## RED HILL VALLEY PARKWAY INQUIRY

TRANSCRIPT OF PROCEEDINGS
HEARD BEFORE THE HONOURABLE
HERMAN J. WILTON-SIEGEL
held via Arbitration Place Virtual
on Monday, October 31, 2022 at 9:30 a.m.

VOLUME 78

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- 1 Arbitration Place Virtual
- 2 --- Upon recommencing on Monday, October 31, 2022
- 3 at 9:30 a.m.
- 4 MS. LAWRENCE: Good morning
- 5 Commissioner. I would like to open this hearing
- 6 by acknowledging that the City of Hamilton is
- 7 situated based on the traditional territories of
- 8 the Erie, Neutral, Huron-Wendat, Haudenosaunee and
- 9 Mississaugas. This land is covered by the Dish
- 10 With One Spoon Wampum Belt Covenant which was an
- 11 agreement between the Haudenosaunee and
- 12 Anishinaabek to share and care for the resources
- 13 around the Great Lakes. We further acknowledge
- 14 that the land on which Hamilton sits is covered by
- 15 the Between The Lakes Purchase 1792, between the
- 16 Crown and the Mississaugas of the Credit First
- 17 Nation.
- 18 Many of the counsel appearing
- 19 at this hearing today are in Toronto which is on
- 20 the traditional land of the Huron-Wendat, the
- 21 Seneca and, most recently, the Mississaugas of the
- 22 Credit River.
- 23 Today this meeting place is
- 24 still the home to many indigenous peoples from
- 25 across Turtle Island and we are grateful to have

- 1 the opportunity to work on this land.
- 2 Commissioner, sorry, I'm
- 3 having a little bit of a tech issue. Just give me
- 4 one second. Commissioner, we have Mr. Malone with
- 5 us today. He was previously sworn and does not
- 6 need to be reaffirmed.
- 7 JUSTICE WILTON-SIEGEL: Fine.
- 8 Then let's proceed.
- 9 PREVIOUSLY AFFIRMED: BRIAN MALONE
- 10 (CONT'D) EXAMINATION BY MS. LAWRENCE:
- 11 Q. Good morning, Mr. Malone.
- 12 A. Good morning.
- Q. I'm going to start with
- 14 some questions about a meeting involving the
- 15 roadside safety assessment from December 7, 2018.
- 16 Registrar, could you bring up OD9A, paragraph 209,
- 17 please. Pardon me. Page 209, please.
- Mr. Malone, the inquiry has
- 19 evidence that you attended a meeting on
- 20 December 7, 2018 related to the roadside safety
- 21 assessment report and this was a progress meeting.
- 22 Do you remember that meeting?
- A. I don't have a strong
- 24 recollection of it but I have notes that I'm
- 25 relying on to refresh my memory.

- 1 Q. Thank you. There was
- 2 some slides that were prepared and presented at
- 3 this meeting to City staff and some minutes were
- 4 taken in addition to your notes. One of the
- 5 references to these slides is set out here but I'm
- 6 actually going to go into the slide deck.
- 7 Registrar, can you go to
- 8 CIM17524, please. And you call up the next page
- 9 as well, please.
- 10 So Mr. Malone, this is in part
- 11 just to refresh your memory. A presentation
- 12 outline: geometric design review, collision
- 13 analysis, assessment of roadside safety devices,
- 14 curve advisory speeds, and other reviews.
- So just to reorient you in
- 16 time, because it has been some weeks since we last
- 17 spoke, CIMA sent the first draft of the roadside
- 18 safety assessment to the City in November and then
- 19 this is a progress meeting based on the progress
- 20 to date including the drafting.
- 21 Registrar, could you go to
- 22 image 4 and 5, please.
- 23 So we have the objectives and
- 24 scope on image 4 and then we have the beginning of
- 25 the section of the presentation that deals with

- 1 geometric design review -- thank you, Registrar.
- 2 Always happy to have the slides just a little bit
- 3 larger.
- 4 The geometric design review
- 5 goes over several pages and deals with curve
- 6 compatibility and on that first slide, on the
- 7 right-hand side, it says curves with comparable DS
- 8 lower to 110 kilometres per hour, and then it has
- 9 three references. And then it says note:
- 10 Previous studies found 85th percentile for speeds
- 11 of 110 kilometres and 115 kilometres. So again,
- 12 just to reorient you back to where we are.
- 13 Registrar, can you close these
- 14 down and go to images 6 and 7, please. Thank you,
- 15 Registrar.
- The geometric design also
- 17 deals with ramp design speeds and then it has a
- 18 summary at image 7 on the geometric design review
- 19 based on the MTO roadside safety design 2017. And
- 20 last time, Mr. Malone, you said that there had
- 21 been some updates to manuals in between the
- 22 construction of the Red Hill and when CIMA was
- 23 doing this review. Do you recall, just generally,
- 24 that discussion?
- 25 A. Yes.

- 1 O. So in looking at this
- 2 geometric design review, can you explain why CIMA
- 3 went into this level of detail about the geometric
- 4 design in 2018 when it had not gone into such
- 5 detail in 2015?
- A. Well, the one element is
- 7 what you just described in that there had been an
- 8 update to the Transportation Association of
- 9 Canada, geometric design guide in 2017. So
- 10 obviously that wasn't available in 2015. And
- 11 there had also been modifications to the roadside
- 12 design guide from the Ministry of Transportation
- 13 which can deals with roadside safety elements like
- 14 barriers and clear zones adjacent to roadways.
- So the changes in those two
- 16 elements, those two design guidance documents made
- 17 it relevant for incorporation of comparison of the
- 18 existing conditions to the updated design guides
- 19 because the roadway was going to have some
- 20 significant reconstruction done on it in the -- in
- 21 conjunction with paving.
- Q. Just to better understand
- 23 the scope of this when it related to geometric
- 24 design, was it CIMA's initiative to go into this
- 25 level of detail given those changes to relevant

- 1 guides and manuals or was that part of what the
- 2 City had asked you to do?
- A. I think it was within
- 4 scope of what the City was asking. The
- 5 terminology might be a little confusing. It
- 6 wasn't or isn't a review of the fundamental
- 7 geometric design of the roadway, the curves, the
- 8 slope on the hill and numbers of lanes and things
- 9 like that. It was a review of the existing
- 10 conditions, and as I just described, a comparison
- 11 of some aspects in relation to the current
- 12 standards now at the time in 2018.
- 13 And since some of those
- 14 standards had changed and the construction was
- 15 going to be taking place, and one of the focal
- 16 points of the task for CIMA was to look at
- 17 roadside safety and those standards had been
- 18 modified, then we were examining the road and the
- 19 design of the road, the geometry of the road in
- 20 relation to the updated standards.
- Q. Registrar, could you
- 22 leave this document up but close the callouts,
- 23 please. On the right-hand side if you could bring
- 24 up HAM11854, image 2. Actually, start with image
- 25 2 is fine.

1	Mr. Malone, this is the
2	content of the minutes of that meeting. It's on
3	image 1, but if you could just if you would
4	like me to I can go to the first page to show
5	that, but I would like to just highlight sort of
6	one thing and one question. Under 3.1, City
7	comments and discussion, under the second bullet
8	point Registrar could you pull that out.
9	Apologies, Registrar, could you close that and
10	call out the entire part of 3.1 instead. Just the
11	second half under 3.1. Thank you. That's what I
12	intended.
13	So this is the minutes of some
14	of the discussion that happened at that meeting
15	with City staff, and you'll see in the first
16	bullet point but on the second paragraph of that
17	it says:
18	"(Indiscernible) first
19	accentuated that the actual
20	design speeds of these
21	locations are unknown to CIMA
22	and asked if the City can
23	provide this information.
24	David asked the City's design
25	team to review the drawings

1	and if available provide the
2	requested design speeds to the
3	consulting team," and then
4	there's reference to the
5	posted speeds.
6	So just stopping there. At
7	this point in December 2018 is CIMA clear about
8	what the initial design speed of the Red Hill
9	actually was?
10	A. My recollection is we
11	still or we had not been provided with the what
12	I would call the design document or the design
13	standards as set out in the original construction
14	of the roadway. So we didn't have it formally in
15	writing. There had been, as has been described,
16	some reverse engineering to attempt to determine
17	what a design speed would have been based on the
18	characteristics measured and observed but I'm
19	mixing up timelines a little bit here, but I don't
20	think we had received documentation that said the
21	design speed for the roadway and whatever it was
22	originally designed back in early 2000s was a
23	particular number.
24	Q. Okay. And as I recall
25	from your previous evidence, at some point in 2013

- 1 and 2015, CIMA reverse engineered the design speed
- 2 to come up with a design speed of 110 kilometres
- 3 an hour; is that right?
- A. We made an attempt to,
- 5 yes. We had limited information. We didn't have
- 6 drawings of the roadway. I think we used
- 7 satellite imagery, Google images to do it, so
- 8 there is some degree of inaccuracy, but yeah, I
- 9 think your description is correct.
- 10 Q. Over time the design
- 11 speed at 110 kilometres an hour was -- did you
- 12 conclude that that was actually an overestimate of
- 13 what the design speed was based on your reverse
- 14 engineering?
- 15 A. Yeah, I think the
- 16 information gets clearer later on, and so there is
- 17 improved accuracy specifically with respect to the
- 18 radius of the curves, and therefore the estimate
- 19 of 110 becomes an estimate of 100, but of course
- 20 the -- that's using the 1999 TAC Geometric Design
- 21 Guide standards, which also changed in the 2017
- 22 guide. So even though the elements remain the
- 23 same, the design speed changes to 90, I believe,
- 24 based on the new design guide as opposed to the
- 25 old design guide.

- 1 Q. Thank you. I won't go
- 2 into it, but in the roadside safety assessment,
- 3 you actually go through the application of the
- 4 changed TAC guide to the curve radii; is that
- 5 right?
- A. Making sure I'm
- 7 understanding your question correctly.
- Q. Sorry, I can rephrase.
- 9 You actually went through that analysis of
- 10 applying the revised TAC guide to the curve radii
- in the roadside safety assessment?
- 12 A. Yes, I believe so,
- 13 because the new guide is now in place. It was
- 14 published in 2017, and so again efforts are about
- 15 to take place for significant reconstruction on
- 16 the roadway, and so we're applying the current
- 17 standard, the 2017 standard.
- Q. Thank you. Registrar,
- 19 you can close this down, and if you can go back
- 20 into the document on the left-hand side and pull
- 21 out images 9 and 16, please. Thank you.
- 22 Part of the presentation also
- 23 includes reference to the collision analysis that
- 24 CIMA had done for the roadside safety assessment,
- 25 and there's a number slides but I'm pulling out

- 1 two of them. One is main contributing factor wet
- 2 surface and then there is a chart on the left-hand
- 3 side. And then on the right-hand side, there is
- 4 some key findings that CIMA is providing to the
- 5 City, and you'll see in the key findings --
- 6 Registrar, could you call out the right-hand side,
- 7 please. Thank you. It's a little easier on the
- 8 eyes. The wet surface involves 64 percent of the
- 9 mainline and 73 percent of ramp collisions, which
- 10 was an increase from the last study, and you
- 11 reference some particular locations. And then at
- 12 the bottom, in bold, it says:
- 13 "Findings suggest an
- inadequate skid resistance,
- 15 surface polishing, bleeding
- 16 and contamination and
- 17 excessive speeds may be
- 18 contributing factors to
- 19 collisions."
- 20 Do you recall, was there any
- 21 discussion about inadequate skid resistance being
- 22 a contributing factor at this progress meeting?
- 23 A. I don't have a
- 24 recollection of any discussion. It's there on the
- 25 slide, so I assume it would have been incorporated

- 1 in the presentation.
- Q. Okay. Understanding you
- 3 may have been part of the information that CIMA
- 4 presented, you don't recall any discussion that
- 5 was prompted by that aspect of the presentation?
- A. No, the meetings were
- 7 less years ago. I don't have any real clear
- 8 recollection of the content of the meeting.
- 9 Q. At this point, were you
- 10 aware that the City had a report that set out the
- 11 friction values on the Red Hill and the LINC?
- 12 A. You're talking about the
- 13 Tradewind report?
- Q. I'm talking about more
- 15 generally, if you're aware of any such report, but
- 16 yes, I am talking about the Tradewind report.
- 17 A. No.
- 18 Q. If you had understood at
- 19 this point in preparation for this presentation
- 20 that the design speed was not 110 kilometres per
- 21 hour but in fact 100 or down to 90, would that
- 22 have changed how you viewed the inadequate skid
- 23 resistance as a contributing factor in collisions?
- A. No, I don't think so. I
- 25 mean, it's not uncommon for roadways to have

- 1 portions, sections, areas that do not meet a
- 2 design speed which has been determined for the
- 3 roadway, and there's standard methods in
- 4 transportation engineering to deal with that in
- 5 terms of means of mitigation. Provision of, for
- 6 example, a curve warning sign is a way of dealing
- 7 with a design element which is not fully
- 8 consistent with the design speed for the roadway.
- 9 So no, it wouldn't automatically result in a
- 10 change.
- 11 Q. When you say it wouldn't
- 12 have resulted in a change, you mean a change in
- 13 your thinking, in your analysis about inaccurate
- 14 skid resistance, or in terms of what your
- 15 recommendations were?
- A. Well, that's sort of a
- 17 theoretical question. You're saying if we had the
- 18 Tradewind report, would our thinking have been
- 19 different?
- 20 O. No, I was asking about
- 21 design speed. If you had understood that design
- 22 speed was not the assumption that you had made in
- 23 2015, that it was 110 kilometres, would that have
- 24 changed how you approached whether inadequate skid
- 25 resistance was a contributing factor?

- 1 A. I guess it's difficult to
- 2 answer that unless you have some context as to
- 3 what that difference is. I'm afraid I am a bit
- 4 lost in the timeline as to when we make the
- 5 determination that it's not 110, it's 100. I
- 6 thought that had been determined by this point,
- 7 and at this juncture we're actually coming to the
- 8 realization that the new design speed, in fact,
- 9 would be 90 as opposed to 100. So I thought the
- 10 100 had already been determined at this point.
- 11 Q. Well, we just looked at
- 12 those minutes where Mr. Ferguson said, yes, we'll
- 13 actually confirm design speed.
- 14 A. I still don't think it
- 15 changes the conclusion from my perspective.
- Q. Okay. Registrar, could
- 17 you close this document down and go back into
- 18 OD9A, please.
- 19 THE REGISTRAR: Sorry,
- 20 counsel, which page of OD9A?
- 21 MS. LAWRENCE: Sorry, I'm just
- 22 getting it, so just give me a second. It's
- 23 page 242, please.
- 24 THE REGISTRAR: Thank you.
- 25 BY MS. LAWRENCE:

- Q. If you can call out 569.
- 2 Mr. Malone, this is just to orient you in terms of
- 3 time. Coming out of that progress meeting, Mr.
- 4 Vala e-mailed a document, MTO functional
- 5 classification, to Mr. Salek, and says, I'm
- 6 advised -- I found the design report. The RHVP
- 7 was designed as RFD 100. That means design speed
- 8 of 100. And this is just five days after the
- 9 progress meeting that you had. I don't know if
- 10 that helps you with the timeline.
- 11 A. Well, I think this is
- 12 confirmation of it, yes, but I think we had come
- 13 to some -- potentially some conclusion that it
- 14 was, in fact, not the 110, but this is helpful,
- 15 yes, thanks.
- 16 Q. Registrar, you can close
- 17 this down. So, in your testimony the last time
- 18 you were with us, you spoke about the roadside
- 19 safety assessment report at that project as being
- 20 to focus on roadside issues with a view to what
- 21 the road would look like after repaving, so not
- 22 focusing on pavement surface but focusing on
- 23 roadside. In other words, treating your analysis
- 24 as if the surface had already been replaced.
- 25 Hopefully I'm paraphrasing your evidence fairly.

- 1 Am I?
- 2 A. Yeah, I think it's
- 3 closer. I would agree with the similar wording.
- 4 We were not dealing with the pavement surface
- 5 components because those were being addressed by
- 6 others, other consultants and by the City and the
- 7 repaving, and the primary focus of what we were
- 8 being asked to do was to provide input, with
- 9 respect to the roadside environment and
- 10 particularly elements that would relate to safety
- 11 in that regard. The guide rail and hazards
- 12 adjacent to the roadside, as I discussed
- 13 previously.
- Q. To your understanding,
- 15 the roadside safety assessment did not include
- 16 assessing whether interim measures were required
- 17 pending resurfacing, before resurfacing; is that
- 18 right?
- 19 A. To my recollection, they
- 20 never -- the scope of work never specifically
- 21 called or asked for that. We did have a number of
- 22 components, elements in the report that talked
- 23 about things like oversized speed limit signs and
- 24 speed feedback signs which could be implemented in
- 25 conjunction with the construction, which I

- 1 understood to be our intended scope, but of course
- 2 could also have been implemented prior to
- 3 construction because the road -- something like
- 4 speed limit sign, wasn't going to be impacted by
- 5 the construction itself. So could have been done
- 6 prior to construction, for example.
- 7 Q. Thank you. By
- 8 December 7th, had anyone from the City's legal
- 9 department reached out to you?
- 10 A. Not to my recollection,
- 11 no.
- Q. Registrar, can you go to
- 13 page 220. Can you call out 520 to 522, please.
- 14 On December 8, Mr. McGuire contacted you and asked
- 15 if our legal group had got in touch with you on
- 16 the safety report, and you said no, and then
- 17 you're not copied on the next two e-mails, but Mr.
- 18 McGuire forwarded this to Ms. MacNeil who is in
- 19 the legal services branch, she's a lawyer for the
- 20 City at the time, and he says I was wondering --
- 21 "Did you get a hold of the CIMA contact via
- 22 Edward? I was wondering and if so could I talk to
- 23 CIMA confidentially."
- 24 And then Ms. MacNeil responds,
- 25 "No, we haven't contacted CIMA yet... I would

- 1 strongly advise you not to speak with CIMA..."
- Just stopping there, we're
- 3 going to go through some meetings that you had
- 4 with staff from the City, Mr. McGuire is sometimes
- 5 on those, but I invite you to tell me if at any
- 6 point in the timeline you recall having
- 7 discussions with Mr. McGuire about the Tradewind
- 8 report specifically, outside the meetings with
- 9 staff that we'll talk about; okay?
- 10 A. Yes, if I can remember to
- 11 do that, I will.
- 12 Q. I'll prompt you. And
- 13 maybe we can just stop there. This might actually
- 14 short circuit later discussions. Do you recall
- 15 speaking to Mr. McGuire one on one about the
- 16 Tradewind report at any point?
- 17 A. No, I don't believe I
- 18 ever did. Again, sorry, I want to be perfectly
- 19 clear. I only got the Tradewind report at the
- 20 end of January from Mr. Boghosian, so certainly
- 21 nothing prior to that, and I don't recall any
- 22 one-on-one discussion with Mr. McGuire
- 23 specifically about the Tradewind report after that
- 24 point.
- Q. Thank you. And maybe

- 1 more generally, do you recall speaking to Mr.
- 2 McGuire about friction values on the Red Hill, not
- 3 maybe naming the Tradewind report, but the idea of
- 4 friction values on the Red Hill in December or
- 5 January of 2018 and 2019?
- A. No, not during those
- 7 months. Of course, there had been the
- 8 communication with Mr. McGuire back in August
- 9 of 2018 where he relayed the same e-mail that
- 10 Mr. Moore had relayed to me, and we had a back and
- 11 forth over that. So that was friction-related
- 12 discussion, but not in December and up to the
- 13 January 30th date.
- Q. Thank you. Registrar,
- 15 you can close this callout. I don't mean to go
- 16 back over something that we had moved past, but
- 17 the geometric review that you did, just thinking
- 18 back on the evidence that you just gave a few
- 19 moments ago, I think your evidence is quite clear
- 20 about why CIMA did the geometry review in 2019,
- 21 given those changes to the manual. Why didn't you
- 22 do them in 2015?
- A. Because the manuals
- 24 hadn't changed until 2017. We were reviewing the
- 25 roadway -- the roadside safety report is a review

- of the roadway prior to the construction, and
- there's been a change in the design guidance in
- 3 2017. So the standard approach in the industry is
- 4 when you're undertaking significant reconstruction
- 5 of roadways, that you would review the current --
- 6 current design standards, and design standards
- 7 changed in 2017, so it was an imperative for a
- 8 more comprehensive review of the design standard
- 9 standards of the day, 2018, as they relate to the
- 10 construction that's planned for now, 2019. It
- 11 didn't exist, the change didn't happen, and wasn't
- 12 there in 2015, so we couldn't review it,
- 13 obviously.
- 14 Q. I see. Perhaps I'll ask
- 15 my question differently. In 2015 as compared to
- 16 2018, there is not the same sort of analysis of
- 17 curve radii based on posted speed or design speed
- 18 or how the geometry of especially the curves of
- 19 the Red Hill might affect collisions or might
- 20 affect collision circumstances. And I'm trying to
- 21 understand that that seems to be a difference
- 22 between 2015 and 2018, and why was that not part
- 23 of CIMA's review in 2015 and is in 2018?
- 24 A. I think there was
- 25 components of the review of the geometry in 2015

- 1 as we just discussed. There was some
- 2 determination, limited as it was, of design speed
- 3 based on the geometrics of the roadways, so that
- 4 was present. There was extensive discussion about
- 5 the geometry of the curves in the 2013 report.
- 6 So I'm not sure I fully agree
- 7 with you there. The scopes were different, but
- 8 there's definitely discussion of design speed and,
- 9 you know, therefore the geometric elements of the
- 10 roadway, and in a broader sense, there is
- 11 certainly discussion about curvature, and there's
- 12 extensive discussion about speed on the roadway
- 13 and the potential disconnect between the observed
- 14 measured speeds and the posted speed and the
- 15 design speed is an aspect of that as well.
- 16 O. Thank you. I'll move on.
- 17 Registrar, could you go to page 229, please.
- 18 Could you also bring up the next page, please.
- 19 Mr. Malone, I would like to draw your attention to
- the bottom of 229, which is paragraph 550, which
- 21 is your notebook entries, and the actual -- the
- 22 first entry is transcribed, and then there's
- 23 another entry that is excerpted. I can go into
- 24 you're underlying notes on the first
- 25 transcription, but I can't put them up side by

- 1 side because they fall over two pages, so I'm just
- 2 going to use the transcription for that first
- 3 note.
- 4 You'll see at 550 there is a
- 5 reference to Mr. Soldo and Mr. -- a Ms. Audi.
- 6 Registrar, can you pull up the bottom of 550,
- 7 please. Thank you.
- 8 Mr. Malone, it appears that
- 9 there are two different entries on this day, one
- 10 that we're looking at now and one that appears to
- 11 be a call with David Mr. Boghosian. Do you recall
- 12 having two different calls on December 11th
- 13 with -- in respect of the Red Hill?
- 14 A. I don't specifically
- 15 recall the two different calls, but in reviewing
- 16 my notebook, I know there's a separation between
- 17 the two notes and there's a different content in
- 18 the -- in the in between for another project. So
- 19 a separate project from the City of Hamilton. So
- 20 I'm pretty sure it was two completely separate
- 21 discussions, yes.
- Q. Thank you. So this note
- 23 references Mr. Soldo, "legal department concern,
- 24 looking at reports, safety work? Changed
- 25 reports." And then it's references Nicole Auty.

- 1 Do you recall who was on the first call with you,
- 2 if it was Mr. Soldo or Mr. Soldo and Mr. Auty?
- A. Well, based on my
- 4 rereading of my notes and very limited
- 5 recollection of the call, I think it was only Mr.
- 6 Soldo. I think the name Nicole Auty is -- he has
- 7 stated that to me, and he's making a reference to
- 8 her. I didn't know her and frankly I never -- had
- 9 never spoken to her, at this point, so I'm almost
- 10 positive that she was not on the call.
- 11 Q. Thank you. What do you
- 12 recall about this discussion with Mr. Soldo?
- 13 A. I really don't have much
- 14 recollection of it. Direct recollection. I'm
- 15 relying on the notice as provided.
- 16 Q. So you later in the day
- 17 have a discussion with Mr. Boghosian, as I
- 18 understand your reference to your notebook, at
- 19 different time periods. Did Mr. Soldo advise you
- 20 that someone from legal or a lawyer was going to
- 21 contact you about the Red Hill?
- 22 A. I don't remember if he
- 23 used terms that explicitly. He's mentioned Nicole
- 24 Auty, and he's mentioned legal and auditor, but I
- 25 honestly don't have a recollection that he said,

- 1 you know, you're going to get a call from
- 2 David Boghosian later in the day.
- Q. Thank you.
- 4 A. I assume I would have
- 5 written Boghosian's name in my notes if it, in
- 6 fact, it had been mentioned to me.
- 7 Q. Registrar, you can close
- 8 this down, and if you can call out 551, please.
- 9 This is the entry for -- that references
- 10 Mr. Boghosian, and before we get into its content,
- 11 had you worked with Mr. Boghosian on litigation
- 12 matters for other clients?
- A. Well, I had worked for --
- 14 Mr. Boghosian had hired me as a retainer to do
- 15 expert work for traffic engineering and traffic
- 16 safety on projects I think starting back in, I
- 17 don't know, 2008 or something like that.
- Q. Do you recall how this
- 19 call came to be? Did he call you out of the blue?
- 20 We don't have any evidence that there is anything
- 21 by e-mail to set this up.
- 22 A. Yeah, I think it was just
- 23 that, a call out of the blue. Direct call from
- 24 him.
- 25 Q. Thank you. So we have a

- 1 few different sources of information about this
- 2 call. There's the notes that are in front of you.
- 3 Then Mr. Boghosian makes some notes, and then also
- 4 he summarizes this conversation in his eventual
- 5 opinion. Do you recall ever seeing a copy of his
- 6 opinion?
- 7 A. No, not until preparation
- 8 for this inquiry.
- 9 Q. Thank you. There was two
- 10 versions that were circulated, the draft Boghosian
- 11 report and then the final Boghosian report. Is
- 12 your the evidence same on both, you didn't see
- 13 them until preparation for the inquiry?
- 14 A. Yes, absolutely.
- 15 O. Thank you. I'm going to
- leave your notes for a moment and go to
- 17 Mr. Boghosian's. Registrar, could you close this
- 18 out and go to the next page, please. Can you --
- 19 and the next page as well, please. Thank you.
- 20 Can you start by calling out 231.
- 21 Mr. Boghosian's notes start
- 22 with referencing the opening of the LINC and the
- 23 Red Hill at the top, and then at phase 1, and it
- 24 references October 2013, and then phase 2, 2015.
- 25 Just stopping there. Do you recall having

- 1 discussions with Mr. Boghosian setting out CIMA's
- 2 past work in 2013 and 2015?
- A. I don't recall the
- 4 discussion, but it would seem natural to me that I
- 5 would have if the questions were talking about the
- 6 Red Hill and the LINC.
- 7 Q. Okay. At the bottom half
- 8 of this page, there seems to be a reference to, it
- 9 says "recommendation" on one side, and a number of
- 10 different recommendations that we know that CIMA
- 11 made over time, slippery when wet signs, speed
- 12 enforcement, vegetation trimming, oversized speed
- 13 limit signs, oversized curve signs, rain-activated
- 14 flashing lights. Do you recall providing this
- 15 information to Mr. Boghosian, or was he -- sorry,
- 16 and there's question marks or yeses beside them.
- 17 Do you recall providing this information to
- 18 Mr. Boghosian, or was he asking you about this
- 19 information from his own knowledge of what CIMA
- 20 had done? Could you assess that?
- 21 A. I think it was a little
- 22 bit of both. In reviewing his notes and mine in
- 23 preparation for this testimony, I get the sense
- 24 that he had or was aware of the two reports, the
- 25 2013 CIMA report, the 2015 CIMA report that

- 1 related to the Red Hill. And obviously having
- 2 those, would be aware of the various
- 3 recommendations that were included in those
- 4 reports. The way it's worded, I think he's
- 5 questioning me, asking, you know. The report
- 6 called for oversized speed limit signs. Are those
- 7 in place. And in a number cases, I would know
- 8 anecdotally that things had been done because I
- 9 was a regular user of the roadway, so I could
- 10 comment. In others, you know, I wouldn't know and
- 11 I would be either guessing or potentially aware
- 12 that something had not been done because, again,
- 13 not having seen it.
- Q. Thank you. So where it
- 15 says yes, yes, yes for speed enforcement and speed
- 16 limit signs, that's you confirming that yes,
- 17 CIMA's recommendations from 2015 had been
- 18 implemented; is that right? Is that how you
- 19 interpret these notes given your recollection of
- 20 the meeting?
- 21 A. Correct, but I, again,
- 22 would clarify that it would be not me confirming
- 23 on behalf of or after consultation with the City.
- It's me confirming based on what I've seen.
- 25 Again, I drove the road, drive the road regularly,

- 1 so I, for example, was aware that rain-activated
- 2 flashing lights on slippery when wet signs were
- 3 not in place. They were not present on the
- 4 roadway. At the time of this discussion, and
- 5 still don't think they are.
- Q. Fair enough. There's a
- 7 reference at the bottom of this page to "paved
- 8 friction testing?" Do you recall Mr. Boghosian
- 9 asking you if were you aware of whether the
- 10 pavement friction testing recommendation that CIMA
- 11 had made in 2015 had been implemented?
- 12 A. I don't recall the
- 13 question being asked from the meeting, but I see
- 14 it listed and it was one of our recommendations,
- 15 so it's logical that he's asking on it, and the
- 16 question mark would indicate a response that I
- 17 wasn't aware or hadn't been made aware whether or
- 18 not it had been done.
- 19 O. There's also a reference
- 20 to "PSV" with a less than arrow "problematic."
- 21 That's in the middle of the page. Do you see
- 22 that?
- 23 A. I do.
- Q. Were you familiar with
- 25 PSV testing?

- 1 A. I know what it is. I
- 2 don't -- I don't do it on a regular basis, or it's
- 3 not part of what our normal business work is, but
- 4 I'm aware of it. I don't know if I stated that to
- 5 him. I kind of doubt I would have. I looked at
- 6 these notes, and I know we've talked about it in
- 7 some of the preparation for this testimony. I
- 8 still think that perhaps he had other information
- 9 that he's sort of merging together. The 30 is a
- 10 value in the range consistent with the friction
- 11 values from a design perspective and -- so maybe
- 12 there was some overlap in the discussion, but I
- 13 don't recall discussing that acronym specifically,
- 14 no.
- Q. I don't want to go back
- 16 to it just given the callouts, but in your notes
- 17 there is reference to PSD testing equals 45 and
- 18 then some other references. Does that assist with
- 19 your recollection of having a discussion about PSV
- 20 or PSD?
- 21 A. It only assists in that
- 22 if it's written in my notes, it's an indication
- 23 that something has been stated and I'm
- 24 transcribing it. So to me, that means it's coming
- 25 from the other party in the conversation, not me.

- 1 I'm not transcribing my own words.
- Q. Okay. In terms of
- 3 problematic, do you recall making any comments
- 4 about whether PSV less than 30 was problematic in
- 5 any way?
- A. No, I don't.
- 7 Q. Do you recall discussion
- 8 about friction testing in general, conceptually
- 9 what it is, how it works, how it's done? Do you
- 10 remember any discussion about that?
- 11 A. No, I don't have a
- 12 sufficient recollection of the discussion. I see
- 13 the wording is listed, but I take that to be in
- 14 the context of the recommendations that had been
- in the previous CIMA reports.
- 16 Q. Registrar, can you close
- 17 this callout for a minute, and on the right-hand
- 18 side, can you bring up HAM62512, and can you bring
- 19 up image 7, please. Pardon me, image 9, please.
- 20 Sorry, I think the picked the
- 21 wrong page reference. Just give me a second.
- 22 Image 7, please. I was right the first time.
- 23 Mr. Boghosian references --
- 24 summarizes a telephone conversation that he --
- 25 that he had with you on this date. The first part

- 1 is -- what we have already gone through, I think,
- 2 where he says "fully implemented," "partially
- 3 implemented, " that is the recommendations from
- 4 2015.
- 5 Registrar, can you go to the
- 6 next image, please. When it says "implementation
- 7 unknown" at the top, "pavement friction testing,"
- 8 do you recall conveying to Mr. Boghosian why CIMA
- 9 had made pavement friction testing recommendations
- 10 in 2015?
- 11 A. No, I don't have a clear
- 12 recollection of having that discussion, no.
- Q. Do you recall whether you
- 14 told him about the recommendations that were made
- in 2013 for pavement friction testing?
- 16 A. I don't recall having the
- 17 conversation to that level of remembering whether
- 18 or not I told him. I see in the note on the left
- 19 side of the screen that there was discussion of
- 20 the October 2013 Greenhill/Dartnall Phase 1, what
- 21 he's writing as Phase 1, so I believe that there
- 22 would have been a broader discussion of the series
- 23 of reports CIMA had completed. Again, in
- 24 reviewing this in preparation for testimony today,
- 25 I certainly get the sense that Mr. Boghosian is

1	trying to has the CIMA reports and is trying to
2	understand the status of them and is querying me
3	about them. So, yeah, it wouldn't surprise me
4	that there was some discussion of friction in
5	both, but I don't have an independent recollection
6	of it.
7	Q. Thank you. Registrar,
8	could you go to image 10, please. Can you call
9	out the second paragraph under the heading B.
10	Mr. Boghosian references the well, I'll just
11	read it out: "In our opinion" so this is
12	Mr. Boghosian's opinion:
13	"The friction testing in 2013
14	provided no basis, in and of
15	itself, for any action to be
16	taken partly because Golder
17	made no recommendation to the
18	City about addressing this
19	issue, and also because the
20	'40' friction number
21	apparently has no basis in
22	industry standards recognized
23	in Ontario (as per our
24	conversation with
25	Mr. Malone)."

1	Do you recall conveying to
2	Mr. Boghosian in your call of December 11th, the
3	industry standards that relate to friction values?
4	A. I don't have a
5	recollection of the discussion. Just reading the
6	paragraph again.
7	Q. Sure.
8	A. I'm not sure I fully
9	understand it. We made the friction
10	recommendation in 2013, so I don't understand how
11	it can be interpreted to say that there's no call
12	for any action to be taken. If the action is to
13	do friction testing, I'm confused.
14	Q. I'm not interested in the
15	first part of this sentence. I'm interested in
16	the second where it says:
17	"The 40 friction number
18	apparently has no basis in
19	industry standards recognized
20	in Ontario (as per our
21	conversation with
22	Mr. Malone)."
23	That part, the reference to 40
24	friction numbers and the reference to no basis in
25	industry standards. Do you recall conveying

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- 1 information about friction values and standards
- 2 that might apply to Mr. Malone during this call?
- A. To Mr. Boghosian?
- Q. Pardon me, to
- 5 Mr. Boghosian.
- A. No, I don't. I think
- 7 this is a reflection that Mr. Boghosian has
- 8 information that I don't have and he's reporting
- 9 to the City in conjunction or with respect to
- 10 that. So I don't think the "per our conversation
- 11 with Mr. Malone" is me telling him the 40 friction
- 12 number; it's an interpretation of other
- information that he's got.
- Q. So you did not tell him
- 15 that 40 was some threshold or was not some
- 16 threshold on industry standards around assessing
- 17 friction?
- A. No, because I've never
- 19 been provided any information that confirmed that,
- 20 certainly not in Ontario. That question I had put
- 21 to Mr. Moore back in 2015, and so it wouldn't have
- 22 come from me. I'm aware of friction numbers in
- 23 terms of geometric design criteria, but those are
- 24 significantly different, much lower, in the range
- 25 of 29 or 30 -- or .29 and .30.

- 1 Q. Registrar, can you close
- 2 this down, and you can close down that --
- 3 actually, you can leave up that document. If you
- 4 can call out the left-hand side again.
- 5 Mr. Malone, just so that we're
- 6 clear when we're talking about this, there is a
- 7 reference in Mr. Boghosian's notes that's about
- 8 halfway down where it says "really high proportion
- 9 of wet road crashes" about some five columns down.
- 10 Pardon me, five rows down. It and says "no
- 11 industry standard re pavement friction."
- 12 Did you convey that general
- idea that there was no industry standards for
- 14 pavement friction to Mr. Boghosian?
- 15 A. Yeah, I wouldn't be
- 16 surprised I relayed that. That's consistent with
- 17 the discussions that took place in 2015 with
- 18 Mr. Moore, and my research at the time that had
- 19 not been able to provide a concrete confirmation
- 20 of industry standards for pavement friction
- 21 testing. The friction numbers themselves were
- 22 clear, in my mind, in terms of geometric design
- 23 parameters, but that's different than a standard
- 24 when testing is being conducted. It's the
- 25 question I put to Mr. Moore, and his answer back

- 1 to me and through other elements of my research
- 2 was that there wasn't one in Ontario.
- 3 Q. But you'll recall from
- 4 the back and forth with Mr. Moore and then again
- 5 with Mr. McGuire in 2018 that there was a
- 6 reference to FN30 being a potential threshold. Do
- 7 you remember that back and forth?
- 8 A. Yeah, but that's the same
- 9 number as the geometric design level.
- 10 Q. I see.
- 11 A. So that's what I'm
- 12 referring to, is that certainly there's a level, a
- 13 threshold, with respect to friction utilized in
- 14 geometric design considerations, and for -- it
- 15 varies depending on the design speed for the
- 16 roadway, but that threshold is either 29 or 30,
- 17 depending on which design speed you're selecting
- 18 from. But that's different than, as what we now
- 19 know in hindsight, the information that's relayed
- 20 in the Tradewind report about the UK investigatory
- 21 level standards.
- Q. Thank you. Do you recall
- 23 conveying to Mr. Boghosian that you had had
- 24 discussions with Mr. Moore about friction testing
- 25 in 2015?

- 1 A. I don't recall -- I don't
- 2 recall it specifically. I don't have a sufficient
- 3 recollection of the discussion, and I don't see
- 4 anything in my notes or in his notes relating to
- 5 Mr. Moore. I mean, I think there potentially is
- 6 an overlap in the information, but no, I don't
- 7 recall that direct link to Mr. Moore said such and
- 8 such.
- 9 Q. Registrar, could you
- 10 close this down and got page 232 of OD9A on the
- 11 left-hand side. Thank you. Can you call out the
- 12 rest of Mr. Boghosian's notes, please.
- So, Mr. Malone, just to give
- 14 you an opportunity, there is a reference at the
- 15 bottom of -- in these notes to -- a reference to
- 16 Mr. Moore involved in design and develop of RHVP,
- 17 very strong willed, refused to accept road might
- 18 be a problem, very D-E-F-'-I-V-E about its
- 19 condition. So you had said there wasn't a
- 20 reference. I think that's what you said to
- 21 Mr. Moore, and so obviously there's no reference
- in Mr. Boghosian's notes to talking about the
- 23 discussions you had in 2015 around friction tests,
- 24 but I just want to ensure that I wasn't only
- 25 showing you part of the notes that Mr. Boghosian

- 1 had prepared and not the rest.
- 2 Does this help refresh your
- 3 memory either way about whether you told
- 4 Mr. Boghosian about your discussions with
- 5 Mr. Moore about friction testing that occurred in
- 6 2015?
- 7 A. I don't recall a
- 8 discussion with Mr. Boghosian about Mr. Moore
- 9 or -- relaying information from the communication
- 10 with Mr. Moore in -- that occurred in 2015.
- I do recall the question, or I
- 12 see the note relating to, and I can provide some
- 13 memory of discussion about Mr. Moore, but it's in
- 14 a different context. It's in the context of his
- 15 involvement in the design and development of the
- 16 roadway from its inception or at least initial
- 17 stages, construction through to opening and
- 18 initial operation. So -- but it was, as shown in
- 19 the notes, more in the context of a question about
- 20 him and his personality.
- Q. Thank you. We'll get
- 22 back to that in just one moment. Before we go
- 23 there, do you recall having a discussion or
- 24 conveying to Mr. Boghosian that you had 2007
- 25 friction results that Mr. Moore and later Mr.

- 1 McGuire, had provided to you?
- A. I don't think I -- no, I
- 3 don't have any recollection of a discussion, and I
- 4 don't believe I made specific comment to it.
- 5 Again, it's vague at this point (audio dropped).
- 6 Q. Thank you. There's also
- 7 a reference on the left-hand side to discussions
- 8 about stone mastic asphalt, and there is several
- 9 lines here that deal with that. Aggregate larger,
- 10 less fines, small stones, large stones coated in
- 11 asphalt, and then it says "SMA can hold more
- 12 water/ doesn't drain away." And then "is closer
- 13 to tar and chip, "for example. So I'm just sort
- 14 of giving you a sense of what those discussions --
- 15 or what the notes reflect.
- 16 Was that information that you
- 17 were providing to Mr. Boghosian about the
- 18 qualities of stone mastic asphalt?
- 19 A. Probably. I had become
- 20 aware of it through the initial discussions with
- 21 Mr. Moore in 2015, had done some research at that
- 22 point. The subject comes up again in the
- 23 communications with Mr. McGuire in 2018 which were
- 24 only a few months before this, so yeah, probably
- 25 relayed what knowledge I had or understanding,

- 1 elements of understanding that I had about SMA as
- 2 a material.
- Q. Do you recall where you
- 4 learned during any of these discussions with
- 5 Mr. Moore, Mr. McGuire or Mr. Boghosian, that SMA
- 6 can hold more water and water sits in pockets
- 7 between large aggregates, so leading to something
- 8 which Mr. Boghosian quotes as micro-ponds? Do you
- 9 remember where you learned that information about
- 10 SMA?
- 11 A. I don't have a list of
- 12 specific references. I had done a bunch of
- 13 reference review, and of course in the original
- 14 material provided by Mr. Moore, there was a
- 15 scholarly paper that had some description or
- 16 discussion about skid resistance and design
- 17 aspects, elements of SMA asphalt. So I believe
- 18 components came from there. I also recall at some
- 19 point, not sure what year, I had a discussion with
- 20 an individual at a conference who was dealing with
- 21 pavement design and such, and so I raised the
- 22 question, oh, what about SMA, and we had a quick
- 23 discussion about it. This was in the U.S.
- 24 someplace, I forget where.
- 25 Q. Thank you. You had said

- 1 that the last reference on this page to Mr. Moore
- 2 was really more about his personality. What do
- 3 you recall telling Mr. Boghosian about Mr. Moore?
- 4 A. I think the description
- 5 here is consistent with what I would have said. I
- 6 don't recall the discussion precisely, but
- 7 Mr. Moore is, I'll just say, as is listed here, a
- 8 strong-willed individual. I do believe he refused
- 9 to accept that the road might have -- might be the
- 10 problem, the road itself, because we had had that
- 11 bit of back and forth, Mr. Moore and myself. I
- 12 know there's some question about what the
- 13 D-E-F-'-I-V-E means, and whether it means
- 14 defensive. I don't think I would have used the
- 15 word "defensive." I think Mr. Moore was
- 16 definitive. His personality wasn't to defend
- 17 something, because he believed he was correct in a
- 18 situation, and so he would be definitive about it.
- 19 Anyways, I'm not sure it makes much difference,
- 20 but that's my conclusion as to what that notation
- 21 means.
- Q. So if Mr. Boghosian is
- 23 referencing -- is quoting you, you think that you
- 24 would have used the word "definitive" in relation
- 25 to Mr. Moore?

- 1 A. I do, only because in my
- 2 vernacular, defensive would be somebody who is not
- 3 confident in their position relating to something
- 4 and is trying to defend it; whereas somebody who
- 5 is definitive has confidence and would articulate
- 6 their position strongly. So that's why I think
- 7 that's the wording.
- Q. Thank you.
- 9 A. Defensive is not the word
- 10 that would come to mind for me to describe
- 11 Mr. Moore.
- 12 Q. Thank you. Registrar,
- 13 can you close this callout and go back into the
- 14 right-hand page and go to image 7, please.
- So we're just back in this
- 16 telephone conversation, just orienting you back to
- 17 this document because I know that you didn't
- 18 review it at the time it was prepared. So this is
- 19 a telephone conversation, and it goes over to the
- 20 next page. Registrar, can you go to the image 8,
- 21 please. Can you call out the paragraph that has
- 22 the three bullets. One asterisk. Thank you.
- 23 So you'll see there's a
- 24 reference in Mr. Boghosian's notes to this as
- 25 well. You can't see them now because the callout

- 1 is up, but it's referenced as one, two, three,
- 2 four. Mr. Boghosian says, "When asked to rank in
- 3 order of greatest contribution to the inordinate
- 4 numbers of wet road crashes, Mr. Malone advised as
- 5 follows," and that you ranked slippery of the road
- 6 as the first, speeds exceeding the capability of
- 7 the highway as second, curves on the road, and the
- 8 close proximity of on/off ramps.
- 9 Do you recall being asked to
- 10 rank in this way and providing this ranking?
- 11 A. When I read this in
- 12 preparation, I was surprised it was listed or
- 13 stated as ranking, because I really don't think I
- 14 would rank these numbers in terms of highest
- 15 priority, medium priority, low priority, that type
- 16 of ranking. I'm certainly not surprised that I
- 17 would have listed them. I think it's consistent
- 18 with the content of our previous reports, and
- 19 there's certainly elements that relate to
- 20 contribution of crashes in wet road conditions.
- 21 But part of the reason I wouldn't rank them is
- that there is an inter-connection between them.
- 23 Slipperiness is -- becomes -- interacts with
- 24 speed, so if you're travelling at a lower rate of
- 25 speed, the slipperiness is not as key a component

- 1 as when you are travelling at a higher speed. So
- 2 I don't think I would have ranked them. I think
- 3 obviously Mr. Boghosian interpreted them as a
- 4 ranking, and maybe I stated them in this order,
- 5 which he took to be a ranking. But I wouldn't
- 6 necessarily rank them one, two, three, four,
- 7 highest to lowest. I just -- that's not the
- 8 terminology I would use.
- 9 Q. Fair enough. Leaving
- 10 aside the terminology of ranking, by 2018, would
- 11 you agree that the slipperiness of the road
- 12 surface as a potential contributor to wet road
- 13 crashes was crystallizing in your mind?
- 14 A. Oh, yes, I think there's
- 15 no doubt about that. I mean, it's come up now in
- 16 2013, it's returned again in 2015, the CIMA
- 17 studies. It's -- the wet road crashes, and
- 18 therefore potentially the slipperiness of the road
- 19 surface, is an element which is highlighted in the
- 20 various collision analyses that have been
- 21 completed. So yes, I think your wording is
- 22 correct, it is crystallizing as to whether or not
- 23 it's a factor.
- Q. Well, okay. By 2018, you
- 25 knew that speed enforcement attempts were being

- 1 made on the Red Hill and that CIMA's
- 2 countermeasures had been -- started to be adopt --
- 3 many of them had been adopted, and over time by
- 4 2018, had slipperiness of the road surface been
- 5 elevated in your mind as a potential contributing
- 6 factor?
- 7 A. I think it's still
- 8 clearly present as a factor. I only had anecdotal
- 9 information with respect to the amount of
- 10 enforcement that was taking place, seeing it on
- 11 the roadway or not seeing it. So I didn't have
- 12 specific detail as to how much enforcement was
- 13 present, and therefore what speed levels were. We
- 14 had highlighted issues with respect to excessive
- 15 speeds in earlier reports, and I didn't have --
- 16 don't have specific detail as to how much
- 17 enforcement had been successful in changing driver
- 18 behaviour regarding speed.
- 19 So again, I think it's still
- 20 present. Some things have been done. Some things
- 21 I'm not aware of as to whether or not they have
- 22 done or the degree of success that they may or may
- 23 not have had if they had been implemented, such as
- 24 speed enforcement. So the continued presence of
- 25 crashes on -- elevated numbers of crashes on wet

- 1 road conditions continues to keep the roadway
- 2 surface condition as a contributing factor.
- Q. Thank you, Registrar,
- 4 could you close this callout, and if you can close
- 5 the right-hand image, and if you can go to 230.
- So, Mr. Malone, going back to
- 7 your notes -- Registrar, can you pull out 551.
- 8 You record that, under the pink sticky note, "City
- 9 FOI request Spec." Do you recall Mr. Boghosian
- 10 advising you that the City had received an FOI
- 11 request from the Spec?
- 12 A. I believe that's what
- 13 this note reflects, yes. The Spec being the
- 14 Hamilton Spectator newspaper.
- 15 Q. Yes. And then it says
- 16 "accident history, transitional," star, "CIMA
- 17 report, " star, "didn't produce report." What do
- 18 you recall about those notations?
- 19 A. I don't recall much about
- them, writing them, but my interpretation of them
- 21 now reviewing them is that it's Mr. Boghosian
- 22 providing me with some explanation as to what's
- 23 going on, there's an FOI request, and there's some
- 24 knowledge of the accident history, and the City
- 25 either hasn't or didn't or -- didn't produce the

- 1 report, which I'm --
- Q. Which report? Which
- 3 report do you recall him identifying for you?
- 4 A. I'm assuming he's talking
- 5 about the CIMA report.
- Q. And is that your
- 7 assumption sitting here today, or you don't know
- 8 either way?
- 9 A. That would still be my
- 10 assumption today. I mean, I've got no knowledge
- 11 of the Tradewind report at this point in time. So
- on December 11, 2018, I can't assume anything else
- 13 because they don't know the Tradewind report
- 14 exists.
- 0. Did Mr. Boghosian tell
- 16 you about the Tradewind report either by name or
- 17 by content during your call on December 11th?
- 18 A. Not to my recollection,
- 19 no.
- 20 O. Are you confident in that
- 21 recollection that he did not?
- 22 A. Yeah, I think I am. I
- 23 probably would have scribbled Tradewind in there
- 24 if it had been something that he had mentioned.
- Q. Sure. Well, what if he

- 1 hadn't used the name? What if he just said
- 2 something about a friction -- a report that dealt
- 3 with friction values on the Red Hill and the LINC?
- A. Well, if he had done
- 5 that, then I wouldn't have interpreted -- I mean,
- 6 would've been -- I think it's been said a couple
- 7 times in this inquiry, like ships passing in the
- 8 night, he's saying one thing and I'm hearing
- 9 another. Friction, specifically friction testing,
- 10 has been discussed in the meeting based on some of
- 11 the notes, and so it's not as though friction
- 12 hasn't been talked about. But no, I have no
- 13 recollection of Tradewind having been mentioned,
- 14 described, even in a roundabout way. As maybe
- 15 you're suggesting.
- 16 O. I ask of course because I
- 17 believe Mr. Boghosian will say that he did provide
- 18 you with information about the Tradewind report,
- 19 not the actual report but information. So your
- 20 recollection is different than his on this point;
- 21 is that right?
- 22 A. Well, my recollection is
- 23 mine. So --
- Q. It's different than the
- 25 summary that I just gave you about what his

- 1 recollection was, that he did provide you with --
- A. To me, the challenge is
- 3 if he's aware of the Tradewind report and believes
- 4 he's relaying aspects of that to me in the
- 5 conversation, and I'm not aware of the Tradewind
- 6 report and I'm hearing something that is talking
- 7 about friction and I'm aware that we have
- 8 requested -- or not requested -- suggested that
- 9 friction testing should be undertaken on two
- 10 occasions, yes, the two -- there's two parts --
- 11 parties to the conversation, but I'm not hearing
- 12 the Tradewind piece of it, if in fact it was
- 13 presented in some way to me.
- Q. Thank you. Were you left
- 15 with any impression from Mr. Boghosian that he had
- 16 friction value information that you didn't have?
- 17 A. Going back and reviewing
- 18 my notes, no, I don't think so at all. I wasn't
- 19 aware of it, didn't know of the existence of the
- 20 Tradewind report, had not been provided it. No, I
- 21 didn't feel that there was something that he was
- 22 being secretive about and wasn't holding back from
- 23 me. I took the conversation, as the note under
- 24 the pink mark indicates, CIMA report, and so --
- 25 that his discussion, his conversation is around

- 1 FOI request and the CIMA report releasing --
- 2 producing the CIMA report. So at best, that's
- 3 where I would have interpreted the communication.
- 4 Q. Thank you. Did
- 5 Mr. Boghosian provide you with any documents
- 6 either immediately before or immediately after
- 7 this call?
- A. No, not to my
- 9 recollection, and I have no --
- 10 (Speaker overlap)
- 11 Q. We have no evidence of
- 12 e-mails or anything like that. I just wanted to
- 13 ensure that the record was clear.
- A. No, I would -- to clarify
- 15 and emphasize that point, any materials I would
- 16 received from a party like Mr. Boghosian, we have
- 17 a fairly rigid system. We're ISO certified here
- 18 at CIMA, and receipt of external documents from a
- 19 client or from an external party that may relate
- to a project we're working on would be received,
- 21 documented, and recorded in our file system. And
- 22 there's nothing there.
- 23 Q. Thank you. Did you have
- 24 any additional work or to-do items coming out of
- 25 this meeting with Mr. Boghosian, did he ask you to

- 1 do anything?
- A. Not to my recollection,
- 3 no. In fact, it was a little bit confusing. I
- 4 think the -- the notes that I make and relay later
- 5 on is I sort of thought he was communicating with
- 6 me about a potential expert opinion assignment
- 7 because that's the context with which I had had
- 8 communications with Mr. Boghosian in the past. So
- 9 I think I was sort of left with, m'mm, not quite
- 10 sure what that was about.
- 11 Q. Registrar, you can close
- 12 this down, and if you can go to page 241 of OD9A,
- 13 please. Can you call out 566. Actually can you
- 14 call out 567 as well with that.
- 15 You attended a meeting with
- 16 the City on December 12, 2018 relating to the
- 17 lighting study. Do you recall any discussions
- 18 with Mr. McGuire or any attendee about friction at
- 19 this meeting?
- 20 A. No, there's no series of
- 21 notes in my notebook that I have provided. That's
- 22 my primary recollection of the meeting, and no, I
- 23 don't think there's anything about friction.
- Q. Thank you. Registrar,
- 25 could you close this down and go to the next page,

- 1 please. And call out the notation under the page
- 2 number at the top. The screenshot. Thank you.
- 3 So this is a screenshot from
- 4 that day, and it says: "Gord McGuire post meeting
- 5 discussion, re Red Hill plus FOI request."
- 6 Do you recall having a
- 7 discussion with Mr. McGuire about the Red Hill or
- 8 an FOI request after the lighting study meeting?
- 9 A. I don't have any real
- 10 clear recollection of the discussion. I think the
- 11 notation is sort of a reflection that Mr. McGuire
- 12 is now aware that Mr. Boghosian has talked to me,
- 13 and so he's relaying some of the same information
- 14 about the FOI request.
- 15 Q. The fact of the FOI
- 16 request, that the City received an FOI request?
- 17 A. I'm assuming so, yes.
- 18 Q. Do you remember anything
- 19 else about the discussion with -- first, if you
- 20 had a discussion with Mr. McGuire on that day, and
- 21 anything about the substance of it?
- 22 A. I don't have any strong
- 23 recollection, but probably relayed to him that I
- 24 had spoken to Mr. Boghosian the day before.
- Q. Thank you. Registrar,

- 1 you can close this down, and can you go to
- 2 page 250, please. Can you call out 591.
- 3 So this is December 13.
- 4 Mr. Boghosian asks you for a draft of the roadside
- 5 safety assessment, and you send a voice mail to
- 6 Mr. Soldo and you also communicate with Mr.
- 7 McGuire. I'm just pulling up one of the various
- 8 discussions about this. All of them suggest that
- 9 you're seeking permission from Mr. Soldo and Mr.
- 10 McGuire to provide CIMA reports prepared for the
- 11 City to Mr. Boghosian. Why were you seeking such
- 12 permission?
- A. Mr. Boghosian wasn't my
- 14 client. So the client and the two reports was the
- 15 City of Hamilton, and I wouldn't release a report
- 16 done for one client to somebody else unless I got
- 17 permission for that. Sorry, I've lost audio.
- Q. There appears to be a
- 19 fire alarm in our building. I'm just going to go
- 20 on mute for a moment and see if it passes. I'm
- 21 sorry to have to do this through the noise. This
- 22 is an unannounced issue, and I'm not getting any
- 23 notification about what it is. Commissioner, it
- 24 is 15 minutes before our usual break. I'm going
- 25 to suggest that we take a break now, and hopefully

- 1 we can come back at 11.
- 2 JUSTICE WILTON-SIEGEL: I
- 3 think that's a good idea. Let's take our break a
- 4 little bit early. So we'll adjourn. Can people
- 5 hear me?
- THE WITNESS: Yes.
- 7 (DISCUSSION OFF THE RECORD)
- 8 --- Recess taken at 10:47 a.m.
- 9 --- Upon resuming at 11:05 a.m.
- MS. LAWRENCE: Commissioner,
- 11 the fire alarm seems to have resolved itself. May
- 12 I proceed?
- JUSTICE WILTON-SIEGEL: Yes,
- 14 please do so.
- 15 BY MS. LAWRENCE:
- 16 Q. Sorry about the impromptu
- 17 break.
- You were answering a question
- 19 of why you sought permission from Mr. Soldo and
- 20 Mr. McGuire to provide CIMA-- reports that CIMA
- 21 had prepared for the City to Mr. Boghosian, and
- 22 I'm not sure I heard your answer.
- 23 A. The reason I sought
- 24 permission is because Mr. Boghosian wasn't a
- 25 client of mine and the reports were done for the

- 1 City of Hamilton, so they wouldn't release a
- 2 report to somebody external to the City unless I
- 3 had permission from the City to do so.
- 4 Q. But you were clear that
- 5 Mr. Boghosian has acting for the City, right?
- 6 A. Yeah. My understanding
- 7 was he was acting on behalf of the City, but I had
- 8 no contractual engagement with him at the time.
- 9 So I wasn't prepared to release the content of
- 10 reports that I had done for the City without their
- 11 permission. It's a normal practice, we don't
- 12 release -- we don't release anything that we've
- done for one client to anybody, the public or
- 14 media or anyone else, unless permission is given.
- 15 O. Thank you. In seeking
- 16 permission from Mr. Soldo and Mr. McGuire, did you
- 17 have any discussions with either of them about who
- 18 the point person would be with you in respect of
- 19 Mr. Boghosian's work? Was it going to be
- 20 Mr. Boghosian or could you also speak to Mr. Soldo
- 21 or Mr. McGuire?
- 22 A. I'm not sure I really
- 23 knew what Mr. Boghosian's work was, so I guess I
- 24 never contemplated that. I didn't know what
- 25 Mr. Boghosian was doing precisely. He hadn't

- 1 engaged me formally, so at this point there is no
- 2 interaction between the two of them. Obviously
- 3 he's working for the City but -- I never
- 4 contemplated that particular question.
- 5 Q. And you didn't have
- 6 discussions with Mr. Soldo or Mr. McGuire about
- 7 who would be your point person, whether it would
- 8 be them or Mr. Boghosian?
- 9 A. Well, to me the question
- 10 is more, point person for what? So I don't know
- 11 what it is he would be point person for.
- 12 O. Fair enough. Thank you.
- 13 After your call with
- 14 Mr. Boghosian on December 11 and other than your
- 15 contact to provide the reports to him, did you
- 16 have any additional discussions with Mr. Boghosian
- 17 about the Red Hill between December 11 and
- 18 January 30?
- A. No, not to my
- 20 recollection. I have no notes to that effect.
- Q. Thank you. Registrar,
- 22 can you bring up OD9, page 278. So you'll see at
- 23 the bottom of this page on January 2nd, you
- 24 reached out to Mr. McGuire asking if you were
- 25 still needed for a PWC meeting on January 14.

- 1 What did you understand your role would be at this
- 2 PWC meeting?
- 3 A. There had been previous
- 4 discussions in the fall of 2018 that there was
- 5 going to be a joint report submitted by Mr. Soldo
- 6 and Mr. McGuire presented at a PWC meeting and I
- 7 believe Mr. McGuire had told me it was going to be
- 8 January 14 and to hold that date to be present in
- 9 the session when their report was going to be
- 10 presented, in case there were questions for the
- 11 consultant.
- 12 So I had it in my calendar,
- 13 returned from holidays, Christmas holidays, and
- 14 was just checking the status of that because I
- 15 still had a placeholder in the calendar.
- 16 O. I understand the
- 17 reference to why you're reaching out on the
- 18 scheduling issue, but what did you understand the
- 19 purpose of your role to be at the PWC meeting that
- 20 you had been requested to attend?
- 21 A. Just as I said, it would
- 22 be to be a reference, potential reference to
- 23 questions that may come since CIMA had been the
- 24 consultants authoring various reports that were
- 25 being condensed and reported to at that meeting.

- 1 Q. Thank you. Registrar,
- 2 can you go to the next page, please. In
- 3 paragraph 649, Mr. McGuire wrote to Ms. Auty and
- 4 Mr. Sabo who are in the legal services department
- 5 and asked if either had connected with you and
- 6 that he was in a meeting today and wanted to
- 7 understand next steps.
- 8 By January 3rd, had you spoken
- 9 to Ms. Auty or Mr. Sabo or anyone else employed in
- 10 the City's legal department?
- 11 A. No, not directly. I'm
- 12 assuming Mr. Boghosian is sort of their extension.
- 13 But no, not Ms. Auty or Mr. Sabo or anyone else.
- 14 Q. Registrar, can you go to
- 15 page 286, please. CIMA provided a draft advanced
- 16 version of the roadside safety assessment to the
- 17 City and the City then circulated it internally to
- 18 seek comment on it. Ms. Jacob from engineering
- 19 services had some comments, and one of them
- 20 related to skid resistance.
- 21 Registrar, can you pull out
- 22 the fourth bullet point, please. There's a
- 23 reference to what the report says, so we won't
- 24 actually go into the report because it's right
- 25 here. Immediately after the resurfacing is

- 1 complete and provided that adequate wet weather
- 2 skid resistance is achieved, remove all slippery
- 3 when wet signs and monitor collisions.
- 4 So that was in the context of
- 5 CIMA's recommendation and the RSA to install
- 6 slippery when wet signs. And she says, Ms. Jacob:
- 7 "This seems rather vague. How do we determine
- 8 what is adequate skid resistance and how long
- 9 should this be monitored, who will be doing the
- 10 monitoring, also when and who was installing the
- 11 slippery when wet sign."
- So just stopping there. Do
- 13 you recall receiving Ms. Jacob's comments? And
- 14 perhaps before you answer, I'm going to go to
- 15 CIMA's response in just a moment.
- A. No, I don't recall
- 17 receiving it. I would have to look at the e-mail
- 18 to see if I was in the thread or not.
- 19 Q. Registrar, can you close
- 20 this down and go to 260, please. I'm sorry, I
- 21 confused my page numbers, can you go to 316,
- 22 please.
- So this is the log that Mr.
- 24 Soldo provides in response to the city's comments.
- 25 Registrar, can you call up the next page as well?

- 1 And if you can call out the third row, please.
- 2 Page 18, section -- so that's the first row, so
- 3 down and then the next one, the next one down.
- 4 Perfect. Yes, thank you.
- 5 So this is Mr. Salek's
- 6 response. Was this table approved by you or did
- 7 Mr. Salek have responsibility to provide comments,
- 8 response to comments, on the RSA.
- 9 A. He certainly would have
- 10 had the ability to respond and the authority to do
- 11 so. I don't recall if I reviewed it specifically.
- 12 Q. Thank you. So the
- 13 reference here is -- an assumption that the
- 14 contract for resurfacing stipulates that the
- 15 contractor is responsible for delivering payment
- 16 that complies with all applicable standards and
- 17 then just above that, adequate skid resistance
- 18 should be based on technical standards and then at
- 19 the bottom it says, monitoring of collisions
- 20 should be done yearly on an ongoing basis and
- 21 slippery when wet should be installed if when the
- 22 OTM book 6 conditions are present. What are OTM
- 23 book 6 conditions?
- 24 A. OTM refers to the Ontario
- 25 traffic manual. It's the quideline -- prevailing

- 1 guideline in the province of Ontario and book 6
- 2 relates to warning signs and there is guidance in
- 3 that document regarding the use and installation
- 4 of slippery when wet signs. So that's what it's
- 5 referring to.
- Q. Where it says adequate
- 7 skid resistance should be determined based on
- 8 technical standards, what technical standards is
- 9 being referenced here, if you know?
- 10 A. We're not referencing
- 11 one, I don't believe. I think what we're
- 12 highlighting to the City is that they should make
- 13 a determination as to what technical standards
- 14 they will undertake their assessment based on.
- 15 O. You can close this down.
- 16 Can you go to page 311, please. Can you call out
- 17 312 as well, please. Thank you.
- So in mid-January,
- 19 Mr. Ferguson, on behalf of the City asked CIMA to
- 20 update the 2018 CIMA collision memo into what the
- 21 inquiry calls the 2019 CIMA collision memorandum,
- 22 and you'll recall the last time were you before
- 23 the inquiry we had some discussion about the 2018
- 24 collision memo. So you'll see on January 15, Mr.
- 25 Salek provided Mr. Ferguson with an updated memo.

- 1 It appears you reviewed this memo before it went
- 2 out -- documents; is that right?
- 3 A. The memo goes out under
- 4 my name, if I remember correctly.
- Q. Yes, it does.
- A. So yes, I would have
- 7 reviewed it in response, if that's the question.
- 8 Q. Yes, it was. And you had
- 9 said on the last day that you were not directly
- 10 involved in the preparation of the 2018 memo but
- 11 you were involved in the preparation of this memo;
- 12 is that right?
- 13 A. I'm aware of the 2019
- 14 memo and there were questions, issues relating to
- 15 the differences in the data between the City and
- 16 other jurisdictions that are explained and
- 17 clarified in the 2019 memo.
- Q. And we did, again, talk
- 19 about this last time but perhaps I can paraphrase
- 20 and you can confirm if this is accurate, that this
- 21 2019 memo used both police reported and
- 22 self-reported collision data, whereas the 2018
- 23 memo had not used self-reported data; is that
- 24 right?
- 25 A. From the City, yes.

- 1 Q. From the City, yes. And
- 2 the comparator highways that had been used in 2018
- 3 and were used again in 2019 used MTO data that
- 4 included self-reports?
- 5 A. That's my understanding,
- 6 yes.
- 7 Q. So the 2019 collision
- 8 memo was really comparing apples to apples. That
- 9 is data sets that included both police reports and
- 10 self-reports; is that right?
- 11 A. Yeah, it's comparing all
- 12 the apples to all the apples.
- 13 Q. Thank you. And the Red
- 14 Hill collision rate was higher than the LINC
- 15 collision rate and higher than the comparator
- 16 highways?
- 17 A. For overall collisions,
- 18 yes. Fatal injury and property damage only, yes.
- 19 Q. Registrar, can you go to
- 20 CIM22412, image 70, please. You can close down
- 21 page 311 and could you call out the next -- the
- 22 image I'm looking for, image 70 and you can also
- 23 call out 71.
- 24 THE REGISTRAR: Sorry,
- 25 Counsel. This document only has 13 images.

- 1 MS. LAWRENCE: I am sorry.
- 2 Can you go to image 4, please. Sorry about that.
- THE REGISTRAR: That's okay,
- 4 thank you.
- 5 BY MS. LAWRENCE:
- Q. Mr. Malone, this is a
- 7 note dated January 15, and it references call from
- 8 Edward Soldo, memo update, HAM2017, HAM -- I can't
- 9 quite read that, 2017 and then 2016. So this is
- 10 the same day that MS. Salek provides the memo to
- 11 Mr. Ferguson, that is the 2019 collision memo. Do
- 12 you recall what this call was about?
- 13 A. It's about the -- I
- 14 believe it's about the 2019 collision update that
- 15 we just talked about.
- Q. Do you recall why Mr.
- 17 Soldo was reaching out about that memo?
- A. I'm assuming he's just --
- 19 I don't recall the conversation precisely but
- 20 reading the notes, I believe he's asking for
- 21 confirming clarification of the information that's
- 22 used in the study and the two notes, the HAM2017
- 23 indicates to me the data was collected or
- 24 available for Hamilton up to the end of 2017 and
- 25 for MTO or the other or 2016 or something to that

- 1 effect.
- Q. Okay. And did he seek
- 3 clarity about the differences in the collision
- 4 rates found in the 2018 versus 2019 collision
- 5 memoranda?
- A. I don't recall.
- 7 Q. Did you discuss friction,
- 8 friction values, the Tradewind report or the
- 9 Golder report during this call?
- 10 A. Not to my recollection.
- 11 My notes do not reflect that we did.
- 12 Q. Registrar, can you close
- 13 this down and go to next two pages, please. Thank
- 14 you. So these are notations dated January 18 and
- 15 there's a reference to Edward Soldo, 10 a.m. on
- 16 the left-hand side and then there's also reference
- 17 to Edward Soldo phone on the other side. Do you
- 18 recall did you have two different discussions with
- 19 Mr. Soldo on January 18?
- 20 A. Recollection isn't strong
- 21 given the length of time that's passed. In
- 22 reviewing my notes, I clearly see there's a
- 23 physical separation between the two notations with
- 24 a series of other projects that are dealt with in
- 25 between so, yes, I believe it's two separate --

- Q. Okay. What do you recall
- 2 about these calls as refreshed by these notes?
- A. I have to look at them to
- 4 see. The one on the left-hand side of the screen,
- 5 annual collision report, vision zero, speed limit,
- 6 LINC, to me it's an overview from Mr. Soldo
- 7 describing the kinds of things he's going to be
- 8 describing in the portion of the report that I
- 9 understand he's going to be writing.
- 10 Q. Maybe I'll just stop you
- 11 there, the next line says no recommended change.
- 12 Did Mr. Soldo advise you of the staff's view that
- 13 CIMA's recommendation of no change in the speed
- 14 limit study was -- that staff were not going
- 15 follow that. That they were going to recommend
- 16 something different to the PWC?
- 17 A. I don't have that
- 18 specific recollection of the meeting, of the call.
- 19 I've noted no recommended change. I think that's
- 20 him confirming in discussion with me that what is
- 21 the content of the CIMA report, which is no
- 22 recommended change. So -- but I don't have a
- 23 recollection at this point he articulates to me
- 24 that the City is proposing something different.
- Q. There's another

- 1 reference. Close to the bottom, it's the third
- 2 sentence up. It says design SPEE, S-P-E-E. Do
- 3 you recall having any discussions with Mr. Soldo
- 4 about design speed again during this call of
- 5 January 2019?
- A. I really don't, I don't
- 7 recall the context.
- Q. And then is there
- 9 anything else you can remember about these calls
- 10 that is relevant to the inquiry?
- 11 A. In reviewing them and
- 12 knowing that they are physically separated in
- 13 time, I think what occurred was Mr. Soldo speaks
- 14 to me in the morning, looks like 10 o'clock, we go
- 15 over some points, including the fact that CIMA had
- 16 not made a recommendation for a change and then in
- 17 the afternoon he sort have -- he's gone away and
- 18 then in the afternoon or later in the day, he
- 19 returns back and the second phone call is he's
- 20 reached his conclusion that he's going to make a
- 21 recommend for a change in the speed limit.
- Q. Thank you. In the right
- 23 hand side it says adamant does know. Did any
- 24 reference to what that is about?
- 25 A. I think it's supposed to

- 1 be adamant does and probably not but I don't know
- 2 exactly what it refers to. He had reached a
- 3 different conclusion than we had in our report,
- 4 which of course he's capable of doing. He
- 5 obviously also had different information than we
- 6 had. So we didn't have the Tradewind report at
- 7 this point. That may have been an influencing
- 8 factor in his decision, I'm not sure. I didn't
- 9 author nor approve the speed limit report but I
- 10 was familiar with it. I agree -- agreed with it's
- 11 conclusions to not recommend a change and I think
- 12 we agreed to disagree.
- Q. Did he explain the
- 14 rationale for his recommendation to PWC to change
- 15 the speed limit from Greenhill to the QEW?
- 16 A. I don't recall that
- 17 occurring in this discussion. I've heard his
- 18 testimony at this inquiry and so I understand more
- 19 clearly, more fulsome description of his rationale
- 20 for the decision that they have made but of
- 21 course, the municipality has the authority to
- 22 designate the speed limit and he can make whatever
- 23 decision he wants, but I don't recall him telling
- 24 me specifically at this meeting what his reasons
- 25 were or were going to be.

- 1 Q. Do you recall having any
- 2 discussion about the confluence of wet road
- 3 crashes and the information that you put in the
- 4 Red Hill safety assessment, which was later in
- 5 time than the lighting study in terms of drafting,
- 6 and whether Mr. Soldo conveyed to you that if
- 7 those two things were relevant to his decision to
- 8 recommend dropping the speed limit in that portion
- 9 of the Red Hill?
- 10 A. I don't recall him
- 11 relaying that to me in that level of detail.
- 12 There are a number things, obviously, taking place
- in fairly short order, lighting study, speed limit
- 14 study, collision update review in early 2019. So
- there's multiple pieces of information on the
- 16 table for him to take into account and of course
- 17 he has a whole other set of inputs relating to the
- 18 political side and/or whatever other information
- 19 they may have had in their possession.
- 20 O. Thank you. And do you
- 21 recall any discussion with Mr. Soldo during these
- 22 calls about the -- about a report on friction
- 23 values that the City had?
- 24 A. No --
- 25 Q. Whether it was called the

- 1 Tradewind report or just referenced more
- 2 generically?
- A. No, I do not. Again, if
- 4 Tradewind or the subject matter had been relevant
- 5 or significant in the discussion, I probably would
- 6 have made a note in my notebook.
- 7 Q. Thank you. Registrar,
- 8 can you go the next page, please. On January 22,
- 9 2019, you have a notation, Hamilton Red hill past
- 10 studies, recognizing that's a little divorced from
- 11 any context, do you have any idea what this
- 12 relates to?
- 13 A. I do have little bit of a
- 14 recollection. We got a series of requests from
- 15 staff at the City for us to provide them with
- 16 copies of past reports, past studies that we had
- 17 done and in the context of can you provide us with
- 18 a copy of the report such and such that we think
- 19 was completed in such and such a year and there
- 20 were several that had come up.
- In hindsight, I think this is
- 22 in response to the audit that was taking place of
- 23 looking for work that had occurred but I honestly
- 24 don't remember. That's my recollection of what
- 25 this note refers to. We provided electronic

- 1 copies or -- yeah, mostly electronic copies of
- 2 materials when and if we were requested.
- Q. Registrar, you can close
- 4 this down. There was a closed session of city
- 5 council on January 23rd, did anyone tell you
- 6 before that closed session that it that was going
- 7 to occur or what it would be about?
- 8 A. No.
- 9 Q. The inquiry -- we have
- 10 minutes from it, we know you did not attend. We
- 11 also know that you had a discussion with
- 12 Mr. Boghosian and a number staff on January 30th.
- 13 Before January 30th, so between the 23rd and the
- 14 30th, did you have discussions with anybody at the
- 15 City about anything to do with the Red Hill?
- 16 A. Not to my recollection.
- 17 If I did, there would have been likely a note in
- 18 my diary but I don't believe so, no.
- 19 Q. Apologies, Commissioner,
- 20 I'm just having a tech issue. My computer is
- 21 frozen at the moment. Registrar, can you go to
- 22 OD9A. Page 354. Can you call out 355 as well.
- On January 29, there's some
- 24 discussion between Ms. Auty and Mr. Boghosian
- 25 asking for some availability for a call. And on

- 1 that same day, Mr. Amrani e-mailed Mr. Field a One
- 2 Drive link. I'm at 342 and 343. Also on that
- 3 day, you requested access to relevant reports to
- 4 be presented at the PWC meeting. Mr. McGuire
- 5 responds the following day, as discussed with
- 6 Edward that there will be an assignment.
- 7 I wanted to provide that to
- 8 you that the context is not entirely clear and we
- 9 can go into the document, just to ensure if you
- 10 had -- if that refreshed your memory at all about
- 11 if you had spoken to anybody before -- in between
- 12 the 23rd and the 30th when you have calls with
- 13 various staff.
- 14 A. Yeah, I think this is now
- 15 my understanding, that there's going to be a PWC
- 16 meeting, the one that I had asked about on
- 17 January 14, where the joint report was going to be
- 18 presented has been pushed back to February
- 19 something, so the date is coming along. I
- 20 probably sent an e-mail saying can you provide me
- 21 with the reports that are going to be on the
- 22 meeting that you are asking me to be attend and
- 23 reference for. I hadn't seen any reports at this
- 24 point. So I don't really consider that to be
- 25 discussion about the Red Hill but, fair enough.

- 1 Q. Thank you, that's
- 2 helpful. So it was related to your attendance at
- 3 the PWC, not some new assignment that you were
- 4 going to get paid for your attendance at PWC is --
- 5 am I interpreting that appropriately?
- A. Not sure if I understood
- 7 you correctly. My understanding was that the
- 8 January 14 meeting that I had asked about on
- 9 January 2nd is put off, is delayed and now there's
- 10 a meeting that the content of that, which I
- 11 understood to be presentation of a joint report by
- 12 Mr. Soldo and Mr. McGuire is going to occur
- 13 February, I think it's February 4th, and the date
- 14 is quickly approaching and I don't have the
- 15 content that they are going to submit to the
- 16 meeting, which I potentially am going to be asked
- 17 questions, so I'm trying to get prepared in
- 18 advance of what I understand to be a meeting on
- 19 February 4 that I'm supposed to be attending,
- 20 which at this point, I think I still believed was
- 21 going to occur.
- Q. No, I don't think you
- 23 misunderstood me. I recognize that you're asking
- 24 about the PWC meeting and trying to get more
- 25 information from it. But you'll see Mr. McGuire

- 1 responds, as discussed with Edward, there will be
- 2 an assignment. An assignment strikes me as a very
- 3 different -- odd way to describe yes, you're going
- 4 to come to the PWC meeting.
- 5 How did you understand there
- 6 will be assignment? Was it yes, there will be a
- 7 PO assigned so you can -- your time at the PWC
- 8 will be covered or did you understand it to be
- 9 some new and different retainer of CIMA?
- 10 A. Well, assignment to me
- 11 would mean something new and different. The note
- 12 says Mr. McGuire responds the following day, which
- 13 would be the 30th. If you can show me the e-mail
- 14 that this is referring, I'm assuming it's e-mail,
- 15 then that might be of assistance.
- O. Absolutely. HAM289 --
- 17 pardon me, 28292.
- 18 A. Yes.
- Q. I think we're going to
- 20 come to this. I think that there's a call
- 21 sometime either starts at 4, maybe it starts at
- 22 4:30 and this is from 4:37 on the 30th.
- A. My notation has that
- 24 meeting on the 30th as starting at 4 p.m. so it
- 25 seems odd that they overlap. Maybe it's Mr.

- 1 McGuire following up after the meeting on the 30th
- 2 is actually initiated. I'm a little confused.
- Q. As I am. Thank you.
- 4 Registrar, you can close this down. If you can to
- 5 9A, page 358. If you can call out the table at
- 6 the top, please. So these are Mr. Boghosian's
- 7 notes as transcribed. They are from January 30th
- 8 in the morning at 10:30 and it's a telephone call
- 9 between Mr. Boghosian, Ms. Auty and Mr. Sabo, and
- 10 so this is after the 23rd, and I anticipate this
- 11 will be in reference to the events that happened
- 12 on the 23rd, the closed session.
- So council quite concerned
- 14 about situation, haven't given the Tradewind
- 15 report. Council wants to know. And then there's
- one, if Brian Malone/CIMA had the Tradewind
- 17 report, two, is there anything else CIMA thinks
- 18 needs to be done to address safety, slipperiness
- 19 as interim measures pending repaying.
- 20 So we're going to come to the
- 21 call on January 30th but just so that the evidence
- is very clear, by January 30th at 10:30 a.m., you
- 23 did not have a copy of the Tradewind report; is
- 24 that correct?
- 25 A. That is correct, yes.

- Q. And you were not aware of
- 2 its existence?
- 3 A. To the best of my
- 4 knowledge, yes.
- 5 Q. And you were not aware of
- 6 the existence of a report about friction values on
- 7 the Red Hill and the LINC?
- 8 A. I was aware of the
- 9 reports that had been done in 2007 and 2013 by
- 10 what I understand to be the MTO as reported to me
- 11 by Mr. Moore.
- Q. And when you say the --
- 13 reference to 2013, that's from the e-mails that
- 14 Mr. Moore sent you and then Mr. McGuire sent you?
- 15 A. Correct, and the e-mails
- 16 that Mr. Moore provided in response my questions,
- 17 confirming that, I think his wording was something
- 18 to the effect of both of those tests were done by
- 19 MTO. I realize, obviously, in hindsight, that
- 20 e-mail includes the word Tradewind but I didn't
- 21 understand it to be the Tradewind report, in
- 22 quotations that we're talking about now. Those
- 23 where the only friction testing results that I had
- 24 been made aware of.
- 25 Q. Registrar, can you close

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- 1 this down and go to 376, please. Can you call out
- 2 870. We're going to come back to some of the
- 3 notes and information about the call on
- 4 January 30th with various staff but after that
- 5 call, you report to some of your colleagues the
- 6 following, and this is the first full paragraph.
- 7 I had a call from Edward Soldo
- 8 late in the day Wednesday January 30, asking me to
- 9 -- teleconference management team regarding, in
- 10 regards to the Red Hill safety issues. The entire
- 11 public works management team, the city solicitor
- 12 the acting city manager, communications director
- 13 were on-line as was our external lawyer, David
- 14 Boghosian. The call took place from 4:30 to after
- 15 six with follow on calls from Edward and Gord M,
- 16 directly.
- 17 Just stopping there so we can
- 18 understand how you're afternoon progressed. Do
- 19 you recall first speaking with Mr. Soldo before
- 20 speaking with the larger team on January 30th?
- 21 A. I don't really recall
- 22 that discussion. This note indicates that's what
- 23 occurred but I don't recall it.
- Q. So you don't recall Mr.
- 25 Soldo teeing up or asking if you had time or

- 1 anything like that?
- A. No, I don't recall it,
- 3 no.
- 4 0. And then there is the
- 5 broader discussion, and you say at the time that
- 6 the call took place between 4:30 to after six. I
- 7 think earlier you said it was 4 --
- A. No, I see in my notes now
- 9 I've got 4 o'clock, 1600 hours listed for Edward
- 10 Soldo, and then in the note after that is when the
- 11 meeting notes begin, so presumably that's the 4:30
- 12 time or whenever it actually started or I was
- 13 brought in on it I think.
- Q. And then after the
- 15 meeting with the large team that you reference
- 16 there, you say there was follow on calls from
- 17 Edward S and Gord M directly.
- Do you recall speaking to Mr.
- 19 Soldo or Mr. McGuire after the larger meeting?
- 20 A. I do recall there was a
- 21 discussion. I don't really remember the content
- 22 of it. I just know there was a -- like I believe
- 23 it was Gord McGuire who called me. I'm not fully
- 24 sure, and I'm not sure if both of them were on the
- 25 call or not. But it was separate from the broader

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- 1 discussion that takes place at 4:30 to 6.
- Q. So just stopping there,
- 3 so you think that Mr. McGuire called you
- 4 afterwards but you're not sure whether Mr. Soldo
- 5 was on that call?
- A. Yeah, my notes aren't
- 7 perfectly clear. I have Gord McGuire listed in
- 8 the notes. I think it's initiated by Mr. McGuire,
- 9 I'm not positive and I think Mr. Soldo is on the
- 10 meeting, but -- I'm not clear. And to be clear
- 11 this is post the meeting with the large group.
- 12 Q. Yes, thank you, that's
- 13 what I understood.
- 14 Registrar, you can close this
- 15 down. We do have a number of sets of notes
- 16 relating to this call. I'm going to go to yours
- 17 first. Registrar, can you go to CIM22412, image 7
- 18 and 8, please. Pardon me, I should have said 8
- 19 and 9, please.
- 20 Registrar, can you go to 9 and
- 21 10, please. Thank you.
- These are your notes or at
- 23 least the beginning of your notes, they continue,
- 24 and at the bottom you have Edward Soldo and then
- 25 you have a list of a number of people. Could you

- 1 identify where it says "1600 Edward Soldo" and
- 2 then it has the list after. From your
- 3 recollection, you had a call with Mr. Soldo first
- 4 and then the rest of the people that are listed
- 5 here got on the call; is that right?
- A. Yeah. Now and reviewing
- 7 the other reference material provided I think,
- 8 yes, that's what took place. I didn't really
- 9 recall the initial tee-up, as you describe it,
- 10 with Mr. Soldo but it appears that's the way it
- 11 happened.
- 12 O. I think for everybody's
- 13 benefit, I'm actually going to go to a
- 14 transcription of the rest of these notes, just to
- 15 try to have it a bit easier for everybody to read.
- 16 A. I have a hand written
- 17 copy in front of me, which I'm going keep open
- 18 because for me, the hand written is a better,
- 19 easier reference than the transcription. It's
- 20 disembodied, so it's harder in the transcription
- 21 for me.
- 22 Q. Okay.
- A. I'll follow the
- 24 transcription. No worries with that. The context
- 25 is easier for me to read in the handwritten, maybe

- 1 not everybody else but --
- Q. That's fair, I just don't
- 3 want you to have to try to figure out legibility
- 4 as well as the substance.
- 5 Why don't we stay in this
- 6 document then, at least for a moment.
- 7 So I do have a number of other
- 8 notes that also reference this call from other
- 9 people on the call, but before I get into it, I
- 10 just sort of wanted to understand, generally, the
- 11 nature of the conversation that was occurring with
- 12 this larger group, in particular, was it like sort
- of a question and answer with Mr. Boghosian or was
- 14 it were you on receive? I'm just trying to
- 15 understand how you recall the nature of that
- 16 conversation.
- 17 A. Well, I think stepping
- 18 back half a step, as of the day before, I think
- 19 I'm still preparing lining up to go to a public
- 20 works committee meeting on February 4th I think it
- 21 is. Asked Mr. McGuire for confirmation of the
- 22 materials that are going to go and then this thing
- 23 occurs, so I think when it starts I'm of the view
- 24 that this is in some way connected with that
- 25 meeting that I'm prepared to go to on the 4th.

- 1 And then I guess both because of the range of
- 2 people that are there, including Dan McKinnon and
- 3 Mr. Zegarac. I realize it's a bigger context than
- 4 what I had thought. Do my best to scribble down
- 5 names of the people who are being introduced
- 6 around the table, it's a phone call, not a video
- 7 call. So I'm listening in and I'm mostly trying
- 8 to absorb what is being described, so I'm playing
- 9 catch up, for lack of a better description.
- Q. Who was leading the call,
- 11 in your view?
- 12 A. It's a good question.
- Q. I can put it differently.
- 14 You said you're trying to absorb what is being
- 15 described. Who is the primary person providing
- 16 with you information on this call?
- 17 A. For some reason I think
- 18 it was Nicole Audi but I don't even see her name
- 19 here.
- 20 O. She's the first one,
- 21 Nicole Audi.
- 22 A. Okay, sorry.
- Q. A-U-D-I. So misspelled,
- 24 but I think that's her.
- 25 A. I believe she was the

- 1 --and again, somewhat vague, but that's my
- 2 recollection, was she was leading some of that
- 3 conversation.
- Q. Okay. Registrar, just
- 5 for the benefit of others who might find the
- 6 transcription a little easier, on the left-hand
- 7 side, could you bring up OD9A at page 360. So
- 8 this is at least the beginning of what's on the
- 9 other page. So there is a reference to February 6
- 10 council meeting, various reports, RSA, de-fic
- 11 curve, barrier curve, not stop, long term TMP
- 12 measures, lighting, collision analysis most
- 13 recent. Other means now to resurface, drop speed,
- 14 D. Lynn M, more actions, Mike Zegarac,
- 15 enforcement, no direct enforcement, city will send
- 16 friction report in front of council to present.
- 17 So I don't know if that is
- 18 helpful to answer that question -- but at this
- 19 point, it looks like it is a back and forth about
- 20 some of the work that CIMA has done up to that
- 21 point. Is that how you recall the meeting --
- 22 A. I think the attribution
- 23 of the input is by speakers of Boghosian first and
- then Mr. Zegarac next and in that flow of order.
- Q. At the bottom of that

- 1 first page, on both images, it says city will send
- 2 friction reports. Was that the first time you
- 3 understood there was -- that the City had friction
- 4 reports apart from the 2007 report that Mr. Moore
- 5 and Mr. McGuire provided to you, that they were
- 6 going to provide -- that they had and they were
- 7 going to provide to you?
- 8 A. Yeah, this is this
- 9 transcription of what's being stated by others, so
- 10 yes, it's the first recollection of it and later
- in the notes the word Tradewinds gets utilize or
- 12 stated as well, so yes, this is first realization
- 13 to me that there is something that we don't have
- 14 or had not received that is going to sent to us.
- 15 O. Registrar, could you go
- 16 to the next image on both sides, so 361 for A.
- 17 Thank you.
- I think this is a continuation
- 19 of your notes. It says at the top further Edwards
- 20 e-mail. Then it actually tracks from here, these
- 21 transcriptions. It doesn't appear to me that
- 22 there-- where you have sort of a clear summary
- 23 being provided to you about what the Tradewind
- 24 report is. There's a lot of sort of arrows around
- 25 on the bottom of your side. What information did

- 1 Ms. Audi or any other speaker from the City
- 2 provide to you about the Tradewind report and what
- 3 it contained?
- A. I don't recall exactly
- 5 but as you can see from the random notations,
- 6 including the question mark next the Tradewind
- 7 report, I don't know what it is. So somebody said
- 8 Tradewind report, I write it down, probably
- 9 Mr. Boghosian, the way it's listed. I put a
- 10 question mark beside it, and then there's
- 11 additional clarity that comes from the Tradewind
- 12 report as stated again, again, I'm making catch up
- 13 here, trying to figure out what is being be
- 14 described.
- 15 O. I'm going to go into some
- 16 other notes. Registrar, you can close these down
- and if you can go to HAM64351. No, I wanted to
- 18 bring up the transcription. HAM64370. Thank you.
- 19 So this is -- that was the
- 20 almost illegible handwriting of Mr. Sabo and
- 21 these are Ms. Sabo's notes. Mr. Sabo is a member
- 22 -- part of the the City's legal department.
- 23 Registrar, can you bring up
- 24 the next image as well. As I read these two sets,
- 25 I think you may not be on the phone yet.

- 1 Registrar, can you go to next two images, please.
- 2 Sorry, for 3 and 4 rather than 2 and 3.
- I think this is where
- 4 conversation with you starts. You'll see your
- 5 name as referenced T.C. Brian Malone about almost
- 6 halfway down on the left-hand side, and it appears
- 7 as I read this that Mr. Boghosian is providing you
- 8 with some information and that you are providing
- 9 your preliminary responses to what he is telling
- 10 you.
- 11 For example, on the left-hand
- 12 side, it says Q by Soldo details with pending
- 13 re-opening. And then you say enforcement police
- 14 is never too much. Re closure not viable with
- 15 what is done with items pending, danger in a
- 16 closure is rerouting. I'm just going to take you
- 17 to a few things and then I am going to ask you
- 18 about them. So it looks like there's a back and
- 19 forth between --
- 20 Registrar, could you pull out
- 21 where I'm looking, it's right in the middle of the
- 22 left hand page. You can close that down. On the
- 23 next page it says David B, wet versus dry and then
- 24 it says A Brian wet road stands out as exception.
- 25 And then there's some reference there and then

- 1 David B re U.K. standard and then A Brian
- 2 comparison shouldn't compare Ontario to UK.
- 3 So it appears to me that first
- 4 Mr. Soldo and then Mr. Boghosian are asking you
- 5 questions, providing with you information and
- 6 asking you questions and you were providing your
- 7 preliminary response on at least three things, wet
- 8 road collisions, the UK standard in the Tradewind
- 9 report, and closing the roadway.
- 10 Is that your recollection of
- 11 how this call unfolded?
- 12 A. Yeah, I think that's a
- 13 fair description. I won't say I'm providing an
- 14 opinion. I think I'm providing responses to
- 15 questions but yeah there's a question, what's your
- 16 thought on this issue and/or your input or
- 17 anything you can tell us. There's a back and
- 18 forth.
- 19 Q. At this point, you don't
- 20 have a copy of the Tradewind report, right?
- 21 A. That's correct, yes.
- Q. So Registrar, could you
- 23 bring out the bottom of the right-hand side. So
- 24 here it says David B re UK standard, he has in
- 25 quotation. Answer, Brian comparison plus

- 1 shouldn't compare Ontario to UK. Has been some
- 2 friction test for some time in Ontario plus MTO
- 3 has used a threshold number but for their own
- 4 design, plus LINC and RH are not ministry
- 5 highways.
- So, am I inferring from these
- 7 notes correctly that Mr. Boghosian told you that
- 8 the Tradewind report contained an investigatory
- 9 standard from the UK?
- 10 A. I'm assuming so, based on
- 11 that reference to UK. The overall content is
- 12 consistent with the back and forth I had with
- 13 Mr. Moore in 2015 and so yeah, it sounds like
- 14 there's been some additional input provided and
- 15 the UK comparison is -- has been mentioned.
- Q. Do you recall if
- 17 Mr. Boghosian actually told you that there was a
- 18 UK standard set out in this Tradewind report and
- 19 that the Red Hill was below or well below the
- 20 investigatory standard?
- 21 A. No, I don't recall that
- level of detail. I mean, it's now 4:30 or 5 p.m.
- 23 on the 30th and later that day he sends me the
- 24 report so, you know, clearly he is aware of it but
- 25 I don't know what level of detail the exactly

- 1 occurred in the discussion.
- Q. Can you close this,
- 3 Registrar. And could you go back to where we were
- 4 before, on the left-hand side, where it says Q by
- 5 Soldo details, A Brian. The reason I ask about
- 6 how much detail you have is because it appears to
- 7 me that you may be providing a preliminary view
- 8 that closure is not viable and that the danger in
- 9 closure is rerouting. Do you recall coming to a
- 10 conclusion in the course of this conversation with
- 11 City staff that road closure would not be prudent?
- 12 A. No. It couldn't come to
- 13 a conclusion because I didn't have any input. I
- 14 think I'm talking generically about the benefits
- 15 and drawbacks of doing a closure of a roadway, so
- 16 if someone has put a suggestion on the table that
- 17 they should close the road, I'm providing
- 18 commentary about the potential benefits and more
- 19 important the potential draw backs of doing that.
- 20 But I don't have input here, so I can't reach a
- 21 conclusion, I haven't assessed the problem. I'm
- 22 talking about the generic sense, the high level
- 23 sense, the macro level of what occurs when you
- 24 close a roadway.
- Q. Thank you. Registrar,

- 1 could you close this and go to HAM64362, please.
- 2 And the next page as well, please.
- 3 So these are Mr. Boghosian's
- 4 notes and it's at the bottom any ways of the
- 5 left-hand side, there's reference to BM, which I
- 6 think is you, so I think you were on the call by
- 7 that point and the notes reflect Mr. Boghosian's
- 8 notations of what you said to him. So the very
- 9 bottom of the left-hand side, it said BM, BM
- 10 closed the RHVP, question mark not necessary.
- 11 So is your evidence today that
- 12 you were providing a generic view about the
- 13 factors to consider with road closure and not a
- 14 specific preliminary view that the RHVP didn't
- 15 need to be closed?
- 16 A. Yeah. I mean, well, at
- 17 this point, we've done quite a bit of study with
- 18 respect to the Red Hill Valley Parkway, so I have
- 19 some knowledge of the collision history, the types
- 20 of collisions, the operations of the roadway. I
- 21 do not have the Tradewind report information but
- 22 if somebody -- with that basis of information, so
- 23 I'm not ignorant of the roadway but with that
- 24 amount of information that I have, someone
- 25 suggests to me, it appears to have occurred at the

- 1 meeting, that the roadway should now, at this,
- 2 moment be closed. My reaction is no, I don't
- 3 think there's a necessity to close the road. I
- 4 need more information to make some determination
- 5 whether that's still the case before I would
- 6 provide a professional opinion on it. But my --
- 7 not my words not the best but my gut reaction to
- 8 this suggestion that the road should be closed
- 9 doesn't make any sense. There's far more
- 10 drawbacks to a closure than there would be
- 11 benefit, at least based on what knowledge I have
- 12 to this moment.
- Q. Thank you. That's, of
- 14 course, the knowledge that you have includes at
- 15 least some reference to the fact that there's a
- 16 Tradewind report that has friction values, one
- 17 that you haven't seen yet and so are you saying,
- 18 just so it's really clear, that up to all the
- 19 knowledge and expertise you had about the Red Hill
- 20 up to 2018, you couldn't see a reason to close the
- 21 road but of course understanding what the
- 22 Tradewind report says actually might change your
- 23 view; is that your evidence?
- A. I certainly would agree
- 25 that receipt of the Tradewind report and whatever

- 1 content it had would be a factor to incorporate
- 2 into any decision-making going forward. To this
- 3 moment, the Tradewind word has been mentioned with
- 4 a question mark on my notes, so I don't know what
- 5 it is, I don't know what it contains, exactly,
- 6 perhaps something been stated but it hasn't been
- 7 digested yet. I have previous information from
- 8 previous studies done at the Red Hill, I have not
- 9 seen that it would be appropriate to close the
- 10 roadway based on any of the previous work that's
- 11 been done, so nothing new has provided to me at
- 12 this meeting so far to change that, so my reaction
- 13 to suggestion of closure is no, why would you do
- 14 that. There's been nothing there to necessitate
- 15 closure. Yeah, I recognize -- I think the context
- 16 is being taken incorrectly here. I'm not
- 17 providing a professional opinion upon which the
- 18 decision to close or not close should be solely
- 19 based in this conversation. Of course what occurs
- 20 later is a more diligent review of updated new
- 21 information and past information to come to a
- 22 conclusion. But this is my reaction to the
- 23 suggestion and I still think it's appropriate.
- Q. Thank you. There's one
- 25 more reference I want to take to you to in these

- 1 notes, and it is 5 lines up from the bottom, it
- 2 says 2013 Tradewind first report, 2017 Golder
- 3 report.
- 4 Do you recall anybody on the
- 5 call from the City or Mr. Boghosian advising you
- 6 that there had been additional testing of some
- 7 kind done by Golder in 2017?
- 8 A. I see the note. I don't
- 9 recall that being clearly understood by me. I
- 10 recognize later in the day I get the Golder input.
- 11 But no, I don't remember that level of detail.
- Q. What did you understand
- 13 was the next steps, coming out of this group call,
- 14 for you?
- 15 A. I think, it's in my notes
- 16 as well, sort of as the call comes to a
- 17 conclusion, there's going to be or there is a
- 18 request for me to respond to several questions.
- 19 And those are going to be -- I think they're
- 20 preliminary, they are articulated to me in a
- 21 preliminary manner, and then they are going to be
- 22 articulated more formally, which occurs in short
- 23 order and then I'm going to be asked to respond to
- 24 those questions in the context of the work that
- 25 CIMA had done with respect to road safety on the

- 1 Red Hill and previous months and years.
- Q. Thank you. Were you
- 3 expecting you were going to provide some sort of
- 4 written opinion or written report in response to
- 5 this specific questions that we're going to come
- 6 more formally?
- 7 A. I think perhaps by the
- 8 end, the very end of the meeting, it starts to
- 9 become clear that that's the case but I think I
- 10 needed confirmation of that. I didn't -- this was
- 11 a new task or would be a new task for me and I'm
- 12 not engaged to do that yet, I don't have a
- 13 contract for a new task. I need to get
- 14 clarification before I would do that. The context
- of what's being described would necessitate a
- 16 written report in my mind. It's not something I
- 17 would give a verbal report on. I'm not sure it's
- 18 perfectly clear until the very end of the meeting
- 19 or perhaps even after the meeting, in the
- 20 subsequent communications with Mr. Boghosian.
- 21 O. Did you connect the 2017
- 22 Golder report reference there to the PSV or PSD
- 23 testing notations that you made during the call
- 24 with Mr. Boghosian? Was that level of detail
- 25 about what the 2017 Golder report included made

- 1 clear to you during this call or only when you
- 2 received it?
- A. No, I would not have been
- 4 able to interpret that level of detail. I don't
- 5 think I made a notation in my notes about the 2017
- 6 Golder report. I do have a notation of Tradewind
- 7 but if it was, I missed it.
- 8 Registrar, you can close this.
- 9 If you can go to OD9A, page 368, please. Can you
- 10 go to 369 as well, please. Actually apologies did
- 11 you go to 369 and 370. So Mr. Malone, if you see
- 12 at the bottom of 369 at paragraph 864,
- 13 Mr. Boghosian e-mailed you under the subject line
- 14 RHVP council issues and then he included the
- 15 e-mail that is excerpted at the top of 370.
- Just before we call that
- 17 e-mail out, just in terms of the subject line, the
- 18 last question on the outcome of the January 30th
- 19 call, did you understand in that call that the
- 20 Tradewind report had not been made public either
- 21 to council or the members of the public?
- 22 A. No, I don't think
- 23 understood it had not been made available to
- 24 council or -- but I think -- the penny dropped
- 25 that part of the FOI request discussion was about

- 1 or around the Tradewind report, so it probably
- 2 concluded that it had not been made public but
- 3 only just, only at this moment. So to be clear, I
- 4 don't think the header of the e-mail made any
- 5 difference in that regard.
- Q. This is my next question
- 7 is, did you understand that whatever report that
- 8 you prepared would be provided to city council,
- 9 either the actual report or some summary of the
- 10 report?
- 11 A. No, that didn't become
- 12 clear to me for a couple of days, in fact, I'm
- 13 sure you're going there but the draft versions of
- 14 the report that I write are titled to
- 15 Mr. Boghosian and it's only on the third version
- 16 that it gets titled to the mayor and the council.
- 17 O. Yes. In terms of you say
- 18 the penning dropping with the FOI, I may take you
- 19 to it in a moment because you did summarize these
- 20 calls for your colleagues, that one we looked at
- 21 before we got into the details of the call. You
- 22 do mention that the reports have been held in
- 23 confidence but we're going to be subject to an
- 24 FOI. So you say when the penny dropped, what
- 25 about the content of the January 30th call led

- 1 that penny to drop for you?
- A. I think just in total
- 3 sense. There's everybody from the city's legal
- 4 department, here's the acting city manager, the
- 5 director-- the commissioner of engineering. These
- 6 are the highest levels of the organization dealing
- 7 with this matter. The discussion concludes around
- 8 the need for some request that's going to be
- 9 coming to me to respond to some specific
- 10 questions, so there is something going on here
- 11 that I certainly wasn't aware of until that
- 12 meeting.
- 13 Q. In your follow on calls,
- 14 as you phrase them before with Mr. Soldo or Mr.
- 15 McGuire or both, did they thread the needle in
- 16 terms of their FOI request and why so many of the
- 17 senior management and external legal were on the
- 18 call with you on January 30th?
- 19 A. My recollection of the
- 20 follow-up was more in the mundane matters of
- 21 confirming that this is an assignment that the
- 22 City is engaging CIMA and me to do. How am I
- 23 doing that. The legal department hasn't confirmed
- or clarified that they are engaging me, even
- 25 though there has been some communication from

- 1 Mr. Boghosian. What I originally thought was an
- 2 expert opinion assignment through Mr. Boghosian
- 3 hasn't become that. He's never followed up and
- 4 I've never initiated an assignment with
- 5 Mr. Boghosian. So I believe that the follow-up
- 6 call was more in the practicalities of speaking to
- 7 Mr. McGuire, Mr. Soldo about oh, I'm doing this
- 8 for you and how do you want me to do this, what do
- 9 you want me to charge my time because this is
- 10 going to be some effort. There is an assignment
- 11 here, a task that needs to be undertaken. Nobody
- 12 has actually, other than a conversation saying we
- 13 want you to write some report, nobody given me a
- 14 direction in the form authorization to do work.
- 0. Thank you. Registrar,
- 16 can you call out the top half of page 370, please.
- 17 This is e-mail Mr. Boghosian sends to you on
- 18 January 30, it encloses two reports, the Tradewind
- 19 friction report and the Golder evaluation of
- 20 pavement surface and aggregates report. And then
- 21 there are three questions that he asks you to
- 22 advise on. One is, can you advise if there are
- 23 any changes -- any changes are needed to the
- 24 recommendations in the RSA, if there are any
- 25 additional safety measures you recommend to the

- 1 City -- that the City implement between now and
- 2 when the road is resurfaced and whether the Red
- 3 Hill should be closed to traffic in whole or in
- 4 part. And then you'll note, he says this is very
- 5 sensitive and urgent matter and asks that you be
- 6 succinct and direct in your responses and also
- 7 asked if you would be available to speak to
- 8 counsel, if needed, on February 13th, commencing
- 9 at 5 p.m. given your non-availability on
- 10 February 6th.
- Just on that very last point
- in terms of availability, you are on vacation
- 13 between February 6 and February 22 or so; is that
- 14 right?
- 15 A. That's correct.
- 16 O. In terms of the three
- 17 questions that were set out in this e-mail, did
- 18 you understand that these questions were relayed
- 19 to you during the course of the call and now they
- 20 were just being put in writing or were these newly
- 21 framed questions that you were receiving and now
- 22 understanding that you were supposed to be
- 23 answering?
- A. My notes from the call
- 25 have some indication that there was questions. If

- 1 they were articulated, I don't think I had them
- 2 clear in my mind as to what they were. But I took
- 3 this to be a follow-up of from the call and
- 4 confirmation that what is it they were going to be
- 5 asking me to do. So I would not go so far as to
- 6 say there was a preliminary version of the
- 7 questions which became a finalized version of the
- 8 questions. It was more I was going to be asked to
- 9 answer some specific questions and again, they may
- 10 or may not have been articulated in some manner
- 11 during the call. I don't recall. We're only a
- 12 couple hours later here, when this lands in my
- 13 inbox.
- Q. You forward this to one
- of your colleagues, Mr. Petzold. Registrar, could
- 16 you close the call out down and the document down,
- 17 and go to CIM17198, please. If you could go down
- 18 to the first image, image 3. I won't take you to
- 19 image 4, you can see at the bottom that you flip
- 20 the e-mail that we were just looking at for Mr.
- 21 Malone, pardon me, for Mr. Boghosian to you to Mr.
- 22 Petzold, the page breaks, you can't actually see
- 23 that. Registrar, can you bring up image 2 and 3
- 24 at the same time?
- 25 You can see at the very top of

- 1 the right-hand side, it says on January 30th, 7:14
- 2 p.m. you wrote and then it says subject to clients
- 3 list of privilege, confidential Geoff. And you'll
- 4 see in the back and forth, I believe that that
- 5 Geoff is Geoff Petzold even though there is not
- 6 actually a block that says that.
- 7 Do you recall reaching out to
- 8 Mr. Petzold that night?
- 9 A. Yeah, I e-mailed the
- 10 content that had come from Mr. Boghosian to Mr.
- 11 Petzold and I believe others as well, I can't
- 12 remember exactly.
- Q. Certainly you updated
- 14 your colleagues, Dr. Hadayeigi and Dr. Salek, Mr.
- 15 Amrani and Kevin DeCost (ph). You sent them all a
- 16 summary of what had occurred that night. That was
- 17 the first document that we first looked at but
- 18 this one is I believe just to Mr. Petzold.
- 19 Actually I'm wrong about that. Mr. Salek and Dr.
- 20 Hadayeigi are copied. I won't go in because I
- 21 would like to stay in this document. They are
- 22 copied on this e-mail from you.
- 23 It looks like given content of
- 24 this e-mail, that you have read the Tradewind
- 25 report before you forward it to Mr. Petzold,

- 1 copied to Dr. Hadayegi and Mr. Salek; is that
- 2 right?
- A. I scanned it, I think,
- 4 yes. Only six or seven pages of text.
- 5 Q. That the point you had
- 6 not yet received the Golder report to which the
- 7 Tradewind report is appended; is that right?
- 8 A. --
- 9 Q. That one comes in a
- 10 number of tranches, the next day I believe, at
- 11 least that's what the e-mail suggests?
- 12 A. I would have to open the
- 13 e-mail but I'm pretty sure there were two things
- 14 that came from Boghosian -- sends out a more
- 15 comprehensive multi part e-mail with the full
- 16 Golder report but there's two documents in the
- 17 Boghosian e-mail.
- Q. You're right and I'm
- 19 sorry, it's confusing because there are two
- 20 reports prepared by Golder that are relevant and
- 21 so this one -- Mr. Boghosian sent you the
- 22 Tradewind report and also the 2017 Golder pavement
- 23 surface analysis evaluation. My question just now
- 24 was actually a different Golder report. At this
- 25 point, you don't have the Golder report to which

- 1 the Tradewind report was appended?
- A. Well, I guess. I'm not
- 3 sure I realize that at this point.
- Q. Fair enough. You may not
- 5 --
- A. They came to me as two
- 7 separate documents, the bottom on the right side
- 8 is one and there's a number two listed on the next
- 9 page, obviously. I don't know the context of
- 10 what's attached to what at this point because
- 11 Mr. Boghosian has made a decision how he's going
- 12 the send it to me.
- Q. We will come to the other
- 14 Golder report but this one, so you have the
- 15 Tradewind report and you have the 2017 pavement
- 16 evaluation from Golder. So you said you skimmed
- 17 the Tradewind report. Had you also looked at the
- 18 2017 Golder report?
- 19 A. Potentially, I don't
- 20 recall precisely. I know I'm under a timeline
- 21 here to provide a response. They're eager for a
- 22 response as Mr. Boghosian note says. And I'm
- 23 departing on vacation early next week, so the
- 24 window is tight.
- Q. So you say to Mr.

- 1 Petzold, I've had a very brief read through --
- 2 actually, Registrar, could you just call out
- 3 everything from Geoff, down to thanks in advance.
- 4 Thank you. That assists my eyes.
- 5 I've had a very brief read
- 6 through the results for the RHVP look to show poor
- 7 friction results and the report puts findings in
- 8 subcontext stating, and then you excerpt from the
- 9 Tradewind Report:
- "In Canada there are currently
- 11 no guidelines with which to
- 12 compare data collected by CFME
- for roads and highways,
- 14 although these are well
- 15 established for airport
- 16 runways."
- 17 And then you ask Mr. Petzold,
- 18 do any jurisdictions in Canada have thresholds
- 19 they use, how is data assessed if there are no
- 20 thresholds?
- 21 Are you asking Mr. Petzold
- that because you personally don't have expertise
- 23 in friction standards?
- A. No, I'm asking Mr.
- 25 Petzold for two reasons, one is, I'm familiar with

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- 1 him from previous discussions, had communicated
- 2 with him when I had understood there may be a
- 3 potential opportunity to be involved in the
- 4 pavement design for the -- what ultimately became
- 5 the repaving assignment, and secondly, I had been
- 6 provided with input from Mr. Moore in that back
- 7 and forth back in 2015, saying there are no
- 8 thresholds, the MTO doesn't tell anybody what the
- 9 threshold is, words to that affect, so I'm
- 10 conferring or checking with him to see if he
- 11 knows, if he can confirm the statement which is in
- 12 the Tradewind report.
- Q. You go on to say, well
- 14 first you want to ask him is the interpretation of
- 15 data an accurate reflection of it being as bad as
- 16 it sounds and then you reference the conclusions
- 17 of the Tradewind report about the localized
- 18 sections of low friction values and the fact that
- 19 overall friction averages are well below or well
- 20 below the UK investigatory level too.
- 21 Did you have any experience
- 22 with interpreting friction values, prior to this
- 23 e-mail? Recognizing you've already said what you
- 24 did with Mr. Moore and what you did with Mr.
- 25 McGuire in those e-mails but other than that, did

- 1 you actually have any experience in interpreting
- 2 friction data?
- A. Yeah. Lots of experience
- 4 in understanding and interpreting friction
- 5 information in terms of road design and operation.
- 6 I'm a graduate civil engineer, 35 or 7 years
- 7 experience at that point, taken post graduate
- 8 courses in road design including geometric road
- 9 design and issues of road friction. Completed
- 10 specialized training in the TAC geometric design
- 11 quide, I'm designated as a professional traffic
- 12 operation engineer by a transportation
- 13 professional certification board and that includes
- 14 proctored exam, where geometric design controls
- 15 are part of what is being assessed. 2018, I had
- 16 recently become a road safety professional
- 17 designation by the certification board, and that
- 18 includes understanding of crash patterns and
- 19 safety problems, which can relate to friction
- 20 issues.
- 21 I'm a licensed engineer in
- 22 Ontario and British Columbia, Saskatchewan and had
- 23 been licensed in other provinces in the past. I
- 24 maintain my professional credentials on an annual
- 25 basis, so yes, I think I have significant number

- 1 experience, amount of experience with respect to
- 2 understanding and interpreting road friction
- 3 information.
- Q. That's not what I said,
- 5 that was not my question. My question was had you
- 6 had experience interpreting friction data. The
- 7 data itself, the underlying numbers. Had you had
- 8 experience in interpreting that?
- 9 A. Well if the friction data
- 10 is supposed to represent the friction values then
- 11 what I'm saying is yes, I do have understanding in
- 12 how to interpret friction values. No, I'm not --
- 13 my experience does not include collecting friction
- 14 data using the various methods that are available.
- 15 I'm well aware there's many, many different
- 16 methods by which friction data can be collected.
- 17 The Tradewind report and process used one method
- 18 but there are, I don't know, 25 or 22 different
- 19 methods by which you can collect friction data. I
- 20 believe I'm qualified to respond to this, I've
- 21 been qualified as an expert in Ontario provincial
- 22 court with respect to civil engineering, traffic
- 23 engineering, road design.
- Q. Sir, we went through your
- 25 CV at the very beginning of your examination and

- 1 you just went through your background just now so
- 2 I think you've moved away from answering my
- 3 question and I would like to move on.
- A. I'm just trying to
- 5 clarify that I do think that I had sufficient
- 6 expertise to provide an interpretation of the
- 7 friction data information which was presented in
- 8 the Tradewind report.
- 9 Q. Thank you. I think that
- 10 the inquiry has that evidence. Had you ever had
- 11 to -- been provided with a report that looked like
- 12 this, where some company had gone and obtained
- 13 friction values from a road and then you were
- 14 asked to look at that report. Have you ever done
- 15 that before?
- A. No, I had not.
- Q. So you ask at the bottom,
- 18 is this something that we can offer an opinion on
- 19 and that's in reference to the lawyers -- this is
- 20 what you say just before that, the lawyers are
- 21 asking some questions as well including whether
- 22 the road should be closed based on these results.
- 23 Alternatively, should immediate remedial action be
- 24 undertaken even though they're repaving in June?
- 25 So you ask, is that something

- 1 we can provide an opinion on to Mr. Petzold.
- 2 Mr. Malone you, of course, have a lot of expertise
- 3 in dealing with the road safety aspects of this
- 4 question. But would you agree that you were
- 5 asking Mr. Petzold about whether CIMA, as a
- 6 company, could provide an opinion on this because
- 7 you needed assistance in the interpretation of the
- 8 friction data itself?
- 9 A. I think I'm conferring
- 10 with Mr. Petzold to guess what input he's
- 11 potentially able to provide, with respect to the
- 12 subject matter. He has more experience than I do
- 13 with respect to pavement materials and pavement
- 14 design and therefore he could be a valuable
- 15 resource to assist in the interpretation and the
- 16 response which is ultimately provided. So that's
- 17 the context for which I communicated with him and
- 18 I think conferring with a colleague with respect
- 19 to the technical information is fully appropriate
- 20 to do.
- Q. Would you agree with me
- 22 that the assessment of whether the road should be
- 23 closed is going to be -- there's a number factors
- 24 that are going to go into that. One of them I
- 25 think you've already spoken to, which is the

- 1 potential of overflow issues or what might happen
- 2 if one road gets closed. The second I think is
- 3 collision analysis of a road and whether there's
- 4 such a high proportion of collisions, that there
- 5 suggests a safety issue, and then a third would be
- 6 the quality of the pavement surface.
- 7 Would you agree that those are
- 8 three things that would go into assessment of
- 9 whether the road should be closed?
- 10 A. I agree certainly on the
- 11 first two. When you say quality -- I think the
- 12 assessment in terms of friction values that are
- 13 available on the road surface is something that
- 14 certainly should be reviewed and assessed because
- 15 friction values are an important component of two
- 16 metric road design and therefore understanding
- 17 what friction is potentially available on the road
- 18 will assist in determining whether the fundamental
- 19 design parameters have been achieved.
- 20 O. Sir, I'm going to suggest
- 21 to you and this is just a hypothetical, this is
- 22 not what the Tradewind report says, but if the
- 23 Tradewind report says friction levels are at 10,
- 24 they are at 5, they are so low that you must take
- 25 further action, you'd agree that that in and of

- 1 itself might lead to a road closer? It's not just
- 2 geometry, it's not just that analysis, it could
- 3 actually just be the pavement surface which might
- 4 be a factor in the road closure, right?
- 5 A. Well you're saying
- 6 pavement surface, I want to be clear in terms of
- 7 words being used. The friction values are the --
- 8 very much an important component. So the numbers
- 9 relayed in a report on friction are definitely
- 10 critically important and the comparison and
- 11 correlation of those numbers to values used in
- 12 design would be a consideration, for sure. So if
- 13 friction values were two, 0.02 in the TAC
- 14 vernacular, that would be a different situation
- 15 than numbers that were presented in the Tradewind
- 16 report.
- 17 O. So you had said that
- 18 friction values can be an important component for
- 19 metric road design. And you said that they can be
- 20 an important component in understanding TAC values
- 21 but you would agree that friction values
- 22 independently not related to geometric design, not
- 23 related to TAC values, but that they in and of
- 24 themselves may be a factor that one would assess
- 25 in whether to close a road?

- 1 A. You can't look at them
- 2 independently, you have to look at them, those
- 3 numbers, in relation to the geometric design of
- 4 the roadway and that's the context for which the
- 5 report is undertaken. So the numbers themselves
- 6 have to be examined in the context of how they --
- 7 what degree of friction they present, they provide
- 8 on the road and that can be compared to the
- 9 geometric design parameters that are utilized in
- 10 the industry.
- 11 Q. So that's the lens in
- 12 which you view it; that's your evidence?
- 13 A. Yes, I think so.
- Q. Registrar, could you
- 15 bring up CIM17209.0002. Could you bring up the
- 16 next image as well?
- 17 So Mr. Malone, this is the
- 18 Golder -- this someone dated December 17, 2018 and
- 19 this is the evaluation of pavement surface and
- 20 aggregates, it's the Golder report that
- 21 Mr. Boghosian sent you, this is the version that
- 22 was sent you to. Did you review this on the
- 23 evening of January 30th; do you recall?
- A. I believe I would have,
- 25 yes. I don't have specific recollection of that.

- Q. Registrar, can you pull
- 2 up analysis and interpretation, please. Thank
- 3 you. I'm sorry, I appreciate the big call out
- 4 from the left-hand side. Actually, I want another
- 5 call out as well. Can you pull that over,
- 6 Registrar and call out the three bullet points to
- 7 left-hand side. Thank you, Registrar.
- 8 So this report talks about
- 9 three tests that Golder had done in 2017, one was
- 10 testing of surface frictional properties using the
- 11 British pendulum tester, and the next was the
- 12 pavement texture measurements at the surface
- 13 friction test locations using volumetric
- 14 technique, sand patch testing, and then the third
- 15 was the coring of surface course asphalts. So
- 16 that's the-- the field investigations that they
- 17 completed.
- 18 And then you'll see on the
- 19 other callout, Registrar, you can close the
- 20 left-hand callout now. There were laboratory
- 21 testing done from those field investigations, and
- 22 they reference that the PSV of the tested
- 23 aggregate was 45 and at this point, when you read
- 24 this, did you connect that back to what
- 25 Mr. Boghosian had been talking about in his call

- 1 with you in December of 2018?
- A. No, I don't think I made
- 3 that direct connection at this point in time.
- Q. Did you have an
- 5 understanding about whether PSV testing tested
- 6 frictional qualities?
- 7 A. Sorry, I did have an
- 8 understanding that it did or?
- 9 O. That it did.
- 10 A. Yeah, it's a method of
- 11 testing friction, yes.
- 12 Q. Did you understand what
- 13 the finding of 45 for PSV testing, what that meant
- 14 in terms of the quality of the frictional
- 15 characteristics of the aggregate that was tested?
- A. No, I don't have a
- 17 context as to what that means based on what I'm
- 18 reading here.
- 19 Q. And generally at the time
- 20 in 2019, you didn't have a context for what would
- 21 be a an appropriate range or what sort of range
- 22 one might be looking for for PSV testing?
- 23 A. I don't know what
- 24 individual or authorities may use as their desired
- 25 range, no.

- 1 Q. And then skipping down to
- 2 the fourth paragraph, there's a reference to BPN
- 3 value, 35, and then the results range from 21 to
- 4 62. It says while the average can be considered
- 5 as good, the testing results were very variable.
- 6 Values below 30 would be considered low, six of
- 7 the readings with below 30 and then it says the
- 8 BPN testing was carried out while the temperature
- 9 was below zero and there was a light snowfall and
- 10 therefore the numbers could not be considered to
- 11 be reliable.
- So just stopping at the first
- 13 part of this, which is the BPN value at 39 on
- 14 average. It goes on to give you a bit more
- 15 context about what appropriate ranges would be or
- 16 what useful ranges would be.
- 17 Did you independently have
- 18 knowledge about the ranges for British pendulum
- 19 testing numbers that would be indicative of good
- 20 frictional characteristics?
- 21 A. Not independently. I'm
- 22 reading the Golder input, as provided.
- Q. Did you take note that
- 24 the BPN numbers would not be considered reliable
- 25 because of the temperature in which they were

- 1 tested?
- A. I see that. I didn't
- 3 take specific note of it but see that the results
- 4 appear to be discounted.
- 5 Q. Thank you. Registrar,
- 6 could you close this down and go to OD9A, page 380
- 7 and 381. Thank you.
- 8 This is just a follow-up from
- 9 the e-mail chain we were just looking at. Rather
- 10 than going back to the underlying document, we'll
- 11 just go into the back and forth that you exchanged
- 12 with Mr. Petzold.
- So you'll see you send that
- 14 e-mail to him, the one we were just looking at,
- and he responds at the bottom of page 830 at 10:08
- 16 p.m. and just stopping there, Mr. Petzold is in
- 17 the mountain region, is that right? In terms of
- 18 time zone?
- 19 A. Yes, that's why some his
- 20 e-mails appear to be earlier than the previous
- 21 ones.
- Q. Thank you. And so he
- 23 says at the bottom of 380, this information is
- 24 quite interesting, so we can call out the next
- 25 page, 381. Registrar, can you call out the first

- 1 half of that page, please, just so it's big
- 2 enough. Thank you. So there is a reference
- 3 first, the second paragraph doing some quick
- 4 search on that piece of equipment yields very a
- 5 little terms results analysis and then it
- 6 references -- Mr. Petzold references his old
- 7 professor, performs friction measurement using one
- 8 of these devices and then references SAGA
- 9 engineering and Mr. Petzold says this might be a
- 10 valuable resource. Do you recall reaching out to
- 11 SAGA engineering?
- 12 A. I did not, no.
- Q. There's also a reference,
- 14 second paragraph from the bottom, to Susan Tighe
- 15 out of Waterloo. Did you reach out to her at any
- 16 point as you were assessing the Red Hill friction
- 17 values set out in the Tradewind report?
- 18 A. I did not, no.
- 19 Q. In the fourth paragraph,
- 20 Mr. Petzold says I'm afraid I don't know of any
- 21 municipalities that have standards for friction
- 22 characteristics. Most that I know of would just
- 23 take the measurements as a baseline and then
- 24 perform regular checks to see when it drops and
- 25 how quickly. So that was consistent with your

- 1 understanding about there not being at least
- 2 published friction standards within the
- 3 municipalities; is that right?
- A. Yeah, and I think more
- 5 importantly, it's also consistent with my
- 6 understanding of how friction evaluation is
- 7 practiced by road authorities. Essentially
- 8 setting a baseline and monitoring change over
- 9 time.
- 10 Q. Registrar, could you
- 11 close this out and then could you call out the
- 12 second half of this, starting with having said all
- 13 this. Mr. Petzold says in the fourth paragraph,
- 14 the question around whether the road should be
- 15 closed might be a bit overkill, but I would say
- 16 that rehabilitation needs to be expedited. Can't
- 17 do much with the winter other than sand/salt but
- 18 if they could do an interim chip seal or
- 19 something, maybe even mill the pavement so it has
- 20 texture it to, question mark.
- 21 Do you recall taking note of
- 22 Mr. Petzold's suggestion that one alternative --
- 23 one option would be to do an interim chip seal or
- 24 something or maybe even a mill?
- 25 A. I think I made note of

- 1 it. I read it, I'm aware that it's there.
- Q. Did you provide that
- 3 suggestion from Mr. Petzold to the City, at any
- 4 point?
- A. No, I did not. I didn't
- 6 -- preparation for this hearing, I understand that
- 7 had come from Golder.
- Q. I'll just stop there. In
- 9 preparing for this hearing?
- 10 A. In preparation for and
- 11 listening to the evidence that's been given
- 12 through the hearing, that I understand that that
- 13 occurred from Golder.
- Q. Thank you. So at the
- 15 time that you were preparing your February 4th
- 16 memo, you didn't know Golder had made that
- 17 recommendation?
- 18 A. Not at this point, I
- 19 don't think, we're still late in the evening of
- 20 January 30th, no.
- Q. I think you're not wrong
- 22 about that, but my question was more specifically,
- 23 you never told the City that and at the time, you
- 24 didn't know that Golder had made this
- 25 recommendation? I'm just trying to understand

- 1 your evidence.
- A. At this time, 10 o'clock
- 3 on the evening of January 30th, no.
- Q. No, I'm going to take a
- 5 step back. The next day, Mr. Boghosian sends you
- 6 the Golder report. Not the one we've just be
- 7 looking at but the one that comes to you over a
- 8 series of several large PDFs. Do you remember
- 9 receiving that report?
- 10 A. I do.
- 11 Q. Do you remember reviewing
- 12 that report?
- 13 A. Certainly some review of
- 14 it, yes. Not sure I read every single page.
- 15 O. Do you recall that that
- 16 report contained a recommendation to do
- 17 microsurfacing or some other process to texturize
- 18 the material, pardon me, the surface?
- 19 A. I would have to go back
- 20 through the materials to check. I can't recall.
- Q. This is what I'm getting
- 22 stuck on. Is if you knew that between when you
- 23 received the Golder report and when you prepared
- 24 your report on February 4. I can go to the Golder
- 25 report if you would like; would that assist?

- 1 A. Potentially, but there's
- 2 multiple documents there. I would have to go
- 3 through and review what and where I'm seeing in
- 4 the content of it.
- Q. Registrar, could you
- 6 bring up CIM17195.0001. Next page as well,
- 7 Mr. Malone. So this is the actual start of the
- 8 Golder report, which is over a hundred pages,
- 9 that's why it's in a number of PDF's. I think
- 10 Mr. Boghosian sends it to you out of order but the
- 11 actual has a number of appendices, including the
- 12 Tradewind report. Registrar, can you go to
- 13 page 7, please, and page 8, please, I'm sorry.
- 14 I'm looking at -- I'm at pages of the underlying
- 15 document, not the image. Page 9 and 10, please.
- 16 So you'll see there's a reference to friction
- 17 testing on the right hand side, Registrar could
- 18 you call out 5.0.
- 19 So, Mr. Malone, I just want to
- 20 understand and I'm just referencing this portion
- 21 of it before we get to more of this. Do you
- 22 recall seeing this report--and in particular this
- 23 information in the Golder report, the 2014 Golder
- 24 report?
- 25 A. I do, yes, for a couple

- 1 of reasons.
- Q. What are those?
- A. First one is, I think I
- 4 realized that this is the information that was
- 5 included in the e-mail sent from Mr. Moore in
- 6 2015, the summary table. The other is that the
- 7 Golder report describes these values as being
- 8 friction numbers. The Tradewind report described
- 9 them as being grip numbers. So Golder has made
- 10 the linkage that the values reported in the
- 11 Tradewind report are friction number values stated
- 12 in whole numbers instead of decimal numbers, but
- 13 that's an important connection for me to interpret
- 14 the information.
- 0. Registrar, could you
- 16 close this callout. And can you go to image 10,
- 17 and image 11. This is the analysis and
- 18 recommendation section. Registrar, could you pull
- 19 out the last 5 paragraphs on the right hand side.
- 20 So Golder, in the third
- 21 paragraph down, it says it's recommended that the
- 22 surface --SMA-- be milled and a new surface course
- 23 be mixed at selected locations. And just skipping
- 24 to the next paragraph, on the remaining portion,
- 25 existing cracks in the surface course should be

- 1 ridded and sealed to prevent egress of water in
- 2 the pavement structure. Following the routing and
- 3 sealing, it's recommended that a single layer of
- 4 microsurfacing be applied, by carrying out the
- 5 mill and overlay where required and applying
- 6 microsurfacing, the issue of relatively low FN on
- 7 the RHVP could be addressed.
- 8 And then it references the new
- 9 surface course mix should incorporate aggregates
- 10 that have a good polished stone value.
- So just stopping there. Do
- 12 you recall understanding when you received the
- 13 Golder report, which we know from the evidence was
- 14 on January 31, that Golder had made
- 15 recommendations to the City in 2014 to add a
- 16 single layer of microsurfacing?
- 17 A. I think I recall reading
- 18 this, so I was aware of it, yes.
- 19 O. That was a bit of a route
- 20 back to my initial question, so let's go back to
- 21 the e-mail with Mr. Petzold.
- 22 Registrar, could you close
- 23 this down and you can close this and if you can go
- 24 back to 9A, page 380 and 381, please. If you can
- 25 call out 3D1, bottom half of that page.

- 1 Mr. Malone, my question to you
- 2 was, Mr. Petzold here says can't do much in the
- 3 winter other than salt/sand but if they could do
- 4 an interim chip seal or something maybe even mill
- 5 the pavement so it has texture to it. I think
- 6 your evidence was that you did not convey Mr.
- 7 Petzold's suggestion to the City; is that right?
- A. That's correct, I did
- 9 not, but that would appear that they had that
- 10 suggestion from Golder, is my point.
- 11 Q. Is that the reason that
- 12 you didn't convey this information to the City?
- A. No, I don't think
- 14 explicitly that. I'm reviewing a different
- 15 question, I'm not reviewing the pavement condition
- 16 which is subject to the Golder report. I
- 17 appreciate Mr. Petzold's input but I think he's
- 18 got a lens which is similar to the Golder staff.
- 19 I'm looking at it from a different perspective in
- 20 terms of the road safety question.
- 21 O. One of the questions that
- 22 Mr. Boghosian puts to you is are there any
- 23 additional safety measure you would recommend the
- 24 City implement between now and when the road is
- 25 resurfaced in late spring of 2019? And you viewed

- 1 that question to be only related to safety
- 2 measures not including the pavement surface; is
- 3 that right?
- 4 A. Well, pavement design is
- 5 not my expertise, so my perspective would have
- 6 been context of remedial measures that are
- 7 consistent with traffic engineering, traffic
- 8 safety perspectives. We had made a number of
- 9 those recommendations in the 2013 report, the 2015
- 10 report and the 2018 roadside safety assessment
- 11 report. So speed limit signs, feedback signs,
- 12 slippery when wet, enhanced enforcement, so on and
- 13 so forth. That's the context that I was reviewing
- 14 and contemplating providing input at this point.
- 15 O. Thank you.
- 16 Commissioner, it is about
- 17 eight minutes to 1:00, and we did start -- we took
- 18 our break a little bit early, so I'm wondering if
- 19 it might make sense to take a break now and come
- 20 back at 2 o'clock.
- 21 JUSTICE WILTON-SIEGEL: Sure.
- 22 Let's stand adjourn until 2 o'clock.
- 23 --- Recess taken at 12:52 p.m.
- 24 --- Upon resuming at 2:00 p.m.

25

- 1 --- Recess taken at 12:52 p.m.
- 2 --- Upon resuming at 2:00 p.m.
- MS. LAWRENCE: Commissioner,
- 4 may I proceed?
- 5 JUSTICE WILTON-SIEGEL: Yes,
- 6 please do.
- 7 BY MS. LAWRENCE:
- Q. Registrar, could you go
- 9 to CIM17189, please.
- 10 THE REGISTRAR: Sorry,
- 11 Counsel, do you mind just repeating that? Was it
- 12 17189?
- MS. LAWRENCE: 17198. Sorry
- 14 about that.
- 15 THE REGISTRAR: Thank you.
- BY MS. LAWRENCE:
- 0. So, Mr. Malone, before
- 18 the lunch break, we were talking about some
- 19 discussions that you had with Mr. Petzold, and
- 20 this is part of the chain we were just looking at,
- 21 the e-mail below. And, Registrar, could you call
- 22 out the top e-mail, please. Thank you. You say
- 23 in this:
- 24 "First, should know that the
- 25 values have been relatively

1	stable since the road opened.
2	The Red Hill section was built
3	separately and is a different
4	pavement mix."
5	Just stopping there. Did you
6	consider the 2007 MTO friction numbers that you
7	had received from Mr. Malone and Mr. McGuire in
8	advising Mr. Petzold that the values had been
9	relatively stable?
10	A. I don't really recall.
11	The wording of the note would suggest that, but I
12	don't have a recollection of it.
13	Q. Can you think of anything
14	else that would have led you on which you would
15	base a statement values have been relatively
16	stable?
17	A. No, I can't.
18	Q. At this point, so this is
19	January 31, 2019, did you understand that the MTO
20	2007 data was comparable in terms of the
21	methodology used to the Tradewind friction data?
22	A. Comparable, you mean the
23	testing methodology was the same or comparable in
24	that friction numbers could be compared to the
25	numbers in each grouping could be compared?

- Q. Either, both.
- A. Yeah, I didn't have any
- 3 information on the testing methodologies from the
- 4 MTO. I think it comes up more clearly later on.
- 5 So I -- if I'm considering both of those, then I'm
- 6 trying to determine, consider whether the two sets
- 7 of friction values can be compared.
- Q. You may recall when
- 9 Mr. Moore sent you the e-mail, then when Mr.
- 10 McGuire sent it to you, there was an academic
- 11 paper that was attached to those e-mails in
- 12 addition to the actual testing data that dealt
- 13 with early age friction issues in SMA. Just a
- 14 reminder, you were aware of early age friction
- issues in SMA by 2019; is that right?
- 16 A. Yes, I think that's been
- 17 identified in a couple of other e-mails, and I
- 18 recall the attachment.
- 19 Q. Did you consider that
- 20 when you made the statement the values have been
- 21 relatively stable?
- A. No, I'm not sure there
- 23 was a sort of direct correlation to that. I think
- 24 it would appear that it's a comparison of the two
- 25 sets of numbers.

1	Q. You also ask Mr. Petzold:
2	I am interested to know how
3	the values noted can be
4	compared to the TACC friction
5	values used in the stopping
6	distance calculation. Are
7	they the same numbers?"
8	Why were you interested in
9	that? Actually, maybe I'll put it differently.
10	I think you've already
11	explained that you understood the TACC friction
12	values from your other work. Was that the reason
13	that you wanted to understand if these were
14	equivalent numbers?
15	A. Yeah, I think I was
16	asking him to his opinion on the conclusion
17	that I had reached that they were that the
18	values of the friction numbers in the Tradewind
19	report were and could be compared directly to the
20	TACC friction numbers, with an appropriate
21	recognition that one was in decimals and one was
22	in whole numbers. So I think I've reached that
23	conclusion at this point and I'm essentially
24	looking for confirmation or any input he can
25	provide in that regard.

1	Q. Thank you. Registrar,
2	could you close this document down and go to OD9A,
3	page 8 pardon me, 382 and 383, please.
4	So you have some back and
5	forth with Mr. Petzold coming from that e-mail we
6	were just looking at.
7	Registrar, can you call out
8	885 to 886. You are sort of asking these
9	questions, I think, just the way that you've just
10	described it. Can they be expressed as decimals?
11	Are they the same as the F values from TACC?
12	A. Yes, I've reached an
13	interpretation, and I think I'm asking him if he's
14	got something different that he understands.
15	Q. Thank you. Registrar,
16	could you close this down and go to the top of 383
17	and call it out. Thank you. This is his
18	response:
19	"That would probably be a safe
20	bet however, I don't know
21	if we can assume that the
22	numbers in the City's report
23	range from zero to 100. If
24	they did, however, that would
25	be a reasonable is

- 1 assumption."
- 2 So did that leave you with
- 3 some comfort that the TACC F values were the same,
- 4 except for where the decimal was placed, as the
- 5 grip number set out in the Tradewind report?
- A. Well, it was the Golder
- 7 report that does that correlation between the grip
- 8 numbers, GN, and the friction numbers, FN. I was
- 9 more making the connection between the FN, capital
- 10 F, capital N, numbers that range from zero to 100,
- 11 or to whatever, to the TACC numbers which are in
- 12 decimal points. So I was trying to make sure I
- 13 had that correlation correct or the assumption of
- 14 that correlation was a reasonable one to take.
- 0. Okay. And your
- 16 conclusion at this point was that it was a
- 17 reasonable assumption to make?
- 18 A. I think I had reached it.
- 19 I was reaching out to Mr. Petzold for confirmation
- 20 of that, or if he had any information to counter
- 21 that interpretation.
- Q. Thank you. And going
- 23 forward, you relied on that assumption?
- A. Yeah, I think so.
- Q. Thank you. Registrar,

- 1 you can close this down, and if you can go to
- 2 page 400 of ODA. If you can call out 911, please.
- 3 Actually, I think we might gone through this. I'm
- 4 just sort of now just running through the rest of
- 5 this e-mail. I think that's fine. It says, I
- 6 have a good handle, and your thought is the same
- 7 as mine. I can make an assumption, but we don't
- 8 know for sure.
- 9 So I just wanted to give you
- 10 that last sort of e-mail back and forth in the
- 11 chain. So from here going forward that was the
- 12 assumption that you made?
- A. It's the assumption I've
- 14 concluded and believe I got confirmation from Mr.
- 15 Petzold, and I use that or state that assumption
- 16 in the subsequent report.
- Q. Thank you. Registrar,
- 18 you could close this down, and if you could go to
- 19 HAM64331, please. Thank you.
- 20 So on February 1st you were
- 21 asked to join another call by Mr. Boghosian, and I
- 22 brought up his final opinion, which you've said
- 23 you haven't seen, but there's a reference. He
- 24 summarizes this call, and we'll go to that in a
- 25 moment.

- 1 Just before we do, were you
- 2 anticipating another call with the City and
- 3 Mr. Boghosian after January 30?
- 4 A. No. I'm not sure I was
- 5 anticipating one. I mean, there's the
- 6 communication that takes place by e-mail
- 7 clarifying the questions that are going to form
- 8 the scope of the subsequent memo, so I'm not sure
- 9 I was anticipating a second meeting to follow up
- 10 on that, no.
- 11 Q. Okay. We don't have
- 12 notes from you on this call in a transcribed way
- 13 as far as I know.
- 14 A. Sorry, this call,
- 15 Mr. Boghosian's note?
- 16 O. Yeah, we don't have a
- 17 transcription of the call. Sorry. We don't have
- 18 notes that are transcribed is I what I was trying
- 19 to say. If you go to CIM22419, and pull out the
- 20 next image too, please. I think on the left-hand
- 21 side is you doing some research and not
- 22 referencing the call, but then starting on the
- 23 right-hand side is the actual call; is that right?
- 24 A. Yeah, the left side would
- 25 indicate a meeting or call with Mr. Soldo, Mr.

- 1 McGuire at 10:30, and the right-hand side, one
- 2 with Mr. Boghosian, looks to be at 1545, and
- 3 Nicole Auty.
- Q. Thank you. What do you
- 5 recall from the call with Mr. Soldo and Mr.
- 6 McGuire?
- 7 A. I don't really recall
- 8 much. I suspect it was confirmations of sort of
- 9 where I was, maybe the status of where I was in
- 10 preparation of the memo that ultimately is
- 11 completed, but I really don't have any
- 12 recollection on it.
- Q. For the call with the
- 14 larger group, David, Gord, Jasmine, Edward, was
- 15 that to provide your preliminary view now that you
- 16 had a couple days with the documents, or was it
- 17 for some other purpose?
- A. No, I'm pretty sure that
- 19 is what it was about.
- 20 O. Registrar, could you pull
- 21 up image 2 and 3. Again, we don't have a
- 22 transcription of this, but I know that you prefer
- 23 these notes in any event.
- 24 Did you -- were you provided
- 25 with any additional information on this call that

- 1 you were not otherwise aware of before this call?
- 2 A. I don't recall any
- 3 additional information. I don't really recall the
- 4 discussion. I suspect it was more focused around
- 5 the next step that was going to occur, which was
- 6 this presentation of this content of my report,
- 7 amongst other things, to council. So I see it
- 8 says "pres," presentation, "in camera." So I'm
- 9 assuming they are sort of relaying some of their
- 10 action plan or plans for the upcoming meeting with
- 11 council.
- 12 O. And you said earlier that
- 13 you often don't record what you are saying to
- 14 people; you record information that is being
- 15 provided to you. We do have Mr. Boghosian's
- 16 summary where it appears, and I'll take you to it
- in a moment, that you provided your preliminary
- 18 view about the three questions that he had posed
- 19 to you, and given your practice, wouldn't be
- 20 surprising that you wouldn't have those noted here
- 21 in your notes; is that right?
- 22 A. Yeah, that would make
- 23 sense, and the timeline also obviously makes sense
- 24 as well. I've now had the material for a day or
- 25 so, started my review. I know I work pretty hard

- 1 to try to get some clarity on preliminary
- 2 thoughts, including the communications with
- 3 Mr. Petzold.
- Q. Registrar, can you go
- 5 back to HAM64331, and can you go to image 9,
- 6 please. Can you pull up 10 as well, please.
- 7 Thank you.
- 8 This is the February 4 version
- 9 of Mr. Boghosian's opinion. The one we looked at
- 10 this morning was -- had the summary from
- 11 December 11, and now in this version there's also
- 12 a summary of your call with him from February 1st
- 13 of 2019. And he summarized five comments that you
- 14 made.
- 15 Registrar, can you pull out
- 16 the bullet points, please. Registrar, it goes on
- 17 to the next page. Can you just pull out the last
- 18 little bit of the next page. Thank you.
- 19 Mr. Malone, does this fairly
- 20 reflect the information that you provided on the
- 21 February 1st call?
- 22 A. I don't have notes that
- 23 indicate otherwise, so I would suspect it's
- 24 probably reflective of it, yes.
- Q. Okay. But reading it

- 1 today, nothing is jumping out at you as an
- 2 inaccurate summary of your preliminary views?
- 3 A. There's a couple things
- 4 that I'm not sure are fully accurate. One of the
- 5 wording, I think it's in the fourth bullet,
- 6 describes -- second last line, levels that met
- 7 accepted -- oh, no, sorry, the second line of the
- 8 fourth bullet:
- 9 "Tradewind relied on a chart
- 10 which was not accept within
- the traffic engineering
- 12 industry."
- I don't think I used the word
- 14 "accepted." I guess my terminology might have
- 15 been that it's not part of the norm of what's used
- 16 in the traffic engineering industry, at least in
- 17 North America. So "accepted" implies something
- 18 different to me, and I don't think I would have
- 19 used that word.
- 20 On that point, had you
- 21 done any research to confirm what the industry
- 22 standards were for the pavement materials industry
- 23 as compared to the traffic engineering industry?
- A. No, I was looking at it
- 25 from the perspective of traffic engineering and

- 1 traffic safety.
- Q. Okay. Did you have any
- 3 further information by February 1, since your
- 4 e-mails in 2015 with Mr. Moore, about the
- 5 threshold that the MTO used when they were
- 6 assessing their own pavement?
- 7 A. No, I had no additional
- 8 input. I had attempted research to determine
- 9 friction threshold levels used in the manner
- 10 described in the Tradewind report of investigatory
- 11 levels and such, but I was unable to locate any.
- 12 Q. You didn't reach out to
- 13 anyone at MTO to try to get that information, did
- 14 you?
- A. Well, we're on the
- 16 weekend at this point, so no.
- 17 O. The reference in the
- 18 second bullet is to not reducing the speed limit
- 19 on the Red Hill as -- sorry. That reducing the
- 20 speed limit was not necessary or appropriate, but
- 21 he -- that's you -- strongly recommended enhanced
- 22 enforcement of the existing speed limit. What was
- 23 your basis for taking the view that reducing the
- 24 speed limit on the Red Hill was not necessary or
- 25 appropriate?

- 1 A. Well, it's consistent
- 2 with the recommendation that was in the CIMA 2018
- 3 speed limit review report. Again, I wasn't the
- 4 author of the review or the report, but I had read
- 5 it and agreed with the conclusion. There's a
- 6 danger, in my view, in reducing the speed limit,
- 7 which was articulated in the report of resulting
- 8 in varying the speed limits.
- 9 The report had identified that
- 10 one of the three warrants -- three methodologies
- 11 reviewed identified one location of the Red Hill
- 12 for potential speed limit reduction, and the
- 13 conclusion I had reached, and I think is
- 14 consistent with the report, is that reducing one
- 15 section of the highway has the potential to cause
- 16 more negative issues than positive ones, and the
- 17 alternative approach of achieving enforcement of
- 18 the existing speed limit is more likely a better
- 19 solution than speed limit reduction. That was the
- 20 professional opinion that was offered, and I
- 21 agreed with it and maintain that.
- Q. Thank you, Registrar.
- 23 You can close this down, and if you can go to
- 24 CIM17171. And if you can go to CIM17171.0001.
- 25 Thank you.

- 1 I'm just bringing up briefly
- 2 on the left-hand side an e-mail where you sent
- 3 your draft, your first draft of the -- what we
- 4 call the February 4 CIMA memo to Mr. Boghosian,
- 5 and you sent that in the evening on February 23rd,
- 6 and then the image on the right-hand side is that
- 7 document. So you'll see the back and forth --
- 8 pardon me. I think I misspoke. You sent it.
- 9 Mr. Boghosian responds, and he
- 10 attached -- he included a draft, and what's on the
- 11 right-hand side is your original document plus his
- 12 comments. Sorry about that, I misspoke.
- 13 A. His markup is the
- 14 document on the right-hand side of the screen,
- 15 right?
- Q. His markup. So your
- 17 initial plus his markup is on the right-hand side,
- 18 and the e-mail exchange on the left-hand side is
- 19 the back and forth. So apologies for misstating
- 20 that.
- 21 Registrar, you can close down
- the left-hand image, and if you can go to images 1
- 23 and 2. This is a bit smaller, especially because
- 24 it's with markup.
- 25 Registrar, can you call out

- 1 all of image 2, please. As far as I could tell,
- 2 all of Mr. Boghosian's markups are identified with
- 3 red highlight or underlined or -- pardon me, red
- 4 font or underlined or highlighted. I don't think
- 5 there's anything else in there that's not
- 6 identified. So at least that's how I understand
- 7 it. So I'm going to treat the text that is not
- 8 otherwise marked up as your original text, and
- 9 then the comments that are referenced and
- 10 highlighted as Mr. Boghosian's. Is that fair? Is
- 11 that also your understanding?
- 12 A. I believe that is my
- 13 understanding -- that is my understanding as well,
- 14 yes.
- 0. Great. So in image 2,
- 16 you start to respond to the three questions that
- 17 Mr. Boghosian had sent to you on the 30th. The
- 18 first question being, in light of the 2014 Golder
- 19 report, are any changes needed to the
- 20 recommendations in the previous CIMA report or to
- 21 the City -- pardon me, CIMA report to the City
- 22 regarding safety on the Red Hill?
- 23 And so that this is changes to
- 24 past recommendations, and it says it's in respect
- 25 of the information in the 2014 Golder report. I

1	presume you looked at not only the Golder 2014
2	Golder report, but also underlying 2014 Tradewind
3	report; is that right?
4	A. Correct, yes.
5	Q. So you'll see
6	Mr. Boghosian has a notation in the paragraph that
7	is three paragraphs down in the answer. It said:
8	"Had the Golder report been
9	provided to CIMA and reviewed
10	prior to completing our
11	report, we would have
12	appropriately adjusted the
13	friction testing
14	recommendation to one that
15	urged further investigation of
16	the friction findings in the
17	Golder report relating to road
18	design and operations."
19	And Mr. Boghosian adds:
20	"Indicate that you are aware
21	that further friction testing
22	was in fact undertaken by COH
23	since the receipt of the
24	Golder report."
25	So I'm going to come back to

- 1 your initial drafting, but just for the moment
- 2 looking at Mr. Boghosian's comment. Did you
- 3 understand his comment to be a reference to the
- 4 2017 Golder testing?
- A. He doesn't make a
- 6 specific reference to it -- to any specific
- 7 document. I think he's talking post Tradewind
- 8 report, so I don't think he makes a specific
- 9 reference. I don't think it had an interpretation
- 10 of one or the other.
- 11 Q. So did you understand
- 12 that there was further friction testing undertaken
- 13 since the receipt of the 2014 Golder report?
- A. I received his comment,
- 15 but I didn't simply requrgitate it back with, yes,
- 16 further friction testing was done. I think the
- 17 wording that is -- I do make a modification to the
- 18 wording, but the wording change I make is that
- 19 further pavement evaluation was undertaken, which
- 20 was my interpretation of the additional
- 21 documentation that I had.
- Q. And did you review the
- 23 2017 pavement evaluation that was done, which I
- 24 will agree is what you put in your revised draft?
- 25 Did you view those evaluations as meeting the 2015

1	CIMA recommendation to conduct friction testing?
2	A. No, I didn't. I read
3	them as meeting the Tradewind recommendation for
4	further evaluation further investigation I
5	guess would be the better wording.
6	Q. So you didn't view the
7	2017 Golder pavement evaluation as friction
8	testing in the way that CIMA had recommended it?
9	A. No, I don't think so. I
10	don't think I was ever provided with anything,
11	until the information shortly before repaving,
12	that friction testing was done by the City.
13	Q. Thank you. So just going
14	back to your drafting. So you say:
15	"Had the Golder report been
16	provided to CIMA and reviewed
17	prior to completing our
18	report, we would have
19	appropriately adjusted the
20	friction testing
21	recommendation to one that
22	urged further investigation of
23	the friction findings in the
23 24	the friction findings in the  Golder report relating to road

- 1 So I find that sentence to be
- 2 a bit confusing. Do you mean that CIMA, had they
- 3 had the Tradewind report and Golder report, would
- 4 have recommended further investigation of the
- 5 pavement?
- A. Yeah, maybe what's making
- 7 is confusing from my end, is that I'm using the
- 8 words Golder report, but I think I'm really
- 9 meaning the Tradewind report. The Tradwind was an
- 10 appendices to the Golder report, so having now
- 11 seen that information, the Golder report with the
- 12 Tradewind component to it, it's recommending or
- 13 it's identifying the investigatory level which is
- 14 indicative of need for additional evaluation, and
- 15 we would have potentially incorporated a comment
- or recommendation that that be undertaken.
- 17 O. So I think I could read
- 18 this sentence in two different ways. One is, if
- 19 CIMA had known about the Tradewind report and the
- 20 Golder report, it would have said to the City in
- 21 2015, you need to think about a high friction
- 22 application or something to fix this payment.
- 23 It's very similar to what was
- 24 done in 2013 in respect of one of the ramps.
- 25 That's one way I could interpret what you mean by

- 1 "urge further investigation of the friction
- 2 findings relating to road design or operations."
- 3 The other way that I could
- 4 read this is that you would have urged the City to
- 5 more carefully consider whether and how friction
- 6 was a contributing factor to collisions.
- 7 A. I think I'm somewhere
- 8 maybe between those two, which is that I think
- 9 what we would have done was said to do the
- 10 follow-up of the investigation, the evaluation
- 11 that was identified in the Tradewind report. I
- 12 mean, we're -- in 2015, the Tradewind report had
- 13 been completed by that point.
- 14 If that document had been part
- of what we were reviewing in 2015, I think what
- 16 I'm saying, attempting to say in this paragraph is
- 17 that we would have said yes, you should continue
- 18 your evaluations of your pavement as identified in
- 19 the Tradewind report, because the further
- 20 evaluation would not have been done at that point,
- 21 and the recommendation for evaluation would have
- 22 been in our hands with Tradewind. There's a time
- 23 sequence to consider here, but that's what I'm
- 24 intending to say. I guess I'm not doing it very
- 25 well.

- 1 Q. So you would not have
- 2 changed the way that you approach, that is, you
- 3 CIMA, approached the assessment of friction as a
- 4 contributing factor to collisions if you had had
- 5 the Tradewind report and Golder report in 2015?
- A. Yeah. Yes, I think
- 7 that's correct. I mean, the problem with the
- 8 results of the Tradewind report is that they
- 9 indicate, in my interpretation, friction levels
- 10 that are in excess of the values that are utilized
- in road design. So theoretically, that should
- 12 mean that friction is not an issue because the
- 13 friction levels are provided. We have a
- 14 preponderance of wet road crashes. We -- I don't
- 15 think it would be the smoking qun of confirmation
- 16 that pavement surface was the key factor and
- 17 problem in the resulting consequences of these
- 18 collisions.
- 19 So I don't believe -- I don't
- 20 think that our recommendations would have changed
- 21 significantly overall. Wet road crashes are still
- 22 problematic. They are at a proportion which is
- 23 too high. We have more information regarding
- 24 friction, but I still have, based on my
- 25 interpretation now, information about friction

- 1 which indicates it's -- exceeds, is more than the
- 2 values used in design, and then therefore
- 3 theoretically are not an issue.
- 4 Is there a different friction
- 5 problem beyond the straight comparison of those
- 6 numbers? That is something there, and that's
- 7 where further evaluation of the pavement could be
- 8 potentially useful, which is what was recommended
- 9 and was ultimately done.
- 10 Q. Had you known at the time
- 11 of preparing the 2015 report that the design speed
- 12 was actually 100 kilometres an hour -- and you'll
- 13 recall I asked you about this earlier -- and had
- 14 you had the information in the Tradewind report,
- 15 would that have changed the way that you
- 16 approached the recommendations in 2015? And
- 17 before you answer, I'm just going to try to put a
- 18 bit of context for my question, and then maybe
- 19 I'll ask it again.
- 20 By 2018, you said this morning
- 21 that the issue of friction as a potential
- 22 contributing factor was starting to crystallize
- 23 for you, and had you had the Tradewind report and
- 24 the Golder report in 2015 and had you known about
- 25 the design speed being 100 kilometres an hour in

- 1 2015, would that have crystallized earlier for
- 2 you?
- 3 MR. PROVOST:
- 4 Mr. Commissioner, this is Richard Provost.
- 5 Mr. Malone is here to testify as a witness of
- 6 fact. This triple hypothetical question, in my
- 7 opinion, exceeds the boundaries of what we can ask
- 8 a witness of fact. It clearly becomes an expert
- 9 at this point.
- MS. LAWRENCE: Commissioner,
- 11 you're on mute.
- 12 JUSTICE WILTON-SIEGEL: I'm
- 13 sorry. Ms. Lawrence, do you want to speak to
- 14 that?
- MS. LAWRENCE: I certainly
- 16 disagree with the characterization that Mr. Malone
- 17 is being asked to provide any sort of expert
- 18 analysis. As a fact witness, it's entirely
- 19 appropriate to put information to him that if he
- 20 had known, you know, he may have taken a different
- 21 approach, and so I'm trying to understand the key
- 22 thing in this case, which is if people had had the
- 23 Tradewind report and more information about the
- 24 Red Hill at an earlier period of time, would that
- 25 have changed the way that the City received

- 1 information from its consultants. I view it to be
- 2 entirely fair.
- JUSTICE WILTON-SIEGEL: Yes.
- 4 Mr. Provost, I don't see this as a question of an
- 5 expert witness. I think this is trying to
- 6 understand Mr. Malone's statement with respect to
- 7 whether or not the 2015 report recommendations
- 8 would have been any different, and I think all
- 9 that's being put to Mr. Malone are the additional
- 10 facts, one of which of course is the Tradewind
- 11 report which is the purpose of the memorandum in
- 12 the first place, and he's giving his answer as a
- 13 revisiting of the 2015 report, and I think all
- 14 this additional question adds is the further
- 15 element that was reflected in the roadside safety
- 16 assessment which was that the design speed was in
- 17 fact different from that which had been assumed by
- 18 CIMA in 2015.
- 19 I think that's a fair question
- 20 to ensure that the answer captures all of the
- 21 differences in assumptions from those which
- 22 prevailed in 2015.
- MR. PROVOST: My reaction is
- 24 likely because of the experience in civil cases
- 25 where these hypothetical question -- I've remained

- 1 very quiet, but when it becomes a triple
- 2 hypothetical question, my ears are buzzing.
- JUSTICE WILTON-SIEGEL: Well,
- 4 that's fair. And I appreciate you're raising the
- 5 concern for your client. I actually see it
- 6 only -- and I don't mean this as purely
- 7 linguistic. I don't see this as a triple
- 8 question, only a double. Really he's being asked
- 9 bear in mind -- if I understand the question
- 10 correctly, bear in mind that in 2015 CIMA was not
- 11 provided with the right design speed for the road.
- 12 And it wasn't provided with the Tradewind report.
- 13 Had it had those -- effectively the memo should
- 14 respond to both, and had Mr. Malone had both of
- 15 those, would the answer or the recommendations
- 16 have been any different.
- 17 MR. PROVOST: Thank you.
- JUSTICE WILTON-SIEGEL: So
- 19 I'll allow the question to be put in those terms.
- 20 So I think it was the manner in which it was put.
- 21 THE WITNESS: Would you like
- 22 me to respond?
- JUSTICE WILTON-SIEGEL: Yes.
- 24 Not to me, Mr. Malone. I just take notes.
- 25 THE WITNESS: I am responding

- 1 to the inquiry.
- 2 JUSTICE WILTON-SIEGEL: But to
- 3 Ms. Lawrence.
- 4 THE WITNESS: So to clarify.
- 5 If the design speed is different, then the
- 6 friction threshold value that I would be comparing
- 7 to from the geometric design guidance also moves.
- 8 They move in conjunction with each other.
- 9 And in preparation for this
- 10 testimony, I have had a closer look at the
- 11 Tradewind report, which I would have done at the
- 12 time, presumably. It consists of a range of data
- 13 points. I think there's something like 280
- 14 individual numbers that are provided through the
- 15 run through the roadway.
- 16 I took a close look at each of
- 17 the numbers that are -- were measured, and I see
- 18 only a change of one data point that would move in
- 19 relation to a revised threshold if the design
- 20 speed differences is nil. So it's not irrelevant,
- 21 but it's not overly relevant, and my conclusion
- 22 today, and again it's in hindsight, is that I
- 23 don't think it would change our recommendations
- 24 still.
- 25 I think it's a valid question

- 1 to ask, and obviously in hindsight we would have
- 2 preferred to have all of the information in its
- 3 entirety, but I don't think it changes anything
- 4 because the change between the two design speeds
- 5 and the corresponding change between the friction
- 6 levels provided in the design guidance is
- 7 extremely small, one data point out of 280.
- 8 BY MS. LAWRENCE:
- 9 Q. Thank you for that, Mr.
- 10 Malone. Registrar, can you close this and can you
- 11 go to CIM17165, please.
- 12 You asked some colleagues for
- 13 contact information at the MTO with regards to
- 14 pavement. Did you have any other discussions with
- 15 Mr. McGuire about why he was asking for this?
- A. Not to my recollection,
- 17 no.
- Q. Did you have any other
- 19 involvement in discussions between the City and
- 20 the MTO in respect of pavements?
- 21 A. No, no, it was a -- he
- 22 was reaching out for a contact. He knew I had
- 23 known people at MTO. I had worked there at one
- 24 point in time, so no.
- Q. Thank you. Registrar,

- 1 can you go to CIM17150, please. Can you call out
- 2 the next image as well.
- In the finalization of the
- 4 February 4th memo, Mr. Boghosian asked you to
- 5 remove the reference to the speed limit
- 6 differential under the first question that could
- 7 be released to the public and is addressed to the
- 8 mayor and council. So just stopping there.
- 9 I think you said earlier that
- 10 you originally addressed this to Mr. Boghosian,
- 11 and at some point you learned that it was going to
- 12 be provided to the mayor and council; is that
- 13 right?
- 14 A. Yeah, I'm not exactly
- 15 sure when that occurs. I know it's on the --
- 16 edition three of the memo to the mayor changed
- 17 from Mr. Boghosian.
- Q. Yes. Did you understand
- 19 that your memo itself would be released to the
- 20 public as a document?
- 21 A. No, I didn't realize that
- 22 until well after.
- Q. Until it was released?
- A. Yeah, pretty well.
- Q. So you'll see

- 1 Mr. Boghosian e-mails you and asks you to amend
- 2 the report, and then you reference with
- 3 highlighting what will stay in and what will go
- 4 out, as you are trying to understand what the
- 5 request is. And Mr. Boghosian says they want both
- 6 paragraphs removed, and you say okay.
- 7 So one of them is about
- 8 recommending lowering the speed limit and why, in
- 9 green. And then the other was that lowering the
- 10 speed limit could theoretically improve safety.
- 11 And then you speak about what you spoke about
- 12 today in your evidence, the result could have
- other consequences. I'm just going to paraphrase
- 14 very quickly. Why did you agree to remove these
- 15 sections from the February 4th memo?
- 16 A. Because I thought they
- 17 were clearly articulated in the speed report that
- 18 had been provided earlier to the City.
- 19 Q. Thank you. After you
- 20 provide your final February 4 -- Registrar, you
- 21 can close this down -- February 4 memo to
- 22 Mr. Boghosian -- did you have any additional
- 23 discussions about friction or safety on the Red
- 24 Hill with him?
- A. Not to my recollection,

- 1 no.
- Q. I know you were departing
- 3 for a fairly lengthy vacation. Did you have any
- 4 discussions with anyone at the City before you
- 5 departed on February 6th?
- A. Not that I recall, no.
- 7 Q. Did you speak with anyone
- 8 at the City during your vacation?
- 9 A. No, I don't believe I
- 10 spoke to anybody. I did get a couple of e-mail
- 11 alerts of what was going on, but no, no
- 12 conversations with City staff.
- Q. Registrar, can you go to
- 14 HAM36825 -- no, let me try that again. HAM36285.
- 15 Registrar, can you call out the content of this.
- This is an e-mail from Mr.
- 17 Soldo, and it copies friction testing, it provides
- 18 copies of friction testing that MTO had performed
- 19 between 2008 and 2014. Had you had any knowledge
- 20 that there was such testing completed by the MTO
- 21 before receiving this e-mail?
- 22 A. No. Yeah, I mean -- just
- 23 to clarify, I'm on vacation at this point in time.
- 24 I'm cc'd on it, so I don't believe I read this at
- 25 the time it came out. It went to Dr. Hadagyeigi

- 1 and he was the primary recipient, but the answer
- 2 is the same, no.
- Q. Registrar, could you
- 4 close this and go to CIM17113, please.
- 5 I think you do actually wade
- 6 in on this e-mail -- this is a kind of e-mail
- 7 exchange, but you'll see on image 1 on the
- 8 left-hand side, they are asking -- the City is
- 9 asking for a degradation curve, or an
- 10 extrapolation, and you, at 1:06 in the morning,
- 11 say, "I'm back Monday and perhaps we can discuss
- 12 then."
- Sorry, I was looking at the
- 14 e-mail two e-mails ahead. The bottom of the
- 15 left-hand side, you say:
- 16 "Isn't the City just asking
- 17 for an analysis of the MTO
- 18 data for the 2007 to 2014 to
- 19 see the data trend in those
- 20 numbers?"
- Do you see that? And then you
- 22 sort of say, I'm coming back and we can chat when
- 23 I get back.
- 24 Sorry, yes?
- A. No, I see it, yes.

- 1 Q. You come back the Monday,
- 2 which I think is the 22nd. You don't have to be a
- 3 calendar, but I think that's right. It might be
- 4 the 23rd. And CIMA prepares a memo in respect of
- 5 this request on February 26. How involved in the
- 6 drafting of that memo were you?
- 7 A. I wasn't overly involved
- 8 in the drafting of it. The initial preparation,
- 9 Dr. Salek was the primary author, but I certainly
- 10 reviewed it and provided input to the content
- 11 prior to it going out, and it goes out under my
- 12 name but a co-signature from the two of us.
- Q. Thank you. Registrar,
- 14 can you go to HAM36336.
- So as I understand this and
- 16 interpret it, this is a plotting of the known
- 17 friction data from the MTO and then an
- 18 extrapolation of what the trend would be based on
- 19 the known data; is that right?
- 20 A. It's more than a plotting
- 21 of it, but it's an analysis of the data that was
- 22 provided, yes.
- Q. Does this -- did these
- 24 include the 2013 Tradewind data? I note there's
- 25 nothing at the 2013 column, and so am I correct

- 1 this is just the MTO friction data?
- 2 A. Yeah, the memo states
- 3 that specifically. It's -- Tradewind data is not
- 4 included in this.
- Q. Okay. Did this analysis
- 6 cause you to reconsider whether you should either
- 7 make additional recommendations or interim measure
- 8 recommendations, given where the friction data
- 9 could be if this was accurate in 2019?
- 10 A. No, didn't cause a change
- 11 in the conclusions. That was one of the questions
- 12 that we were asked to contemplate when we were
- 13 asked to review the data, and to put it in proper
- 14 context, to be clear, we were asked to determine
- 15 if we could do an extrapolation. Dr. Salek and
- 16 others, upon assessing the information and doing a
- 17 regression analysis for it, determined that an
- 18 extrapolation could be undertaken, and the
- 19 conclusion of that extrapolation provided a result
- 20 which is shown and can be read, but it did not
- 21 change the determination, conclusions that we had
- 22 in our previous memo because the values were still
- 23 at approximately the range which would meet the
- 24 design thresholds.
- 25 We added a significant number

- 1 of caveats in the memo to attempt to ensure that
- 2 the City would interpret the results with
- 3 appropriate caution and make determination as to
- 4 how to utilize it. This is a mathematical
- 5 exercise of extrapolating data values. Taking
- 6 that and making a decision whether what's
- 7 represented by the numbers is acceptable or
- 8 unacceptable is a different story for a whole
- 9 bunch reasons that are identified in the report.
- I can go through some of the
- 11 caveats, if you like, to help. We were very
- 12 careful to say that you have to be cautious about
- 13 using this extrapolation because it could be off.
- 14 We in fact flagged a number of aspects as to how
- 15 it may not be accurate.
- Q. So why did you do it if
- 17 you had so many caveats with its use?
- A. We were asked to do it.
- 19 We were capable of doing it. We were comfortable
- 20 that the logarithmic -- non-linear logarithmic
- 21 function which was used for the extrapolation was
- 22 mathematically accurate. You know, extrapolating
- 23 data requires a sufficient number of data points
- 24 and some recognition of the variation that exists
- 25 from data point to data point, and so from a

- 1 mathematical perspective it could be done. So
- 2 there's statistical confidence in the
- 3 extrapolation of the line.
- 4 The application of the results
- 5 from that line are a different story, and, for
- 6 example we highlighted that we have no traffic
- 7 volume information. So we have no way of knowing
- 8 whether the trend, which is shown by the dots in
- 9 blue here, are in fact going to continue along the
- 10 same trend because one of the influencing factors
- 11 which was identified in the analysis was traffic
- 12 volume.
- We also flagged and noted that
- 14 the data varies by lane in the roadway, and we
- don't know how much that potentially changes as
- 16 time goes on. We flagged that the extrapolation
- 17 accuracy changes -- the confidence in the
- 18 extrapolation changes as you extrapolate over a
- 19 longer and longer period of time, and therefore
- 20 your confidence in the results further out would
- 21 get worse and worse.
- We highlighted that there's no
- 23 comparator from the LINC, only the Red Hill was
- 24 provided. So we don't have an alternate facility
- 25 to also compare to. We --

- 1 O. Mr. Malone, I don't want
- 2 to keep you late today, and to the extent that you
- 3 are just reiterating what the report actually
- 4 says, I don't think that's answering my question.
- 5 A. Well, the suggestion is
- 6 that there is no context to the extrapolation, and
- 7 I'm simply highlighting that there is.
- 8 Q. Mr. Petzold had suggested
- 9 that there was really no substitute for doing a
- 10 field test. Did you make that recommendation to
- 11 the City before agreeing to do this analysis?
- 12 A. We made it in the
- 13 analysis. It's in the report, in the memo.
- Q. None of you and the
- 15 others who were involved in the preparation of
- 16 this report are pavement material experts; is that
- 17 right?
- 18 A. I think that's correct,
- 19 yes.
- 20 O. Registrar, could you
- 21 close this, and can you go to OD10A, page 232.
- In 2020, so we've moved
- 23 forward a fair bit in time, you attended a meeting
- 24 with Mr. Ferguson and other colleagues of yours,
- 25 the stated purpose of which was to review

- 1 collision numbers for the RHVP main line between
- 2 2013 and 2018. Registrar, could you go to the
- 3 next page, please. Can you bring up the next page
- 4 as well, 234. Thank you.
- 5 In April, CIMA finalized a
- 6 report called "Red Hill Valley Parkway Analysis"
- 7 which included a collision analysis which had a
- 8 very large caveat about its use because it was a
- 9 relatively short period of time that was being
- 10 considered. Do you remember being involved in the
- 11 preparation and finalization of this report?
- 12 A. I do, yes.
- Q. As I understand it, but
- 14 please confirm, the primary collision analysis
- 15 here was looking at the period of time after
- 16 February 2019; is that right?
- A. Well, before and after,
- 18 yes.
- Q. Sorry, maybe I should
- 20 have been more specific. So in February 2019
- 21 there was increased police enforcement that
- 22 started to be commenced after the public release
- 23 of the Tradewind report, and then the resurfacing
- 24 of the Red Hill happens a little bit later that
- 25 year. Was this only looking at the period of time

- 1 after both the police enforcement and the
- 2 resurfacing had occurred?
- 3 A. Sorry, could you repeat
- 4 the context. The last portion of the question,
- 5 please?
- Q. Sure. So you'll see
- 7 right under 4.3, "Collision Analysis," is looking
- 8 at data before and after the increased police
- 9 enforcement which was ordered in early 2019, and
- 10 then the resurfacing which happened a little bit
- 11 later in the spring of 2019.
- 12 A. Correct.
- Q. So was this intended to
- 14 try to demonstrate that before and after both of
- 15 those periods of time, recognizing that they're
- 16 different periods of time when these two events
- 17 occurred?
- 18 A. I think that was the
- 19 desire of the City to make a determination of
- 20 that, yes.
- 21 O. And I certainly have the
- 22 report. I'm not going to go through it. Some of
- 23 it is here. What did the findings in the
- 24 collision analysis, recognizing it's a very small
- 25 sample size, tell you about the relative

- 1 contribution of friction levels to collisions
- before resurfacing, if anything?
- A. I haven't reviewed it in
- 4 that level of detail recently, so I'm cautious
- 5 about summarizing the content of the report. My
- 6 recollection is that it concludes that there is
- 7 reduction in numbers of crashes, but I believe
- 8 also states that it's both difficult to determine
- 9 which factors may be the contributors to reduction
- 10 and also, as flagged by the red box, that the
- 11 timeframe in the after period is extremely short,
- 12 and very difficult to determine whether or not
- it's reflective of true accounts in a long-term
- 14 sense.
- Q. Thank you. Registrar,
- 16 can you go to ODA 235, page 235. Thank you.
- 17 In May of 2020, CIMA finalized
- 18 a report entitled "Review of Red Hill Valley
- 19 Parkway Friction Testing Results," and the scope
- 20 is set out in that paragraph at 603 as being a
- 21 review of the new friction test results completed
- 22 after resurfacing.
- 23 Were you involved in the
- 24 preparation and finalization of this report?
- 25 A. I was involved in the

- 1 review of it and I believe I signed off on it, but
- 2 I didn't do the actual analysis myself.
- Q. Okay. Am I correct that
- 4 CIMA was not asked to review any pre-surfacing
- 5 friction testing?
- A. I would have to double
- 7 check. I don't recall. I think it was after
- 8 repaying, so I don't believe that we did.
- 9 Q. Thank you. Do you know
- 10 why you were not asked -- assuming for the moment
- 11 that there was friction testing done just before
- 12 the resurfacing, why you were not asked to
- 13 consider that as well?
- A. No. No, I do not.
- 15 O. Thank you.
- 16 Commissioner, I see that it is
- 17 three minutes to 3, and I think it might be an
- 18 appropriate time to take a slightly earlier than
- 19 normal break and I can discuss the remainder of
- 20 the day with my colleagues.
- JUSTICE WILTON-SIEGEL: Sure,
- 22 that will be fine. How long a break are you
- 23 recommending, the usual 15 minutes?
- 24 MS. LAWRENCE: 15 should be
- 25 plenty.

- 1 JUSTICE WILTON-SIEGEL: I
- 2 wasn't suggesting longer. I wanted to shorten it
- 3 a bit to make sure we completed this exercise
- 4 today. If you think 15 minutes is appropriate,
- 5 let's do that.
- 6 MS. LAWRENCE: Thank you.
- 7 JUSTICE WILTON-SIEGEL: We'll
- 8 return at 3:15.
- 9 --- Recess taken at 2:57 p.m.
- 10 --- Upon resuming at 3:15 p.m.
- MS. LAWRENCE: Thank you.
- 12 Just waiting for the live-stream to catch up with
- 13 us. May I proceed?
- JUSTICE WILTON-SIEGEL: Yes,
- 15 please do.
- MS. LAWRENCE: Thank you.
- 17 I have two documents that I referred to during
- 18 Mr. Malone's examination to mark as exhibits.
- 19 CIM17171, and CIM17171.0001, which are the e-mail
- 20 and then the draft with Mr. Boghosian's comments
- 21 to the February 4 memo. And those, I believe,
- 22 Registrar, are Exhibits 204 and 205. 3.

23

- 24 THE REGISTRAR: Noted,
- 25 Counsel. Thank you.

1	EXHIBIT NO. 204: E-mail dated
2	2/3/19; CIM17171.
3	EXHIBIT NO. 205: Memo from
4	Brian Malone to David
5	Boghosian, 8 pages;
6	CIM17171.0001.
7	BY MS. LAWRENCE:
8	Q. Thank you. Mr. Malone, I
9	have one last set of questions.
10	I understand that throughout
11	your analysis of the Tradewind report and its
12	contents, you relied on the reliability or the
13	veracity of the temperature data that's contained
14	within it in terms of the data the temperature
15	data from the day that the Tradewind report data
16	was taken; is that right?
17	A. I accepted the Tradewind
18	data as it was presented to me, and it contained
19	information about weather and temperatures, yes.
20	Q. Thank you. I understand
21	in the course of preparing for your evidence, you
22	noted that Environment Canada weather reports for
23	the date of the Tradewind report data collection
24	indicated a maximum temperature of 3 degrees, plus
25	3; whereas the Tradewind report recorded a

- 1 temperature of plus 7. You did that additional
- 2 research on your own?
- A. I heard it come out as
- 4 evidence when the Tradewind's representative was
- 5 being interviewed. And what I did for the day of
- 6 and what I did also examine was the day before,
- 7 and I noted that there had been snow in the
- 8 overnight period of -- not the night before but
- 9 two nights before. So the weather seemed to be
- 10 different than what was described by the witness
- 11 and recorded in the Tradewind's documentation.
- 12 Q. Thank you. And you
- 13 brought that to the inquiry's attention --
- 14 A. I did.
- 15 O. -- prior to your
- 16 examination today?
- 17 A. Yes.
- 18 Q. Do you know how friction
- 19 data can be affected by a temperature swing
- 20 between 3 and 7 degrees?
- 21 A. I don't know precisely
- 22 what the outcome might be. It would depend on the
- 23 testing methodology. I do know that the
- 24 Tradewind's representative indicated some
- 25 indication that temperature or weather was a

- 1 relevant factor. Contaminants on road surface
- 2 would be a relevant factor. And also that when we
- 3 looked at the MTO data, which I recognize is a
- 4 different testing methodology, we found a
- 5 statistical correlation between temperature and
- 6 the results.
- 7 Q. Thank you.
- 8 (Speaker overlap)
- 9 A. Temperature. Excuse me.
- 10 Q. And apart from that, you
- 11 don't have any expertise around the collection of
- 12 friction data that might assist the inquiry; is
- 13 that right?
- A. No. I think it's a
- 15 testing protocol question, which I'm not able to
- 16 provide an input to.
- MS. LAWRENCE: Thank you.
- 18 Commissioner, those are all of my questions for
- 19 Mr. Malone. I have canvassed the other parties
- 20 and I understand Ms. Roberts and Ms. Contractor
- 21 have questions, and the MTO, Ms. McIvor, may have
- 22 questions. And in terms of the order of
- 23 proceeding, that Ms. Roberts will go first, and
- 24 expects to be between 40 minutes and an hour.
- 25 JUSTICE WILTON-SIEGEL: Okay.

- 1 Please proceed, Ms. Roberts.
- MS. ROBERTS: Thank you,
- 3 Commissioner.
- 4 EXAMINATION BY MS. JENNIFER ROBERTS:
- Q. Mr. Malone, we have met
- 6 before. Hello. I have a number of questions, and
- 7 I will try and be brief as Ms. Lawrence has
- 8 covered off most of what I wanted to go to.
- 9 I do want to go back first to
- 10 the exchange you had with Mr. McGuire in August of
- 11 2018 in which he re-sent the summary of friction
- 12 data that had been exchanged between Dr. Uzarowski
- 13 and Mr. Moore on January 24 of 2014.
- 14 Registrar, can you please turn
- 15 up overview document 9A, pages 61, 62. Go to
- 16 paragraph 146, so can you go ahead. Interesting.
- 17 A. This isn't correlating
- 18 with my version of 9A.
- 19 O. It doesn't correlate with
- 20 mine either, which is a little alarming.
- THE REGISTRAR: My apologies.
- 22 This is 10A.
- MS. JENNIFER ROBERTS: My
- 24 heavens. Okay. Panic attack. Thank you. Sorry,
- 25 I don't want 10A. I want 9A, please, Registrar.

- 1 THE REGISTRAR: For some
- 2 reason it keeps popping that one up. Let me do it
- 3 another way. My apologies.
- 4 BY MS. JENNIFER ROBERTS:
- 5 Q. Thank you. So this is
- 6 the beginning. August 30, Mr. McGuire sends you
- 7 an e-mail, and he says, here's the study of the
- 8 RHVP prior to opening.
- 9 Registrar, can you please turn
- 10 up the next page. I'm not going to belabour this,
- 11 Mr. Malone, but we just had evidence that in early
- 12 2018, you've discovered that in fact the lighting
- 13 was not something that was prohibited. I think in
- 14 fairness, you've questioned some of the
- information provided by Mr. Malone.
- 16 Your evidence was that again
- 17 you went back to what Mr. Malone had told you that
- 18 this was --
- MR. PROVOST: Mr. Moore.
- 20 Mr. Moore.
- BY MS. JENNIFER ROBERTS:
- Q. Moore. Thank you.
- 23 Forgive me. Mr. Moore had told you that it was a
- 24 comparison of two data sets obtained by MTO. And
- 25 my question is, given what has transpired here,

- 1 you didn't reconsider and relook at this and
- 2 assess whether in fact that that was -- could
- 3 possibly be true?
- 4 A. I had nothing to indicate
- 5 it was not true.
- Q. Well, except in fact that
- 7 if you look at page 62, it references Tradewind
- 8 Scientific. You didn't repause and relook at this
- 9 e-mail in any further different -- in any further,
- 10 more clear way when it was re-sent in August
- 11 of 2018?
- 12 A. It was the very same
- 13 e-mail I had received in 2015, and so my
- 14 understanding was the description or explanation
- 15 of it was the same. In fact, that's what I
- 16 reiterate or respond to Mr. McGuire about.
- 17 O. I just want to point out
- 18 something else here. I'm not sure if you can read
- 19 it, but it says in 2013 the friction numbers were
- 20 measured on the Red Hill in both directions by
- 21 Tradewind Scientific using a grip tester, and the
- 22 average -- when you read that, I suggest to you
- 23 that when the language is that there is an average
- 24 of friction numbers, that that tells you, does it
- 25 not, that there's a dataset?

- 1 A. Yes, okay.
- Q. And that didn't cause you
- 3 to go back and ask for the full data?
- A. No, I wasn't provided
- 5 with the data in 2015. This is the very same
- 6 e-mail coming to me again in 2018, so I'm assuming
- 7 it's either not there or wasn't going to be
- 8 provided to me.
- 9 O. I'll move on. You've
- 10 given a fair amount of evidence in relation to the
- 11 design speed, and it's clear that in December
- 12 of 2018 you're provided with information and know
- 13 at that point that the design speed for the Red
- 14 Hill Valley Parkway at the time it was designed
- 15 was 100 kilometres per hour. When you were giving
- 16 testimony earlier, you talked about what that
- 17 meant, and in response to questions by Ms.
- 18 Lawrence, you said that you were trying to
- 19 understand the safety aspects of geometric design,
- 20 and if the design speed is lower than the
- 21 operational speed, then drivers potentially are
- 22 exceeding the design speed, and that potentially
- 23 puts you in range of a safety concern. Do you
- 24 remember that exchange?
- 25 A. Not the exact wording,

- 1 but I remember the question.
- Q. In fact, you knew, and
- 3 you just testified this morning on it, that
- 4 according to the 2017 TACC guidance, that there's
- 5 one turn on the Red Hill that has a design speed
- of 90 kilometres per hour. That's correct?
- 7 A. In comparison to the 2017
- 8 manual, yes.
- 9 Q. So there's been a great
- 10 deal of testimony about people speeding on the Red
- 11 Hill and excessive speed, and I'm not judging that
- 12 but what I'm interested by is the fact that anyone
- 13 travelling faster than 90 kilometres per hour as
- 14 they go into that turn with a design speed of 90
- 15 is, in fact, exceeding the design speed for the
- 16 sharpest turn. Do you agree with that?
- 17 A. The design speed, yes.
- Q. Doesn't that mean that
- 19 you are -- that there's very little -- that you're
- 20 limiting the safety margin of that road when
- 21 you've got a design speed that's so low and you've
- 22 got people that are travelling at the posted speed
- 23 of 90?
- 24 A. It means you have a lower
- 25 safety margin.

- Q. I'm going to move on.
- 2 Registrar, you can take that down, please. I want
- 3 to go to OD9A, 230 to 232. Forgive me, Registrar,
- 4 I want to go first to HAM1642, which is the
- 5 roadside safety assessment.
- 6 First of all just let me cover
- 7 off a point. You were asked whether you knew that
- 8 the Red Hill Valley Parkway was designed with the
- 9 maximum superelevation of 6 percent, and I think
- 10 your answer was yes, you did. Do I have that
- 11 right?
- 12 A. Yeah, I don't think it
- 13 came today, but I think at some point that
- 14 assumption was understood.
- 0. I think your evidence
- 16 today is that you had no information to confirm
- 17 that -- the as-constructed superelevation?
- A. I believe that's correct.
- 19 I don't think it's stated today but....
- Q. No, you're right, I think
- 21 that was your last day of testimony. Can we
- 22 please go to image 9. So this is -- Registrar,
- 23 can you go back one page first, please. This is
- 24 the scope of work. Registrar, image 9 now,
- 25 please. Thank you.

- 1 The first item is the
- 2 geometric design review to confirm radii and
- 3 compatible design speeds on the main line and
- 4 ramps, as well as a requirement for the median
- 5 barrier, and then you go on to the other items.
- 6 When -- and you touched on this this morning.
- 7 In your review of geometric
- 8 features, you're addressing curve and design, but
- 9 you don't address here in this report the
- 10 proximity of the interchanges or the site distance
- 11 available or the length and extent of the weaving
- 12 lanes, do you?
- 13 A. It's not stated in this
- 14 paragraph, I agree.
- Q. Right. But you do
- 16 discuss those factors with Mr. Boghosian later as
- 17 relevant to the number of collisions on the Red
- 18 Hill. So I take it that all of those factors that
- 19 I just identified are relevant to the analysis of
- 20 collisions?
- 21 A. They would be part of a
- 22 collision analysis, yes, and were incorporated in
- 23 the elements in the 2015 report and also in the
- 24 2018 roadside safety assessment.
- 25 Q. Can we please go to image

- 1 23 of this document, Registrar. I want to go to
- 2 the summary of your collision history. So you've
- 3 gone to this a number of times, so I'll try and be
- 4 brief.
- 5 You identify in overall
- 6 findings wet surface collisions were found to
- 7 represent 64 percent of main line collisions and
- 8 73 percent of ramp collisions, and you talk about
- 9 that as being an increase on the main line. And
- 10 the last bullet item is:
- 11 "These findings suggest that
- 12 inadequate skid resistance
- 13 (surface polishing, bleeding,
- 14 contamination, and excessive
- 15 speeds maybe contributing
- factors to collisions)."
- Now, I took you to this same
- 18 language which is repeated from the 2015, and I
- 19 take it, sir, at this point that you have --
- there's no factual finding on the part of CIMA
- 21 that there is any surface polishing or bleeding on
- 22 the Red Hill.
- 23 A. Yes, I think that's
- 24 correct. We're describing conditions that could
- 25 suggest inadequate skid resistance in a generic

- 1 sense.
- Q. In a generic sense. So
- 3 these -- I think you said they were out of a
- 4 textbook. At this point you haven't confirmed --
- 5 they are still repeating what the textbook
- 6 potential contributing cause is, do I have that
- 7 right?
- A. I think that's an
- 9 accurate way to describe it, yes.
- 10 Q. Thank you, Registrar.
- 11 You can take that down. Can we please go to
- 12 overview document 9A, pages -- images 231, 232.
- 13 You've been taken to this.
- 14 These are notes from your exchange with
- 15 Mr. Boghosian on December 11?
- A. Mr. Boghosian's notes,
- 17 yes.
- Q. Registrar, can we please
- 19 turn up or bring up page 232. It's easier to
- 20 read. Thank you very much.
- 21 You were taken to this in item
- 22 4 -- you've got a number of items here, and you
- 23 initially list them, design speed of curve
- 24 sometimes 100 kilometres per hour and sharp. I
- 25 think that -- I think what you're talking about

- 1 there is that the design speed for the curves are
- 2 100 kilometres per hour. Is that what that means?
- A. These are Mr. Boghosian's
- 4 notes, so....
- 5 Q. Fair. Do you remember
- 6 telling him that one of the turns was 90
- 7 kilometres per hour in accordance with current
- 8 TACC guidance?
- 9 A. I don't have a sufficient
- 10 recollection of the conversation to confirm that.
- 11 Q. I want to sort of dig
- 12 into the point 4, which is "slipperiness of the
- 13 road surface (slipperier when wet than other
- 14 roads)."
- 15 I want to understand the use
- 16 of the word "slippery" here, Mr. Malone. First of
- 17 all, is that the language that you recall using
- 18 with Mr. Boghosian?
- 19 A. I don't have sufficient
- 20 recollection of the conversation to be able to
- 21 confirm that wording exactly. The context of the
- 22 paragraph or the sentence is wet road crashes
- 23 occurring on roadway. We were comparing to other
- 24 wet road crash performance in other locations, so,
- 25 I mean, you can translate that into more slippery.

- 1 O. I want to sort of dig
- 2 into the word slippery because it's -- when -- the
- 3 use of the word slippery might mean a number of
- 4 things. It might be referring to just the surface
- 5 friction, but I think in the context of road
- 6 safety, slippery might also mean or encompass many
- 7 other factors. Would you agree with that?
- A. Of course. The condition
- 9 of the tires of the vehicle, for example, would be
- 10 a component of the slipperiness that exists
- 11 between the two.
- 12 Q. Right. But would you
- 13 also include in that assessment of experienced --
- 14 slippery as an experienced condition, the factors
- 15 of tight geometry, the curvature, the vertical
- 16 alignment, the close proximity of interchanges,
- 17 and the fact that in those circumstances there's a
- 18 very high demand for friction?
- 19 A. I'm not sure I understand
- 20 your question.
- Q. Okay. I'm not expressing
- 22 it very well. Forgive me. What I'm trying to
- 23 understand is whether, in using a word like
- 24 slippery, that you're addressing or you would have
- 25 been addressing a number of factors, one of which

- 1 is pavement friction?
- A. First of all, these are
- 3 Mr. Boghosian's notes. I'm not sure I can confirm
- 4 I used the word slippery or slipperiness or
- 5 slipperier myself, but -- yeah, of course, any
- 6 collision involves a number of factors. Driver
- 7 behaviour, speed are directly relevant and
- 8 interact together, and the condition of the
- 9 vehicle as well as I just described. Yes, there
- 10 are a number of factors.
- 11 O. And those factors would
- 12 also include a circumstance where there's a high
- 13 friction demand because of the road itself, would
- 14 it not?
- A. Well, in a curvilinear
- 16 road, the requirement, necessity for friction to
- 17 be available to you in a curve is more important
- 18 than on a straight line, for example, if you're
- 19 not turning. But even in a straight line
- 20 direction, if you're stopping for congestion ahead
- 21 of you, then friction is a relevant element, but
- 22 it only comes into play when you begin to
- 23 decelerate.
- Q. Right. Let me just cover
- 25 off a couple of things. If I'm understanding --

- 1 I'm trying to dig into road safety analysis here,
- 2 and you'll have to be patient with me, Mr. Malone.
- What I understand is that a
- 4 stopping distance in wet weather conditions are, I
- 5 would say, significantly longer than stopping in
- 6 dry conditions.
- 7 A. Stopping distance
- 8 correlates directly to available road friction,
- 9 and if the road is wet then the friction of that
- 10 surface will be less. So there's a direct
- 11 correlation.
- 12 O. Is there an established
- 13 distance for comparing wet and dry weather
- 14 stopping?
- 15 A. The design guidance
- 16 considers the road in a wet condition in terms of
- 17 undertaking design standards and determination of
- 18 stopping site distance, so wet road condition is
- 19 baked into the analysis.
- 20 O. I understand that from
- 21 the design perspective. But included in analysis
- 22 is there an established guidance for what the
- 23 difference would be between a stopping distance in
- 24 dry conditions versus stopping distance in wet?
- 25 A. If you make an assumption

- 1 as to what the variance in friction would be, then
- 2 yes, you can determine the difference.
- Q. I take it today in this
- 4 small, little exam that I seem to have set for
- 5 you, you don't remember what that is?
- A. I try not to remember
- 7 those things. I refer to the manual.
- Q. Thank you. I take it,
- 9 too, that on a downhill slope, that also there
- 10 would be guidance for additional distance required
- 11 to stop?
- 12 A. That's correct. There's
- 13 -- the design guides incorporate or provide that
- input to potentially make adjustments based on
- 15 other geometric conditions like slope.
- 0. Got it. Thank you. I
- 17 want to go to a different point within these same
- 18 notes. You say -- you talk about stone mastic
- 19 asphalt here, and you say, "SMA can hold more
- 20 water/doesn't drain away, water sits in pockets
- 21 between large aggregate pieces, " and you are
- 22 recorded as identifying micro-ponds.
- 23 I think your evidence this
- 24 morning is that this is something that you think
- 25 you were told at a conference in the United States

- 1 by someone, that that was a possible feature of
- 2 SMA. Do I understand that correctly?
- A. I think, yeah, a
- 4 combination of that type of discussion and other
- 5 research, although I think Mr. Boghosian
- 6 characterizes it more accurately in his other note
- 7 that this was more speculation on my part. I'm
- 8 not an expert in SMA asphalt.
- 9 Q. I take it, then, when
- 10 you're expressing this view about SMA, that you're
- 11 not aware that, in fact, SMA is considered to have
- 12 good properties in draining water?
- 13 A. I had read a variety
- 14 things about SMA, so I'm trying to provide some
- 15 characterization of it. Potentially that was a --
- 16 he's made notes of apparently what I said.
- 17 O. At this point, in
- 18 December 11 of 2018 you're not aware that. In
- 19 fact, Golder had tested the macrotexture of the
- 20 SMA surface, are you?
- 21 A. I wasn't aware that
- 22 Golder had engaged in any way.
- Q. Are you aware, though,
- that good macrotexture is the property necessary
- 25 to drain water from the pavement?

- 1 A. In general terms, yes, I
- 2 think so.
- Q. Later you were provided
- 4 with Golder's pavement evaluation, and you were
- 5 provided with the results of Golder's measured
- 6 texture depth and Golder's finding that the
- 7 texture of the surface was generally considered
- 8 good. Do you remember that?
- 9 A. I remember I was provided
- 10 with the document. I don't remember that specific
- 11 content.
- 12 Q. But you knew that good
- 13 macrotexture means that pavement surface does
- 14 provide good drainage. That's true, is it not?
- 15 A. In a general sense, but
- 16 again, it's not my area of expertise.
- 17 O. If there's good drainage,
- 18 that would mean there's no evidence in support of
- 19 your theory of micro-ponding, is there?
- 20 A. I don't think I'm
- 21 qualified to comment on that.
- Q. When you read the Golder
- 23 report, did you go back to Mr. Boghosian or your
- 24 client and say that your theory wasn't supported
- 25 by the evidence?

- 1 A. Again, I think
- 2 Mr. Boghosian understood it for what it was,
- 3 indicating it was speculative. So no, I didn't go
- 4 back to him, and I don't think he --
- Q. I ask and I'm digging
- 6 into this point though, Mr. Malone, because this
- 7 (sic) unsupported theories of yours gets repeated
- 8 and becomes part of a narrative, and it's not
- 9 true, so it ends up being important. Let me just
- 10 stay with the alternative theories of water
- 11 drainage while we're here.
- 12 Registrar, you can take down
- 13 that callout, although I will go back to it.
- MR. PROVOST: Mr.
- 15 Commissioner, this is Richard Provost. I would
- 16 appreciate if Ms. Roberts would stick to question
- 17 rather than characterizing if what Mr. Malone said
- 18 is true or not true. This is for you to decide.
- 19 MS. JENNIFER ROBERTS: That's
- 20 certainly fair. Sorry. I take that admonishment,
- 21 Commissioner.
- JUSTICE WILTON-SIEGEL: Okay.
- 23 Please proceed.
- 24 MS. JENNIFER ROBERTS:
- Q. Thank you. I want to

- 1 stay with theories of water drainage because I
- 2 think it's interesting.
- 3 When you suggested that water
- 4 might be ponding, did you consider the relevance
- 5 of the superelevations and crossfall on the road?
- A. Those would be relevant,
- 7 yes.
- Q. Relevant. So you
- 9 understand that one of the purposes of the
- 10 crossfall and the superelevation is to facilitate
- 11 drainage. We're agreed on that, are we?
- 12 A. They serve slightly
- 13 different functions in my understanding.
- 14 Crossfall is for drainage, and superelevation is
- 15 more for geometric design. But obviously there's
- 16 a drainage element to crossfall by definition.
- 17 O. And so what happens if
- 18 the cant on the superelevation is not even? So
- 19 just to express it. If it's designed to be
- 20 6 percent and it's 6 percent at one part and maybe
- 21 flatter and 4 percent in the middle, might that be
- 22 relevant to the ability of the road to effectively
- 23 drain?
- A. I'm not sure I can
- 25 comment on that, other than variation in the value

- 1 may have a difference in the degree of flow that
- 2 would take place. The normal crossfall is
- 3 2 percent.
- Q. Yeah, but a
- 5 superelevation, it's 6?
- A. Correct, but the
- 7 superelevation isn't normally defined as being a
- 8 6, larger than 2, in order to facilitate drainage.
- 9 It's defined as 6 to satisfy a geometric design
- 10 requirement. So the drainage aspect has
- 11 presumably achieved at 2 percent crossfall, and if
- 12 you're more than that in a superelevated
- 13 circumstance, then you would have the same or more
- 14 drainage capability being a steeper slope if
- 15 you're beyond 2 percent.
- Q. And if the -- my point,
- 17 though, is is that if the cant isn't consistent,
- 18 wouldn't that affect drainage?
- A. When you say "the cant,"
- 20 you mean the superelevation through a curve, if it
- 21 varies?
- Q. Yeah, if the slope
- 23 varies.
- A. Well, superelevation is
- 25 typically built in with a -- gradually increasing

- 1 as you get from a road which may have normal
- 2 crossfall into the superelevation. We're getting
- 3 into road design theory here.
- 4 Q. Yeah. But sorry, we're
- 5 not on the same page. I'm talking about stay at
- 6 the one location, at the apex of the turn where
- 7 the superelevation is supposed to be 6 percent,
- 8 and what I'm saying is what if that cant at that
- 9 point, that superelevation is not consistent,
- 10 would that maybe explain or that be relevant to
- 11 this theory of inadequate water drainage?
- 12 MR. PROVOST: Now,
- 13 Mr. Commissioner, I do think we are in the expert
- 14 field. And I will object to this line of
- 15 questioning.
- 16 JUSTICE WILTON-SIEGEL: I
- 17 think I'm inclined to agree with Mr. Provost on
- 18 this question.
- 19 MS. JENNIFER ROBERTS: Well,
- 20 if I might respond, and I take the point. The
- 21 witness has clearly tried to understand why
- there's an issue with wet weather collisions and
- 23 whether that is a consequence of water ponding in
- 24 some fashion. He's raised this theory of
- 25 micro-ponding, which I've suggested was not

- 1 supported on the evidence, and what I'm raising is
- 2 an alternative theory. I think I've made the
- 3 point, though, that I meant to make, and I will
- 4 move on, Commissioner.
- 5 BY MS. JENNIFER ROBERTS:
- 6 Q. Sorry, I'm just trying to
- 7 see this thing. It's not so easy to see. Sorry,
- 8 can you go back, Registrar, to page 232 and call
- 9 it up so that I have a running chance of seeing
- 10 it. Thank you.
- 11 Still staying with SMA, you go
- on, and it's towards the bottom of the page. You
- 13 are recorded as saying that SMA is not common,
- 14 used in the southern United States. Then it goes
- on. This statement that it is not common ends up
- 16 being repeated and I want to address it with you.
- 17 Let me first ask the question,
- is that something that you stated at the time,
- 19 that SMA is not common?
- A. According to these notes,
- 21 yes.
- Q. Okay. You're recorded
- 23 somewhere as saying it's experimental. Let's go,
- 24 please, Registrar, can you please go to MTO 53.
- 25 Thank you.

- 1 This is an MTO directive
- 2 dated August 6, 2003. If you go to image 2,
- 3 please, Registrar. You'll see in the middle of
- 4 the page that SMA is the recommended surface
- 5 course for high ESAL roads. Do you see that?
- A. Sorry, I don't. I'm not
- 7 quite sure where you are.
- 8 Q. It's in the chart. Let's
- 9 go to the chart.
- 10 A. Okay, fine.
- 11 Q. Got it?
- 12 A. Yeah, I didn't see
- 13 recommended, but now I see what you mean.
- Q. I take it you agree with
- 15 me that in 2003 the MTO directive is identifying
- 16 SMA asphalt as the appropriate asphalt to use for
- 17 high-traffic roads?
- 18 A. Yes, I can see that memo,
- 19 yes.
- 20 O. Can we please, Registrar,
- 21 go to image 7. This is colour coded, and the SMA
- 22 is the brown. Registrar, can you make that a
- 23 little bit bigger.
- So again, 2003, the MTO is
- 25 suggesting that or stating in its directive that

- 1 SMA is the appropriate asphalt to use for a number
- 2 roads, including the 401. Do you see that?
- 3 A. I do.
- Q. Thank you. You can take
- 5 down that callout and we can get out of this
- 6 document. There's a period where SMA was not
- 7 used, and then it was -- in 2014 it was brought
- 8 back in. It's another MTO directive, December 12,
- 9 2014.
- 10 Registrar, can you please go
- 11 to Golder 3902. Let's just go directly to the
- 12 image at image 7. This is the map for the central
- 13 region. Again SMA is indicated in brown.
- I think you'll agree with me
- 15 that not only is the 401 identified as a road for
- 16 which SMA is the preferred choice, but now you
- 17 also have portions of the 400, 410, 427, 403, QEW.
- 18 Do you see that?
- 19 A. Yes.
- 20 O. So when you described SMA
- 21 as not common or experimental in Ontario, that's
- 22 not correct, is it?
- 23 A. I think the context is
- 24 probably incorrect. It certainly was not common
- 25 for the city of Hamilton and roadways that urban

- 1 municipalities were operating, was my
- 2 understanding. But I may be incorrect.
- 3 MR. PROVOST: This is
- 4 Mr. Provost. I don't think I see the word
- 5 "experimental" on the note of Mr. Boghosian at
- 6 page 231, 232.
- 7 MS. JENNIFER ROBERTS: You're
- 8 right, and that's in a different place, which I
- 9 can go to, but I think I've made my point,
- 10 Counsel, and I'll leave this topic.
- 11 Registrar, can you please go
- 12 to OD9A, page 233, image 233 and 234. Again,
- 13 these are not your notes, but this is record of a
- 14 telephone conversation that Mr. Sabo records.
- And, Registrar, if you can
- 16 please call out page 233. There we go.
- 17 And counsel is -- Mr. Malone
- is recorded in item 2, "road surface," "MSA," and
- 19 I take that to mean SMA, "not common in NA," North
- 20 America, and -- and then you're recorded -- you're
- 21 Brian. Can we go down, please, from that
- 22 Registrar. Not what I want. Take out the
- 23 callout, please. There we go. If you can call
- 24 out the whole page, Registrar, this time. Thank
- 25 you. There we go.

- 1 Here you are, Mr. Malone,
- 2 "Brian, somewhat experimental." Do you see that?
- A. I do. I would highlight
- 4 the second and third line down saying not an
- 5 expert in materials.
- Q. But you'll agree with me,
- 7 given the documents I've just taken you to, that
- 8 SMA is not experimental in 2018 in Ontario?
- 9 A. I'm not sure I'm capable
- 10 of giving an answer to that.
- 11 Q. Well, you're recorded as
- 12 giving an answer, Mr. Malone, so that's why I'm
- 13 asking you questions about it.
- 14 Registrar, thank you. You can
- 15 take out that callout. Could we please go to
- 16 HAM1642, image 23, just going back to the summary
- 17 of collision history. We went to it briefly, the
- 18 proportion of main line collisions and ramp
- 19 collisions. Can you please call out the overall
- 20 findings, Registrar. Thank you. We've gone to
- 21 it.
- You've, I think, given
- 23 evidence that you understood that the main line of
- 24 the Red Hill was SMA asphalt. Were you aware that
- 25 the ramps were not?

- 1 A. I have come to
- 2 understand that at this point, yes.
- Q. So when you make the --
- 4 there's a finding that 73 percent of -- sorry, the
- 5 wet surface collisions represent 73 percent of
- 6 collisions on ramps. That that would not be
- 7 explained by any of the theories of SMA that
- 8 you've identified, would it?
- 9 A. Yeah, I don't think we've
- 10 presented SMA as a theory in this report. We're
- 11 highlighting the percentage of collisions in wet
- 12 road conditions on the main line and the ramps.
- 13 We're not commenting on SMA or not SMA.
- Q. No, I know you're not in
- 15 this report, but you have elsewhere, and what I'm
- 16 saying to you is that if it's not SMA on the
- 17 ramps, then your -- there's a whole in your
- 18 theory, isn't there?
- A. Well, the theory hasn't
- 20 been presented here.
- Q. Thank you. Registrar,
- 22 you can take out that callout, and I'm going to go
- 23 to a different document. You've given testimony
- 24 and I don't want to -- thank you. You can get out
- 25 of this document, Registrar. Thank you.

- 1 You've given testimony about
- 2 CIMA's recommendation not to change the speed on
- 3 the Red Hill, and I want to take you through the
- 4 speed study, and I think your evidence was that
- 5 you were aware of it, you weren't particularly
- 6 involved, and you read it and you agreed with it.
- 7 Do I have that -- is that fair?
- A. That's accurate, yes.
- 9 Q. Registrar, can you please
- 10 go to CIMA 15106. Thank you.
- 11 If I understand this
- 12 engagement accurately, there's a number of
- 13 different theories -- sorry, different tools that
- 14 CIMA uses in order to try and assess what the
- 15 speed should be on the Red Hill.
- 16 A. There are a number of
- 17 different tools available in the industry to
- 18 contemplate a selection of a speed limit, and the
- 19 report reviewed a range of them, selected I think
- 20 it was three different methodologies, and then
- 21 completed an analysis using those three.
- Q. One of those tools was
- 23 the guidance provided by TACC?
- A. That's correct yes.
- 25 Q. Registrar, can you please

- 1 go to page 30, which I think is image 34. Call
- 2 out 531, "TACC Road Risk Method." This is an
- 3 outline. I'm just going to read it:
- 4 "As shown in table 3, this
- 5 method is heavily based on the
- 6 design speed as the starting
- 7 point for both LINC and the
- 8 Red Hill. The design speed is
- 9 110 kilometres per hour, with
- 10 an estimated total risk score
- of 19 and 25 for the LINC and
- 12 RHVP, respectively."
- 13 Based on this calculated level
- 14 of risk, the posted speed of 110 kilometres per
- 15 hour was recommended from the TACC methodology.
- 16 Do you see that?
- 17 A. T.do.
- 18 Q. I accept that in October
- 19 of 2018 when this report is finalized that you
- 20 don't have from City of Hamilton, despite having
- 21 asked for it and asked for it, you don't have the
- 22 design report that told you -- that the design
- 23 speed was 100.
- 24 My point to you is that when
- 25 this issue comes up as to what the speed should

- 1 be, do you go back to the City of Hamilton, say
- 2 the design speed relied upon in the speed study
- 3 was in fact not, correct?
- A. I didn't -- I didn't
- 5 (indiscernible) the report, so no.
- 6 Q. But you've gone through
- 7 in the evidence that you had a number back and
- 8 forth discussions with Mr. Sabo and others where
- 9 they were looking to change the design speed and
- 10 you maintain it. Do you at any point tell the
- 11 City of Hamilton that the guidance in the speed
- 12 study is based on a false assumption?
- 13 A. Maybe I misheard the
- 14 question, but you talked about change the design
- 15 speed. I think they were talking about changing
- 16 posted speed.
- 17 O. I know. But here we've
- 18 got a TACC road risk method that's based on what
- 19 the design speed is and it's identified as 110 and
- 20 that's not true.
- 21 So my question is when you
- 22 know the design speed 100 kilometres per hour, and
- 23 in fact one turn it should be 90, do you tell the
- 24 City of Hamilton that there's a wrong assumption
- in the speed study?

1	A. I didn't complete the
2	report so, no, I didn't tell them. I guess your
3	question is a fair one as to whether the report
4	should have been revised based on that updated
5	information. Obviously it was not.
6	Q. Thank you. You can take
7	that down. I want to go back to the City of the
8	Tradewind and Golder data. Can we please though
9	go to Mr. Boghosian's opinion of February 4,
10	that's Hamilton 64331. Please turn to image 11.
11	Thank you.
12	Ms. Lawrence took you to this,
13	the second paragraph below item B, the City's
14	response to expert's findings:
15	"In our opinion the friction
16	testing in 2013 provided no
17	basis in and of itself for any
18	action to be taken partly
19	because Golder made no
20	recommendations to the City
21	about addressing the issue and
22	also because the 40 friction
23	number apparently has no basis
24	in industry standards
25	recognized in Ontario per our

1	conversation with Brian
2	Malone."
3	And I recognize that again
4	you're being questioned based on somebody else's
5	notes in here recorded in his opinion. I'll leave
6	the question of the Golder recommendations.
7	I want to address the
8	statement that 40 friction number has no basis in
9	industry standards. This is attributed to you.

- 10 Is that what you said?
- 11 A. I don't have a
- 12 recollection of the discussion. I don't know
- 13 precisely where that would be coming from. I
- 14 believe that there was discussion regarding the
- absence of a clear threshold or investigatory
- 16 level in the manner that's shown in the Tradewind
- 17 report for the United Kingdom, but maybe that's
- 18 the context that he's responding.
- Q. Let me just ask the
- 20 question. Is it your view that the 40 has no
- 21 basis in industry standards?
- 22 A. I'm not sure what the 40
- 23 refers to.
- Q. Okay. Well, let's go
- 25 there first. So Registrar, can we please turn up

- 1 Golder 2981. Go to image 10.
- 2 So this is Golder's review of
- 3 the Tradewind friction testing data. And in the
- 4 paragraph below the chart there's a statement:
- 5 "Although the friction number
- 6 FN values are higher than when
- 7 measured in 2007 immediately
- 8 after construction they are
- 9 considered to be relatively
- 10 low and typically the FN
- values should be at least
- 12 equal to or higher than 40 to
- be considered adequate."
- 14 That's where the 40 is from,
- 15 sir.
- 16 A. Right. But I don't know
- 17 the pedigree of that value in terms of a Canadian
- 18 or Ontario standard. So I'm not disputing the
- 19 statement by Golder, and that's certainly a
- 20 professional opinion, but I don't understand or
- 21 know of the reference to which it's related.
- The United Kingdom value is
- 23 noted, although I would highlight that Tradewind's
- 24 comment on dual carriageways as opposed to
- 25 motorways with the correct table the motorways

- 1 number is actually 41 not 48. But regardless the
- 2 40 is -- I had not been presented or have not
- 3 found a reference for that in the form of a --
- 4 what I'll call a North America standard.
- Q. Okay. I get that. Let
- 6 me just cover off a point.
- 7 There's lots of statements
- 8 about the friction testing being inconclusive. I
- 9 take it, sir, that you are not of the view that
- 10 the friction testing data obtained by Tradewind is
- 11 inconclusive in any way?
- 12 A. No, I don't dispute the
- 13 data. I've made comments about the weather and
- 14 I've made comments about the memo, I made comments
- 15 with respect to the reference table that they
- 16 indicated is compared to what I understood to be
- 17 the more current one. But I'm not disputing the
- 18 -- assuming the weather issue is addressed or not
- 19 influencing the results. And no, I don't have a
- 20 dispute over the results. The table here lists
- 21 the average numbers and it was those that I
- 22 contemplated with respect to consideration to the
- 23 -- to measurement design standard friction values
- 24 from the TACC guide.
- Q. You've recognized that

- 1 Transportation Association of Canada as being an
- 2 authoritative guide for a number of things. It
- 3 may just be useful here to go to the 1997 guide in
- 4 relation to friction. It's Golder 3936,
- 5 Registrar.
- A. That's not the geometric
- 7 design quide.
- Q. No, it's a different
- 9 guide.
- 10 A. I thought you were
- 11 referring to the geometric design.
- 12 O. Pavement design and
- 13 management guide. Pavement. Registrar, can you
- 14 please go to image 2, page 66, just an extract.
- What this guide says in the
- 16 middle paragraph is:
- 17 "A comprehensive actual
- 18 standard for surface friction
- of roads was issued in
- January 1988 by the British
- 21 Department of Transport. It
- 22 uses results of the SCRIM
- 23 surveys and provides for an
- 24 adjustment of surface friction
- 25 to a level appropriate to

- 1 accident risk as shown in
- 2 table 2.7."
- 3 It then goes on to describe
- 4 investigatory level is as shown in table 2.7.
- 5 Registrar, can you turn to
- 6 image 3. There you go.
- 7 I take it you're not disputing
- 8 the TACC is authoritative guide in relation to
- 9 pavement design as it is for roadway design?
- 10 A. I'm not disputing that,
- 11 no. But I see the reference to the British
- 12 documents as well.
- Q. Right, and it's referred
- 14 to the British -- so it's -- the TACC is relying
- on this British quidance and the chart is there.
- 16 You later -- you refer to the
- 17 U.K. PMS management system. So let me just pull
- 18 out, dual carriageway for SCRIM testing is -- item
- 19 B is 3.5. If we go to your February 4, 2019
- 20 pavement friction testing results review, which is
- 21 CIMA 17163, I think that's .0001.
- Mr. Malone, you're identified
- 23 as the author of this memo and we've talked about
- 24 it. It also provides an analysis of the Golder --
- 25 a review of the Golder report. So if we go to

- 1 image 4 and image 5, please.
- 2 You're assessing the
- 3 Tradewinds in the bottom of image 4, you write:
- 4 "Tradewind reported that the
- 5 friction testing results were
- 6 below or well below the
- 7 investigatory level."
- 8 And you identify the U.K. PMS
- 9 table and said that you found that results were
- 10 closer to the threshold levels than indicated by
- 11 Tradewind. Do you see that?
- 12 A. I'm not sure I --
- Q. Bottom of image 4. And
- 14 then you include the table. Do you see that?
- 15 A. I do, yes.
- Q. I take it here, sir, that
- 17 what you are doing is providing an assessment of
- 18 the Tradewind data using this U.K. PMS guidance?
- 19 A. No, I'm highlighting that
- 20 the Tradewind report appears to have used a
- 21 version of this United Kingdom table which was
- 22 different what I understood to be the more current
- 23 one.
- Q. And you say that this is
- 25 the current guidance?

- 1 A. That was my understanding
- 2 at the time, yes.
- Q. You'll agree with me that
- 4 B, dual carriageway, is identified on that chart
- 5 as having the investigatory threshold as being at
- 6 .35 for FC, which I understand to be a SCRIM, and
- 7 .41 for a grip number. Do you see that?
- A. Yeah, dual carriageway
- 9 appears to have both. My understanding is the Red
- 10 Hill would be considered motorway as opposed to
- 11 dual carriageway but....
- 12 Q. Okay. Just for clarity,
- 13 there's nothing inconclusive about the reference
- 14 to the U.K. standard, is there? This is clear
- 15 quidance.
- A. It's guidance. My
- 17 understanding is it's not guidance that's commonly
- 18 utilized in North America, or at least that was my
- 19 understanding at the time.
- 20 O. But you're not suggesting
- 21 it's inconclusive because it's a U.K. standard,
- 22 are you?
- A. No, I don't think it's --
- 24 by inconclusive you mean cannot be interpreted.
- 25 It's one means of interpretation but -- of course

- 1 it presumably is also applied in the context of
- 2 some sort of policy application within that
- 3 jurisdiction.
- Q. Thank you. You can take
- 5 out that document, thanks.
- 6 You were taken to
- 7 February 26th memo to Edward Soldo, the review of
- 8 the MTO testing and the extrapolation. Were you
- 9 aware that ARA conducted friction testing in May
- 10 of 2019?
- 11 A. I don't think I was at
- 12 the time that that extrapolation was carried out.
- Q. So CIMA was never
- 14 provided an opportunity to assess whether its
- 15 extrapolation was consistent with the measured
- 16 data, was it?
- 17 A. We never did. I know we
- 18 recommended that friction testing be done prior to
- 19 repaying, which I understand now to be the ARA
- 20 testing. And we did the extrapolation for Mr.
- 21 Soldo's request using the MTO data which was --
- 22 did not include the ARA data.
- But, yeah, I think your
- 24 statement is accurate, we didn't converge those
- 25 two or compare the two. We did that specifically

- 1 state in our memo that the extrapolation should be
- 2 compared to actual testing in order to validate
- 3 it. So the results were just that, an
- 4 extrapolation and could not be confirmed without
- 5 validation.
- Q. Okay, thank you.
- 7 So I just want to go to a
- 8 different document. It's your May 2020 post
- 9 repaving CIMA report. Registrar, it's CIM22320,
- 10 image 7, please. Forgive me, page 7. So you're
- 11 going to have to go forward. Registrar, can you
- 12 please call out the last full paragraph before 5.2
- in 2019 after pavement resurfacing was completed.
- So you're right here in 2019
- 15 after pavement surfacing was completed. The
- 16 friction values increased, show an average
- 17 friction ranging from 40 to 44, and we know the
- 18 2019 values for new pavement are similar to an
- 19 average range, the values from 2008 with the
- 20 average friction numbers ranging from 28 to 41.
- 21 Do you see that?
- A. Yes, I see it.
- Q. In other words, if I'm
- 24 understanding correct, what you're saying is the
- 25 testing after the repaying in 2019 is pretty much

- 1 a similar result to the friction of the Red Hill
- 2 in 2008. Do I have that right?
- A. No, I don't think so.
- 4 What I'm saying is the range, 40 to 44, is similar
- 5 to the range in 2019, a range of four points
- 6 similar to the range in 2008 which is from 38 to
- 7 41 which is three points. Below.
- Q. Right. One of the things
- 9 you go on to recommend -- can we please go to
- 10 image 12 and 13. I've done it again, must be
- 11 page 12 and 13, forgive me. You can take out that
- 12 callout. Thanks, thanks, Registrar.
- I just want to go to this
- 14 point because I think it's an important one, and
- 15 that is, Mr. Malone, that your recommendation in
- 16 this May 2020 report is to conduct continuing
- 17 friction testing on the Red Hill. That's the
- 18 case?
- 19 A. That was the conclusion
- 20 in the report, yes.
- Q. Just one last point.
- Mr. Malone, you are not an
- 23 author of either the speed study or the
- 24 illumination review, although I think the
- 25 illumination review is -- you're identified as

- 1 verifying it. Do you recall ever signing the
- 2 illumination review?
- A. I would have to look at
- 4 it. If I'm listed as a verifier I should have
- 5 signed it, but I don't know, sometimes on the
- 6 electronic transfers there's -- physical
- 7 signatures don't get attached.
- Q. Registrar, can you go to
- 9 19265 I think it is.
- 10 THE REGISTRAR: Is that a CIMA
- 11 document or?
- MS. JENNIFER ROBERTS: CIM.
- 13 THE REGISTRAR: Thank you.
- MS. JENNIFER ROBERTS: Can't
- 15 read my handwriting. CIMA19269. Okay, 000 --
- 16 THE REGISTRAR: There's also a
- point one, road safety assessment?
- MS. JENNIFER ROBERTS: No,
- 19 illumination review. 192690001. Not the right
- 20 reference? CIMA16288.
- MS. RAMASWAMY: May I suggest
- 22 --
- 23 BY MS. JENNIFER ROBERTS:
- Q. Thank you. Image 2,
- 25 please. You identify this as being the person who

- 1 verifies this report. I take it, sir, if it's not
- 2 signed that this is still a final report?
- A. I would have to look at
- 4 the e-mail transmission. We use the numbering
- 5 system that's been described a couple of times.
- 6 If it's been delivered to the client with an E
- 7 something something number but no Vs behind it
- 8 then it would be an issued document from us and
- 9 effectively the same as being signed.
- 10 MS. JENNIFER ROBERTS: Thank
- 11 you. Those are my questions. Thank you very much
- 12 for your patience, Mr. Malone. Registrar, you can
- 13 take down this callout.
- 14 JUSTICE WILTON-SIEGEL: I
- 15 think we're running over, but I expect the
- 16 preference is to keep going until we're through
- 17 this afternoon. Is that correct? Okay.
- 18 Ms. Lawrence, who is next?
- 19 MS. JENNIFER ROBERTS: Ms.
- 20 Contractor.
- 21 EXAMINATION BY MS. CONTRACTOR:
- Q. Good afternoon, I don't
- 23 expect to be very long.
- 24 Commission counsel asked you a
- 25 few questions about the scope of the roadside

- 1 safety assessment and specifically whether you
- 2 understood that the roadside safety assessment did
- 3 not include assessing whether interim measures
- 4 were required pending resurfacing.
- 5 And your response was that to
- 6 the best of your recollection the scope did not
- 7 call for that but CIMA did make some
- 8 recommendations, like oversize speed light and
- 9 feedback signs which would have been implemented
- 10 in conjunction with the construction or could have
- 11 been implemented prior to the construction. Do
- 12 you recall that from earlier today?
- 13 A. I don't remember which
- 14 day but I think so, yes.
- 15 O. Fair enough. Certainly
- 16 you're right in that CIMA did not make any
- 17 recommendations regarding interim safety measures
- in that report, and maybe we can just go to the
- 19 actual report. It's HAM12273. Perhaps we can go
- 20 to image 40. Could we call out the paragraph
- 21 above the bullets, please.
- These are CIMA's
- 23 recommendations to reduce the collision frequency
- 24 and severity on the Red Hill based on the
- 25 collision review that's done. And, Mr. Registrar,

1	if you can pull up the bullets, please.
2	Mr. Malone, you'll see the
3	first bullet says:
4	"Ensure the pavement design
5	for the upcoming resurfacing
6	considers the history of wet
7	surface collisions and
8	investigates the need for
9	higher friction surface," and
10	then says "consider installing
11	oversight speed limit signs
12	and feedback signs and conduct
13	regular speed enforcement"
14	particularly at that vicinity
15	listed there.
16	So here what CIMA is
17	recommending is that the City consider installing
18	those signs and conduct regular enforcement, again
19	particularly at that location; is that right?
20	A. That's what it states,
21	yes.
22	Q. It doesn't state that the
23	City should install those signs immediately or at
24	some point prior to the resurfacing, but as I
25	understand your evidence is that it was open for

- 1 the City to consider doing that; is that right?
- A. Yeah, I think that's
- 3 accurate, yes.
- 4 Q. Mr. Registrar, could we
- 5 please go to HAM54375. Mr. Malone, we spent some
- 6 time on this. This is the memo you provided
- 7 initially to Mr. Boghosian and then of course it
- 8 goes City council on February 4th, or the memo is
- 9 dated February 4, in response to the three
- 10 questions provided to you.
- 11 Could we go to image 3,
- 12 please, Mr. Registrar, and pull out the question.
- 13 Three of the responses. Pull that entire section
- 14 out.
- 15 A. Can I clarify which
- 16 version this is?
- 17 O. Sure. So this is the
- 18 final version but it's the one addressed to
- 19 Mr. Boghosian.
- 20 A. Okay. So -- I think I'm
- 21 on the same page.
- Q. Good. Mr. Malone, the
- 23 third question that was put to you is in light of
- 24 the information in the draft 2014 Golder report,
- 25 which had the Tradewind report appended to it,

- 1 whether in light of that information the Red Hill
- 2 should be closed to traffic in whole or in part.
- 3 Here CIMA's recommendation is
- 4 that the Red Hill should not be closed prior to
- 5 the resurfacing and, in part, that's based on
- 6 balancing the potential harm that would be
- 7 associated with such action; is that right?
- A. Correct, yes.
- 9 O. And that's because it
- 10 would increase traffic on alternative routes, such
- 11 as the LINC, which would decrease safety on those
- 12 alternative rights is that, right?
- 13 A. I'm not sure -- the end
- 14 of that is exactly correct. It would just result
- in the exposure of traffic that would be using --
- 16 that is currently using the LINC. So if the LINC
- 17 is closed traffic diverts somewhere else. The
- 18 roads that it goes on to potentially have a poorer
- 19 safety performance than the LINC itself does, and
- 20 therefore there's a decrease in safety levels for
- 21 users of the Red Hill when they are diverted
- 22 elsewhere.
- There's also detrimental
- 24 effect in that that increased traffic on those
- 25 alternate routes would result in increased

- 1 exposure of -- to potential hazard of pedestrians,
- 2 cyclists on the other routes who -- pedestrians
- 3 and cyclists are prohibited on the Red Hill.
- 4 Their traffic would be diverted through roadways
- 5 that have interactions, which potentially means
- 6 more right-angle crashes, traffic would be
- 7 diverted on to roadways which don't have a centre
- 8 median, which potentially results in more head-on
- 9 collisions, and traffic overall would increase so
- 10 the volume would go up potentially resulting in
- 11 increased congestion which potentially increases
- 12 things like (indiscernible).
- So there's a whole lot of
- 14 negatives that come with closing the roadway and
- 15 diverting elsewhere. To be fair, the balance is
- 16 that the traffic safety for Red Hill is perfect
- 17 because there's no traffic on it. So it goes to
- 18 zero. But if the other number goes up by more
- 19 than what would have happened on LINC anyways then
- 20 you're worse off better than better off.
- 21 O. That's understood, that's
- 22 helpful. So fair to say closing the roadway is
- 23 not a decision that should be entered into lightly
- 24 because it has some of these other consequences?
- 25 A. Yeah. I mean, the

- 1 simple, more straightforward response is you have
- 2 to consider both the benefits, which would come
- 3 from the closure, but also the drawbacks, which
- 4 comes from the diversion onto alternate routes.
- 5 And my conclusion fairly easily determined is that
- 6 there is greater drawback than there is benefit.
- 7 Q. So that was your opinion
- 8 at the time you provided the February 4th memo.
- 9 At this time CIMA had completed its roadside
- 10 safety assessment, right?
- 11 A. Yes, because it was
- 12 completed in late 2018 or the very beginning of
- 13 2019.
- Q. I think that's right.
- 15 And certainly we saw earlier from your evidence
- 16 that by the end of November that there was a draft
- 17 of the roadside safety assessment which was
- 18 provided to the City, and I believe your evidence
- 19 is that you would have reviewed that draft at that
- 20 point. You'll recall that?
- 21 A. I believe so, yes.
- Q. So Mr. Malone, I take it
- 23 if you were provided the 2014 draft report and --
- 24 the 2014 Golder report, by the end of November of
- 25 2018 and if you were asked the same question about

- 1 whether the Red Hill should be closed in light of
- 2 the draft Golder report, you would have provided
- 3 the same response as you did in the February 4th
- 4 opinion letter two months later; is that fair?
- 5 A. That's basically what I
- 6 said in my February 4th memo. The context of the
- 7 questions were just that: If you had received a
- 8 Tradewind would it have changed your previous
- 9 work. I think I broaden the response to not only
- 10 include the 2018 roadside safety report but also
- 11 the 2015 report and other work that we had done.
- 12 But yes, I think I'm agreeing with you.
- Q. Thank you.
- 14 If we could, please,
- 15 Mr. Registrar, go to question 2 and pull that out
- in the same way. Here, Mr. Malone, you're asked,
- 17 again in light of the information in the 2014
- 18 Golder report, whether there are any addition
- 19 safety measures recommended to the City, again
- 20 recognizing that the Red Hill is scheduled to be
- 21 resurfaced in the late spring of 2019. So I think
- 22 this is the question around interim measures.
- 23 The opinion you provide in the
- 24 February 4th memo is that recognizing the
- 25 resurfacing is taking place in the late spring

- 1 CIMA didn't have any recommendations other than
- 2 what was already included in the 2015 CIMA report,
- 3 and I think you say you'd modify the
- 4 recommendation for regular speed enforcement to
- 5 increased or enhanced speed enforcement.
- 6 So again, Mr. Malone, I take
- 7 it that if you were provided the 2014 draft Golder
- 8 report in November your response to that question
- 9 would have been the same as it was two months
- 10 later in February; is that fair?
- 11 A. Yeah, that's the context
- in which the questions were answered, yes.
- Q. If we could, please,
- 14 Mr. Registrar, go to image 2 and pull out the
- 15 question and answer to question 1. I think you
- 16 see where I'm going with this.
- 17 The first question that you
- 18 were asked was whether CIMA would make any changes
- 19 to the recommendations in the prior reports in
- 20 light of the information in the draft Golder
- 21 report. And I take it your answer to this that
- 22 you provide February 4th opinion would have been
- 23 the same if you were asked in November as well?
- A. Yes, trying to be fully
- 25 open and honest here. The final version of the

- 1 memo does not include the last two paragraphs in
- 2 this image but --
- Q. My apologies, I thought
- 4 it was the same one except for that. The gist of
- 5 your response would be the same; is that fair?
- A. Yes. The questions were
- 7 answered in the context of, if you had the 2014
- 8 Golder report would there have been any changes to
- 9 your earlier reports, and I tried to answer in
- 10 that context the results are here.
- 11 Q. Mr. Registrar, could we
- 12 please HAM28108.
- 13 Mr. Malone, this is the
- 14 January 2019 collision rate analysis provided by
- 15 CIMA regarding the Red Hill. Commission counsel
- 16 took you through portions of this. Could we go
- just to image 16 and call out section 5, please,
- 18 message boards, Registrar.
- This section, Mr. Malone,
- 20 provides the provincial collision rates between
- 21 2010 and 2014 as provided in the Ontario road
- 22 safety annual reports. And you'll recall we spent
- 23 some time talking about these reports last time
- 24 when you attended at the hearing in the context of
- 25 the 2013 and 2015 CIMA report.

1	And this section provides an
2	important disclaimer. It states:
3	"It's important to note that
4	the ORSAR rates are calculated
5	for all roads within the
6	province, including two-lane,
7	undivided, rural highways,
8	urban, arterial and collector
9	roads, and included collision
10	that intersections the ORSAR
11	does not report on the
12	collision rates for specific
13	types of reports (divided or
14	undivided) in the province."
15	It goes on to state that:
16	"Direct comparison between
17	these roads and the Red Hill
18	and the LINC should be done
19	with caution."
20	Do you see that?
21	A. Yes.
22	Q. Am I correct that that is
23	because you would be comparing collision rates of
24	different kinds of roads with different
25	characteristics with each other?

- 1 A. Well, these numbers would
- 2 encompass all roads and the LINC and Red Hill
- 3 would -- and the comparative MTO segments would be
- 4 essentially a subset of these values. So the
- 5 caution is presented. Yeah, it's not an
- 6 appropriate comparison.
- 7 Q. Thank you. Would a more
- 8 appropriate comparison be to break down the Red
- 9 Hill into segments say based on curvature and then
- 10 compare the collision rates with roadways of those
- 11 segments with similar curvature? Would that give
- 12 you a more accurate comparator than the ORSAR
- 13 rates?
- A. Well, not only curvature
- 15 but also overall design, having a median or not
- 16 having a median, numbers of lanes, speed limits
- 17 and/or design speed selected. And that was done
- in at least the 2018 assessment and I believe in
- 19 the 2019 as well.
- 20 O. You're referring to this
- 21 memo when you're saying the 2019?
- 22 A. Yeah, I can't remember if
- 23 this memo has the comparator to the -- comparison
- 24 to the MTO segments.
- Q. Understood.

- 1 Mr. Commissioner, I think
- 2 those are all my questions but if I may have a
- 3 moment just to double check my notes.
- 4 JUSTICE WILTON-SIEGEL: Go
- 5 ahead.
- 6 MS. CONTRACTOR: Thanks very
- 7 much. Those are all my questions.
- JUSTICE WILTON-SIEGEL: Ms.
- 9 McIvor?
- MS. MCIVOR: Thank you. I can
- 11 confirm MTO has no questions for Mr. Malone.
- 12 JUSTICE WILTON-SIEGEL: Ms.
- 13 Lawrence, does that take us over to Mr. Provost?
- MS. LAWRENCE: It takes us to
- 15 Mr. Buck, who is on the line, and I understand
- 16 he's already confirmed he has no questions.
- 17 JUSTICE WILTON-SIEGEL: Mr.
- 18 Buck?
- MR. BUCK: Yes, I confirm I
- 20 have no questions.
- 21 JUSTICE WILTON-SIEGEL: Thank
- 22 you.
- MS. LAWRENCE: Thank you,
- 24 Commissioner. As you know, should Mr. Provost
- 25 wish to examine Mr. Malone he needs to seek your

- 1 leave to do so.
- 2 JUSTICE WILTON-SIEGEL:
- 3 Mr. Provost?
- 4 MR. PROVOST: Thank you,
- 5 Commissioner. Thank you, everyone. Thank you for
- 6 making it in one day and extending the regular
- 7 hour. I have no questions for Mr. Malone.
- 8 JUSTICE WILTON-SIEGEL: Thank
- 9 you. Ms. Lawrence, anything by way of
- 10 re-examination?
- 11 MS. LAWRENCE: No, thank you.
- JUSTICE WILTON-SIEGEL: Then
- 13 we're done. Mr. Malone, thank you again for
- 14 appearing, Mr. Provost as well, and we will now
- 15 adjourn until tomorrow morning at 9:30, if I
- 16 understand correctly.
- MS. LAWRENCE: That's right.
- MR. PROVOST: I have one
- 19 question. Do we know when Mr. Boghosian will
- 20 testify?
- JUSTICE WILTON-SIEGEL: Ms.
- 22 Lawrence?
- MS. LAWRENCE: I do. It's not
- 24 yet been posted on the website, but due to illness
- 25 his testimony that was scheduled for last Friday

had to be rescheduled and it's now scheduled for Tuesday, November 4th -- November 3rd, Thursday. JUSTICE WILTON-SIEGEL: Unless there are any other questions, we'll stand adjourned until 9:30 tomorrow morning. Thank you very much very much. --- Whereupon at 4:47 p.m. the proceedings were adjourned until Tuesday, November 1, 2022 at 9:30 a.m.