the inadequate skid resistance along 24 with excessive speeds, did that reinforce the 25 prudence of lowering the speed?

Page 10479

September 12, 2022

1 A. I would say that all the information in this report had an impact on that 2 3 decision in terms of reinforcing what I originally 4 thought. 5 Q. Okay. And the Tradewind report friction values, did that also reinforce 6 7 your original formulation? 8 Α. Did they play a part? 9 Q. Yes. 10 A. It's hard to not say they 11 didn't. 12 Okay. That hits us right Q. to 4:30 today. Thank you very much for your time 13 14 and attention. We're not sitting tomorrow, so we 15 have a bit of a pause and then we'll be back on 16 Wednesday morning. 17 JUSTICE WILTON-SIEGEL: Okay. I just want to make sure that I'm not muted. 18 19 MS. LAWRENCE: You're not. 20 JUSTICE WILTON-SIEGEL: Okay, 21 so then we will stand adjourned, as Ms. Lawrence 22 says, until 9:30 on Wednesday morning. Thank you. --- Whereupon the proceedings adjourned at 23 4:30 p.m. until Wednesday, September 14, 2022 24 25 at 9:30 a.m.

Page 10480